EPA Superfund Record of Decision:

FEED MATERIALS PRODUCTION CENTER (USDOE) EPA ID: OH6890008976 OU 04 FERNALD, OH 12/07/1994 FINAL
RECORD OF DECISION
FOR REMEDIAL ACTIONS AT
OPERABLE UNIT 4

FERNALD ENVIRONMENTAL MANAGEMENT PROJECT FERNALD, OHIO

DECEMBER 1994

U.S. DEPARTMENT OF ENERGY FERNALD FIELD OFFICE

DECLARATION STATEMENT

SITE NAME AND LOCATION

Fernald Environmental Management Project (FEMP) Site - Operable Unit 4, Fernald, Hamilton County, Ohio

STATEMENT OF BASIS AND PURPOSE

This decision document presents the selected remedial action for Operable Unit 4 of the Fernald Site in Fernald, Ohio. This remedial action was selected in accordance with the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), as amended by the Superfund Amendments and Reauthorization Act of 1986 (SARA), and to the extent practicable 40 Code of Federal Regulations (CFR) Part 300, the National Oil and Hazardous Substances Pollution Contingency Plan (NCP).

For Operable Unit 4 at the FEMP, DOE has chosen to complete an integrated CERCLA/NEPA process. This decision was based on the longstanding interest on the part of local stakeholders to prepare an Environmental Impact Statement (EIS) on the restoration activities at the FEMP and on the recognition that the draft document was issued and public comments received. Therefore, this single document is intended to serve as DOE's Record of Decision (ROD) for Operable Unit 4 under both CERCLA and NEPA; however, it is not the intent of the DOE to make a statement on the legal applicability of NEPA to CERCLA actions.

The decision presented herein is based on the information available in the administrative record for Operable Unit 4 and maintained in accordance with CERCLA. The major documents prepared through the CERCLA process include the Remedial Investigation (RI), the Feasibility Study (FS), and the Proposed Plan (PP) for Operable Unit 4. The FS and the PP also comprised DOE's draft EIS and were made available for public review and comment. This decision is also based on the public hearing held on March 21, 1994, in Harrison, Ohio, and the public meeting held on May 11, 1994, in Las Vegas, Nevada following the issuance of the Feasibility Study/Proposed Plan-Draft Environmental Impact Statement (FS/PP-DEIS). DOE has considered all comments received during the public comment period on the FS/PP-DEIS and following issuance of the final EIS in the preparation of this ROD.

The State of Ohio concurs with the remedy and the applicable or relevant and appropriate requirements (ARARs) put forth in this ROD for Operable Unit 4.

ASSESSMENT OF THE SITE

Actual or threatened releases of hazardous substances from Operable Unit 4, if not addressed by implementing the response action selected in this ROD, may present an imminent and substantial endangerment to public health, welfare, or the environment.

DESCRIPTION OF THE REMEDY

This is the selected remedial action for Operable Unit 4, one of five operable units at the FEMP. The materials within Operable Unit 4 exhibit a wide range of properties. Most notable would be the elevated direct radiation associated with the K-65 residues versus the much lower direct radiation associated with cold metal oxides in Silo 3. Even more significant would be the much lower levels of contamination associated with the soils and building materials, like concrete, within the Operable Unit 4 Study Area. To account for these differences and for the varied cleanup alternatives applying to each waste type, Operable Unit 4 was segmented into three subunits. These subunits are described as follows:

- Subunit A: Silos 1 and 2 contents (K-65 residues and bentonite clay) and the sludge in the decant sump tank
- Subunit B: Silo 3 contents (cold metal oxides)
- Subunit C: Silos 1, 2, 3, and 4 structures, contaminated soils within the Operable Unit 4 boundary, including surface and subsurface soils and the earthen berm around Silos 1 and 2; the decant sump tank; the radon treatment system; the concrete pipe trench and the miscellaneous concrete structures within Operable Unit 4, any debris (i.e., concrete, piping, etc.) generated through implementing cleanup for Subunits A and B, and any perched groundwater encountered during remedial activities.

On the basis of the evaluation of final alternatives, the selected remedy addressing Operable Unit 4 at the FEMP is a combination of Alternatives 3A.1/Vit - Removal, Vitrification, and Off-site Disposal - Nevada Test Site (NTS); 3B.1/Vit - Removal, Vitrification, and Off-site Disposal - NTS; and 2C - Demolition, Removal and On-Property Disposal. These alternatives apply to Subunits A, B, and C respectively. The major components of the selected remedy include:

- ! Removal of the contents of Silos 1, 2, and 3 (K-65 residues and cold metal oxides) and the decant sump tank sludge.
- ! Vitrification (glassification) to stabilize the residues and sludges removed from the silos and decant sump tank.
- ! Off-site shipment for disposal at the NTS of the vitrified contents of Silos 1, 2, 3, and the decant sump tank.
- ! Demolition of Silos 1, 2, 3, and 4 and decontamination, to the extent practicable, of the concrete rubble, piping, and other generated construction debris.
- ! Removal of the earthen berms and excavation of contaminated soils within the boundary of Operable Unit 4, to achieve remediation levels. Placement of clean backfill to original grade following excavation.
- ! Demolition of the vitrification treatment unit and associated facilities after use. Decontamination or recycling of debris prior to disposition.
- ! On-property interim storage of excavated contaminated soils and contaminated debris in a manner consistent with the approved Work Plan for Removal Action 17 (improved storage of soil and debris) pending final disposition in accordance with the Records of Decision for Operable Units 5 and 3, respectively.
- ! Continued access controls and maintenance and monitoring of the stored wastes inventories.
- ! Institutional controls of the Operable Unit 4 area such as deed and land use restrictions
- ! Potential additional treatment of stored Operable Unit 4 soil and debris using Operable Unit 3 and 5 waste treatment systems.

- ! Pumping and treatment as required of any contaminated perched groundwater encountered during remedial activities.
- ! Disposal of Operable Unit 4 contaminated debris and soils consistent with the Records of Decision for Operable Units 3 and 5, respectively.

The remedy specifies off-site disposal of vitrified contents of Silos 1, 2 and 3 at the NTS. At the time of the signing of this ROD, The Department of Energy - Nevada Operations Office (DOE-NV) is in the process of preparing a site-wide environmental impact statement (EIS) under NEPA for the NTS. Shipments of Operable Unit 4 vitrified waste are not proposed to begin until after the planned completion of the EIS for the NTS.

The planned date of completion of the EIS for the NTS is December 1995, at which time a Record of Decision is expected to be issued. Shipments of low-level waste generated from the remediation of Operable Unit 4 are not proposed to begin until mid-1997, which should be after the planned completion of the NTS site-wide EIS. Given these timeframes, DOE does not anticipate the NTS EIS schedule will negatively impact the Operable Unit 4 remediation schedule discussed in the ROD.

The containerized vitrified product will require interim storage at the FEMP prior to its transportation to the NTS for disposal. The purpose of this interim storage is two-fold; first, the vitrified product will require verification sampling in order to certify that each production lot has met specific performance and waste disposal criteria; and second, to provide the Fernald waste shipping program a buffer staging area where the material can be safely managed prior to its shipment to NTS in accordance with DOE as low as reasonably achievable (ALARA) principles, ARARs identified and included in the Operable Unit 4 ROD, as well as in a manner protective of human health and the environment. It has been anticipated that the interim storage area will be needed to accommodate the interim handling of approximately 90 days of vitrification production.

The decision regarding the final disposition of the remaining Operable Unit 4 contaminated soil and debris will be placed in abeyance, until completion of the Records of Decision for Operable Units 3 and 5 remedial actions, in order to take full advantage of planned and in progress waste minimization treatment processes by these operable units. Further, this strategy enables the integration of disposal decisions for contaminated soils and debris on a site-wide basis.

In the unlikely event unforeseen circumstances preclude the integration of Operable Unit 4 soil and debris into the Operable Unit 3 and/or Operable Unit 5 treatment and disposal decisions, the disposal decision for Operable Unit 4 contaminated soils and debris will be documented in a ROD amendment for Operable Unit 4 in accordance with Section 117(c) of CERCLA and United States Environmental Protection Agency (EPA) guidance. The ROD amendment will provide the public and the EPA further opportunity to review and comment on the final disposal option for Operable Unit 4 soils and debris. A ROD amendment to the Operable Unit 4 ROD will not be necessary in the event the Operable Unit 3 remedy for debris and the Operable Unit 5 remedy for contaminated soils can be feasibly implemented for Operable Unit 4.

In reaching the decision to implement this remedial alternative, DOE evaluated other alternatives for each subunit, in addition to no action. The other alternatives are: (a) Subunit A - Silos 1 and 2 Contents: (1) Removal, Cement Stabilization, Off-Site Disposal at Nevada Test Site; (b) Subunit B - Silo 3 Contents: (1) Removal, Vitrification, On-Property Disposal; (2) Removal, Cement Stabilization, On-Property Disposal; (3) Removal, Cement Stabilization, Off-Site Disposal at Nevada Test Site; (c) Subunit C - Silos 1, 2, 3, and 4 Structures. Soils, and Debris: (1) Demolition, Removal, Off-Site Disposal at Nevada Test Site; (2) Demolition, Removal, Off-Site Disposal at Permitted Commercial Facility.

A description of the alternatives is provided in the Decision Summary of the ROD, hereby incorporated by reference for DOE's NEPA ROD, and is available in the Administrative Record. CERCLA's nine criteria set forth in 40 CFR Part 300, the National Oil and Hazardous Substances Pollution Contingency Plan were used to evaluate the alternatives. The selected remedy represents the best balance among the alternatives with respect to these criteria and is the environmentally preferable alternative.

The preferred alternative for Operable Unit 4 provides the best performance when compared with the other alternatives, with respect to the evaluation criteria. This remedy will achieve substantial risk reduction by removing the sources of contamination, treating the material which poses the highest risk, shipping the treated residues off-site for disposal, managing the remaining contaminated soils and debris consistent with the site-wide strategy. The selected treatment alternative both reduces the mobility of the hazardous constituents and results in significant reduction in the volume of materials requiring disposal. The selected remedy also provides the highest degree of long-term protectiveness for human health and the environment.

STATUTORY DETERMINATIONS

The selected remedy is protective of human health and the environment, complies with Federal and State requirements that are legally applicable or relevant and appropriate to the remedial action, and is cost effective. This remedy utilizes permanent solutions and alternative treatment (or resource recovery) technologies to the maximum extent practicable, and satisfies the statutory preference for remedies that employ treatment, and also reduce toxicity, mobility, or volume as a principal element. This remedy will result in contaminated debris and soil being dispositioned by Operable Units 3 and 5, respectively. Because this remedy will result in hazardous substances (i.e., contaminated soil and debris) remaining on site, above health-based levels, a review will be conducted every five years after commencement of remedial action to ensure that the remedy continues to provide adequate protection of human health and the environment.

All practical means to avoid or minimize environmental harm from implementation of the selected remedy have been adopted. During excavation activities. sediment controls will be implemented to eliminate potential surface water runoff and sediment deposition to Paddys Run. Final site layout and design will include all practicable means (e.g., sound engineering practices and proper construction practices) to minimize environmental impacts.

Regional Administrator,

Date

U.S. Environmental Protection Agency Region V

Assistant Secretary for Environmental Management U.S. Department of Energy

Date

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| ACRONYM | LIST | |
| AEA | | Atomic Energy Act |
| AEC | | Atomic Energy Commission |
| ARAR | | applicable or relevant and appropriate requirements |
| CERCLA | | Comprehensive Environmental Response, Compensation, and Liability Act |
| CIS | | Characterization Investigation Study |
| CFR | | Code of Federal Regulations |
| CMSA | | Consolidated Metropolitan Statistical Area |

COC Constituents of Concern

COE United States Army Corps of Engineers

CT central tendency

DOE United States Department of Energy

DOE-FN United States Department of Energy - Fernald Field Office

DOE-NV United States Department of Energy - Nevada Operations Office

DOT U.S. Department of Transportation

EIS Environmental Impact Statement

EP Extraction Procedure

EPA United States Environmental Protection Agency

FEMP Fernald Environmental Management Project

FERMCO Fernald Environmental Restoration Management Corporation

FFCA Federal Facility Compliance Agreement

FMPC Feed Materials Production Center

FRESH Fernald Residents for Environment, Safety, and Health

FS Feasibility Study

FS/PP-DEIS Feasibility Study/Proposed Plan - Draft Environmental Impact Statement

FSIPP-FEIS Feasibility Study/Proposed Plan - Final Environmental Impact Statement

HEAST Health Effects Assessment Summary Table

HEPA High-Efficiency Particulate Air (filter)

HI Hazard Index

HQ Hazard Quotient

IARC International Agency for Research on Cancer

ILCR incremental lifetime cancer risk

IRIS Integrated Risk Information System

ISA Initial Screening of Alternatives

LRA leading remedial alternative

MCL maximum containment level

MCLG maximum containment level goal

MCW Mallinckrodt Chemical Works

MSL mean sea level

NCP National Oil and Hazardous Substances Pollution Contingency Plan

NEPA National Environmental Policy Act

NOEL No Observed Effect Level

NOI Notice of Intent

NOV Notice of Violation

NPDES National Pollutant Discharge Elimination System

NPL National Priorities List

NRHP National Register of Historic Places

NTS Nevada Test Site

O&M operation and maintenance

OAC Ohio Administrative Code

OEPA Ohio Environmental Protection Agency

ORC Office of Regional Council

PAH polyaromatic hydrocarbons

Pb lead

PCB polychlorinated biphenyls

PEIC Public Environmental Information Center

Po polonium

PP Proposed Plan

PRG proposed remediation goals

PRL proposed remediation level

Ra radium

RCRA Resource Conservation and Recovery Act

RfD reference dose

RI Remedial Investigation

RI/FS Remedial Investigation/Feasibility Study

RME reasonable maximum exposure

Rn radon

ROD Record of Decision

RTS radon treatment system

SARA Superfund Amendment and Reauthorization Act

SDWA Safe Drinking Water Act

TBC to be considered

TCLP Toxicity Characteristic Leaching Procedure

Th thorium
U uranium

USDA United States Department of Agriculture

VOC volatile organic compounds

LIST OF WEIGHTS AND MEASURES

cm centimeter

ft feet

ha hectare

in inch

kg kilogram

km kilometer

km² square kilometers

L liters

m meter

m3 cubic meters

 $\mu g/l$ micrograms per liter

M million

mi miles

mi² square miles

mg milligram

mg/kg milligrams per kilogram

mg/kg-day milligrams per kilogram day

mg/l milligrams per liter

pCi/l picoCuries per liter

pCi/g picoCuries per gram

ppb parts per billion

yd3 cubic yards

1.0 SITE LOCATION AND DESCRIPTION

1.1 LOCATION

The Fernald Environmental Management Project (FEMP) site is a 425 hectare (ha) (1050 acres), government-owned facility located in southwestern Ohio, approximately 29 kilometers (km) (18 miles) northwest of downtown Cincinnati. The facility is located just north of Fernald, Ohio, a small farming community, and lies on the boundary between Hamilton and Butler counties (Figure 1-1).

In accordance with the requirements of the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), the FEMP was placed on the National Priorities List (NPL) in November 1989 as a result of environmental impacts caused by facility operations.

From 1952 until 1989, the FEMP site provided high-purity uranium metal products to support United States defense programs. Uranium production was halted in 1989 due to declining demand and a recognized need to commit available resources to environmental remediation. Former uranium operations at the FEMP site were limited to a fenced 55 ha (136 acres) tract of land known as the former Production Area located near the center of the site. The former Production Area consists of plant buildings, scrap metals, equipment, and drummed inventories all of which are components of Operable Unit 3. Large quantities of liquid and solid wastes were generated by the various production operations at the FEMP site. Prior to 1984, solid and slurried wastes received from off site sources and generated from FEMP processes were stored or disposed in the Waste Storage Area. This area, located west of the production facilities, includes: six low-level radioactive waste storage pits, two earthen-bermed concrete silos containing K-65 residues, one concrete silo containing metal oxides, one unused concrete silo, two lime sludge ponds, a burn pit, a clearwell, and a solid waste landfill. The Waste Storage Area, shown graphically in Figure 1-2, is addressed under FEMP Operable Units 1, 2, and 4. The former Production Area and Waste Storage Area are fenced and closed to the general public. Operable Unit 5 consists of all environmental media not associated with the preceding operable units. The remaining FEMP site areas consist of forest and pasture lands, a portion on which a nearby dairy farmer is authorized to graze livestock.

A sixth operable unit, known as the Comprehensive Site-Wide Operable Unit, was added as a provision of the Amended Consent Agreement (signed in 1991). This is not a specific site area; rather, it was created to enable DOE, the EPA, and the public to make a final assessment from a site wide perspective that ongoing planned remedial actions identified in the Records of Decision for the five operable units will provide a comprehensive remedy which is protective of human health and the environment.

This remedial action addresses Operable Unit 4 at the FEMP. Operable Unit 4 (Figure 1-3) is a 2.3 ha (5.8 acres) area located on the western side of the facility and is comprised of the following facilities and associated environmental media:

! Silos 1 and 2 and their contents (also termed K-65 silos);

- ! Silo 3 and its contents (termed cold metal oxide silo);
- ! Silo 4 (empty);
- ! The decant sump (an underground tank and its contents);
- ! A radon treatment system;
- ! A portion of a concrete pipe trench and other concrete structures;
- ! An earthen berm surrounding Silos 1 and 2;
- ! Soils beneath and immediately surrounding Silos 1, 2, 3, and 4;
- ! Perched groundwater in the vicinity of the silos that are encountered during the implementation of remedial actions;

Silos 1 and 2, the K-65 silos, contain 6,120 cubic meters (m3) [8,005 cubic yards (yd3)] of K-65 residues generated from the processing of high-grade uranium ore. The silos are large, cylindrical, above-grade, concrete vessels with post-tensioned steel reinforcing. Each of the domed silos is 24.4 meter (m) [80 feet (ft)] in diameter and 11 m (36 ft) high to the center of the dome.

The K-65 residues contain large activity concentrations of radionuclides, including radium and thorium. These radionuclides contribute to an elevated direct penetrating radiation field in the vicinity of the silos and to the chronic emission of significant quantities of the radioactive gas, radon, to the atmosphere from the silos. The K-65 residues are classified as by-product materials, consistent with Section 11(e)2 of the Atomic Energy Act (AEA), generated consequential to the processing of natural uranium ores.

Silo 3 contains 3,890 m3 (5,088 yd3) of residues, known as cold metal oxides, which were generated at the FEMP site during uranium extraction operations in the 1950s involving the previously mentioned uranium ores and ore concentrates received from a variety of uranium mills in the United States and abroad. Silos 3 and 4 are identical in design and construction to Silos 1 and 2. The residues within Silo 3 are similarly classified as by-product materials pursuant to Section 11(e)2 of the AEA. Silo 4 was never used for waste storage; however, rainwater has infiltrated the silo and has been removed in 1989 and again in 1991.

1.2 DEMOGRAPHICS AND LAND USE

The FEMP is located in the Cincinnati Consolidated Metropolitan Statistical Area (CMSA) which encompasses a regional area comprised of eight counties in Ohio, Kentucky, and Indiana. Population within the eight-county metropolitan area exceeded 1.7 million in 1990, and within a 5-mile radius of the FEMP site, there were an estimated 22,927 residents in 1990.

The on-property work population includes employees of DOE, it's site restoration management contractor, the Fernald Environmental Restoration Management Corporation (FERMCO), and other subcontractors. Physical structures are located on approximately 82 ha (203 acres) in the center of the FEMP site, in the administration area and in the former Production Area. The FEMP maintains strict access controls, including a security force and fences, which control public access to the site.

The land adjacent to the FEMP is primarily devoted to open land use such as agriculture and recreation. Scattered residences and several villages, including Fernald, New Baltimore, Ross, New Haven, and Shandon are located near the FEMP site. The nearest residence is within three quarters of a mile from the center of the facility. The nearest residences to the western FEMP property boundary (the boundary along the eastern side of Paddys Run Road) are located along the western side of Paddys Run Road. A dairy farm is located on Willey Road just outside the southeast corner of the FEMP property boundary. Several residences are located off

Paddys Run Road approximately 2.4 km (1.5 mi) south of the FEMP property. These residences are in the vicinity of the South Plume, a portion of the Great Miami Aquifer that contains a plume of uranium contamination originating from the FEMP extending south of the property boundary for approximately three-quarters of a mile.

More than 160 ha (395 acres) of the open land on the FEMP property are leased to a nearby dairy farmer who grazes livestock on the property. Pine plantations are located to the northeast and southwest of the former Production Area. A considerable amount of the soils within the boundaries of the FEMP site are designated by the United States Department of Agriculture (USDA) as prime agricultural soil (USDA 1980, 1982). However, none of the land on the FEMP site is designated prime farmland under the Farm and Policy Protection Act regulations (7 CFR §658) of 1981. Because the area had been intensively used for agricultural purposes prior to the establishment of the FEMP facility, there is no land on or in the vicinity of the FEMP site where a pre-developed natural environment remains intact. The land closest to this description would be recreated prairie lands on the Miami Whitewater Forest Park, several miles south of the FEMP site.

The area surrounding the FEMP site has a large and diverse archaeological and historical resource base. According to records kept by the Miami Purchase Association for Historic Preservation, an unusually high percentage of the existing 19th century buildings in the area are historically important. Within the vicinity of the FEMP site [a 3.2 km (2 mi) radius from the boundary], there are properties listed on the National Register of Historic Places (NRHP) and a number of additional structures that have been judged eligible for inclusion in the listing. Six major archaeological sites lie within five miles of the FEMP site and five of these are included in the NRMP. No archaeological sites or properties on the NRHP are located in or adjacent to Operable Unit 4.

1.3 TOPOGRAPHY AND SURFACE WATER HYDROLOGY

The maximum elevation along the northern boundary of the FEMP property is a little more than 213 m (700 ft) above mean sea level (MSL). The former Production Area and Waste Storage Area rest on a relatively level plain at about 174 m (580 ft) above MSL. The plain slopes from 183 m (600 ft) above MSL along the eastern boundary of the FEMP to 174 m (570 ft) above MSL at the K-65 silos, and then drops off toward Paddys Run stream at an elevation of 168 m (550 ft) above MSL.

All drainage, including surface water on the FEMP site is generally from east to west towards Paddys Run, with the exception of the extreme northeast corner which drains east toward the Great Miami River. Major surface water bodies on and adjacent to the FEMP site include the Storm Sewer Outfall Ditch, Paddys Run, end the Great Miami River (see Figure 1-4). The Storm Sewer Outfall Ditch originates within the FEMP site and flows toward the southwest where it enters Paddys Run, which flows southward along the western boundary of the facility. Paddys Run is a tributary of the Great Miami River. The Great Miami River flows generally toward the southwest; however, locally it flows to the east and south of the FEMP site.

Paddys Run originates north of the FEMP site, flows southward along the western boundary of the facility, and enters the Great Miami River approximately 2.4 km (1.4 mi) south of the southwest corner of the FEMP property. The stream is approximately 14 km (8.8 mi) long and drains an area of approximately 40.9 square kilometers (km²) [15.8 square miles (mi²)]. Due to the highly permeable channel bottom, the stream loses water to the underlying Great Miami Aquifer in some locations. In addition, the stream is ephemeral and is generally dry during the summer months.

The Great Miami River is the main surface water feature in the vicinity of the FEMP site, which receives effluent water from a National Pollutant Discharge Elimination System (NPDES) permitted discharge from the FEMP site. The river flows generally to the southwest and has a drainage area of approximately 8702 km² (3360 mi²) at the Hamilton gauge, which is located about 16.1 km (10 mi) upstream from the FEMP site NPDES discharge outfall.

The river exhibits meandering patterns that result in sharp directional changes over distances of less than 900 m (2,953 ft). Directly east of the FEMP site and within the site-wide Remedial Investigation/Feasibility

Study (RI/FS) Area, the river passes through a 180-degree curve known as the Big Bend. A 90-degree bend in the river also occurs near New Baltimore, approximately 3.2 km (2 mi) downstream from the FEMP site discharge outfall.

Surface water flow within Operable Unit 4 is directed through a series of trench drains, concrete curbs, and gutters to an inground concrete sump located in waste storage area. Water from these storm water control facilities are directed through existing site treatment systems prior to discharge through the FEMP effluent line to the Great Miami River.

1.4 GEOLOGY AND HYDROGEOLOGY

The FEMP overlies a 3.2 to 4.8 km (2 to 3 mi) wide buried Pleistocene valley known as the New Haven Trough. This valley was formed (eroded) by the ancestral Ohio River during the Pleistocene period and was subsequently filled with glacial outwash materials that were in turn covered by glacial overburden as glaciers advanced across the area. The outwash deposits under the FEMP are a part of the Great Miami Aquifer, which is a widely distributed buried valley aquifer. In addition to surface water, the valley fill aquifer system is the major source of drinking water in the southwestern Ohio area.

Since the last retreat of continental glaciers, the streams in the area have removed much of the glacial overburden and lacustrine strata left by the ice sheets. The Great Miami River has eroded through the glacial overburden and is now in direct contact with the outwash deposits that comprise the Great Miami Aquifer. Paddys Run is also in contact with these deposits in its lower reaches.

The Great Miami Aquifer is the principal aquifer within the FEMP Study Area and has been designated a sole-source aquifer under the provisions of the Safe Drinking Water Act (SDWA). The buried valley in which it occurs varies in width from about 0.8 km (0.5 mi) to more than 3.2 km (2 mi), having a U-shaped cross section with a broad, relatively flat bottom and steep valley walls. This valley is filled with extensive deposits of sand and gravel that range in thickness from 36 to 60 m (120 to 200 ft) in the valley to only several feet along the valley walls, along with scattered silt and clay deposits.

Contained within the sand and gravel that underlies much of the FEMP property is a relatively continuous, low-permeability clay interbed ranging from about 1.5 to 4.5 m (5 to 15 ft) in thickness. The clay interbed which exists below the Operable Unit 4, occurs at an approximate elevation of 140 m (460 ft) above MSL. This clay interbed divides the aquifer into upper and lower sand and gravel units, referred to as the Upper Great Miami Aquifer.

Overlying the Great Miami Aquifer throughout most of the FEMP property, including Operable Unit 4, are a series of glacial overburden deposits. The glacial overburden is composed primarily of till, a dense, silty clay that contains discontinuous and isolated lenses of poorly sorted fine- to medium-grained sand and gravel, silty sand, and silt. The glacial overburden exposed at the surface has relatively low permeability, so most of the precipitation that falls on it is lost to evaporation and surface water runoff. Within Operable Unit 4, sand and gravel outwash deposits of the buried valley are overlain by 1.5 to 3 m (5 to 10 ft) of till that is in turn overlain by 4.5 to 6 m (15 to 20 ft) of lacustrine sediments. The till is an unsorted mixture of clay, silt, sand, and pebble to cobble size material with 70 to 80 percent of the material filling in the clay and silt size range.

Erratically distributed pockets of silty sand and gravel within the glacial overburden contain zones of perched groundwater. Perched groundwater is separated from the underlying aquifer by the surrounding relatively impermeable clay and silt components of the overburden. These low-permeability units behave as an aquitard that can store groundwater, then transmit it slowly downward from one more porous saturated zone to another.

The conceptual model for groundwater flow in the glacial overburden in Operable Unit 4 indicates that the lacustrine strata have good, but slow, hydraulic communication and that the till that underlies the lacustrine strata acts as an aquitard. Groundwater within the approximately 6 m (20 ft) of lacustrine strata is predicted to flow at a lateral rate that is significantly greater than its downward rate. Therefore, groundwater is likely discharging westward to the bank of Paddys Run and southward in the east-west

drainageway immediately south of Silo 1.

1.5 ECOLOGY

The FEMP site and surrounding areas lie in a transition zone between two distinct sections of the Eastern Deciduous Forest Province; the Oak-Hickory and the Beech-Maple. The dominant species are oaks, with an abundance of hickeries. The fauna vary little between the two forest sections and include white-tailed deer, gray fox, gray squirrel, white-footed mouse, and short-tailed shrew; the cardinal, woodthrush, summer tanager, red-eyed vireo, and the hooded warbler; the box turtle, common garter snake, and timber rattlesnake.

The Indiana bat is listed as both a federally and state endangered species and occurs in Butler and Hamilton Counties. Surveys were conducted at the FEMP to determine the distribution and presence of the Indiana bat and to identify potential habitat on the FEMP and in the immediate vicinity. The Indiana bat has not been identified at the FEMP. Potential habitat for the Indiana bat occurs in portions of the riparian woodland associated with Paddys Run.

The Sloan's crayfish, a state listed threatened species, has been identified in Paddys Run in northern sections on property and southern sections off property in preliminary surveys in September 1993. Potential harm may occur as a result of siltation and runoff into Paddys Run.

The cave salamander, a state listed endangered species, has not been identified at the FEMP site. Moderate habitat has been identified in a well in the northeastern section of the FEMP and a ravine in the north woodlot.

A site-wide wetland delineation was conducted in February 1993, in accordance with the 1997 United States Army Corps of Engineers (COE) Wetlands Delineation Manual. A jurisdictional determination was approved in August 1993 by the COE that verified wetland boundaries and waters of the United States. Results from the site-wide delineation, subject to COE approval, indicate a total of 14.4 ha (35.9 acres) of wetlands that include 10.6 ha (26.6 acres) of palustrine forested wetlands, 2.8 ha (7 acres) of drainage ditches/swales, and 0.95 ha (2.37 acres) of isolated emergent and emergent-scrub/shrub wetlands (see Figure 1-5).

Floodplains within the FEMP property are confined to the north-south corridor containing Paddys Run. Outside the boundaries of the FEMP site, the 100 year floodplain of the Great Miami River extends west nearly to the eastern boundary of the facility (see Figure 1 6). The 100 year floodplain of the river also extends northward along Paddys Run from the confluence of the two streams to a point about 180 m (600 ft) from the southern boundary of the FEMP site.

2.0 SITE AND OPERABLE UNIT 4 HISTORY AND ENFORCEMENT ACTIVITIES

2.1 SITE HISTORY

In January 1951, the New York Operations Office of the Atomic Energy Commission (AEC) proceeded on an expedited basis with the selection of a suitable site for the construction of a new feed material production center to supply high purity uranium products. Sixty-three sites were considered with a site near Fernald, Ohio being selected as best meeting established criteria. Construction operations were initiated in May 1951, on the 1050 acre site. The facility was designated the Feed Material Production Center (FMPC) prior to initiation of on-property pilot operations in October 1951. Production operations were initiated in 1952 and continued until July 1989, at which time operations were placed on standby to focus on environmental compliance and waste management initiatives. Following appropriate congressional authorizations, the ficility was formally closed in June 1991. To reflect a new site mission focused on environmental restoration, the name of the facility was changed to the Fernald Environmental Management Project (FEMP) in August 1991.

On March 9, 1985, the EPA issued a Notice of Noncompliance to the DOE identifying EPA's concerns over potential environmental impacts associated with the FEMP's past and ongoing operations. On July 18, 1986, a Federal Facility Compliance Agreement (FFCA) detailing actions to be taken by DOE to assess environmental impacts associated with the FEMP was signed by DOE and EPA. The FFCA was entered into pursuant to Executive Order 12088 (43 FR 47707). The purpose of the FFCA was to ensure compliance with existing environmental statutes and implementing regulations. Also, environmental impacts associated with past and present activities at the FEMP site would be thoroughly and adequately investigated so that appropriate response actions could be implemented. As required by the FFCA, a RI/FS was initiated in July 1986, pursuant to 42 U.S.C. 9601 et seq, CERCLA.

In November 1989, the FEMP was placed on the NPL for investigation and remediation under CERCLA. This placement, in addition to progressive findings in the RI/FS program, necessitated the amendment of the FFCA. The 1986 FFCA was superseded by a Consent Agreement under Sections 120 and 106(a) of CERCLA (Consent Agreement) providing for the implementation of operable units for the FEMP RI/FS and revising the milestone commitments for the RI/FS program without modifying the underlying objectives of the FFCA. The Consent Agreement also provided for the implementation of removal actions to address site conditions which pose an immediate threat to human health and the environment, including removal actions for Operable Unit 4, such as the K-65 Silos Removal Action. The Consent Agreement was signed on April 9, 1990, and became effective on June 29, 1990, following a period of public comment.

In October 1990, the first version of the RI Report for Operable Unit 4 was submitted to the EPA for review and comment. The EPA determined that the FMPC had not adequately characterized Operable Unit 4, and subsequently, issued a Notice of Violation (NOV) against the site. The EPA issued two other NOVs at approximately the same time regarding other components of the ongoing RI/FS. Following negotiations between the EPA and DOE, a resolution agreement was jointly signed by the EPA and DOE. Pursuant to the terms of this resolution agreement, DOE paid a financial penalty to EPA, agreed to perform a supplemental project beneficial to the environment surrounding the site, and also agreed to enter into negotiations with EPA to define new schedules for re submittal of the RI/FS documents.

The Consent Agreement was amended in 1991 to revise the schedules for completing the RI/FS for the five identified operable units. This Amended Consent Agreement was signed on September 20, 1991, and became effective on December 19, 1991, following a period of public comment.

2.2 OPERABLE UNIT 4 HISTORY

Originally constructed in 1951 and 1952, three of the four reinforced concrete storage silos within Operable Unit 4 received by-product materials until 1960. Silos 1 and 2 received K-65 residues generated from the processing of high assay uranium ores, termed pitchblende ores, at the FEMP and the Mallinckrodt Chemical Works (MCW) in St. Louis, Missouri. The pitchblende ores processed at MCW and the vast majority of pitchblende ores processed at the FEMP came primardy from one mine, the Shinkolobwe Mine in the Belgian Congo (now Zaire).

The Shinkolobwe Mine was owned and operated by the African Metals Corporation. These ores contained relatively high concentrations of uranium oxides (U308) in the range of 40 to 50 percent as well as high concentrations of radium. Based on the high value of radium at the time, the agreement reached between the AEC and the African Metals Corporation stipulated that the African Metals Corporation would retain ownership of the radium within any processing residues; after the United States had processed the pitchblende ore to extract uranium, the residue would be returned to the African Metals Corporation.

The K-65 silos were constructed at the FEMP site to provide interim storage of the residues, pending the return of the materials to the country of origin. For more than 30 years, these material remained in storage at the FEMP site, under the terms of the original agreement, awaiting transfer. In 1984, ownership of the K-65 residues was transferred to DOE.

As the drums were received by railroad car at the FEMP, from MCW, the drums were temporarily staged in an area to the east of Silos 3 and 4 (Figure 1-3). The drummed material was slurried in the Drum Handling Building, formerly located between Silos 2 and 3, and then pumped to Silos 1 and 2 for storage.

Approximately 31,000 drums of residues generated through MCW processing operations were received at the FEMP. Approximately 24,000 of these drums were transferred to Silo 1, completely filling the structure in November 1953. The remaining 7,000 drums were transferred to Silo 2 for storage.

Additionally, Silo 2 received residues generated at the FEMP from the processing of pitchblende ores from the Shinkolobwe Mine and a small quantity of Australian ores from two mines, the Rum Jungle Mine and the Radium Hill Mine. The last residues were placed in Silo 2 in January 1959. Following the end of K-65 processing operations at the FEMP, approximately 150 drums of radium contaminated material, consisting of soils from drum staging areas, clean-up materials, and excess K-65 samples were placed into Silo 2 in June 1960.

Silos 3 and 4 were constructed in 1952 for storing metal oxides generated by the FEMP refinery. Unlike Silos 1 and 2, which received residues from the processing of ores from mainly one mine, Silo 3 received metal oxides generated from FEMP refinery operations from May 1954, until late 1957. During this period, the FEMP refinery processed the previously mentioned pitchblende ores and uranium ore concentrates received from a number of foreign and domestic uranium mills. Select refinery waste streams were first filtered to remove radium and subsequently directed to an evaporator and calciner. These finely powdered, dried refinery residues (termed cold metal oxides) were transferred to a surge hopper from where the materials were pneumatically conveyed through a pipeline to Silo 3.

Following a programmatic decision in early 1957 to utilize raffinate surface impoundments, the calcining systems were eventually abandoned. As a result of this decision, Silo 4 was never employed for the storage of cold metal oxides or other site materials and remains empty. Inspections completed on Silo 4 during the RI-related site investigations confirmed that no waste materials are present within the silo.

In 1963, it became visually obvious that Silos 1 and 2 were deteriorating. In 1964, site workers repaired the concrete coating around each silo and constructed an earthen berm around them to counterbalance the outward load from the silos contents. The berm also protected the silos walls from weathering and served as a radiation shield. This berm was expanded in 1983 to reduce soil erosion.

Other improvements to Silos 1 and 2 included: sealing the vents in the domes in 1979; installing plywood covers on the domes in 1986; and adding a polyurethane coating in 1987 to reduce weathering and to help lower radon emissions. This coincided with the installation of the radon treatment system (RTS), which was designed to draw air from the silos, remove moisture and radon through a charcoal-adsorption process, and recirculate clean air back into the silos. The RTS, which was upgraded in 1991, helped to lower radon emissions to allow workers to apply a layer of bentonite clay (November 1991) over the K-65 residues within the silos (K-65 Silo Removal Action No. 4).

The bentonite clay layer has reduced the amount of radon escaping from the silos into the environment and would help prevent the release of contaminants into the air if a natural disaster (e.g., a tornado) should occur or if the silo dome should collapse. An expedited removal action was conducted in December 1991 to remove the Silo 3 dust collector after an inspection had revealed significant deterioration of the dust collector (Removal Action No. 21). Also, in April 1991, a time-critical removal action was performed to remove approximately 30,300 liters (8000 gallons) of liquid from the decant sump (Removal Action No. 5).

3.0 COMMUNITY PARTICIPATION

Various forums has been used to provide information to the community, including a periodic newsletter, regular community meetings, and other availability sessions. Other activities included site tours, open houses, a speakers bureau, and fact sheets about the Fernald site. Several readings rooms, which later were consolidated into one facility near the Fernald site, were opened. This reading room contains information about all aspects of the RI/FS at Fernald. In 1990, DOE established an "Administrative Record" for the site; a copy of the Administrative Record also is maintained at the U.S. EPA's Region 5 offices in Chicago.

In November 1993, DOE implemented a public participation program at Fernald, in an attempt to involve community members and other interested parties in the Fernald decision-making process. The public involvement program at Fernald Consists of three elements:

- 1. Public information
- 2. Management involvement
- 3. Person-to-person communication

These efforts, in concert with other community relations activities, such as publication of notices of availability, which are required by law, reflect DOE's new initiative to offer opportunities for interested parties to take part in the decision-making process at Fernald.

3.1 OPERABLE UNIT 4 PUBLIC INVOLVEMENT ACTIVITIES

To encourage stakeholders to review drafts of the Operable Unit 4 RI/FS documents, Notices of Availability for public inspection were published in April 1993 for the Operable Unit 4 RI Report and in September 1993 for the FS/PP-DEIS in three local newspapers: the Cincinnati Enquirer, the Journal-News and The Harrison Press. No public comments were received on the RI Report for Operable Unit 4.

On September 9, 1993, the FS/PP-DEIS were made available at the Public Environmental Information Center, and stakeholders were encouraged to provide informal comments on the preliminary documents. Encouraging public inspection and informal comment on these preliminary documents, prior to EPA approval, provided a genuine opportunity for stakeholders to identify issues, voice their concerns and learn about proposed cleanup plans for Operable Unit 4. The informal opportunity for the public to provide input enabled DOE to address some stakeholder questions and concerns in advance of the formal public comment period.

On October 14, 1993, approximately 29 stakeholders attended a public roundtable on "Proposed Plans and Technology for Operable Unit 4 Remediation." At the roundtable, attendees were invited to offer opinions on the draft final Proposed Plan and the preferred alternative for Operable Unit 4 remediation. These stakeholder comments were documented and evaluated during preparation of the final document.

In addition, a two-way information exchange on the Operable Unit 4 Risk Assessment occurred at the October 19, 1993, Science, Technology, the Environment and the Public (STEP) session on "Risk. Again, Fernald personnel addressed the stakeholders' questions and concerns presented at the meeting. Information about the Operable Unit 4 Remedial Investigation Report was also provided at DOE's October 21, 1993, RI/FS public meeting and at local township trustee meetings.

In response to stakeholder requests at the January 5, 1994, formal public hearing on the Operable Unit 3 (Production Area) Interim Record of Decision, a public roundtable to discuss integration of CERCLA and NEPA was held January 24, 1994. The roundtable included discussions on differences between environmental assessments and environmental impact statements approximately 45 stakeholders attended.

On February 21, 1994, invitations to attend the March 21, 1994, formal public hearing on the FS/PP-DEIS were mailed to 2,000 plus Fernald stakeholders. The Proposed Plan for Remedial Actions at Operable Unit 4 fact sheet was enclosed with each invitation.

On February 24, 1994, advance copies of the Proposed Plan for Remedial Actions at Operable Unit 4 were mailed to several key stakeholders. Also on February 24, copies of the final FS/PP-DEIS and Proposed Plan fact sheets were mailed to the Nevada Operations Office and to Nevada environmental protection organizations. The DOE Operable Unit 4 Branch Chief personally distributed several advance copies of the Proposed Plan to attendees at the February 24, 1994, Fernald Residents for Environmental, Safety, and Health (FRESH) meeting. In addition, she provided an update on Operable Unit 4 activities, plans and progress, and was available for an informal question-and-answer session.

To encourage stakeholders to review and offer input on the final FS/PP-DEIS, a Notice of Availability for formal public comment was published in March 1994 in the Federal Register and three local newspapers: the Cincinnati Enquirer, the Journal-News and The Harrison Press. On March 1, 1994, the Proposed Plan, FS/PP-DEIS became available at the Public Environmental Information Center.

On March 2, 1994, Ohio EPA representatives discussed the FS/PP-DEIS with members of the Fernald Citizens Task Force and FRESH.

On March 4, 1994, a Fernald site news release titled "Key Fernald Cleanup Plan Receives Conditional U.S. EPA Approval" was sent to local electronic and print media, as well as local elected officials, FRESH and the Fernald Citizens Task Force. Articles were published in local newspapers.

On March 7, 1994, the formal 45-day public comment period on the final FS/PP-DEIS officially began.

On March 8, 1994, Fernald representatives met formally with officials of the DOE Nevada Operation Office and Nevada protection agencies.

On March 15, 1994, postcard reminders about the March 21, 1994, formal public hearing were mailed to Fernald stakeholders. In addition, courtesy phone calls were made to key stakeholders, inviting them to the formal public hearing.

Display advertisements announcing the March 21, 1994, formal public hearing were published in three local newspapers: The Cincinnati Enquirer, March 18 and March 20; The Cincinnati Post, March 18; and the Journal-News, March 18.

On March 21, 1994, approximately 80 people attended the formal public hearing on the Operable Unit 4 FS/PP-DEIS. Formal oral public comments were documented by a court reporter and are available in a transcript at the Public Environmental Information Center. In addition, several stakeholders submitted formal written comments. All formal written and oral stakeholder comments and questions asked informally during the March 21 public hearing, as well as DOE's responses, are documented in the Operable Unit 4 Responsiveness Summary.

The formal public comment period for the Operable Unit 4 FS/PP-DEIS was originally scheduled to conclude April 20, 1994. However, the public comment period was extended 30 days, until May 20, 1994, in response to a request for a 60 day extension by a Nevada State Clearinghouse representative.

The extension request was made on behalf of a group of concerned Nevadans, affected indian tribes and local government officials, who, along with officials from the State of Nevada and DOE, jointly participated in the establishment of a site-specific advisory board for the U.S. Department of Energy- Nevada Operations Office (DOE-NV) Environmental Restoration and Waste Management Program at the Nevada Test Site (NTS). "The Citizens Advisory Board for NTS Programs (CAB)" will play a key role in advising DOE-NV about stakeholder concerns involving major program decisions at NTS, such as those proposed for Fernald's Operable Unit 4 waste. CAB's first meeting was held March 8, 1994.

The National Contingency Plan, section 300.430(f) (3)(i) (C) states," ... Upon timely request, the lead agency will extend the public comment period by a minimum of 30 additional days...." In accordance with the Amended Consent Agreement (1991), DOE and U.S. EPA concurred with a 30-day extension of the formal public comment period to minimize impact to the Operable Unit 4 schedule, yet still provide what DOE and EPA considered adequate time for stakeholder review. A Notice of Availability was published May 4 in The Cincinnati Enquirer, the Journal-News and The Harrison Press.

On May 11, 1994, the DOE-NV conducted a public meeting in Las Vegas, Nevada. In attendance were members from the DOE, EPA (Region V), Ohio EPA, CAB and the public. This meeting was the first meeting of the newly-organized CAB. As part of the meeting's agenda, the DOE conducted two presentations. One of the presentations, furnished by the DOE-FN, discussed the Operable Unit 4 FS/PP-DEIS and summarized the proposal to transport and dispose of low-level radioactive waste, which would be generated by the cleanup and environmental restoration of the FEMP site as a whole (including Operable Unit 4), at the NTS. The other presentation was furnished by the DOE-NV which summarized the current low-level radioactive waste management program at the NTS. During the discussions following the presentation of the Operable Unit 4 FS/PP-DEIS, the CAB requested a second 3-day extension of the Operable Unit 4 formal public comment period. DOE and EPA concurred with the second extension of the formal public comment period, which finally concluded June 19, 1994. A Notice of Availability regarding the second 3-day extension was published May 25, 1994, in The Cincinnati Enquirer, the Journal-News and the Harrison Press.

During the Operable Unit 4 formal public comment period, stakeholders expressed concern regarding public participation opportunities and activities after the conclusion of the RI/FS Study process. In 1994, Records of Decision will be completed for Operable Unit 4 and Operable Unit 1 (Waste Pits), and an Interim Record of Decision will be completed for Operable Unit 3 (Production Area).

In 1994, Fernald's Community Relations Plan, which guides public involvement activities, was revised with input from stakeholders who participated in formal in-person and telephone "community assessment" interviews. Fernald's Community Relations Plan is located in the RI/FS Work Plan, Volume III, which is available at the Public Environmental Information Center, 10845 Hamilton-Cleves Highway, Harrison, Ohio (phone: 513-738-0164).

The community assessment interviews were conducted to ensure stakeholder participation in determining public involvement activities and programs during Remedial Design and Remedial Action at Fernald. Fernald's first community assessment was done in 1986, when Fernald's original Community Relations Plan was developed. In 1988, minor revisions were made to the Community Relations Plan and were reflected in the RI/FS Work Plan, Volume III. In 1989, a second community assessment was conducted, and the Community Relations Plan was again revised and approved in August 1990. In 1992, Fernald's Community Relations Plan was revised a fourth time; however, no community assessment was conducted in 1992.

4.0 SCOPE AND ROLE OF REMEDIAL ACTION

The FEMP site and associated environmental issues have been segmented into five operable units. The operable unit concept at the FEMP site involves grouping waste areas or related environmental concerns in a manner so as to permit the more expedient completion of the RI/FS process. The five FEMP operable units are broadly defined as:

- ! Operable Unit 1 Waste Pit Area
- ! Operable Unit 2 Other Waste Units
- ! Operable Unit 3 Former Production Area
- ! Operable Unit 4 Silos 1 through 4
- ! Operable Unit 5 Environmental Media

Separate RI/FS documentation and RODs are being issued for Operable Units 1 through 5. A sixth operable unit known as the Comprehensive Site-Wide Operable Unit was added as a provision of the Amended Consent Agreement. Operable Unit 6 is not a specified area; however, it was created to perform a final assessment from a site-wide perspective that ongoing or planned remedial actions identified in the RODs for the five operable units will provide a comprehensive remedy for the FEMP site which is protective of human health and the environment.

The primary focus of this remedial action is the permanent disposition of inventoried processing residues contained in three concrete silos and an underground sump at the FEMP. The scope also includes the disposition of contaminated building materials associated with the concrete silos and ancillary support facilities. The action further involves the disposition of contaminated soils, process wastewater perched water encountered within the Operable Unit 4 Study Area. The nature of the residues, coupled with their potential threat of release from their present storage configuration and the potential threat of contaminant migration from the affected soils into the atmosphere and the underlying aquifer system, represent a potential threat to human health and the environment. The purpose of the remedial action is to prevent current and future exposure to the inventoried residues, contaminated soil and debris within Operable Unit 4, and remove the threat of release of hazardous substances into the environment.

Several removal actions are ongoing or have been completed within the Operable Unit 4 study area. These removal actions are summarized as follows:

- ! Installation of a bentonite clay layer over the K-65 residues in Silos 1 and 2.
- ! Removal and treatment of water from the K-65 decant sump tank at the FEMP advanced wastewater treatment plant. Water within the tank is removed whenever the liquid level in the sump reaches 80 percent of the tanks capacity.
- ! Removal of a deteriorated dust collector on the dome of Silo 3.
- ! Installation of a series of drainage control structures, swales, and culverts to direct surface runoff to the existing in-ground sump.

In addition to the removal actions listed above, polyurethane foam insulation was applied to the exterior of the dome surfaces of Silos 1 and 2 to inhibit wide temperature swings within the silos. These removal actions have been conducted to respond to contaminant releases and to mitigate health and safety threats in accordance with CERCLA. These actions have also been conducted in accordance with Council on Environmental Quality regulations for implementing the provisions of NEPA.

Cleanup decisions for groundwater beneath the Operable Unit 4 Study Area, sediment in Paddys Run, and soil and waste source areas outside the Operable Unit 4 Study Area are not included in the scope of this remedial action. Separate RI/FS and other remediation documentation will be prepared for these facilities and media by other FEMP operable units. These documents will be issued consistent with the terms of the Amended Consent Agreement.

4.1 INTEGRATION OF NEPA INTO CERCLA

For Operable Unit 4 at the FEMP, DOE has chosen to complete an integrated CERCLA/NEPA process. This decision was based on the longstanding interest on the part of local stakeholders to prepare an EIS on the restoration activities at the FEMP and on the recognition that the draft document was issued and public comments received. Therefore, an integrated Feasibility Study/Proposed Plan - Final Environmental Impact Statement (FS/PP-FEIS) has been completed which evaluates alternatives for the treatment and disposal of radioactive residues contained in storage silos at FEMP.

In accordance with both CERCLA and NEPA processes, this documentation was made available to the public for comment. The contents of the documents prepared for the remedial actions at the FEMP are not intended to represent a statement on the legal applicability of NEPA to remedial actions conducted under CERCLA.

SUMMARY OF OPERABLE UNIT 4 CHARACTERISTICS

Several investigative studies were conducted to determine the characteristics of the contamination sources and the nature and extent of contamination within Operable Unit 4. These investigative activities focused on the following facilities and associated environmental media:

- ! Silos 1 and 2 and their contents (also termed the K-65 silos)
- ! Silo 3 and its contents (also termed the cold metal oxide silo)
- ! Silo 4
- ! K-65 decant sump tank, its contents, and associated piping
- ! A radon treatment system (RTS)
- ! A portion of a concrete pipe trench and other concrete structures
- ! An earthen berm surrounding Silos 1 and 2
- ! Soils beneath and immediately surrounding Silos 1, 2, 3, and 4

! groundwater encountered in the vicinity of the silos during implementation of Operable Unit 4 cleanup activities. Note that groundwater within the Great Miami Aquifer underlying the silo area is not within the scope of Operable Unit 4, but it is within the scope of Operable Unit 5.

5.1 INVESTIGATIVE STUDIES

The Operable Unit 4 RI/FS sampling program was the primary source of the information utilized to characterize contamination sources and to evaluate the nature and extent of contamination associated with Operable Unit 4. Other investigative studies which provided characterization data for Operable Unit 4 include the Waste Pit Area Runoff Control Removal Action, the FEMP Environmental Monitoring Program, and the Characterization Investigation Study (CIS). Section 6 provides a list of the contaminants of concern which were identified and used to determine baseline risks attributable to Operable Unit 4.

5.2 SUMMARY DESCRIPTION OF CONTAMINATION SOURCES

5.2.1 Classification of Contamination Sources

The residues in Silos 1, 2, and 3 are classified as by-product material as defined under the AEA of 1954, and are therefore excluded from regulation as solid or hazardous waste under the Resource Conservation and Recovery Act (RCRA), 40 CFR § 261.4(a)(4). By-product material, as defined by the AEA, includes tailings or wastes produced as a result of the extraction or concentration of uranium (U) and thorium (Th) from any ore processed primarily for its source material content (42 United States Code 2014).

Since the residues contained in the silos are excluded from regulation as solid or hazardous waste, the requirements under RCRA are not applicable to Operable Unit 4 remedial actions. However, analytical data for the silo residues indicate that these materials exceed Toxicity Characteristic Leaching Procedure (TCLP) limits for various metals, as defined under RCRA. The silo residues are therefore sufficiently similar to hazardous waste regulated under RCRA resulting in some RCRA requirements being appropriate for the conditions of release or potential release of hazardous constituents during disposal. As a result of this, the relevant and appropriate substantive requirements of RCRA are being applied as part of the Operable Unit 4 remedy for the silo residues.

5.2.2 Source Characteristics

Silos 1 and 2, known as the K-65 silos, contain approximately 6,796 m3 (8,890 yd3) of waste residues generated from processing high-grade uranium ores. As part of the remedial investigation, samples were collected from the contents of the silos. The waste materials within the silos are primarily a silty clay with an average moisture content of approximately 40 percent. Analytical results from these samples confirmed prior process knowledge and identified significant activity concentrations of radionuclides within the uranium decay series.

The average Silo 1 concentration of radium (Ra)-226 is 391,000 pCi/g, thorium (Th)-230 is 60,000 pCi/g, lead (Pb)-210 is 165,000 pCi/g and polonium (Po)-210 is 242,000 pCi/g. The average Silo 2 concentration of Ra-226 is 195,000 pCi/g, Th-230 is 48,300 pCi/g, Pb-210 is 145,000 pCi/g and Po-210 is 139,000 pCi/g. The two silos contain in excess of 3,700 Curies of Ra-226, 600 Curies of Th-230, and 1,800 Curies of Pb-210. It is also estimated that Silos 1 and 2 contain more than 28 metric tons of uranium.

Other significant metals include more than 118 metric tons of barium, 830 metric tons of lead, and 2.6 metric tons of arsenic. TCLP tests indicate that the lead is leachable with leach test concentrations from Silo 1 averaging 614 milligrams per liter (mg/l) and leach test concentrations from Silo 2 averaging 516 mg/l. The silos also contain elevated concentrations of the polychlorinated biphenyls (PCBs) Aroclor-1248 [1.2 milligrams per kilogram (mg/kg)], Aroclor-1257 (7.4 mg/kg), Aroclor-1260 (2.6 mg/kg), and tributylphosphate (15 mg/kg).

Silos 1 and 2 are equipped with a decant sump tank, which was first used to decant liquids from waste

slurried into the silos. The system also served to collect silo leachate that entered the Silos 1 and 2 underdrain system. The tank is located beneath the silo berm, between Silos 1 and 2, at a depth approximately 0.6 m (2 ft) below the base of the silos. The decant sump tank is connected to the berm surface via a standpipe. In 1990, personnel noted 1.2 m (4 ft) of liquid in the standpipe. In 1991, and again in February 1993, the desant sump tank was emptied and sampled. Analytical results of the decant sump tank liquids are, in general, consistent with the contents of Silos 1 and 2.

The presence of significant quantities of liquid in the decant sump tank indicates that the system is collecting leachate from the silo underdrain system, as it was designed to do. Excess quantities of liquid in the decant sump tank, causing liquid to overflow into the standpipe, appear to provide a mechanism for leachate from the silos to enter perched groundwater.

Structural evaluations completed in 1986 on Silos 1 and 2 identified a significant loss of the load-carrying capability at the center portion of the domes on both structures. A protective barrier was placed over the deteriorated central portions of the silo domes in 1986 to minimize potential environmental impacts in the event of a catastrophic dome collapse. The remaining structures, Silos 3 and 4, like Silos 1 and 2, are beyond their onginal design life and show visible signs of deterioration due to the effects of weathering. However, based on the more recent February 1994 Silo Structural Integrity Report, the silos are considered to be more structurally sound than previously reported in the 1986 study by Camargo. The extensive non-destructive testing and computer analysis indicated that the silos are not in immediate danger of collapse.

As a natural consequence of the decay of the Ra-226 present in the Silo 1 and 2 waste materials, a radioactive gas, Rn-222, is generated. Samples collected in 1987 from the unfilled, upper portions of Silos 1 and 2 showed a maximum concentration of 30 million picocuries per liter (pCi/l). Average background concentrations of Rn-222 in ambient air are approximately 0.5 pCi/l. In 1991, a layer of bentonite clay was placed over the residues in Silos 1 and 2. This clay layer was insalled to reduce the release of ration gas to the atmosphere. Samples collected following emplacement of the bentonite clay show a significant reduction in the Rn-222 present in the headspace of the silos.

The inventory of radionuclides present in the K-65 residues significantly elevates the direct penetrating radiation field in the vicinity of the silos. Measurements collected from the dome surfaces prior to the installation of the bentonite clay layer showed exposure rates in excess of 200 millirem per hour, or approximately 20,000 times natural background radiation levels. Measurements collected from the surfaces of the domes following bentonite installation showed a greater than 95 percent decrease in the direct radiation fields on the dome surfaces.

Silo 3 contains waste residues, known as cold metal oxides, which were generated at the FEMP site during uranium extraction operations in the 1950s. The residues in Silo 3 are substantially different than those in Silos 1 and 2. First, Silo 3 residues are dry, while the residues in Silos 1 and 2 are moist. Second, while the radiological constituents are similar to those in Silos 1 and 2, certain radionuclides, such as radium, are present in Silo 3 in much lower concentrations. Thus, Silo 3 exhibits a significantly lower direct radiation field and radon emanation rate than Silos 1 and 2.

Samples collected from the contents of Silo 3 confirmed process knowledge and indicated the presence of significant activity concentrations of the radionuclides within the uranium decay series. The predominant constituent identified within Silo 3 was Th-230, a radionuclide produced from the natural radioactive decay of U-238. Distributed within the 3,890 m3 (5,088 yd3) of waste residues inside Silo 3 is approximately 450 Curies of Th-230. Extraction Procedure (EP) Toxicity tests performed on samples of the Silo 3 residues to determine the leachability of inorganic substances present detected eight metals, with the highest mean concentrations being attributed to arsenic (9.48 mg/l), cadmium (0.85 mg/l), chromium (5.05 mg/l), and selenium (2.65 mg/l).

5.3 NATURE AND EXTENT OF CONTAMINATION

Investigations were performed as part of the RI and other site programs to examine the nature and extent of contamination present in environmental media associated with Operable Unit 4. These investigations included

the collection and laboratory analysis of samples and the collection of direct field measurements. The investigations included examination of surface and subsurface soil, surface water and sediment, and groundwater.

5.3.1 Surface Soils

Sampling performed as part of the RI/FS and other site programs in the vicinity of Operable Unit 4 indicates the occurrence of above background concentrations of uranium, and to a lesser degree other radionuclides, in the surface soils within and adjacent to the Operable Unit 4 Study Area. Activity concentrations observed during the RI for the surface soils in the vicinity of Operable Unit 4 were as much as 20.8 picocuries per gram (pCi/g) for U-238, or 16 times natural background, and 4.8 pCi/g for Th-230, or two times background. These above background concentrations appear to be generally limited to the upper six inches of soil.

Of the inorganic constituents detected in the Operable Unit 4 surface soils, antimony, beryllium, chromium, copper, magnesium, nickel, silver, and sodium were consistently above background. The only volatile organic compounds detected consisted of common laboratory contaminants. With the exception of one sample collected at a depth of 0.5 to 0.6 m (1.5 to 2.0 ft), which contained elevated concentrations of a number of semivolatile organic compounds including benzo(a)pyrene, semivolatile organic compounds were at or only slightly above the contract required quantitation limit for the laboratory. Available sample data and process knowledge indicate no direct relationship between the surface soil contamination in the Operable Unit 4 Study Area and the silo contents. Further, more than 70 percent of the surface soil samples indicate that the uranium contamination in surface soils is depleted uranium (i.e., the urmium contains depleted percentages of U-235). The silo residues consist of natural uranium. Thus, the existence of these activity concentrations in the surface soils is attributed to air deposition resulting from the form Production Area and past plant production operations and/or waste handling practices in the waste pit area.

Soil samples were collected from the soils contained in the earthen embankment (berm) surrounding Silos 1 and 2. The highest concentrations of radionuclide constituents were detected in a sample taken at a location 9 m (30 ft) below the berm surface, near the base of Silo 1. This sample indicates the occcurrence of either some spillage of silo residues during filling operations or seepage from the silo onto the original surface soils adjacent to the silo at that location. Analytical results from other berm samples showed the presence of radionuclides at relatively lower concentrations, with the majority of samples showing concentrations near background.

The concentration ranges for those constituents in relatively higher concentrations are 0.62 to 417 pCi/g for Pb-210; 1.03 to 943 for polonium (Po)-210; 0.62 to 876 pCi/g for Ra-226; 0.74 to 51.2 pCi/g for Th-230; and 0.75 to 24.7 pCi/g for U-238. Inorganic constituents detected consisted mostly of metals in concentrations close to background concentrations. There were also some organic constituents reported. Most of these constituents are common laboratory contaminants and do not demonstrate any direct linkage to the silo contents.

5.3.2 Subsurface Soils

As part of the RI for Operable Unit 4, samples were collected from the subsurface soils located under and adjacent to the K-65 silos. Analytical results reveal elevated concentrations of radionuclides from the uranium decay series in the soils at the interface between the berm and the original ground level. Elevated concentrations (up to 53 pCi/g for U-238, about 40 times background) were also noted in slant boreholes, which passed in close proximity to the silo underdrains. The occurrence of these above background concentrations in soils near the silo underdrains are attributed to vertical migration of leakage from the silo underdrains or decanting system. Elevated readings at the interface between the silo berms and the native soils may be attributed to historical air deposition or past spillage from the silos during filling operations in the 1950s, prior to installation of the berms.

5.3.3 Surface Water and Sediment

Extensive sampling was conducted on the sediment and surface water present in Paddys Run and on key drainage swales leading to Paddys Run, as part of the RI for Operable Unit 4 and other site programs. Results of the

surface water sampling indicate the occurrence of above background concentrations of U-238, up to 1500 times background, in the drainage swales in the vicinity of the Silos 1 through 4. The highest readings were recorded in a drainage ditch, which flows from east to west, located approximately 76 m (250 ft) south of Silo 1. The most probable source of the contamination in Paddys Run and the drainage swales is the resuspension of contaminated particles from surface soils within the Operable Unit 4 and Operable Unit 1 Study Areas into stone water.

5.3.4 Groundwater

Groundwater samples were collected from wells within the Operable Unit 4 Study Area during the RI for Operable Unit 4. Groundwater occurs not only in the Great Miami Aquifer underlying the FEMP site, but also in discrete zones of fine-grained sands located in the glacial overburden. The water contained in these sand packets in the clay-rich glacial soils are termed perched water zones. Samples were collected from slant borings placed adjacent to and under Silos 1 and 2; 1000-series wells screened in the glacial overburden; 2000 series wells screened at the water table in the Great Miami Aquifer; and 3000-series wells screened at approximately the central part of the Great Miami Aquifer, just above the clay interbed.

Background concentrations of naturally occurring inorganics and radionuclides in groundwater in the vicinity of FEMP site were being established under the site-wide RI/FS during the completion of the RI for Operable Unit 4. In accordance with background data available at the time, background concentration of total uranium in groundwater of less than 3 micrograms per liter (μ g/l) or 3 parts per billion (ppb) was utilized.

Perched Water

Uranium was the major radionuclide contaminant found in the perched water. Elevated concentrations of total uranium were detected in the slant boreholes under and around Silos 1 and 2. Slant Boring 1617, immediately southwest of Silo 1, contained the highest concentration of total uranium (9,240 μ g/l). Uranium concentrations were also elevated in samples collected from the 1000-series wells. The highest observed total uranium concentrations obtained from 1000-series wells were in samples collected from Well No. 1032, located 46 m (150 ft) due west of Silo 2. The range of the concentrations was 196 to 276 μ g/l. Considering both the slant borings and 1000-series wells, U-238 was found in the range of 1.1 to 1313 pCi/l.

The major inorganic constituents found in the perched water samples taken from 1000-series wells and the slant borings, included elevated concentrations for major cations (iron, magnesium, manganese, and sodium) and major anions (chloride, nitrate, and sulfate). In particular, the concentrations of sodium, sulfate, and nitrate were significantly above background in slant boring samples. Boring 1615, northwest of Silo 2, had the highest sodium concentration(1,040 mg/l), boring 1618, southeast of Silo 1, had the highest sulfate concentration 2,200 mg/l), and boring 1617 had the highest nitrate concentration (554 mg/l). Low levels of organic constituents, determined to be contaminants, were detected in some samples. Overall, well measurements and analytical results confirmed that the perched groundwater in the vicinity of Operable Unit 4 flows from west to east. Further, contaminants within Operable Unit 4 are contributing to contamination of perched groundwater in this region of the site.

Great Miami Aquifer

The concentration of total uranium in the upper portion of the Great Miami Aquifer, based on analysis of samples from the 2000-series wells, ranged from less than 1 μ g/l to 40.3 μ g/l. These data do not necessarily suggest that the silos are the source of the observed contamination because both upgradient and downgradient wells contain above background concentrations of total uranium. Well No. 2032, located 46 m (150 ft) west of Silos 1 and 2, exhibited a concentration of total uranium at 39.0 μ g/l. Well No. 2033, located 46 m (150 ft) east of Silos 1 and 2, exhibited a concentration of total uranium at 40.3 μ g/l. Because groundwater flow in this region of the Great Miami Aquifer is from west to east, these two wells are located upgradient and downgradient of Operable Unit 4, respectively.

The isotopic ratio of U-234 and U-238 would suggest a natural uranium ratio in these samples. Such a ratio may be expected from Operable Unit 4, but is not a "fingerprint" for this source. The presence of uranium upgradient in the aquifer from an Operable Unit 4 source could be explained by leachate travel in the perched groundwater zone of the glacial overburden with emergence to Paddys Run. Here the diluted leachate could enter the aquifer via stream bed infiltration or flow at the perched zone/stream channel interface. No

evidence is available to support or preclude this potential route.

The concentration of total uranium measured at deeper levels in the Great Miami Aquifer (3000-series wells) ranged from less than 1 to 4 μ g/l, with the exception of 1 sample out of 16, which contained 15 μ g/l. Like the 2000-series wells, no conclusion could be drawn that linked this contamination to the silos.

5.4 POTENTIAL EXPOSURE PATHWAYS FOR CONTAMINANT MIGRATION

Contaminant transport from Operable Unit 4 may occur via the following pathways:

! Direct radiation

- Direct exposure to gamma radiation from radioactive constituents within the silos.
- Direct exposure to Silo 3 residues under the future source term scenario assuming structural collapse of the silo.
- Direct exposure to gamma radiation from radioactive constituents in surface soil.

! Air emissions

- Dispersion of radon that escapes from the silos into the atmosphere.
- Dispersion of volatile organic compounds (VOC) or fugitive dust emissions generated from soil erosion.
- Dispersion of Silo 3 contents under the future source term scenario assuming structural collapse of the silo.

! Surface water runoff

- Erosion of contaminated soils into Paddys Run from the vicinity of the silos.
- Erosion of released Silo 3 contents under the future source term scenario assuming structural collapse of the silo.

! Groundwater transport

• Leaching of contaminants from the silo contents via soils to underlying groundwater.

Each of these potential contaminant transport pathways is discussed below. The summary of the baseline risk assessment presented in Section 6 provides additional information about the impacts on environmental media or human receptors.

5.4.1 Direct Radiation

Gamma radiation from the K-65 residues and surface soils are transported as electromagnetic radiation, thus requiring no transport mechanism. As the distance from the K-65 silos and the surface soil source; increases, the magnitude of the radiation's intensity decreases. The soil berms around Silos 1 and 2 provide shielding to potential receptors from the direct gamma radiation associated with the K-65 residues. The bentonite clay layer covering the silo residues decreases the diffusion of radon into the silo headspace. Radon progeny are gamma-emitters that contribute significantly to direct radiation exposure. Therefore, as long as the integrity of the berms, the bentonite clay liner, and silos is maintained, there should be no change or increase in direct radiation exposure due to this pathway.

5.4.2 Air Emissions

Rn-222 generated by the radioactive decay of Ra-226 in the K-65 and metal oxide residues accumulates in the void headspace inside the silos. At the time of their design, the four silos were not required to be airtight; therefore, air exchanges with the outside environment occur. The air exchange is a result of changes in ambient temperatures that cause expansion and contraction of the air mass inside the silos. The foam installed on top of Silos 1 and 2 in 1987 has reduced the K-65 silo breathing losses by limiting daily temperature variations inside the silo dome. In addition to direct release to the atmosphere, radon gas can also diffuse through the K-65 silo walls into the surrounding soil berms. Radon has a short half-life (3.82 days) and is expected to decay into its progeny, Pb-210 and Po-210, in the silo walls and in the soil berms surrounding Silos 1 and 2. These are nonvolatile constituents that accumulate in the soil berms. These progeny could be transported via resuspension if the berms are eroded to a point where this area is exposed.

Contaminated soil particulates can also be resuspended into the air from the surface of the K-65 berms and the surrounding Operable Unit 4 soils and transported by winds to other locations.

5.4.3 Surface Water Runoff

Contaminants in the surface soils can be transported away from Operable Unit 4 through surface soil erosion caused by surface water runoff. If the existing runoff control structures (i.e., trench drains and curb and gutters) at the perimeter of Operable Unit 4 were to fail, this would permit storm water runoff to directly enter Paddys Run. Contaminants contained in near surface soils which are subject to erosion can be transported to Paddys Run by either dissolving in the runoff surface water or attaching to entrained sediment carried by the water. A portion of these contaminants will partition (i.e., separate) into stream sediment and will not be available for immediate transport to the aquifer. Contaminants in the dissolved phase could be transported to the Great Miami Aquifer by recharge from Paddys Run throughout the length of Paddys Run from Operable Unit 4 to the Great Miami River.

5.4.4 Groundwater Transport

The final potential transport route is via groundwater. Contamination may be transported through the vadose zone into the Great Miami Aquifer in the vicinity of Operable Unit 4 by traveling through the glacial overburden present beneath the silos. A conceptual model of potential contaminant transport from the bottom of the silos to the Great Miami Aquifer has been developed. This model is based on the current understanding of the Operable Unit 4 Study Area and data from past investigations and is listed below:

- ! Leachate derived from Silos 1 and 2 is formed under the current storage configuration of the silos from liquids used to slurry waste materials into the silos. Additional leachate may be formed based on the assumption that precipitation infiltrates the silos through the silo top and sidewalls and interacts with the wastes within. This leachate may pass through the wastes, out the bottom of the silo, and enter the glacial overburden.
- ! Perched groundwater in the vicinity of Operable Unit 4 flows to the west, toward Paddys Run. Thus, once out of the silo, leachate may migrate through the glacial overburden toward the west, until it reaches Paddys Run, or in a vertical direction until it reaches the Great Miami Aquifer.
- ! Once in Paddys Run or the Great Miami Aquifer, the contamination can be transported rough surface water or groundwater to either on-property or off-site receptors.

6.0 BASELINE RISK ASSESSMENT

Baseline risk assessments were performed to determine the potential human health effects and ecological risks which could result from exposure to contaminants currently present in Operable Unit 4.

The baseline assessment of human health risks quantified the health risks to hypothetical human receptors due to exposure from chemical sources in Operable Unit 4 under the no-action alternative. The process analyzed the human health consequences that could occur under different scenarios if no remedial actions were taken to address identified environmental concerns. This process utilized a structured, sequential analytical process that:

- ! Identified the specific Constituents of Concern (COCs) for Operable Unit 4.
- ! Assessed contaminant transport from the sources to potential exposure points.
- ! Quantified potential exposures to receptors under current and future land use scenarios.
- ! Characterized the potential baseline risks associated with Operable Unit 4 under current and potential future land use scenarios.

Appendix D and Section 6.0 of the RI Report for Operable Unit 4 provide detailed information on the baseline assessment of human health risks.

Site-wide baseline ecological risks were evaluated and included in the Site-Wide Characterization Report (DOE 1993b). An overview of that discussion is included in Section 6.2 of this ROD. The purpose was to conduct a qualitative assessment of the potential current and future risks posed by FEMP site contaminants to ecological receptors (e.g., plants and animals) if no remediation is implemented, thus, serving as a baseline for all future assessments. The Amended Consent Agreement between EPA and DOE stipulates that Operable Unit 5 is responsible for the preparation of the Site-Wide Ecological Risk Assessment as part of the RI and FS Reports for Operable Unit 5.

6.1 SUMMARY OF THE BASELINE ASSESSMENT OF RISKS TO HUMAN HEALTH

6.1.1 Constituents of Concern

The COCs for human health and their ranges of concentration in effected Operable Unit 4 media are provided in Table 6-1. COCs were detected in Silos 1, 2, and 3, the surrounding surface soil and subsurface soil, and the silo berm soils. Baseline risk assessment source term concentrations were determined for the COCs in these media. Fate and transport modeling was then conducted to estimate the exposure point concentrations of contaminants in environmental media (e.g., groundwater, air, and surface water). Contaminants with the potential of posing risk to human health include radionuclides, metals, inorganic anions, polyaromatic hydrocarbons (PAHs), and pesticides/polychlorinated biphenyls (PCBs). The selection of COCs was based on the evaluation of characterization data with respect to the distribution on contaminants in various media and the potential contribution of these contaminants to the overall human health effects. Appendix E of the RI Report for Operable Unit 4 provides full details of the process for selecting COCs.

6.1.2 Exposure Assessment

The exposure assessment and baseline risk assessment follow the methodology described in the Risk Assessment Work Plan Addendum (DOE 1992), with the exception of those items identified in Section D.1.0 of Appendix D of the RI Report for Operable Unit 4 (DOE 1993a). Baseline risks were calculated under a number of contaminant release mechanisms providing exposure to hypothetical receptors under three separate land use scenarios. Baseline risks under these land use scenarios were calculated for a current source term and a future source term. The concentrations of contaminants found in the contents of Silos 1, 2, and 3, the surrounding surface soil, the silo berm soil, and subsurface soil within the Operable Unit 4 Study Area were used to determine the source term concentrations used in each exposure scenario.

Land use scenarios include: (1) current land use without access controls, (2) current land use with access controls, and (3) future land use without access controls. Under the first scenario, the FEMP site is assumed to be managed by an industrial concern other than DOE. Access restrictions currency provided by DOE are assumed to be discontinued. In addition, no remedial actions are assumed to have been taken, and no

members of the public establish residence within the boundaries of Operable Unit 4. Thus, potential receptors include an off-property resident farmer, a trespassing child, an on-property worker (groundskeeper), and an off-property user of surface water from the Great Miami River.

TABLE 6-1 CONSTITUENTS OF CONCERN FOR OPERABLE UNIT 4

| | Silo 1 & 2 | Silo 3 | Surface Soil | Berm Soil |
|--|--------------|-----------------|--------------|---------------|
| Range of Detection for Chemicals (mg/kg) | | | | |
| 2-Butanone | 0.002-0.022 | | 0.002-0.008 | 0.011a |
| 2-Hexanone | 0.002-0.017 | | | |
| 2-Nitrophenol | | .052a | | |
| 4,4'-DDE | 0.029-0.120 | | | |
| 4,4'-DDT | 0.014-0.068 | | | |
| 4-Methyl-2-pentanone | 0.002-0.003 | | | |
| 4-Nitrophenol | | .045a | | |
| Acenaphthylene | | | 1.30a | |
| Acetone | 0.033-0.150 | | 0.004-0.079 | 0.064a |
| Aldrin | 0.056a | | | |
| Ammonia | 1.100-8.90 | | | |
| Anthracene | | | 0.780a | |
| Antimony | 13.300-77.4 | | 22.60-32.30 | 19.100-24.900 |
| Aroclor-1248 | 1.700-10.0 | | | |
| Aroclor-1254 | 0.420-20.0 | | | |
| Aroclor-1260 | 0.340-3.50 | | | |
| Arsenic | 3.100-1960 | 532-6380 | 2.70-9.50 | 5.000-8.000 |
| Barium | 89.20-22100 | 118.000-332.000 | 44.7-113.0 | 47.100-89.400 |
| Benzo(a)anthracene | | | 0.062-4.70 | |
| Benzo(a)pyrene | | | 5.20a | |
| Benzo(b)fluoranthene | | | 0.150-9.70 | |
| Benzo(g,h,i)perylene | | | 5.30a | |
| Benzoic Acid | 0.075-0.390 | | 0.059a | |
| Beryllium | 0.590-6.00 | 10.000-39.900 | 0.670-1.00 | 0.670-0.850 |
| Bis(2-ethylhexyl)phthalate | 0.070-6.00 | | 0.075-1.60 | |
| Boron | 18.400-81.20 | | | |
| Cadmium | 0.560-19-1 | 21.500-204.000 | 4.70-6.20 | 2.600-4.200 |
| Carbon tetrachloride | 0.170a | | | |
| Chromium | 0.207-165 | 139-560 | 10.20-22.60 | 16.400-28.400 |
| Chrysene | | | 0.062-3.50 | |
| Cobalt | 6.20-2430 | 1100-3520 | | |
| Copper | 122-1790 | 1610-7060 | 16.200-23.50 | 19.300-23.800 |
| Cyanide | 0.520-7.10 | | 0.120a | 0.120a |
| Di-n-butyl phthalate | 0.046-0.057 | | 0.190a | 0.048a |
| Di-n-octyl phthalate | 0.045-0.970 | | | |
| Dieldrin | 0.093a | | | |
| Diethyl phthalate | 0.410a | | | |
| Dimethyl phthalate | 0.068-0.160 | | | |
| Endosulfan-II | 0.082-0.260 | | | |
| Endosulfan-I | 0.011-0.092 | | | |

Table 6-1 (continued)

| | Silo 1 & 2 | Silo 3 | Surface Soil | Berm Soil |
|--|--------------|-----------------|--------------|---------------|
| Range of Detection for Chemicals (mg/kg) | | | | |
| Endrin | 0.089a | | | |
| Fluoranthene | 0.064a | | 0.040-6.70 | |
| Fluoride | 15.0-394 | | | |
| Heptachlor epoxide | 0.022-0.20 | | | |
| Indeno(1,2,3-cd)pyrene | | | 4.20a | |
| Lead | 153-299000 | 646-4430 | | |
| Manganese | | 2420-6500 | | |
| Mercury | 0.150-2.80 | 0.300-0.690 | | |
| Methylene chloride | 0.015-0.190 | | 0.025a | |
| Molybdenum | 148-8600 | | 3.60-4.90 | 2.400-13.300 |
| N-nitroso-di-n-propylamine | 0.059-0.260 | | | |
| Nickel | 14.60-3380 | 1760-6170 | 22.8-38.9 | 21.700-32.400 |
| Nitrate | 2216-8900 | | | |
| Phenanthrene | | | 2.60a | |
| Phenol | 0.40a | | 0.230a | 0.110a |
| Phosphorus | 0.40-3290 | | | |
| Pyrene | 0.047a | | 0.045-8.20 | |
| Selenium | 49.60-2810 | 101.000-349.000 | | |
| Silver | 5.0-34.9 | 9.200-23.800 | 6.60-9.70 | 5.880-14.400 |
| Tetrachlorethene | 0.140a | | | |
| Thallium | 0.090-5.700 | 4.000-73.900 | 0.510a | 0.710a |
| Toluene | 0.002-0.190 | | 0.001a | 0.002-0.200 |
| Total xylenes | 0.003a | | | 0.069a |
| Tributyl Phorphate | 0.200-73.00 | | | |
| Uranium | 137.0-8394.0 | 738.0-4554.0 | 4.0-64.0 | 10.50-12.40 |
| Vanadium | 21.90-535.00 | 418-4550 | 15.9-27.7 | 24.600-28.400 |
| Zinc | 7.70-212.00 | 301-672 | 32.9-65.2 | 44.200-59.600 |

Table 6-1 (continued)

| | Silo 1 & 2 | Silo 3 | Surface Soil | Berm Soil |
|---|----------------|---------------|--------------|-----------|
| Range of Detection for Radionuclides (p | Ci/g) | | | |
| Actinium-227 | 2905.0-17390 | 234.0-1363 | | |
| Cesium-137 | | | | 0.23a |
| Lead-210 | 48980.0-399200 | 454.0-6427 | | 0.98-4.45 |
| Polonium-210 | 55300-43400 | | | 1.68-4.70 |
| Protactinium-231 | 4041a | 266.0-931 | | |
| Radium-224 | | 64.00-453.00 | | 1.020a |
| Radium-226 | 657.0-890700 | 467.0-6435 | 0.6-2.3 | 1.04-6.68 |
| Radium-228 | | 82.0-559 | 0.5-1.7 | 0.8-0.98 |
| Strontium-90 | | | 0.8-1.8 | |
| Technetium-99 | | | 1.2-3.6 | |
| Thorium-228 | 411.0-7360 | 459.0-966 | 0.9-1.4 | 1.12-1.52 |
| Thorium-230 | 8365.0-132800 | 21010.0-71650 | 1.4-4.8 | 1.69-4.78 |
| Thorium-232 | 661.0-1106 | 411.0-1451 | 0.9-1.7 | 0.86-1.45 |
| Uranium-234 | 89.0-1548 | 348.0-1935 | 2.4-6.9 | 1.26-3.62 |
| Uranium-235/236 | 19.1-172 | 42.0-158 | | |
| Uranium-238 | 46.0-1925 | 320.0-2043 | 2.4-20.8 | 1.13-4.19 |
| | | | | |

a -only one sample was found to be above the detection limit.

Under the second scenario, the site access restrictions historically provided by DOE are assumed to be maintained, and no remedial actions are assumed to have been taken. The scenario further assumes that no members of the public have established residence in the Operable Unit 4 Study Area, and that DOE maintains a site-specific health and safety program to ensure that non-remediation workers and visitors are properly protected. Therefore, the risk assessment addresses workers subjected to short exposure durations under controlled conditions. These controls include engineered emission control equipment, personnel protective equipment, and administrative health and safety practices. Potential receptors under this scenario include an off-property resident farmer, a trespassing child, and an off-property user of surface water from the Great Miami River.

The third land-use scenario, future land use without access controls, includes exposure routes that require development time, such as establishing a home and farm within Operable Unit 4. Access controls are assumed to be absent and no remedial actions are assumed to have been taken. In addition, members of the public are assumed to have established a residence within the Operable Unit 4 boundaries. Hypothetical receptors under this scenario are a reasonable maximum exposure (RME) on-property resident farmer, a central tendency (CI) on-property resident farmer, an go-property resident child, an off-property resident farmer, and an off-property user of surface water from the Great Miami River.

In addition to the three land use scenarios, there are two source term scenarios: the current source-term scenario and the future source term scenario. The current source term scenario considers the silos as they exist today. The future source term scenario considers complete structural failure of Silo 3, resulting in the spread of its contents to Operable Unit 4 surface soil, and dome collapse for Silos 1 and 2, consequently exposing their contents to the elements and increasing leaching of the contents through the interception of rainwater.

Under the current land use scenario without access control and the future land use scenario, risks are calculated using both the current source term and the future source term. Under the current land use with access control scenario, the future source term does not apply; if the site remains under the institutional control of DOE, the assumption is made that measures would be undertaken to maintain the current configuration of the silos and implement mitigative action in the event of silo failure. Thus, under the current land use with access control scenario, risk was calculated only for the current source term.

The on-property resident farmer receptor was also evaluated using exposure and intake parameters such as exposure duration, which represents the CT of risk. This was performed in response to new guidance from EPA, which suggests that all risk assessments provide an evaluation of the CT of the risk range, using the best information available to describe the average situation (EPA 1992a). This scenario is used to provide an estimate of risk closer to average for the resident adult scenario. This receptor scenario is currently being developed by EPA and will require additional review as guidance becomes available. The CT receptor for this scenario is located at the same location as the RME on-property resident farmer receptor. Table 6-2 provides a summary of the land use/source term/receptor scenarios used for the Baseline Risk Assessment.

Exposure pathways quantified in the risk assessment for each scenario are shown in Figures 6-1 and 6-2 and are discussed in greater detail in Appendix D of the RI Report for Operable Unit 4. A summary of exposure pathways that have the most impact to site risks is presented in Section 6.1.4. The conceptual model depicted in Figures 6-1 and 6-2 indicates which exposure routes are quantitatively evaluated in the risk assessment for each receptor and land use scenario, and the basis for excluding other exposure routes. Exposures to the RME resident farmer due to the ingestion of groundwater consider two scenarios, which include water obtained from the Great Miami Aquifer and water obtained from perches water beneath and west of Silos 1 and 2.

Section 5.0 and Appentix E of the RI Report for Operable Unit 4 address in detail all fate and transport modeling efforts employed in the determination of exposure point concentrations of the COCs. Appendix D of the RI Report for Operable Unit 4 discusses the assumptions regarding source term and potential release mechanisms upon which the fate and transport modeling is based.

6.1.3 Toxicity Assessment

The human health hazards identified in the toxicity assessment are cancer induction and chemical toxicity. Chemical toxicity includes numerous health effects such as kidney damage, liver disease, or eye irritation. For both types of health hazards, dose-response data from human and animal studies are used to determine the potency of the individual radionuclides and chemicals.

Intakes calculated in the exposure assessment are used in conjunction with the cancer slope factor from the dose-response data to determine the incremental lifetime cancer risk (ILCR). Toxicity data for the Operable Unit 4 risk assessment were taken from the Integrated Risk Information System

TABLE 6-2
SUMMARY OF LAND-USE/RECEPTOR/SOURCE TERM SCENARIOS

Not Applicable Reasonable Maximum Exposure

Central Tendency

RECEPTORS

| LAND USE | CURRENT SOURCE TERM | FUTURE SOURCE |
|---|--|--|
| Current Land Use Without Access Control | Off-Property Farmer, Trespassing Child, Groundskeeper Worker, Off-Property User of Surface Water from the Great Miami River | Off-Property Farmer, Trespassing Child, Groundskeeper Worker, Off-Property User of Surface Water from the Great Miami River |
| Current Land Use With Access Control | Off-Property Farmer, Trespassing Child, Off-Property User of Surface Water | N/A |
| Future Land Use | RME On-Property Resident Farmer, CT On-Property Resident Farmer, On Property Resident Child, Off-Property Farmer, Off- Property User of Surface Water from the Great Miami River | RME On-Property Resident Farmer, CT On-Property Resident Farmer, On Property Resident Child, Off-Property Farmer, Off- Property User of Surface Water from the Great Miami River |

Notes: N/A

RME

CT

(IRIS, EPA 1992a) and the updated Health Effects Assessment Summary Table (HEAST, EPA 1992b). Cancer slope factors have been developed by the EPA for estimating ILCRs associated with exposure to carcinogenic chemicals. The slope factors, which are expressed in units of milligrams per kilograms-day (mg/kg-day)-1, are multiplied by the estimated intake of a carcinogen, in mg/kg-day, to provide an upper bound estimate of the ILCR associated with exposure at that intake level. The term "upper-bound" reflects the conservative estimate of the risks calculated from the slope factor. Use of this approach makes underestimation of the actual cancer risk highly unlikely. Cancer slope factors are derived from the results of human epidemiological studies, or chronic animal bioassays to which animal-to-human extrapolation and uncertainty factors have been applied. Tables 6-3 and 6-4 provide the cancer slope factors for Operable Unit 4 chemical COCs and radiological COCs respectively.

For cancer induction, it is assumed that no dose threshold exists. Therefore, for any dose of a carcinogen, there exists a possibility, however small, of contracting cancer. Incremental lifetime cancer risks are expressed in terms of the probability that a given receptor (person) will contract cancer due to the calculated exposures. For example, if the receptor has an additional 1 chance in 10,000 of contracting cancer due to the calculated exposures, the probability of developing cancer is expressed as a 10-4 (1 in 10,000) risk. However, these risk factors should only be used to make a qualitative estimate of individual receptor impact, because the risk coefficients are intended for predicting cancer in a large population.

For chemical toxicants, the data suggests a dose threshold or reference dose (RfD) exists below which no toxic effect is observed. RfDs have been developed by the EPA for indicating the potential for adverse health effects from exposure to chemicals exhibiting non-carcinogenic effects. RfDs, which are expressed in units of mg/kg-day, are estimates of lifetime daily exposure levels for humans, including sensitive individuals. Estimated intakes of chemicals from environmental media (e.g., the amount of a chemical ingested from contaminated drinking water) can be compared to the RfD). RfDs are derived from human epidemiological studies or animal studies to which uncertainty factors have been applied (e.g., to account for the use of animal data to predict effects on humans). These uncertainty factors help ensure that the RfDs will not underestimate the potential for adverse non-carcinogenic effects to occur. Table 6-5 provides the RfDs for Operable Unit 4 COCs.

To determine if the exposure levels of Operable Unit 4 constituents may cause adverse health effects, the estimated intake of a particular constituent (calculated from the exposure assessment) is compared to the RfD, which, defines the acceptable intake. If the ratio of estimated intake to the acceptable intake is greater than one, the site-related intake may cause toxic effects. This ratio is called the Hazard Quotient (HQ). When HQs for multiple COCs are summed, the resultant value is the Hazard Index (HI).

TABLE 6-3

CANCER SLOPE FACTORS FOR CARCINOGENIC EFFECTS OF CONSTITUENTS OF CONCERN FOR OPERABLE UNIT 4

Tumor Site

| Chemical | Oral Cancer Slope Facter (mg/kg/day)-1 | Inhalation Cancer Slope Factor (mg/kg/day)-la | Oral | Inhalation | Cancer Classification ab | Reference |
|--------------------|--|--|--------------|-------------------|-----------------------------|-----------|
| Inorganics | | | | | | |
| Ammonia | NDc | ND | ND | ND | ND | ND |
| Antimony | ND | ND | ND | ND | D | d |
| Arsenic | 1.75 | 15 | skin | respiretory tract | A | е |
| Barium | ND | ND | ND | ND | D | d |
| Beryllium | 4.3 | 8.4 | gross tumors | lung | B2 | е |
| Boron | ND | ND | ND | ND | ND | ND |
| Cadmium (food) | ND | 6.3 | ND | respiratory tract | В1 | е |
| Cadmium (water) | ND | 6.3 | ND | respiratory tract | В1 | е |
| Chromium (VI) | ND | 42 | ND | lung | A | е |
| Cobalt | ND | ND | ND | ND | ND | ND |
| Copper | ND | ND | ND | ND | D | е |
| Cyanide | ND | ND | ND | ND | D | е |
| Fluoride | ND | ND | ND | ND | ND | ND |
| Lead | ND | ND | kidney | ND | B2 | е |
| Manganese | ND | ND | ND | ND | D | е |
| Mercury | ND | ND | ND | ND | D | е |
| Molybdenum | ND | ND | ND | ND | D | d |
| Nickel | ND | 0.84 | ND | respiratory tract | A | е |
| Nitrate | ND | ND | ND | ND | ND | ND |
| Phosphorus | ND | ND | ND | ND | D | е |
| Selenium | ND | ND | ND | ND | D | е |
| Silver | ND | ND | ND | ND | D | е |
| Thallium compounds | s ND | ND | ND | ND | ND | е |

TABLE 6-3 (Continued)

Tumor Site

| | Oral Cancer Slope Facter | Inhalation Cancer Slope | | | Cancer | |
|-----------------------|--------------------------|-------------------------|------------------|-------------------|-------------------|-----------|
| Chemical | (mg/kg/day)-1 | Factor (mg/kg/day)-1a | Oral | Inhalation | Classification ab | Reference |
| Uranium | ND | ND | ND | ND | ND | f |
| Vanadium | ND | ND | ND | ND | ND | d |
| Zinc | ND | ND | ND | ND | D | е |
| Volatiles | | | | | | |
| 2-Butanone | ND | ND | ND | ND | D | е |
| 2-Hexanone | ND | ND | ND | ND | ND | ND |
| 4-Metyl-2-pentanone | ND | ND | ND | ND | ND | ND |
| Acetone | ND | ND | ND | ND | D | е |
| Carbon tetrachloride | 0.13 | 0.053 | liver | ND | B2 | е |
| Methylene chloride | 0.0075 | 0.0016 | liver | lung, liver | B2 | е |
| Tetrachloroethene | 0.052 | 0.002 | lung | lung | B2-C | g |
| Toluene | ND | ND | ND | ND | D | е |
| Total xylenes | ND | ND | ND | ND | D | е |
| Semivolatiles | | | | | | |
| Acenaphthylene | ND | ND | ND | ND | D | е |
| Aldrin | 17 | 17 | liver | ND | B2 | е |
| Anthracene | ND | ND | ND | ND | D | е |
| Benzo(a)anthracene | 7.3 | 6.1 | ND | ND | B2 | h |
| Benzo(a)pyrene | 7.3 | 6.1 | stomach | respiratory tract | B2 | e,g |
| Benzo(b)fluoranthene | 7.3 | 6.1 | ND | ND | B2 | h |
| Benzo(g,h,i)perylene | ND | ND | ND | ND | D | е |
| Benzoic acid | ND | ND | ND | ND | D | е |
| bis(2-Ethylhexyl)phth | nalate 0.014 | ND | liver | ND | B2 | е |
| Chrysene | 7.3 | 6.1 | . Iymphoma, skin | ND | B2 | h |
| Di-n-butylphthalate | ND | ND | ND | ND | D | е |

TABLE 6-3 (Continued)

Tumor Site

| | Oral Cancer Slope Facter | Inhalation Cancer Slope | | | Cancer | |
|--------------------|--------------------------|-------------------------|----------|------------|-------------------|-----------|
| Chemical | (mg/kg/day)-1 | Factor (mg/kg/day)-la | Oral | Inhalation | Classification ab | Reference |
| Di-n-octylphthalat | te ND | ND | ND | ND | ND | ND |
| Dibenzo(a,h)anthra | | 6.1 | ND ND | ND ND | B2 | h |
| Diethyl phthalate | ND | ND | ND ND | ND ND | D D | e |
| Dimethyl phthalate | | ND | ND | ND | D | e |
| Fluoranthene | ND ND | ND | ND | ND | D | e |
| Indeno(1,2,3-cd)py | | 6.1 | ND | ND | B2 | h |
| 2-Nitrophenol | ND | ND | ND | ND | ND | ND |
| 4-Nitrophenol | ND | ND | ND | ND | ND | ND |
| N-Nitroso-di-n-pro | | ND | multiple | ND | B2 | e |
| Phenanthrene | ND | ND | ND | ND | D | e |
| Phenol | ND | ND | ND | ND | D | e |
| Pyrene | ND | ND | ND | ND | D | e |
| Tributyl phosphate | e ND | ND | ND | ND | D | i |
| Pesticides/PCBs | | | | | | |
| Aroclor-1248 | 7.7 | ND | liver | ND | В2 | i |
| Aroclor-1254 | 7.7 | ND | liver | ND | В2 | i |
| Aroclor-1260 | 7.7 | ND | liver | ND | B2 | е |
| 4,4'-DDE | 0.34 | ND | liver | ND | B2 | е |
| 4,4'-DDT | 0.34 | 0.34 | liver | ND | B2 | е |
| Dieldrin | 16 | 16 | liver | ND | В2 | е |
| Endosulfan I | ND | ND | ND | ND | ND | ND |
| Endosulfan II | ND | ND | ND | ND | ND | ND |
| Endrin | ND | ND | ND | ND | D | d |
| Heptachlor epoxide | 9.1 | 9.1 | liver | ND | B2 | е |

TABLE 6-3 (Continued)

Tumor Site

Oral Cancer Slope Facter Inhalation Cancer Slope Cancer

Chemical (mg/kg/day)-1 Factor (mg/kg/day)-la Oral Inhalation Classification ab Reference

a Derived from inhalations unit risk.

b Cancer weight-of-evidence Group A = human carcinogen; Group B1 and B2 = probable human carcinogen;

Group C = possible human carcinogen; Group D - not classifiable as to carcinogenicity to humans; Group E = evidence of noncarcinogenicity to humans

c ND - no data

d EPA - 1993b, "Drinking Water Regulations and Health Advisories"

e Integrated Risk Information System (IRIS), 1993 (EPA 1993a) current as of April 1993

f The carcinogenicity of uranium is attributed to its radioactivity; see Appendix D of the Operable Unit 4 Remedial Investigation.

q EPA, Health Effects Assessment Summary Table (HEAST) (EPA 1992a).

h The oral and inhalation cancer slope factors for benzo(a)pyrene are used for the other polyaromatic hydrocarbons assigned to cancer classification B2 (see the toxicological profile for polyaromatic hydrocarbons of Appendix D from the Operable Unit 4 Remedial Investigation for additional information).

i EPA, 1993d, Memorandum from J. Dollarhide ECAO to P. V, 7/21/93, including Attachments 1-6.

TABLE 6-4

CANCER SLOPE FACTORS FOR OPERABLE UNIT 4 RADIONUCLIDES OF CONCERN

| | | | GI Absorption | | Penetrating External |
|----------------------|-------------|-----------------------|--------------------------|--------------------|-----------------------|
| | ICRP | Inhalation | Factor | Ingestion | Exposure |
| Radionuclide | Lung Classb | (pCi)-1 | (f1) | (pCi)-1 | (pCi.yr/g)-1 |
| Uranium - 238 Series | | | | | |
| U-238 + 2 dtrs | Y | 5.2 x 10-8 | $5.0 \times 10-2$ | 2.8 x 10-11 | 3.6 x 10-8 |
| U-234 | Y | 2.6 x 10-8 | 5.0×10^{-2} | 1.6 x 10-11 | 3.0×10^{-11} |
| Th-230 | Y | 2.9 x 10-8 | 2.0 x 10-4 | 1.3 x 10-11 | 5.4×10^{-11} |
| Ra-226 + 5 dtrs | W | 3.0 x 10-9 | 2.0 x 10 4 2.0 x 10-1 | 1.2 x 10-10 | 6.0×10^{-6} |
| Rn-222 + 4 dtrs | Gas | 7.7×10^{-12} | 1.0 x 100 | 1.7 x 10-10 | 5.9 x 10-6 |
| Pb-210 + 2 dtrs | Gas D | 4.0×10^{-12} | 2.0 x 10-1 | 6.6 x 10-12 | 1.6 x 10-10 |
| | Ъ | 4.0 X 10-9 | 2.0 x 10-1 | 6.6 X 10-10 | 1.6 X 10-10 |
| Uranium - 235 Series | | | | | |
| U-235 + 1 dtr | Y | $2.5 \times 10-8$ | $5.0 \times 10-2$ | $1.6 \times 10-11$ | $2.4 \times 10-7$ |
| Pa-231 | Y | $3.6 \times 10-8$ | $1.0 \times 10-3$ | $9.2 \times 10-11$ | $2.6 \times 10-8$ |
| Ac-227 + 7 dtrs | Y | $8.8 \times 10-8$ | $1.0 \times 10-3$ | $3.5 \times 10-10$ | $8.5 \times 10-7$ |
| Thorium - 232 Series | | | | | |
| Th-232 | Y | $2.8 \times 10-8$ | $2.0 \times 10-4$ | $1.2 \times 10-11$ | 2.6 x 10-11 |
| Ra-228 + 1 dtr | W | $6.9 \times 10-10$ | $2.0 \times 10-1$ | $1.0 \times 10-10$ | $2.9 \times 10-6$ |
| Th-228 + 7 dtrs | Y | $7.8 \times 10-8$ | $2.0 \times 10-4$ | $5.5 \times 10-11$ | 5.6 x 10-6 |
| Fission Products | | | | | |
| Tc-99 | W | $8.3 \times 10-12$ | $8.0 \times 10-1$ | $1.3 \times 10-12$ | $6.0 \times 10-13$ |
| Sr-90 + 1 dtr | D | 6.2 x 10-11 | 3.0×10^{-1} | 3.6 x 10-11 | 0.0 x 100 |
| | = | | | 2.2 11 10 11 | 2.2 11 200 |

a EPA, Health Effects Assessment Summary Tables, Annual FY 1992 including the July 1992 and November 1992 supplements (EPA b Classification recommended by the ICRP for half-time for clearance from the lung. "Y" = years, "W" = weeks, "D" = days.

TABLE 6-5

REFERENCE DOSES FOR NONCARCINOGENIC EFFECTS OF CONSTITUENTS OF CONCERN FOR OPERABLE UNIT 4

Factor Target Organ Uncertainty

| Chemical | Oral Reference Dose (mg/kg/day) | Inhalation Reference Dose (mg/kg/day)a | Oral | Inhalation | Oral | Inhalation |
|-----------------|---------------------------------|--|------------------------|-------------------------|------|------------|
| Inorganics | | | | | | |
| Ammonia | ND | 0.029b | ND | Respiratory system | ND | 30 |
| Antimony | 0.0004b | NDc | Liver | ND | 1000 | ND |
| Arsenic | 0.0003b | ND | skin | ND | 3 | ND |
| Barium | 0.07b | 0.00014d | Cardiovascular system | Fetus | 3 | 1000 |
| Beryllium | 0.005b | ND | ND | ND | 100 | ND |
| Boron | 0.09b | 0.0057d | Testis | Respiratory system | 100 | 100 |
| Cadmium (food) | 0.001b | ND | kidney | Cancer (see Table 6-3) | 10 | ND |
| Cadmium (water) | 0.0005b | ND | Kidney | Cancer (see Table 6-3) | 10 | ND |
| Chromium (VI) | 0.005b | ND | ND | ND | 500 | ND |
| Cobalt | 0.06a | 0.000003f | Cardiovascular system | Respiratory system | ND | 1000 |
| Copper | ND | ND | ND | ND | ND | ND |
| Cyanide | 0.02b | ND | Central nervous system | ND | 500 | ND |
| Fluoride | 0.06b | ND | Teeth | ND | 1 | ND |
| Lead | ND | ND | Central nervous system | Central nervous system | ND | ND |
| Manganese | 0.14 (food)b | 0.00011b | Central nervous system | Respiratory system | 1 | 300 |
| Manganese | 0.005 (water)b | 0.00011b | Central nervous system | Respiratory system | 1 | 300 |
| Mercury | 0.0003d | 0.00086d | Kidney | Central (see Table 6-3) | 1000 | 30 |
| Molybdenum | 0.005b | ND | Liver | ND | 30 | ND |
| Nickel | 0.02b | ND | ND | Cancer (see Table 6-3) | 300 | ND |
| Nitrate | 1.6b | ND | Blood | ND | 1 | ND |

TABLE 6-5 (Continued)

| | | Uncertainty Factor | | | | |
|--------------------------------|---------------------------------|--|------------------------|------------------------|--------|------|
| Chemical Inhalation | Oral Reference Dose (mg/kg/day) | Inhalation Reference Dose (mg/kg/day)a | Oral | Inhalation | Oral | |
| Inorganics | | | | | | |
| Phosphorus | 0.00002b | ND | Reproductive systm | ND | 1000 | ND |
| Selenium | 0.005b | ND | Skin | ND | 3 | ND |
| Silver | 0.005b | ND | ND | ND | 3 | ND |
| Thallium | 0.00006b,g | ND | Central nervous system | ND | 3000 | ND |
| Uranium | 0.003b | ND | kidney | ND | 1000 | ND |
| Vanadium | 0.007d | ND | ND | ND | 100 | ND |
| Zinc | 0.3b | ND | Blood | ND | 3 | ND |
| Volatiles | | | | | | |
| 2-Butanone | 0.05d | 0.3b | ND | Fetus | 1000 | 1000 |
| 2-Hexanone | 0.04b | ND | ND | ND | ND | ND |
| 4-Metyl-2-pentanone | 0.05d | 0.023d | Liver | Liver | 1000 | 1000 |
| Acetone | 0.1b | ND | Liver | ND | 1000 | ND |
| Carbon tetrachloride | 0.0007b | 0.00057h | Liver | ND | 1000 | ND |
| Methylene chloride | 0.06b | 0.86d | Liver | Liver | 100 | 100 |
| Tetrachloroethene | 0.01b | ND | Liver | ND | 1000 | ND |
| Toluene | 0.2b | 0.11d | Liver | Central nervous system | n 1000 | 300 |
| Total xylenes Semivolatiles | 2b | ND | Central nervous systme | ND | 100 | ND |
| Acenaphthylene | ND | ND | ND | ND | ND | ND |
| Aldrin | 0.00003b | ND | Liver | ND | 1000 | ND |
| Anthracene | 0.3b | ND | ND | ND | 3000 | ND |

TABLE 6-5 (Continued)

| | | | Target Organ | Uncertaint | ty Factor | |
|------------------------|------------------------------------|--|--------------|--------------|-----------|--------------|
| Chemical | Oral Reference Dose (mg/kg/day) | Inhalation Reference Dose (mg/kg/day)a | Oral | Inhalation | Oral | Inhalation |
| CHEIILCAI | (mg/kg/day) | (lilg/kg/day/a | Orai | IIIIaIaCIOII | Oral | IIIIaIaCIOII |
| Benzo(a)anthracene | ND | ND | ND | ND | ND | ND |
| Benzo(a)pyrene | ND | ND | ND | ND | ND | ND |
| Benzo(b)fluoranthene | ND | ND | ND | ND | ND | ND |
| Benzo(g,h,i)perylene | ND | ND | ND | ND | ND | ND |
| Benzoic acid | 4b | ND | ND | ND | 1 | ND |
| bis(2-Ethylhexyl)phtha | late 0.02b | ND | Liver | ND | 1000 | ND |
| Chrysene | ND | ND | ND | ND | ND | ND |
| Di-n-butylphthalate | 0.1b | ND | ND | ND | 1000 | ND |
| Di-n-octylphthalate | 0.2d | ND | Liver | ND | 1000 | ND |
| Dibenzo(a,h)anthracene | ND | ND | ND | ND | ND | ND |
| Diethyl phthalate | 0.8b | ND | ND | ND | 1000 | ND |
| Dimethyl phthalate | 10d | ND | Kidney | ND | 10 | ND |
| Fluoranthene | 0.04b | ND | Kidney | ND | 3000 | ND |
| Indeno(1,2,3-cd)pyrene | ND | ND | ND | ND | ND | ND |
| 2-Nitrophenol | ND | ND | ND | ND | ND | ND |
| 4-Nitrophenol | 0.008b | ND | ND | ND | ND | ND |
| N-Nitroso-di-n-propyla | mine ND | ND | ND | ND | ND | ND |
| Phenanthrene | ND | ND | ND | ND | ND | ND |
| Phenol | 0.6b | ND | Fetus | ND | 100 | ND |
| Pyrene | 0.03b | ND | Kidney | ND | 3000 | ND |
| Tributyl phosphate | 0.005b | ND | ND | ND | ND | ND |

TABLE 6-5 (Continued)

| | | | Target Organ | Uncertainty Fact | or | |
|--------------------|---------------------------------|--|--------------|------------------|------|------------|
| Chemical | Oral Reference Dose (mg/kg/day) | Inhalation Reference Dose (mg/kg/day)a | Oral | Inhalation | Oral | Inhalation |
| Pesticides/PCBs | | | | | | |
| Aroclor-1248 | 0.00007b,i | ND | Fetus | ND | 100 | ND |
| Aroclor-1254 | 0.00007b,i | ND | Fetus | ND | 100 | ND |
| Aroclor-1260 | 0.00007b,i | ND | Fetus | ND | 100 | ND |
| 4,4'-DDE | ND | ND | ND | ND | ND | ND |
| 4,4'-DDT | 0.0005b | ND | Liver | ND | 100 | ND |
| Dieldrin | 0.00005b | ND | Liver | ND | 100 | ND |
| Endosulfan I | 0.00005i | ND | Kidney | ND | 3000 | ND |
| Endosulfan II | 0.00005i | ND | Kidney | ND | 3000 | ND |
| Endrin | 0.0003b | ND | Liver | ND | 100 | ND |
| Heptachlor epoxide | 0.000013b | ND | Liver | ND | 1000 | ND |
| | | | | | | |

a Derived from inhalation RfC.

b Integrated Risk Information Syetem (IRIS) (EPA 1993') current as of April 1993.

c ND - no data.

d EPA, Health Effects Assessment Summary Tables, (HEAST) Annuel FY 92 including July and November Supplements (EPA 1992a).

e EPA 1992e Memorandum from D. L. Forman, U.S. EPA Region VII, Philadelphia, Pennsylvania, "Subject: Cobalt Toxicity," dated March 12, 1992.

f EPA 1990c, Memorandum from Pei-Fung Hurst, ECAO, Cincinnati, Ohio, to R. Riccio, U.S. EPA Rogion III, Philadelphia, Pennsylvania, "Subject: Toxicity of Cobalt (Halby Chemical/Wilmington, Delaware)," dated October 9, 1990.

g Derived by analogy to thallium sulfate, adjusting for differences in molecular weight.

h EPA 1993c

i Based on anology to Aroclor - 1016.

j EPA, 1993e, Health Effects Assessment Summary Tables, (HEAST), March, 1993.

k EPA, 1993d, Memorandum from J. Dollarhide, ECAO to P. VanLeeuwen, Region V, 7/21/93.

6.1.4 Risk Characterization Results

Excess lifetime cancer risks are determined by multiplying the intake level with the cancer potency factor. These risks are probabilities that are generally expressed in scientific notation (e.g. 1×10 -6 or 1E-6). An excess lifetime cancer risk of 1×10 -6 indicates that, as a plausible upper bound, an individual had a one in one million chance of developing cancer as result of site-related exposure to a carcinogen over a 70-year lifetime under the specific exposure conditions at a site.

Potential concern for noncarcinogenic effects of a single contaminant in a single medium is expressed as the HQ (or the ratio of the estimated intake derived from the contaminant concentration in a given medium to the contaminant's reference dose). By adding the HQs for all contaminants within a medium or across all media to which a given population may reasonably be exposed, the HI can be generated. The HI provides a useful reference point for gauging the potential significance of multiple contaminant exposures within a single medium or across media.

Tables 6-6 and 6-7 shows the baseline risks and HIs for each hypothetical receptor by land use and source term scenario. Risk values in Table 6-6 are reported in units of ILCR for radiological, chemical, and total risk. The chemical HI, which has no units, is presented in Table 6-7.

6.1.4.1 Current Land Use Without Access Control/Current Source-Term Scenario

The receptor with the greatest total radiological risk is the trespassing child (Table 6-6). The greatest contributor under this scenario is from exposure to external radiation while the receptor is on top of the Silo 1 or 2 dome $(5 \times 10-3)$. In addition, the receptor is exposed to air, soil, and surface water pathways resulting in radiological risk of $3 \times 10-5$. The total radiological risk to the trespassing child is $5 \times 10-3$ (external radiation) plus $3 \times 10-5$ (nuclide-specific radiation) totalling $5 \times 10-3$. The receptor with the greatest total chemical risks $(1 \times 10-4)$ is the off-property resident farmer (Table 6-6). The greatest contribution under this scenario is from exposure to air pathways $(1 \times 10-4)$. The receptor with the greatest total radiological plus chemical risk under this scenario $(5 \times 10-3)$, Table 6-6) is the trespassing child. The greatest HI is 0.3 to the trespassing child (Table 6-7). The greatest contribution, under this scenario is from soil exposure pathways (0.2).

TABLE 6-6
INCREMENTAL LIFETIME CANCER RISK SUMMARY ALL SOURCES/ALL PATHWAYS

| Land Use/ Source Term | | Grounds | Off-Property | Off-Property User of Surface | CT On-Property | RME On-Property | On-Property | |
|---------------------------------------|----------------------------------|-------------------|--------------|---------------------------------|-------------------|-----------------|------------------|----------------|
| Scenario | Type of Risk | Trespassing Child | Keeper | Resident Farmer | Water | | Resident Farmera | Resident Child |
| Current Land Use | Radiological-Nuclide Specificb | 3.0 x 10-5 | 8.0 x 10-5 | 1.0 x 10-5 | 1.0 x 10-7 | NAc | NA | NA |
| without Access Control/Current | Radiological-Externala | 5 x 10-3 | 1 x 10-4 | NA | NA | NA | NA | NA |
| Source Term | Chemical Risk | 1.0 x 10-5 | 2.0 x 10-5 | $1.0 \times 10-4$ | $1.0 \times 10-7$ | NA | NA | NA |
| Scenario | Total Risk | 5.0 x 10-3 | 2.0 x 10-4 | 1.0 x 10-4 | $2.0 \times 10-7$ | NA | NA | NA |
| a | Radiological-Nuclide Specific | 1.0 x 10-2 | 3.0 x 10-2 | 2.0 x 10-3 | 1.0 x 10-6 | NA | NA | NA |
| Current Land Use without Access | Chemical Risk | 4.0 x 10-4 | 6.0 x 10-4 | 2.0 x 10-4 | $7.0 \times 10-7$ | NA | NA | NA |
| Control/Future Scenario | Total Risk | 1.0 x 10-2 | 3.0 x 10-2 | 2.0 x 10-3 | $2.0 \times 10-7$ | NA | NA | NA |
| | Radiological-Nuclide Specific | 3.0 x 10-5 | NA | 1.0 x 10-5 | $1.0 \times 10-7$ | NA | NA | NA |
| | Radiological-External | 5.0 x 10-3 | NA | NA | NA | NA | NA | NA |
| Control/Current Source Term | Chemical Risk | 1.0 x 10-5 | NA | 1.0 x 10-4 | $1.0 \times 10-7$ | NA | NA | NA |
| Scenario | Total Risk | 5.0 x 10-3 | NA | 1.0 x 10-4 | $2.0 \times 10-7$ | NA | NA | NA |
| | Radiological-Nuclide Specific | NA | NA | 1.0 x 10-5 | $1.0 \times 10-7$ | 2.0 x10-4 | 3.0 x 10-3 | 3.0 x 104 |
| Future Land Use/Current Source | Radiological-External | NA | NA | NA | NA | 2.0 x10-4 | 2.0 x 10-3 | 9.0 x10-3 |
| Term Scenario | | | | | | | | |
| | Chemical Risk | NA | NA | 1.0 x 10-4 | $1.0 \times 10-7$ | 5.0 x 10-3 | 8.0 x 10-2 | 5.0 x10-2 |
| | Total Risk | NA | NA | $1.0 \times 10-4$ | $2.0 \times 10-7$ | 5.0 x 10-3 | 9.0 x 10-2 | 6.0 x10-2 |
| Future Land Use | Radiological-Nuclide Specific NA | NA | NA | 2.0 x 10-3 | 1.0 x 10-6 | 1.0 x10-1 | 1.0 x 100 | 1.0 x10-1 |
| Future Land Use Future Source Term | Chemical Risk | NA | NA | 2.0 x 10-4 | $7.0 \times 10-7$ | 1.0x 10-2 | 2.0 x 10-1 | 9.0 x10-2 |
| Scenario | | | | | | | | |
| | Total Risk | NA | NA | $2.0 \times 10-3$ | $2.0 \times 10-4$ | 1.0 x 10-1 | >1.0 | 2.0 x 10-1 |

- a The ILCR values were identical for the future land use/future source term scenario evaluated for either the Great Miami Aquifer or for perched water.
- b The ILCR result from exposure to radionuclides from air, water, (ground and surface), soil and sediment as detailed in Attachment II of Appendix D and summarized in tables within Section D.5.
- c NA signifies not applicable.
- d This risk results from exposure to direct external radiation from large sources (Silos 1, 2, and 3) and are presented in Table D 5-2. It does not include exposure to external radiation emanating from radionuclides in surface soils. These later risk are accounted for in the nuclide-specific ILCR.

TABLE 6-7
HAZARD INDEX SUMMARY ALL SOURCES/ALL PATHWAYS

Source Term Scenario

| Land Use/ Source Term Scenario | Type of Risk | Off-Property Trespassing Gr Child | | esident Use Farmer | r of Surface Water | CT On-Property Resident | RME On-Prope Farmer Resi | | , .dent Child |
|--|----------------------|---|-----|-----------------------|-----------------------|----------------------------|-----------------------------|------|------------------|
| Current Land Use Chem. without Access Control/Current Source Term Scenario | ical Hazard Index | 0.3 | 0.1 | 0.05 | 0.0004 | NAb | NA | NA | |
| Current Land Use without Access Control/Current Source Term Scenario | Chemical Hazard Inde | ex 20 | 20 | 5 | 0.002 | NA | NA | NA | |
| Current Land Use with Access Control/Current Source Term Scenario | Chemical Hazard Inde | ex 0.3 | NA | 0.05 | 0.0004 | NA | NA | NA | |
| Future Land Use/Current Source Term Scenario | Chemical Hazard In | ndex NA | AN | 0.05 | 0.0004 | 8 | 20 | 100 | |
| Future Land Use/Current | Chemical Hazard In | ndex NA | NA | 5 | 0.002 | 30 | 0 500 | 2000 | |

a The HI (500) was identical for the future land use/future source-term scenario. b NA signifies not applicable.

6.1.4.2 Current Land Use Without Accesss Control/Future Source-Term Scenario

The receptor with the greatest total radiological risk is the groundskeeper (Table 6-6). The greatest contribution under this scenario is from exposure to soil pathways $(2 \times 10 \ 2)$. The total radiological risk to the groundskeeper under this scenario is 3×10^{-2} (Table 6-6). The receptor with the greatest total chemical risk is also the groundskeeper (Table 6-6). The greatest contribution is from exposure to soil pathways (5×10^{-4}) . The total chemical risk to the groundskeeper under this scenario is 6×10^{-4} . The total radiological plus chemical risk to the groundskeeper under this scenario is 3×10^{-4} . The greatest HI is 20 to the groundskeeper (Table 6-7) and to the trespassing child (Table 6-6). The greatest contribution to both receptors under this scenario is from exposure to air pathways.

6.1.4.3 Current Land Use With Access Control/Current Source-Term Scenario

This scenario most closely approximates current conditions at the FEMP site. However, the risk and HI results for this scenario are numerically the same as the results for the current land-use scenario without access controls assuming the current source term (Section 6.1.4.1). This is because the presence or absence of access controls does not change the numerical values of exposure parameter values for receptors. The trespassing child's exposure parameter values reflect the standard scenario specified by the EPA. Also, the off-property resident farmer, and surface water user exposures are not impacted by the status of access controls.

6.1.4.4 Future Land Use/Current Source-Term Scenario

The receptor with the greatest total radiological risk is the on-property resident child (Table 6-6). The greatest contribution under this scenario is from exposure to external radiation while the receptor is on top of the Silo 1 or 2 dome (9×10^{-3}) . In addition, the receptor is exposed to air, soil, and surface water pathways resulting in a radiological risk of 3×10^{-4} , primarily from the soil pathway (2×10^{-4}) . The total radiological risk to the on-property resident child is 9×10^{-3} plus 3×10^{-4} totaling 9×10^{-3} . The receptor with the greatest total chemical risk (8×10^{-2}) is the RME on-property resident farmer able 6-6). The greatest contribution under this scenario is from exposure to soil pathways (8×10^{-2}) . The receptor with the greatest total radiological plus chemical risk under this scenario (9×10^{-2}) . Table 6-6) is the RME on property resident farmer. The greatest HI is 100 to the on-property resident child (Table 6-7). The greatest contribution to chemical hazard under this scenario is from soil exposure pathways (100).

6.1.4.5 Future Land Use/Future Source-Term Scenario,

This represents the most conservative scenario considered under the baseline risk assessment. Within this scenario, a family is assumed to have established a residence within the Operable Unit 4 boundaries. Additionally, the domes of Silos 1 and 2 are assumed to have failed and Silo 3 is assumed to have suffered total structural failure, spreading its cons to the surface of Operable Unit 4. As described in Section D.3 of the R1 Report for Operable Unit 4, the failure of Silo 3 and the assumed distribution of its contents on the surrounding surface makes it more appropriate to evaluate direct external exposure in a nuclide-specific manner rather than as a large source. With the failure of the domes of Silos 1 and 2 it is no longer appropriate to evaluate direct external radiation exposure at these locations. Therefore, the separate entry in Table 6 for external radiation does not appear for the future source-term scenario.

The receptor with the greatest total radiological risk is the RME on-property resident farmer (Table 6-6). The greatest contribution under this scenario is from exposure to soil pathways (approaching unity risk). The total radiological risk to the RME on-property resident farmer under this scenario also approaches unity (1) risk. The receptor with the greatest total chemical risk is also the RME on-property resident farmer (Table 6-6). The greatest contribution is from exposure to soil pathways $(2 \times 10-1)$. The total chemical risk to the RME on-property resident farmer under this scenario is $2 \times 10-1$. The total radiological plus chemical risk to the RME on-property radiant farmer under this scenario exceeds unity (Table 6-6). The greatest HI is 2000 to the on-property resident child (Table 6-7). The greatest contribution to this receptor under this scenario is from exposure to soil pathways.

6.1.5 Risk Assessment Uncertainties

The uncertainties in the risk assessment process are presented in detail in Section D.6.0 of Appendix D of the RI Report for Operable Unit 4. These uncertainties are summarized below to enable a better understanding of their impacts on the foregoing risk assessment.

Uncertainty is a factor in each step of the exposure and toxicicy assessment process. Such uncertainty can involve variations in sample analytical results, the values of variables used as input to a given model, the accuracy with which the model itself represents actual environmental or biological processes, the manner in which the exposure scenario is developed, and the high-to-low dose and interspecies extrapolations for dose-response relationships.

Generally, risk assessments carry two types of uncertainty. First, measurement uncertainty refers to the usual variance that accompanies scientific measurements (such as the range of an exposure estimate) and reflects the accumulated variances of the individual measured values used to develop the estimate. The second form of uncertainty is due to the absence of information needed to complete the database for the assessment. In some instances, the impact is significant, such as the absence of information on the adverse effects or the biological mechanism of action of a chemical agent.

6.1.5.1 Sources of Uncertainty

As noted previously, uncertainties are associated with the information and data used in each phase of the Operable Unit 4 baseline risk assessment. The first source of uncertainty arises from data gaps or limitous in the data. For example, the data sa for soil is limited, and virtually nothing is known regarding contaminants in the area of the former Drum-Handling Building. These limitations could result in failure to identify some COCs which may result in underestimating risk. (This data limitation and its epected impact on the baseline risk assessment is further discussed in greater detail in Section 7.5 of the RI Report for Operable Unit 4).

Other sources of uncertainty include the conservative bias of parameters, parameter variability (random errors or natural variations), and the necessity of using computer models to predict complex environmental interactions. Uncertainties also arise from the use of animal data to predict the toxic effects and the toxic potency in humans. Uncertainties associated with information and data are evaluated below to provide the spectrum of information in regard to the overall quality of the risk assessment results. The uncertainties are associated with exposure route selection, selection of COCs, exposure point concentrations, and exposure factors.

6.1.5.2 Toxicity Assessment

Considerable uncertainty is associated with the qualitative hazard assessment) and quantitative (dose-response) evaluations of a Superfund risk assessment. A hazard assessment deals with characterizing the nature and strength of the evidence of causation, or the likelihood that a chemical that induces adverse effects in animals will induce adverse effects in humans. Hazard assessment of carcinogenicity is evaluated as a weight-of-evidence determination, using either the International Agency for Research on Cancer (IARC) (1987) or EPA (1986) schemes. Positive cancer test data in experimental animals suggest that a human exposed to the same agent may suffer adverse effects. However, animal data, may not accurately predict the same response or the same target organ tissue for cancer in humans. Also, biochemical repair mechanisms present in humans may inhibit or preclude an identical response. Accordingly the uncertainty of possible effects is significant. In assessing noncancer effects, however, positive experimental animal data from well designed studies in appropriate models suggest to the target tissues and type of effects that may be anticipated in humans (EPA 1989a).

6.2 OVERVIEW OF THE BASELINE ECOLOGICAL RISK ASSESSMENT

The purpose of the ecological risk assessment, which was completed as a companion to the preliminary site-wide baseline risk assessment in the Site-Wide Characterization Report (SWCR), was to estimate the potential and future baseline risks of FEMP contaminants to ecological receptors.

The EPA and DOE have agreed in the Amended Consent Agreement (September 1991) that the Site-Wide Ecological Risk Assessment will be performed as part of the RI for Operable Unit 5. The Site-Wide Ecological Risk Assessment in the RI for Operable Unit 5 will quantify and assess the possible risks from current concentrations of site contaminants to ecological receptors inhabiting on-property and off-site areas not presently targeted for remediation based on human-health concerns. More discussion on the Risk Assessment and Ecological Risk issues specific to Operable Unit 4 can be found in the Operable Unit 4 Proposed Plan.

The ecological receptors potentially exposed to FEMP contaminants include all organisms, exclusive of humans and domestic animals. The ecological risk focused on a group of indicator species selected to represent a variety of exposure pathways and trophic positions. Terrestrial vegetation was represented by a generic plant species. Terrestrial wildlife species to be evaluated were selected based on species abundance on the FEMP site, trophic level position, and habitat requirements. The species evaluated were the white-tailed deer (Odocoileus virginianus), white-footed mouse (Peromyscus leucopus), raccoon (Procyon lotor), red fox (Vulpes fulva), muskrat (Ondatra zibethica), American robin (Turdus migratorius), and red-tailed hawk (Buesto jamaicensis).

The assessment examined risks to terrestrial organisms associated with contaminants in two environmental media – surface soils, summarized for the entire site, and surface water in Paddys Run from the northern boundary of the FEMP site to the confluence with the storm sewer outfall ditch. Risks to aquatic organisms were evaluated for exposure to contaminants in Paddys Run, the Great Miami River, and in runoff into the storm sewer outfall ditch. All nonradioactive and radioactive constituents of greatest human health risk were considered to be of concern for the ecological risk assessment. Estimated ecological risks associated with exposure to FEMP site COCs are primarily due to nonradioactive inorganic chemicals in soils, rather than to organic chemicals or radionuclides. This is true for both terrestrial and aquatic organisms and for plants as well as wildlife. In particular, estimated intakes of arsenic, cobalt, lead, and silver from FEMP soils were all higher than the estimated No Observed Effect Levels (NOELs) for at least six of the seven indicator species selected for this assessment. The relative hazards to individual species varied, but the white-footed mouse consistently had the highest indices of these chemicals. This can be attributed to the assumed intake by the mouse of insects (using earthworms as surrogates), which in turn were assumed to assimilate chemicals from soil with a transfer coefficient of 1.0.

Estimated hazards to terrestrial organisms of exposure to COCs in FEMP surface waters were relatively low, with HIs greater than one only for arsenic, lead, molybdenum, and silver. These chemicals presented hazards of two, five, four and three to species, respectively, and the highest HI estimated was for lead intake by the mouse.

Estimated doses to terrestrial organisms at the FEMP site, originating from soil uptake by plants and earthworms, were below levels expected to cause detectable effects. However, as with inorganic chemicals, this conclusion is sensitive to assumptions about muscle-to-muscle transfer of radionuclides. If perfect transfer or biomagnification of uranium occurs (i.e., transfer factor equals 1.0), it could expose terrestrial wildlife at the FEMP to potentially harmful radiation levels. However, if more realistic muscle-to-muscle transfer coefficient were assumed (i.e., 0.1), the estimated radiation doses would fiell below the range likely to result in harmful effects. Radiation doses due to water intake were insignificant.

Exposure to radiological contaminants does not appear to pose a significant risk to aquatic organisms at the measured concentrations in the surface waters and sediments impacted by the FEMP site. However, modeled concentrations of radionuclides in runoff from the FEMP site into surface water would cause estimated exposures to exceed the upper limit of 1 rad/day. A chronic dose rate of 1 rad/day or 3.65 x 10-5 mrad/year or less to the maximally exposed member of a population of aquatic organs would ensure that there were no deleterious effects from radiation on the population. The most affected organisms would be aquatic planes, receiving a total dose from internal and external exposure of about 140 rad/day. The total dose to fish is minimally over the limit, ae 1.6 rad/day, and the total dose to benthic macroinvertebrates is about 14 rad/day. The maximum concentrations calculated in the storm sewer outfall ditch was used in source runoff calculations. Doses to aquatic organisms in the storm sewer outfall ditch may exceed the limit of 1 rad/day. Doses in Paddys Run and the Great Miami River would be lower than that indicated in the storm sewer outfall ditch and would be well below 1 rad/day. The measured concentrations of cadmium in Paddys Run and the Great Miami River, copper in the Great Miami River, mercury in Paddys Run, the Great Miami River, and the storm

sewer outfall ditch, and silver in Paddys Run water exceeded chronic toxicity criteria for the protection of freshwater organisms.

Field studies on the impact of the FEMP site on terrestrial and aquatic communities do not indicate any effects consistent with contaminant impacts except for above-background levels of arsenic and mercury recorded in RI/FS plant samples. In addition, although potential impacts at the individual level were predicted for wildlife species, detrimental or adverse impacts have not been observed in the field. This suggests that the potential exposures predicted by modeling may not occur in the field or that the resulting potential effects as a result of exposures may not occur. A comparison of the concentrations of inorganic chemical concentrations in FEMP soils to regional background values indicate the mean FEMP concentrations may be similar to the upper 95 percent confidence levels of background values. This indication suggests that ecological risks estimated using background values of inorganics would be comparable to those estimated for the FEMP site, and emphasizes the conservative nature of the method used.

In summary, although radionuclides are the most ubiquitous contaminants at the FEMP, estimated ecological risks to both terrestrial and aquatic organisms are primarily associated with nonradioactive inorganic chemicals. Although estimated risks are substantial in some instances, they are based on soil inorganic chemical concentrations comparable to background levels, and deleterious effects have not been observed in the field. This suggests that current FEMP site-specific ecological risks are low. However, remedial actions are appropriate to address contaminants which have potential to cause harm in the future.

7.0 DESCRIPTION OF REMEDIAL ALTERNATIVES

As previously discussed in Section 5.0, the waste materials within Operable Unit 4 exhibit a wide range of properties. Most notable would be the elevated direct radiation associated with the moist to wet Silos 1 and 2 residues versus the much lower direct radiation associated with the dry, powdery cold metal oxides in Silo 3. Even more significant would be the much lower levels of contamination associated with the soils and building materials, like concrete, within the Operable Unit 4 Study Area. To account for these differences and for the varied cleanup alternatives applying to each type of waste, Operable Unit 4 was segmented into three subunits. These subunits, which are listed below, were used through the detailed evaluation of alternatives and the identification of the preferred alternative.

Subunit A: Silos 1 and 2 (K-65 residues and bentonite clay) and the sludge in the decant sump tank

Subunit B: Silo 3 (cold metal oxides)

Subunit C: Silos 1, 2, 3, and 4 structures; contaminated soils within the Operable Unit 4 boundary including surface and subsurface soils and the earthen berm around Silos 1 and 2; the decant sump tank; the radon treatment system; the concrete pipe trench and the miscellaneous concrete structures within operable Unit 4, any debris (i.e., concrete, piping, etc.,) generated through implementing cleanup for Subunits A and B, and any perched groundwater encountered during remedial activities.

With the exception of Alternatives 2A/Vit and 2A/Cem (see Section 11 for details) the remedial alternatives, which went through detailed analysis during the FS for operable Unit 4, are summarized below. The discussions presented here are based on the information used for detailed analysis of alternatives during the FS. Actual methods used during the implementation of the selected alternative(s) will be determined during detail engineering design described in the remedial design and may differ from the descriptions provided below.

Section 121 of CERCLA requires that remedial actions be protective of human health and the environment, and a level or standard of control that is consistent with federal or state environmental laws or state facility siting regulations, which are termed applicable or relevant and appropriate requirements (ARARs). ARARs pertain to all aspects of a remedial action, including the establishment of cleanup levels, the operation and performance of treatment systems, and the design of disposal facilities.

The baseline risk assessment performed as part of the RI Report for Operable Unit 4, quantified the health

risks to hypothetical human receptors due to exposure from chemical and radiological sources in Operable Unit 4 under the no-action alternative. A summary of the risk assessment and results is presented in Section 6.0. Essentially, the results emphasize the need to effectively complete the selected remedial actions at Operable Unit 4 in order to ensure overall protection of human health and the environment.

Potential remedial alternatives were developed and evaluated in the FS Report for Operable Unit 4 as to how these risks would be eliminated, reduced, or controlled through treatment, engineering controls, or institutional controls. Both long-term and short-term risks associated with implementing an alternative were considered in determining whether a given alternative was protective. Each alternative evaluated provides a description of its overall effectiveness in reducing risks to human health and the environment.

ARARS consist of two sets of requirements, those that are applicable and those that are relevant and appropriate. Applicable requirements are those substantive standards that specifically address a situation at a CERCLA site. Relevant and appropriate requirements are standards that address problems sufficiently similar to the situation at a CERCLA site that their use is well suited to the site. In certain cases, standards may not exist in the promulgated regulation that address the proposed action or the constituents of concern. In these cases, non-promulgated advisories, criteria, or guidance that were developed by the EPA, other federal agencies, or states are to be considered (TBC) in establishing remedial action objectives that are protective of human health and the environment.

A detailed discussion of all ARARs and TBC criteria associated with the remedial alternatives being evaluated for Operable Unit 4 is presented in Appendix F of the FS Report for Operable Unit 4. From these detailed lists, certain major ARARs and TBCs were selected based on their importance in protecting human health and the environment. These include those associated with the protection of drinking water sources, the control of radionuclide emissions, the design and siting of a solid waste disposal facility, the management of RCRA hazardous waste, and compliance with NEPA. The major ARARs associated with the remedial alternatives evaluated in this section, with the exception of the no action alternatives, are presented in Appendix A of this ROD. These major ARARs are segregated into three types:

- (a) Chemical-specific ARARs sre usually health- or risk-derived numerical values or methodologies that establish an acceptable level or concentration of chemical or radionuclide that may remain in specific environmental media after remediation is complete. These levels are deemed to be protective of human health and are used to help establish remedial cleanup goals.
- (b) Location specific ARARs generally restrict certain activities or dictate where certain activities may be conducted, solely because of geographical, hydrologic, hydrogeologic, or land use concerns.
- (c) Action-specific ARARs are usually technology or activity based requirements or restrictions on the conduct of certain activities or the operation of certain technologies at the site.

Appendix A identifies all remedial alternatives evaluated along with their major regulatory requirements, the rationale for designation of each regulatory requirement as an ARAR/TBC, and the mechanism by which the remedial alternative will comply with the requirement.

7.1 NO-ACTION ALTERNATIVE FOR ALL SUBUNITS

The No-Action Alternative for Subunits A, B, and C is presented to provide a baseline for comparison with the other alternatives per the President's Council on Environmental Quality and 40 CFR Part 300, the Nation Oil and Hazardous Substances Pollution Contingency Plan regulations. Under the No-Action Alternatives, desiged as 0A, 0B, and 0C for each of the three subunits, the contaminated and/or uncontaminated materials within each subunit would remain unchanged without any further waste removal, treatment, or containment activities.

Alternatives 0A, 0B, and 0C do not provide for the monitoring of soil, groundwater, or radon emissions from the Operable Unit 4 facilities or soils, and do not provide for access controls (e.g., physical barriers and deed) to reduce the potential for exposure to any human or ecological receptors. The No-Action Alternatives would not decrease the toxicity, mobility, or volume of contaminants or reduce public health or environmental risks. Also, goals for protecting the underlying groundwater aquifer would not be met. No costs are

associated with the No-Action Alternative.

ARAR Compliance for No-Action Alternatives

Alternatives 0A, 0B, ad 0C would not comply with a number of chemical-specific, location specific, or action-specific ARARS. Under the no-action alternatives, Silos 1, 2, and 3 would eventually fail, resulting in the release of silo contents to the air, soil, groundwater, and surface water. Fate and transport modeling indicates that uranium and gross alpha and beta radiation would exceed safe drinking water limits under 40 CFR §141. In addition, localized "hot spots" could exceed the limits established in 40 CFR §192.12.

7.2 SUBUNIT A - CONTENTS OF SILOS 1 AND 2 AND THE DECANT SUMP TANK

With the exception of Alternatives 2A/Vit and 2A/Cem (see Section 11 for details) this session presents the alternatives which were evaluated for Subunit A during the detailed analysis of alternatives phase of the FS for Operable Unlt 4. These alternatives focus on the remediation of the K-65 residues contained in Silos 1 and 2 and the sludges in the decant sump tank.

All of the alternatives would provide overall protection of human health (assuming continued federal government control) and the envnent by eliminating, reducing, or controlling risk through treatment, engineering controls, or institutional controls. The selected remedy (3A.1/Vit) would provide greater certainty for overall protection than other alternatives because the Subunit A residues would be vitrified and removed to the NTS to reduce the potential for contaminant migration to human and ecological receptors. The source of unacceptable risks to the Operable Unit 4 expanded trespasser and off-site farmer would be eliminated, and in the event that the government lost control of the FEMP site, there would be no risk from Subunit A residues to an on-property farmer.

Overall protection at the NTS would be maintained because the vitrified residues resist leaching and the NTS is located in a climatic, demographic, and hydrogeologic setting which favors minimization of containment migration to both human and environmental receptors.

7.2.1 Alternative 3A.1/Vit - Removal, Vitrification, and Off-Site Disposal - Nevada Test Site

Capital Cost: \$38.3 Million (M)

O&M Costs:

During Remediation: \$11.7 M

Post-Remediation: \$0

Present Worth: \$43.7 M

Years to Implement: 6

This alternative involves the removal, vitrification, and off-site disposal of the treated Silos 1 and 2 contents and decant sump tank sludge. Treated material would be transported by rail, then truck, to the NTS, a DOE-owned facility that currently accepts low-level radioactive material from DOE Facilities for disposal. Under Alternative 3A.1/Vit, approximately 6,796 m3 (8,890 yd3) of untreated residues would be removed from Silos 1 and 2 and combined with approximately 3,785 Liters (L) (1,000 gallons) of sludge from the decant sump tank and treated. Approximately 2,770 m3 (3,623 yd3) of vitrified material would be packaged in containers and transported to the NTS for disposal. Disposal of contaminated materials from the berms, Silos 1 and 2 structures, the material removal equipment, and the vitrification system would be managed under the selected alternative for Subunit C. No five-year CERCLA reviews would be required under is alternative since no Subunit A residue material would remain at the FEMP. The components of this alternative not previously described are as follows.

Material Removal

Silos 1 and 2 residues and decant sump tank sludge would be slurried and pumped to the vitrification plant for processing. During the material removal phase, Silos 1 and 2 and the decant sump tank would be equipped with an off gas handling system to treat radon and other potential airborne contaminants. This off-gas handling system would be operational during material removal and before personnel enter the area above the silo domes to reposition material removal equipment and conduct repairs or maintenance. The off-gas handling system and operating procedures would be designed as necessary to minimize exposure to personnel located overa the work areas and to prevent the escape of radon and radioactive particulates from the silos and the decant sump tank to the atmosphere.

Material Stabilization

Silos 1 and 2 residues and decant sump tank sludge would be combined with glass forming agents, processed in a high temperature furnace, and converted into a stable vitrified glass form exhibiting excellent durability and constituent leaching characteristics. It should be noted that current planning focuses upon pouring the molten glass directly into containers capable of withstanding the high temperature of the vitrified waste form. The final waste form would continue to be optimized in pilot plant treatability studies and final decision regarding the final waste form would be reached during the pilot plant treatability studies. Process tanks/vessels and piping containing slurried K-65 residues would be designed to minimize potential radon and particulate emissions to the atmosphere during treatment. The direct radiation associated with the treated residues would remain relatively unchanged from the untreated form of the K-65 residues.

Interim Storage

The containerized vitrified product will require interim storage at the FEMP prior to its transportation to the NTS for disposal. The purpose of this interim storage is two-fold; first, the vitrified product will require verification sampling in order to certify that each production lot has met specific performance and waste disposal criteria; and second, to provide the Fernald waste shipping program a buffer staging area where the material can be safely managed prior to its shipment to NTS in accordance with DOE ALARA principles, ARARs identified and included in the Operable Unit 4 ROD, as well as in a manner protective of human health and the environment. It has been anticipated that the interim storage area will be needed to accommodate the interim handling of approximaly 90 days of vitrification production.

Disposal of Treated Material

Off-site disposal for this alternative involves the packaging, loading, and shipping of the treated material, in accordance with all required United States Department of Traosportation (DOT) specification regulations, to the low-level radioactive waste disposal site at the NTS, a DOE-owned facility that currently accepts low level radioactive material from DOE facilities for disposal. Shipment of the treated material to the NTS would be performed by rail and/or truck transportation from the FEMP site. Currently, there are no direct rail lines into the NTS. The treated material would be transported by rail to either a point near Las Vegas, Nevada, or one of the areas north of Las Vegas. From either location, the containers carrying the treated material would be transferred to trucks for transportation over roads to the NTS.

The NTS is located approximately 3,219 kilometers (km) [2,000 miles (mi)] from the FEMP site. Because the vitrified residues resist leaching and the NTS is located in a sparsely populated, arid region, where depths to groundwater are at least 235 m (771 ft) below the surface, disposal at the NTS would be very effective at precluding human contact with and contaminant migration from the treated residues from Subunit A. The FEMP site has an approved NTS waste shipment and certification program that is periodically audited by the NTS. Efforts have been initiated to amend the current program to include Operable Unit 4 treated material. All the NTS waste acceptance requirements would need to be satisfied prior to any shipment of the Operable Unit 4 treated material to the NTS.

Implementation Time and Costs

Remedial action activities under Alternative 3A.1/Vit could be completed in approximately six years. Approximely three years is projected for completion of site preparation, facilities construction, and equipment installation. Material removal and treatment activities would require about three years.

Transportation and off-site disposal would conclude shortly after the completion of material processing. Capital costs for Alternative 3A.1/Vit are estimated to be 38.3 million dollars. O&M costs during remediation are estimated at 11.7 million dollars over three years. Due to the off-site disposal option, there are no post-remediation O&M costs associated with this alternative. The total present worth cost for this alternative is estimated at 43.7 million dollars.

7.2.2 Alternative 3A.1/Cem - Removal, Cement Stabilization, and Off-Site Disposal - NTS

Capital Cost: \$71.8 M

O&M Costs:

During Remediation: \$11.7 M

Post-Remediation \$0

Present Worth: \$73.1 M

Years to Implement: 6

This alternative is identical to Alternative 3A.1/Vit accept that the vitrification of the Silos 1 and 2 contents and decant sump tank sludge have been replaced by cement stabilization. Treated material and debris would be transported by rail, then truck to the NTS: Under Alternative 3A.1/Cem, approximately 6,796 m3 (8,890 yd3) of untreated materials would be removed from Silos 1 and 2, combined with approximately 3,785 L (1,000 gallons) of sludge ffom the decant sump tank, and treated. Approximately 18,166 m3 (23,760 yd3) of cement stabilized product would be packaged in containers and transported to NTS for disposal. Disposal of contaminated materials from the berms, Silos 1 and 2 structures, the material removal equipment, and the cement stabilization system would be managed under the selected alternative for Subunit C. No five year CERCLA reviews would be required since all Subunit A materials would be removed from the site. The components of this alternative not previously described under alternative 3A.1/Vit are as follows.

Material Stabilization

Silos 1 and 2 residues and the decant sump tank sludge would be combined with cement and other additives necessary for stabilizing the materials into a cement form. Similar to Alternative 3A.1/Vit, process tanks/vessels and piping containing slurried K-65 residues would be designed to minimize potential radon and radionuclide particulate emissions to the atmosphere during treatment. Studies conducted on a small scale in a laboratory, as part of the Operable Unit 4 RI/FS, indicate that an estimated 150 percent increase can be expected in the volume of waste requiring disposal following stabilization. This increase is a result of the large volume of additives needed to effectively stabilize the silo residues and decant sump tank sludge in cement. These studies have also concluded that the cement stabilization of the wastes does not effectively reduce the radon emission rate from the waste and the tendency of the waste to leach contaminants into groundwater. The direct radiation associated with the untreated residues would be slightly reduced due to the effects of mixing the additives with the residues. The solidified materials would be packaged in containers for disposal.

Implementation Time and Costs

Remedial action activities under Alternative 3A.1/Cem could be completed in about six years. Approximately three years are projected for completion of site preparation, facilities construction, and equipment installation. Material removal and treatment activities would require about three years. Transportation and off-site disposal would conclude shortly after the completion of material processing. Capital costs for Alternative 3A.1/Cem are estimated to be 71.8 million dollars. O&M costs during remediation are estimated at 11.7 million dollars over three years. Due to the off-site disposal option, there are no post-remediation O&M oosts associated with this alternative. The total present worth cost of this alternative is estimated at 73.1 million dollars.

7.3 SUBUNIT B - CONTENTS OF SILO 3

This section presents the alternatives which were evaluated for Subunit B during the detailed analysis of alternatives phase of the Operable Unit 4 FS. These alternatives focus on the remediation of the cold metal oxides contained in Silo 3.

As discussed in Section 6, this evaluation assumes that the federal government would continue to own the FEMP site. For a cleanup remedy to be considered protective, it should not result in any unacceptable risks to an Operable Unit 4 expanded trespasser or an off-site farmer.

All alternatives would provide overall protection of human health and the environment. These alternatives will eliminate, reduce, or control the health or environmental risks resulting from constituents in Subunit B materials. All of the action alternatives, except Alternative 4B, would limit exposure to contaminants by removing the material, treating the material by either vitrification or cement stabilization, and then disposing the treated naterial in an on-property above-grade disposal vault (Alternative 2B) or off site at NTS (Alternative 3B.1). Alternative 4B's protection is based on removal and disposal in an on-property above-grade vault, and by retaining institutional controls. Long-term effectiveness would be attained for each of these alternatives.

In summary, the preferred alternative (3B.1/Vit) would provide for overall protection because the Subunit B residues would be vitrified and removed to the NTS to reduce the potential for contaminant migration to human and ecological receptors.

7.3.1 Alternative 2B/Vit - Removal, Vitrification, and On-Property Disposal

Capital Cost: \$25.2 M

O&M Costs:

During Remediation: \$4.9 M

Post-Remediation: \$3.2 M

Present Worth: \$28.0 M

Years to Implement: 4

This alternative requires the removal, vitrification, and on-property disposal of the Silo 3 contents. Under Alternative 2B/Vit,approximatelyy 3,890 m3 (5,088 yd3) of untreated materials would be removed from Silo 3 and stabilized in a vitrified glass form. Following treatment, approximately 1,471 m3 (1,924 yd3) of vitrified material would be packaged in containers and placed in an on-property above-grade reinforced concrete disposal vault. The Silo 3 structural materials, associated soils, the material removal system and the vitrification system would be managed under the selected alternative for Subunit C. In accordance with CERCLA 121(c) requirements, after commencement of remedial activities, a review would be performed every five years by the EPA to ensure the continued protection of human health and the environment.

Material Removal

Due to the powder-like chances of Silo 3 cold metal oxide residues, Alternative 2B/Vit would utilize a pneumatic removal process to transport Silo 3 contents to the material processing facility. The pneumatic removal system consists of a compressed air driven pump that displaces and removes the dry wastes. Air entrained in the cold meter oxides, suctioned from Silo 3, would be separated using filter/receiver systems allowing the cold metal oxides to be pneumatically "pushed" to the vitrification facility. A glove box system will be used at the interface of the pneumatic removal system and the silo dome to function as secondary containment. This arrangement, along with appropriate operations procedures, would be designed to prevent releases to the atmosphere during operations.

Material Stabilization

The vitrification process is identical to that described in Section 7.2.1 for Alternative 3A.1/Vit. Bench-scale studies conducted in a laboratory as part of the RI/FS for Operable Unit 4 indicate that vitrification can effectively reduce the tendency of the Silo 3 residues to leach inorganics and radionuclides to groundwater. This testing also demonstrated that over a 50 percent reduction in the volume of material requiring disposal could be achieved through the application of vitrification technology to the Silo 3 residues. The vitrified residues would be packaged in containers for disposal.

Disposal of Treated Material

Studies completed on a bench scale as part of the RI/FS project that the volume of material requiring disposal can be reduced by over 50 percent as a result of applying the vitrification process. The vitrified material would be containerized and disposed in an above-grade reinforced concrete disposal vault located on property. The vault would be constructed on a reinforced concrete mat and equipped with a leachate collection/detection system to facilitate the collection of any contaminated leachate after final closure. The capping system would be composed of alternating composite soil liners and drainage layers to minimize the potential release of contaminated leachate to the underlying Great Miami Aquifer. The proposed disposal facility would be located at a suitable location of the FEMP site.

Final closure would be completed by the construction of a multimedia cap over the vault. This cap would include a clay cover to eliminate radon emanation from the disposed materials to the atmosphere and a barrier to preclude intrusion by burrowing animals and hypothetical future residents of the area. Upon completion of the multimedia cap, security controls such as fencing would be installed. Monitoring wells would be appropriately located to evaluate the effectiveness of the above-grade disposal vault in ensuring long-term protection of human health and the environment.

To provide added assurance against any future activities by humans to intrude into the disposal vault, permanent markers would be installed to identify the vault, and restrictions would be placed on the site. Additionally, in order to ensure long-term protectiveness for this alternative, it is assumed that the effected disposal areas at the FEMP would require the continued ownership by the federal government. While the disposal vault would be designed to not require any continued active operations or maintenance, long-term ownership would permit the government to continue to exercise the right to preclude any development or drilling in areas where contaminated materials are disposed.

All facilities and equipment installed and used by this alternative would be disassembled and decontaminated during the post-remediation phase. Contaminated materials would be disposed in accordance with the selected remedy for Subunit C.

Implementation Time and Costs

Remedial action activities under Alternative 2B/Vit could be completed in about four years. Site preparation and construction activities would take approximely three years. Removal and material processing activities would require about one year. Capital costs for Alternative 2B/Vit are estimated to be 25.2 million dollars. O&M costs during remediation are estimated at 4.9 million dollars over one year, while post-remediation O&M costs are estimated at 3.2 million dollars over a thirty year period. The total present worth cost for this alternative is estimated at 28.0 million dollars.

7.3.2 Alternative 2B/Cem - Removal, Cement Stabilization, and On-Property Disposal

Capital Cost: \$35.9 M

O&M Costs:

During Remediation: \$4.9 M

Post-Remediation: \$3.2 M

Present Worth: \$37.4 M

Years to Implement: 4

This alternative uses the material removal methodology presented in Alternative 2B/Vit, followed by treatment of the Silo 3 contents by cement stabilization and on property disposal of the stabilized material. Under Alterntive 2B/Cem, approximately 3,890 m3 (5,088 yd3) of untreated materials would be removed from Silo 3 and stabilized in a cement form. Approximately 5,999 m3 (7,846 yd3) of stabilized material would be packaged in contains and placed in an on-property above-grade reinforced concrete disposal vault. The Silo 3 structural materials, the material removal system, and the cement stabilization system and associated soils would be remediated with the selected alternative for Subunit C. In accordance with CERCLA 121(c) requirements, after commencement of remedial activities, a review would be performed every five years by the EPA to ensure the continued protection of human health and the environment. The components of this alternative not previously discussed are as follows.

Material Stabilization

The cement stabilization process is identical to that described in Section 7.2.2 for Alternative 3A.1/Cem with the exception of differences in the cement formulations required to accommodate physical and chemical differences between K-65 residues and Silo 3 cold metal oxides. The FS Report for Operable Unit 4, Appendix C, discusses the results of bench scale treatability studies which indicate that cementation of the Silo 3 metal oxides would result in an approximately 50 percent increase in the volume of treated material requiring disposal.

Implementation Time and Costs

Remedial action activities under Alternative 2B/Cem could be completed in about four years. Site preparation and construction activities would take approximately three years. Removal and material processing activities would require about one year. Capital costs for Alternative 2B/Cem are estimated to be 35.9 million dollars. O&M costs during remediation are estimated at 4.9 million dollars over one year, while post-remediation O&M costs are estimated at 3.2 million dollars over a thirty year period. The total present worth cost for this alternative is estimated at 37.4 million dollars.

7.3.3 Alternative 3B.1/Vit - Removal, Vitrification, and Off-Site Disposal - NTS

Capital Cost: \$26.8 M

O&M Costs:

During Remediation: \$4.9 M

Post-Remediation: \$0

Present Worth: \$28 M

Years to Implement: 4

This alternative involves the removal, stabilization, and off-site disposal of the Silo 3 contents. This alternative is identical to Alternative 2B/Vit, except the on-property disposal, monitoring, and institutional controls have been replaced by the transportation of the treated material by rail and/or truck to the NTS fr disposal. Under Alternative 3B.1/Vit, approximately 3,890 m3 (5,088 yd3) of untreated mataials would be removed from the silo. Approximately 1,471 m3 (1,923 yd3) of vitrified material would be packaged in containers and transported to NTS for disposal. Alternative 3B.1/Vit would have to meet applicable off-site requirements, which include the NTS material acceptance criteria and DDI regulations pertaining to the transport of hazardous and radioactive materials. No five-year reviews would be required since all Subunit B wastes would be removed from the site under this alternative.

Implementation Time and Costs

Remedial action activities under Alternative 3B.1/Vit could to be completed in about four years. Site preparation and construction activities would take approximately three years. Removal activities would require about one year. Transportation and off-site disposal would conclude shortly after the completion of material processing. Capial costs for Alternative 3B.1/Vit are estimated to be 26.8 million dollars. 0&M costs during remediation are estimated at 4.9 million dollars over one year. Due to the off-site disposal option, there are no post-remediation 0&M costs associated with this alternative. The total present worth cost of this alternative is estimated at 28 million dollars.

7.3.4 Alternative 3B.1/Cem - Removal, Cement Stabilization, and Off-Site Disposal - NTS,

Capital Cost: \$36.8 M

O&M Costs:

During Remediation: \$4.1 M

Post-Remediation: \$0

Present Worth: \$36 M

Years to Implement: 4

This alternative is identical to Alternative 3B.1/Vit (Section 7.3.3), except that Silo 3 contents would be stabilized in cement prior to off-site disposal at NTS as described for Alternative 2B/Cem (Section 7.3.2). Under Alternative 3B.1/Cem, approximately 3,890 m3 (5,088 yd3) of contaminated materials would be removed from Silo 3. Approximately 5,999 m3, (7,846 yd3), of stabilized material would be transported to NTS for disposal. No five-year reviews would be required since all Subunit B wastes would be removed from the site under this alternative.

Implementation Time and Costs

Remedial action activities under Alternative 3B.1/Cem could be completed in about four years. Site preparation and construction activities would take approximately three years. Removal activities would require about one year. Transportation and off-site disposal would conclude shortly after the completion of material processing. Capital costs for Alternative 38.1/Cem are estimated to be 36.8 million dollars. O&M costs during remediation are estimated at 4.1 million dollars over one year.

Due to the off-site disposal option, there are no post-remediation O&M costs associated with this alternative. The total present worth cost of this alternative is estimated at 36 million dollars.

7.3.5 Alternative 4B - Removal and On-Property Disposal

Capital Cost: \$21.8 M

O&M Costs:

During Remediation: \$1.1 M

Post-Remediation: \$3.2 M

Present Worth: \$22.0 M

Years to Implement: 2

This alternative requires removal of the Silo 3 contents, packaging, and on-property disposal of the

untreated material. This alternative is identical to Alternative 2B, with the exception that it does not include treatment. Under Alternative 4B, approximately 3,890 m3 (5,088 yd3) of contaminated materials would be removed from Silo 3 and packaged in containers for disposal in an on-property above grade reinforced concrete disposal vault. The Silo 3 structural materials, associated soils, and removal system would be managed under the Subunit C alternative. In accordance with CERCLA 121(c) requirements, after commencement of remedial activities, a review would be performed every five years by the EPA to ensure the continued protection of human health and the environment.

Implementation Time and Costs

Remedial action activities under Alternative 4B could be completed in about two yesrs. Site preparation and construction activities would take approximately one year. Removal and packaging activities would require about one year. Capital costs for Alternative 4B are estimated to be 21.8 million dollars. O&M costs during remediation are estimated at 1.1 million dollars over one year. Post-remediation O&M costs are estimated to be 3.2 million dollars. The total present worth cost of this alternative is estimated at 22 million dollars.

7.4 SUBUNIT C - SILOS 1,,2, 3, AND 4 STRUCTURES, SOILS, AND DEBRIS

This section presents the alternatives which were evaluated for Subunit C during the detailed analysis of alternatives phase of the FS for Operable Unit 4. These alternatives focus on the remediation of Silos 1, 2, 3, and 4 structures, contaminated soils within the Operable Unit 4 boundary including surface and subsurface soils and the earthen berms around Silos 1 and 2, the existing Ration Treatment System (RTS), the K-65 Drum Handling Building pad, standing water within Silo 4 (if any), the decant sump tank, the process piping and trenches, and any rubble or debris [i.e., decontamination and decommissioning (D&D) of the treatment facility] generated consequential to the implementation of remedial actions for all Operable Unit 4 subunits. The volumes of soil, rubble, and debris to be generated under Subunit C are small in comparison to the volume of similar materials that will be generated by other FEMP operable units. All the Subunit C alternatives evaluated through detailed analysis consider integration of disposal activities with Operable Unit 3 and Operable Unit 5. These integration efforts allow waste minimization initiatives developed for Operable Units 3 and 5 to be integrated into the final remedy chosen for Subunit C materials.

As discussed in Section 6, evaluations were conducted for future land uses with and without continued federal ownership. For a cleanup remedy to be considered protective, it would not result in any unacceptable risks to an Operable Unit 4 expanded trespasser or an off-site farmer under the future land use with continued federal ownership scenario.

All of the evaluated alternatives would limit exposure to constituents by decontaminating, demolishing, and removing the material to either an on-property above-grade disposal facility or off-site disposal facility, and then excavating contaminated soils and placing clean fill over residual contaminated substance soils. The placement of the clean fill was not used as a measure to limit exposures but rather to restore the natural drainage patters and promote revegetation. Table 9-2 summarizes the proposed remedial levels for soils, all of which wald be protective to the Operable Unit 4 expanded trespasser, trespassing child and off-site resident over the long-term. Short-term risks would be higher for off-site disposal due to the increased risk of transportation accidents. These action alternatives would be protective of all anticipated receptors assumming continued federal government ownership and control of the area; this includes the off-site farmer and the Operable Unit 4 expanded trespasser receptors.

The basic difference among the action alternatives is the disposal option. On-property disposal (Alternative 2C) would be in an above-grade disposal facility. Off-site disposal options include NTS (Alternative 3C.1) and a permitted commercial disposal site (Alternative 3C.2).

The on-property, above grade disposal facility would be designed for a 1,000 year life with no active maintenance. Fate and transport modeling using conservative assumptions concludes that protectiveness would be maintained over the long-term. NTS and the permitted commercial disposal facility would incorporate engineering controls to ensure protectiveness. Both are located in a climatic, demographic, and hydrogeologic setting which favors minimization of constituent migration to human or environmental receptors. Short-term risks to the public and workers are slightly greater for the off-site disposal options due to the

increased risks of transportation accidents resulting in injuries or radiation exposure.

For all of the Subunit C alternatives, hazardous substances (i.e., contaminated soil or debris) will remain on site at levels which preclude unlimited use or unrestricted exposure. Therefore, in accordance with the requirements of CERCLA 121(c), all the Subunit C alternatives would require that a review be conducted every five years, after commencement of remediation to ensure that the alternative continues to provide adequate protection of human health and the environment.

7.4.1 Alternative 2C - Demolition, Removal, and On-Property Disposal

Capital Cost: \$36.3

O&M Costs:

During Remediation: \$0

Post-Remediation: \$3.6 M

Present Worth: \$34.3 M

Years to Implement: 2

Alternative 2C involves the demolition of the Silos 1, 2, 3, and 4 structures and disposal of the materials from the removal of the earthen berm, decant sump tank, process piping, and trenches. Alternative 2C further addresses the excavation of contaminated subsurface soils within the operable unit boundary and disposal of the debris generated as a result of implementing remedial actions for Subunits A and B. Contaminated material would be placed in an above-grade disposal vault at the FEMP site. Under Alternative 2C, approximately 34,956 m3 (45,748 yd3) of material would be placed in an on-property above-grade disposal vault.

Demolition and Decontamination of the Silo Structures

Before Silos 1, 2, 3, and 4 are demolished, loose interior materials and concrete would be removed from the silo surfaces. Concrete exhibiting highly elevated direct radiation levels would be segregated from other Subunit C waste and dispositioned as part of the selected remedy for Subunit A. Silo demolition would consist of the systematic decontamination, removal, dismantling, and disposal of the Silos 1, 2, 3, and 4 domes, walls, floor slabs and footers. Removal would involve cutting each of the silo structures into manageable pieces after appropriate bracing has been installed. The demolition would begin wth the dismantling of Silo 4, since this silo has never been used, making it an ideal full-scale model to test and confirm demolition methodologies with minimal risk of radiological release to the environment Based on experience obtained through the dismantling of Silo 4, demolition of Silos 1, 2, and 3 would proceed according to the sequencing and procedures established during the remedial design and remedial action phases.

Demolition and Decontamination of Other Operable Unit 4 Structures

The existing RTS, Drum Handling Building pad, sump lift station foundation, concrete pipe trench, and the decant sump would also be removed and decontaminated. It is estimated that approximately 790 m (2,600 ft) of process piping in the process piping trenches would be cut into manageable sections and disposed. It is estimated that 280 m3, (365 yd3 of concrete from the trench, decant sump tank process piping, and existing RTS would be disposed. Additionally, all facilities constructed and equipment installed and used to implement the selected alternatives for Subunit A and B would be disposed, decontaminated (if necessary), and either recycled, reused, or disposed.

Non porous materials, such as steel fencing and structural steel, attaining the unrestricted use, free release criteria defined in DOE Order 5400.5 would be released from the site as uncontaminated Materials not attaining these levels would be retained for disposal as contaminated waste consistent with the approved

Operable Unit 3 Record of Decision.

Remediation of Soil

After the silos are demolished, the contaminated surface soils within the boundary of Operable Unit 4 would be excavated to attain proposed remediation levels for each of the constituents of concern. After the silos are demolished, the contaminated surface soils within the boundary of Operable Unit 4 would be excavated to attain proposed remediation levels, as described in Section 9.2.2 of this ROD, for each of the contaminants of concern. Attainment of these levels would be demonstrated applying regulatory guidance available at the time. The cleanup levels are considered protective of the hypothetical expanded trespasser receptor. To attain these goals, a minimum of 15 centimeters.(cm) [6 inches (in)] of soils across the entire operable unit area would be excavated. Additional soils beneath the silos, decant sump tank, concrete pipe trench, or other locations below this depth would be removed as necessy to attain these cleanup goals.

Soils exhibiting highly elevated direct radiation levels (i.e., potentially contaminated soils beneath Silos 1 and 2) would be segregated from other Subunit C wastes and dispositioned as part of the selected remedy for Subunit A. Following excavation, the affected areas would be resumed to original grade with the placement of clean backfill and seeded. The area would then be fenced and appropriate signs placed indicating no trespassing and no hunting. Continued federal ownership with appropriate deed restrictions would be implemented to ensure that any future transfer of property would be consistent with CERCLA 120(h).

Water Treatment

Wastewater generated as a result of this remedial action, along with water removed from the decant sump tank, Silo 4 (if any), and any perched groundwater encountered during remedial activities would be collected, pretreated if necessary, and sent to the FEMP Advanced Wastewater Treatment facility for treatment prior to discharge to the Great Miami River. In accordance with the Amended Consent Agreement, groundwater remediation will be handled by Operable Unit 5. Operable Unit 4 would only handle the cleanup of perched water encountered during remedial action activities.

Disposal of Soil, Debris, and Rubble

The volume of contaminated soil, rubble, and debris to be addressed under Operable Unit 4 represents a small fraction (less than one percent) of the total volume of similar wastes to be addressed under Operable Units 5 and 3. Operable Unit 3 is currently in the process of conducting a RI/FS which will include gaining additional insight into the effectiveness of various decontamination technologies on building materials. Additionally, the Operable Unit 3 RI/FS is evaluating the appropriate type and location of disposal for contaminated rubble and debris. The decision on the Operable Unit 3 RI/FS is presently scheduled at a tune which coincides with the implementation of remedial actions for Operable Unit 4.

Contaminated soil and debris generated from the selected remedy for Operable Unit 4 will be placed into interim storage, if necessary, and final disposition of that material will be determined as part of the Record of Decision for Operable Units 5 and 3. Placing the Operable Unit 4 on-property disposal decision in abeyance permits an integrated site-wide (FEMP) disposal approach for soil and debris. In addition, Operable Unit 4 would be able to take advantage of any applicable waste minimization initiatives developed for soil and debris by Operable Units 5 and 3 respectively.

Implementation Time and Costs

Approximately three months would be required for site preparation; 15 months would be required to demolish and decontaminate the silo structures as well as the surface soil, berm soils, subsurface soils, process piping, and decant sump tank. Demobilization activities would extend the duration of the alternative to two years. During this time frame, the above-grade disposal facility would also be constructed and capped. Capital costs for Alternative 2C are estimated to be 36.3 million dollars. Post-remediation O&M costs are estimated to be 3.6 million dollars. The total present worth cost of this alternative is estimated at 34.3 million dollars.

7.4.2 Alternative 3C. 1 - Demolition, Removal, and Off-Site Disposal - NTS

Capital Cost: \$83.6 M

O&M Costs: \$0

Present Worth: \$75.5 M

Years to Implement: 2

This alternative is identical to Alternative 2C, except that the on-property disposal, monitoring, and institutional controls have been replaced by packaging and off-site transportation of the material by rail or truck to the NTS for disposal. The off-site disposal option for Alternative 3C.1 involves the packaging, loading, and shipping of the material generated by this alternative to the NTS.

Implementation Time and Costs

Remedial actions for Alternative 3C.1 could require about two years to complete, including the transportation of the packaged materials to the NTS. Capital costs for Alternative 3C.1 are estimated to be 83.6 million dollars. Due to the off-site disposal aspect of this alternative, there are no O&M costs anticipated. The total present worth cost of this alternative is estimated at 75.5 million dollars.

7.4.3 Alternative 3C.2 - Demolition, Removal, and Off-Site Disposal (Permitted Commercial Disposal Site)

Capital Cost: \$48.6 M

O&M Costs: \$0

Present Worth: \$44.0 M

Years to Implement: 2

This alternative is identical to Alternative 3C.1, except that the off-site disposal at the NTS has been replaced by the off-site disposal at a permitted commercial disposal site and the waste will not be packaged, but rather it would be shipped in bulk. One such site is located near Clive, Utah, approximately 3,058 km (1,900 mi) from the FEMP site. The facility has been permitted by the State of Utah to accept mixed hazardous waste and naturally occurring by-product materials such as those in Subunit C.

Disposal

Due to its relatively long distance from the FEMP site, coordination with several states for transportation of Subunit C wastes would be required. Additionally, an exemption from DOE Order 5280.2A prohibiting disposal of DOE wastes at a commercial facility would be needed for the Operable Unit 4 waste before it could be transported to the disposal site.

Implementation Time and Costs

Remedial actions for Alternative 3C.2 would require about two years to complete, including the transportation of the materials to a permitted commercial disposal site. Capital costs are estimated to be 48.6 million dollars. Due to the off-site disposal option, no operation and maintenance (O&M) costs are anticipated for Alternative 3C.2. The total present worth cost of this alternative is estimated at 44.0 million dollars.

8.0 SUMMARY OF THE COMPARATIVE ANALYSIS OF ALTERNATIVES

8.1 EVALUATION CRITERIA

Specific legal requirements for remedial actions are specified under CERCLA Section 121. These requirements

include protection of human health and the environment, compliance with ARARs (unless a waiver is obtained), a preference for permanent solutions which use treatment as a principal element (to the maximum extent possible), and cost-effectiveness. To determine whether alternatives meet the requirements, EPA has identified nine criteria in the National Oil and Hazardous Substances Pollution Contingency Plan that must be evaluated for each alternative selected for detailed analysis. These criteria are as follows:

- 1. Overall protection of human health and the environment: Examines whether a remedy would provide adequate overall protection to human health and the environment in the short- and long-term. Evaluates how risks would be eliminated, reduced, or controlled through treatment, engineering controls, or institutional controls included in the alternative.
- 2. Compliance with ARARs: Addresses whether the alternative attains compliance with federal and state environmental laws and requirements, unless a waiver of an ARAR applies.
- 3. Long-term effectiveness and permanence: Evaluates the permanence of the remedy, long term effectiveness and likelihood that the remedy will be successful.
- 4. Reduction of toxicity, mobility, or volume through treatment: Reviews the anticipated treatment technologies to reduce the hazards of, prevent the movement of, or reduce the quantity of waste materials.
- 5. Short-term effectiveness: Evaluates the ability of a remedy to achieve protection of workers, the public, and the environment during construction and implementation of the remedial action.
- 6. Implementability: Examines the practicality of carrying out a remedy, including the availability of materials and services needed during implementation of the remedial action.
- 7. Cost: Reviews both estimated capital and operation and maintenance costs of the remedy. Costs are presented as present worth costs. "Present worth" is defined as the amount of money that, if invested in the first year of implementing a remedy and paid out as needed, would be sufficient to cover all costs associated with the remedy over its planned life. Present worth costs allow remedies that would occur over different time periods to be compared on an even basis.
- 8. State Acceptance: Evaluates the technical and administrative issues and concerns that the State of Ohio may have regarding each of the alternatives; and the State comments on ARARs or proposed use of waivers.
- 9. Community Acceptance: Evaluates the issues and concerns the public may have regarding each of the alternatives, including which parts of the alternatives are supported or opposed.

The first two criteria are considered threshold criteria and must be met by the final remedial action alternatives for Operable Unit 4 (unless a specific ARAR is waived). The next five criteria are considered primary balancing criteria and are considered together to identify significant tradeoffs that must be addressed. The last two are considered modifying criteria which are considered in final remedy selection. The alternatives comparison for each subunit is summarized in Table 8-1.

8.2 COMPARATIVE ANALYSIS OF ALTERNATIVES

The following sections summarize the information presented in Section 5.0 of the FS Report for Operable Unit 4 and rely upon the detailed analysis of alternatives presented in Section 4.0 of the same report.

8.2.1 Analysis for Subunit A

8.2.1.1 Threshold Criteria

The analysis of the Subunit A alternatives against the threshold criteria of overall protection of human health and the environment and compliance with ARARs is summarized below.

Overall Protection of Human Health and the Environment. As part of the FS, two potential future land uses of

the FEMP were evaluated to assess the ability of the individual alternative to adequately protect human health and the environment. These land uses consider potential exposures to contaminants released during or following the implementation of the alternatives and were evaluated for a range of viable receptors. These scenarios included future land use with and without the assumption of continued federal ownership. With continued government ownership, the FEMP land would not be available for residential or farming use. Access to the site would be limited by fencing and physical markers, it would be reasonable to assume that an Operable Unit 4 expanded trespasser would visit the site occasionally.

It is also assumed that the land surrounding the FEMP site would continue to be used for family farms. For a cleanup remedy to be considered protective, it should not result in any unacceptable risks to an expanded trespasser or an off-site farmer. The evaluation also considers the future possibility that the federal government might not have control of the FEMP site. In that case, a farm might be established on the FEMP property. The remedial alternatives were evaluated as to what risks might exist for a hypothetical on-property farmer if government control is no longer present. The basis for and detailed results of these evaluations are in Appendix D of the FS Report for Operable Unit 4.

TABLE 8-1

COMPARISON OF REMEDIAL ALTERNATIVES

SUBUNIT A - SILOS 1 AND 2 CONTENTS

Overall Reduction of

Protection of Long-Term

Toxicity, Mobility Present

Human Health Compliance with Effectiveness and or volume Short-Term Worth

Total

Alternative and Environment ARARs Permanence through

treatment Effectiveness Implementability Cost

0A - No Action Not Protective Does not comply Not effective or No

treatment; High Easy -0-

with all ARARs permanent

therefore, no

reduction

3A.1/Vit - Removal, Vitrification, Protective Complies with Effective and Reduces

toxicity, Medium Innovative \$43.7M

Off-Site Disposal - Nevada Test all ARARs most reliable

mobility, and technology,

Site volume Difficult

3A.1/Cem - Removal, Cement

Stabilization, Off-Site Disposal - Protective Complies with Effective and most Reduces

mobility Medium Reliable \$73.1M

Nevada Test Site all ARARs reliable technology,

Difficult

lassessment of protectiveness adopts the use of continued federal government ownership and evaluates risk to expanded trespasser and the off-property farmer.

2Assumes substantive technical requirements for Ohio disposal facility siting are met.

Bold--Preferrred Remedial Action Alternative.

Shaded areas--Did not meet threshold criteria (Overall Protection or Compliance with ARARs), therefore, not compared.

Protective--Risk is within the one in ten thousand to one million (104 to 106) EPA target risk range.

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TABLE 8-1 (Continued)

SUBUNIT B - SILO 3 CONTENTS

Overall Reduction of Total

Protection of Long-Term Toxicity, Mobility Present Human Health Compliance with Effectiveness and or volume Short-Term Worth Alternative and environment ARARs Permanence through treatment Effectiveness Implementability

0B - No-Action Not Protective Does not comply Not effective or No treatment; High Easy -0-

with all ARARs permanent therefore, no

reduction

2B/Vit - Removal, Vitrification, Protective1 Complies with all Effective and

Reduces toxicity, Medium Innovative \$28M

On-Property Disposal ARARs² reliable mobility, and technology,

volume Moderately

Difficult

2B/Cem - Removal, Cement

Stabilization, On-Property Protectivel Complies with all Effective and Reduces Medium Reliable \$37.4M

Disposal ARARs² reliable mobility technology,

Easy

3B.1/Vit - Removal, Protective Complies with all Effective and most

Reduces Medium Innovative \$28M

Vitrification, Off-Site Disposal - ARARS reliable

mobility and technology,

NTS volume Difficult

3B.1/Cem - Removal, Cement Protective Complies with all Effective and most

Reduces Medium Reliable \$36M

Stabilization, Off-Site Disposal - ARARS reliable

mobility technology,

NTS Difficult

4B - Removal and On-Property Protectivel Complies with all Effective and No

treatment; High Reliable \$22M

Disposal ARARs² reliable

therefore, no technology,

reduction Easy

lAssessment of protectiveness adopts the use of continued federal government ownership and evaluates risk to expanded trespasser and the off-property farmer.

 2 Assumes substantive technical requirements for Ohio disposal facility siting are met.

Bold--Preferrred Remedial Action Alternative.

Shaded areas--Did not meet threshold criteria (Overall Protection or Compliance with ARARs), threfore, not compared.

Protective--Risk is within the one in ten thousand to one in a million USEPA target risk range.

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TABLE 8-1

(Continued)

SUBUNIT C - SILOS 1,2,3 and 4 STRUCTURES, SOILS, and DEBRIS

Overall Reduction of Total

Protection of Long-Term Toxicity, Mobility Present

Human Health Compliance Effectiveness and or volume Short-Term Worth
Alternative and Environment Permanence through treatment Effectiveness Implementability Cost

OC - No Action Not Protective Does not comply with all Not effective or No treatment; High Easy -0-

ARARS permanent therefore, no

reduction

2C - Demolition, Removal, Protectivel Complies with all Effective and No treatment; Mediunm Reliable \$34.3M

On-Site Disposal ARARs² reliable therefore, no technology,

reduction Easy

3C.1 - Demolition, Removal,

therefore, no

Off-Site Disposal - Nevada Protective Complies with all Effective and most

No treatment; Medium Reliable \$75.5M

technology,

Test Site ARARs reliable

reduction Moderately

difficult

3C.2 - Demolition, Removal, Protective Complies with all Effective and most

No treatment; Medium Reliable \$44M

Off-Site Disposal - Permitted ARARs reliable therefore, no technology

Commercial Facility reduction Moderately

difficult

1Assessment of protectiveness adopts the use of continued federal government ownership and evaluates risk to expanded trespasser and the off-property farmer.

²Assumes substantive technical requirements for Ohio disposal facility siting are met.

Bold--Preferrred Remedial Action Alternative.

Shaded areas--Did not meet threshold criteria (Overall Protection or Compliance with ARARs), threfore, not compared.

Protective--Risk is within the one in ten thousand to one in a million USEPA target risk range.

All of the alternatives would provide protection of human health and the environment by eliminating, reducing, or controlling risk through treatment, engineering controls, or institutional controls. The preferred alternative (3A.1/Vit) would provide for overall protection, because the Subunit A residues would be treated and removed to the NTS. The source of risks to the Operable Unit 4 expanded trespasser and off-site farmer would be eliminated, and in the event that the government lost control of the FEMP site, there would be no risk from Subunit A residues to an on-property farmer. Overall protection at the NTS would be maintained because the vitrified residues resist leaching and the NTS is located in a sparsely populated, arid region, where depths to groundwater are at least 235 m (771 ft) below the surface.

Compliance with ARARs. CERCLA requires that remedial actions achieve a standard or level of control that is consistent with federal and state environmental laws or state siting regulations, which are termed applicable or relevant and appropriate requirements (ARARs). ARARs apply to all aspects of remedial action, including the establishment of cleanup levels, the operation and performance of treatment systems, and the design of disposal facilities. In addition to meeting ARARs, operations at DOE-owned facilities must be conducted according to DOE Orders. Although DOE Orders are not promulgated standards, the technical requirements may be adapted if they cover areas not addressed by other laws, or if they improve protection of human health and the environment because they are more stringent than existing laws. Detailed discussion of compliance with ARARs is provided in Appendix F of the FS Report for Operable Unit 4.

With the exception of Alternatives 2A/Vit, 2A/Cem (see Section 11 for details) and the no action alternative, all of the Subunit A alternatives would meet ARARs. Since the preferred alternative, Alternative 3A.1/Vit, includes off-site disposal at NTS, there would be no long-term compliance issues associated with the FEMP site. For example, off-site disposal would eliminate the need to demonstrate that drinking water MCLs are attained for Subunit A residues. In the short-term, the on-property remediation activities during removal and treatment would address the operational requirements for airborne emissions, soil pathways, and penetrating radiation by engineered controls.

For Alternative 3A.1/Vit, the packaging and transportation of the treated waste would comply with the requirements for the protection of worker and public safety from the radiological hazards (49 CFR §171-177). This alternative would also comply with other off-site requirements, such as the waste acceptance criteria specified by NTS, to meet their disposal requirements. The probability of an inadvertent intruder coming in contact with the Subunit A residues at NTS is less than that for the FEMP site, based on the demographic characteristics of both locations.

8.2.1.2 Primary Balancing Criteria

Those alternatives which satisfy the threshold criteria comparative analysis were carried forward to the primary balancing criteria for further comparative analysis. Because Alternative OA (No Action) did not satisfy either of the threshold criteria, and Alternatives 2A/Vit and 2A/Cem (see Section 11 for details) do not satisfy compliance with specific ARARs, these alternatives were not considered further in this analysis.

Long-Term Effectiveness and Permanence. Alternatives 3A.1/Vit and 3A.1/Cem would ensure long-term protectiveness to human health and the environment because residual risks to viable receptors (off-site farmer and expanded trespasser) would be less than a 10-6 incremental lifetime cancer risk, and no non-carcinogenic effects (hazard index less than 0.2) would be indicated for either receptor.

All alternatives involve the removal and treatment of Subunit A residues by either vitrification or cement stabilization. The preferred alternative would be most effective based on the results of bench-scale treatability studies conducted during the RI/FS (Feasibility Study Report for Operable Unit 4, Appendix C) on the Subunit A materials which demonstrated that vitrification would be effective in reducing radon emanadon and in minimizing the leaching of constituents. Tests using cement stabilization demonstrated that this process would be effective in preventing the movement of constituents from the stabilized form; however, there was little or no reduction in radon emanation rates. The vitrified material is expected to have greater durability over the long term.

The characteristics (i.e., demographics, climate, geology, groundwater level) of the NTS would provide for greater certainty than FEMP on-properny disposal over the long term, that the treated residues would not

affect human health and the environment.

Reduction of Toxicity, Mobility, or Volume through Treatment. Alternative 3A.1/Vit would use the vitrification process to treat the Subunit A material. This technology would physically bind the contaminants in a glass-like matrix which would significantly reduce contaminant mobility and material volume. Mobility would be reduced because the contaminants would be bound in the matrix and the volume of the treated material would be less than 50 percent of the untreated material volume. Vitrification would also destroy organic contaminants in the treated material. Although most contaminants in the treated material would be incorporated into the vitrified product to reduce mobility over the long term, some contaminants would be released during the vitrification process and must be treated through an off-gas treatment system. The material generated through the off-gas treatment system may require stabilization to limit subsequent contaminant mobility.

Alternative 3A.1/Cem-would use the cement stabilization process to treat contaminated material. This technology will physically and chemically bind the constituents in a cement-like matrix, so the mobility of constituents via leaching from this treated material would be greatly reduced. However, organic constituents would not be destroyed. The total volume of material would increase by approximately 150 percent as a result of adding the cement stabilizing and setting agents.

Alternative 3A.1/Vit is favored over Alternative 3A.1/Cem because they would: reduce the toxicity of organic comaminants; more effectively reduce the radon emanation from the treated material; generate a treated form which has very good resistance to leaching; and significantly reduce the volume of Subunit A materials.

Short-Term Effectiveness. Alternatives 3A.1/Vit and 3A.1/Cem, the various removal, treatment, and disposal activities will result in increased short-term risks for exposures (compared to no action). The short-term effectiveness of the material removal operations is expected to be the same among all alternatives for Subunit A. There is some uncertainty associated with controlling and treating the off- gases generated by the vitrification process. The on-property risks for 3A.1/Cem from transportation would be higher than 3A.1/Vit, because the increased volume of the treated material would increase the number of potential transportation accidents. Short-term impacts at the NTS associated with the transportation and off-loading of the treated residues would be indistinguishable from normal operations.

In summary, Alternative 3A.1/Cem is favored over Alternative 3A.1/Vit because of the uncertainty associated with off-gas control and treatment for the vitrification process.

Implementability. The removal and treatment activities in Alternative 3A.1/Cem could be implemented using standard equipment, procedures, and readily available resources. Hydraulic removal is a standard mining technology that is normally reliable and uses readily available equipment. The cement stabilization technology has been applied successfully at a number of remedial sites. EPA considers cement stabilization a demonstrated treatment technology and has approved its use in the final remedy for many NPL sites. This technology has also been applied at other sites that have radioactively contaminated waste. The cement stabilization process would require large quantities of cement, flyash, and blast furnace slag, which are available.

Although removal and disposal are the same for Alternative 3A.1/Vit as for Alternative 3A.1/Cem, the vitrification process is more difficult to implement than the cement stabilization process. The vitrification process would require fewer chemical reagents than the cement stabilization process, but larger amounts of energy (electricity). Vitrification would allow the re-processing of off-specification treated materials compared to cement stabilization. However, the vitrification process equipment would be more complex to construct and operate than that of the cement stabilization process. There is limited experience available for the types and quantities of the material from the silos and decant sump tank on which to base an assessment of the likely performance of the vitrification technology. The vitrification technology is not as widely available as the cement stabilization technology. Off-gas treatment is also an additional complexity with vitrification where delays could occur. However, operational experience is being gained as part of the structured RI/FS treatability studies and planned vitrification pilot studies currently in progress.

Alternatives 3A.1/Vit and 3A.1/Cem involve off-site transportation and disposal at the NTS. While technically straightforward, off-site transportation would require coordination efforts with a number of states located along the transportation route, as well as the State of Nevada. Demonstrated compliance with the NTS waste acceptance criteria would be required prior to shipping the Subunit A materials. The transportation of this material would also comply with the off-site acceptability amendment to CERCLA's implementing regulations, the National Contingency Plan [58 FR 49200 (September 22, 1993)].

In summary, Alternative 3A.1/Cem would be favored over Alternative 3A.1/Vit, based on relative overall implementation.

Cost. The estimated total present worth costs for the Subunit A alternatives are provided on Table 8-2, and include a breakdown of capital and operating and maintenance costs. The present worth cost of Alternative 3A.1/Cem is approximately 67 percent more expensive than Alternative 3A.1/Vit, primarily due to the additional packaging, transportation, and disposal for the larger volume of cement-stabilized material.

8.2.1.3 Modifying Criteria

State Acceptance

The State of Ohio reviewed the preferred remedial alternative for Subunit A that was provided in the PP, and concurs with the selection of Alternative 3A.1/Vit. A letter from the OEPA conditionally approving the FS and PP for Operable Unit 4 can be found in Appendix E of this ROD.

Community Acceptance

DOE solicited input from the community on the preferred remedial alternative for Subunit A that was provided in the PP. Verbal comments received during the public meeting indicated support of the chosen remedial alternative. Written comments received during the public comment period are addressed in the responsiveness summary (see Appendix C).

8.2.1.4 Subunit A Comparative Analysis Summary

Alternative 3A.1/Vit is identified as the preferred alternative because it would result in the permanent treatment and volume reduction of Subunit A materials and it is cost effective. It would provide overall protection of human health and the environment with fewer uncertainties over the long-term.

8.2.2 SUBUNIT B

8.2.2.1 Threshold Criteria

Subunit B alternatives would employ the same removal, treatment, and disposal options as those for Subunit A materials. Many of the factors considered and discussed under the Subunit A analysis are identical for Subunit B. Therefore, frequent references will be made to the information presented previously in Section 8.2.1. Only those factors unique to remediation of the Subunit B materials will be emphasized. This approach will be applied to the discussions under the primary balancing criteria as well.

TABLE 8-2
OPERABLE UNIT 4 REMEDIAL ALTERNATIVE COST SUMMARY (MILLION \$)

| | | OFE | IMIING & I | PRES | | IAL | | | |
|---|------------------|----------------------------------|------------|----------|-----|---------------|------|----|------|
| ALTERNATIVE | | SHORT- (During Rem CAPITAL | | LONG-TER | | RTH) COST | | | |
| | | 0111 111111 | | | | | | | |
| Subunit A - Silos 1 and 2 Contents OA - No Action | | 0 | 0 | 0 | | 0 | | | |
| 3A.1/Vit - Removal, Vitrification, Off- Nevada Test Site | Site Disposal - | 38.3 | : | 11.7 | 0 | | 43.7 | | |
| 3A.1/Cem - Removal, Cement Stabilization Disposal - Nevada Test Site | n, Off-Site | 71.8 | 11.7 | | 0 | 73.1 | | | |
| Subunit B - Silo 3 Contents | | | | | | | | | |
| 0B - No action | 0 | 0 | | 0 | 0 | | | | |
| 2B/Vit - Removal, Vitrification, On-Pro | perty Disposal | 25.2 | | 4.9 | 3 | .2 | | 28 | |
| 2B/Cem - Removal, Cement Stabilization, Disposal | On-Property | 35.9 | 4.9 | 9 | 3.2 | | 37.4 | | |
| 3B.1/Vit - Removal, Vitrification, Off- Nevada Test Site | Site Disposal - | 26.8 | 4.9 | 9 | 0 | 28 | | | |
| 3B.1/Cem - Removal, Cement Stabilization Disposal - Nevada Test Site | n, Off-Site | 36.8 | 4.1 | 0 | | 36 | | | |
| 4B - Removal, On-Property Disposal | 2 | 21.8 1.1 | | 3.2 | | 22 | | | |
| Subunit C - Silos 1,2,3, and 4 Structur | es, Soils, and D |)ebris | | | | | | | |
| OC - No Action | 0 | 0 | 0 | | 0 | | | | |
| 2C - Demolition, Removal, On-Propert | y Disposal | 3 | 6.3 | 0 | | 3 | .6 | | 34.3 |
| 3C.1 - Demolition, Removal, Off-Site Di | sposal - Nevada | 83. | 6 | 0 | 0 | | 75.5 | | |
| Test Site | 48.7 | 0 | 0 | 44 | | | | | |

OPERATING & MAINTENANCE

TOTAL

3C.2 - Demolition, Removal, Off-Site Disposal - Permitted Commercial Facility

NOTES:

The accuracy of thew cost estimates are between +50% and -30%.

Estimates of capital and operations and maintenance costs are expressed in terms of total costs. The total present worth costs are calculated from the total cost figures applying

a discount rate of 7 percent and an operating and maintenance period of 30 years.

The comparison of the Subunit B alternatives against the threshold criteria of overall protection of human health and the environment and compliance with ARARs is summarized below.

Overall Protection of Human Health and the Environment. As discussed in Section 8.2.1.1, this evaluation assumes that the federal government would continue to own the FEMP site. For a cleanup remedy to be considered protective, it should not result in any unacceptable risks to an expanded trespasser or an off-site farmer.

All alternatives, with the exception of the no-action alternative (OB), would provide overall protection of human health and the environment. These alternatives will eliminate, reduce, or control the health or environmental risks resulting from constituents in Subunit B materials. Except for Alternative 4B, the alternatives would limit exposure to contaminants by removing the material, treating the material by either vitrification or cement stabilization. The treated material is disposed in an on-property above grade disposal vault for Alternative 2B or off-site at NTS for Alternative 3B.1. Alternative 4B's protection is based on removal and disposal in an on-property above-grade vault and institutional controls. All alternatives would attain long-term effectiveness.

In summary, Alternatives 3B.1/Vit and 3B.1/Cem would provide overall protection to the expanded trespasser and off-site farmer because they would remove the Subunit B residues from the FEMP site.

Compliance with ARARs. With the exception of the no-action alternative, Subunit B alternatives would comply with all pertinent ARARs. Under the no-action alternative, Silo 3 would eventually fail, resulting in the release of cold metal oxides to the environment. This scenario would likely result in radiological releases to the air, soil, groundwater, and surface water (via storm water runoff. For example, fate and transport modeling for this scenario indicates that the safe drinking water limits (MCLs in 40 CFR §141) would be exceeded for uranium, and gross alpha and beta radiation.

For those alternatives that include on-property disposal, an Alternative 4B is the least favorable on-property alternative because the material is not treated.

In summary, Alternatives 2B/Vit, 2B/Cem, 3B.1/Vit, 3B.1/Cem, and 4B, would meet all pertinent ARARs. Because the uncertainly associated with demonstrating that the FEMP on-property disposal vault would provide for the long-term protection of inadvertent intruders, Alternatives 3B.1/Vit and 3B.1/Cem are favored over 2B/Vit, 2B/Cem, and 4B.

8.2.2.2 Primary Balancing Criteria

Those alternatives that satisfy the threshold criteria comparative analysis were carried forward to the primary balancing criteria comparative analysis. Because Alternative 0B (No Action) did not satisfy either of the threshold criteria, it is not considered further in this analysis.

Long-Term Effectiveness and Permanence. All Subunit B alternatives would ensure long-term protectiveness to human health and the environment. For all alternatives, projected FEMP site residual risks to viable receptors (off-site farmer and expanded trespasser) would be less than 10-6 incremental lifetime cancer risk, and no non-carcinogenic effects (hazard index less than 0.2) would be indicated for either receptor.

The characteristics of the treated residue form (vitrification or cement stabilization) and the disposal options (on-property or off-site at NTS) are similar to those discussed under long-term effectiveness for Subunit A materials. Long-term environmental impacts are also the same as those considered for Subunit A.

In summary, Alternatives 3B.1/Vit and 3B.1/Cem provide a greater degree of long-term effectiveness than Alternatives 2B/Vit, 2B/Cem, and 4B.

Reduction of Toxicity, Mobility, or Volume through Treatment. Alternatives 2B/Vit and 3B.1/Vit would use the vitrification process to treat the Subunit B material. This technology would physically bind the contaminants in a glass-like matrix, which would significantly reduce contaminant mobility and material volume. Mobility would be reduced since the contaminants would be bound in the matrix and the volume of the

treated material would be approximately 62 percent of the untreated material volume.

Alternatives 2B/Cem and 3B.1/Cem would use the cement stabilization process to treat the Subunit B material. This technology will physically and chemically bind the constituents in a cement-like matrix, so the mobility of constituents (via leaching from) in this treated material would be greatly reduced. However, the total volume of material will increase by 55 percent as a result of adding the cement stabilizing and setting agents.

Alternative 4B does not reduce toxicity, mobility, or volume because it does not include the treatment. In summary, Alternatives 2B/Vit and 3B.1/Vit are favored over Alternatives 2B/Cem, 3B.1/Cem, and 4B because they would generate a treated form which has very good resistance to leaching and would significantly reduce the volume of the Subunit B materials.

Short-Term Effectiveness. For the Subunit B action alternatives, the various removal, treatment, and disposal activities would result in increased short-term risks (compared to no action). The short-term effectiveness of removal operations is expected to be the same among all alternatives for Subunit B. There is some degree of uncertainty associated with controlling and treating the off-gases generated by the vitrification process.

The increased risks due to off-site transportation of the treated residues to NTS and the short-term environmental impacts associated with removal, treatment, and disposal are similar to those described in Section 8.2.1.2. Alternative 4B provides the highest short-term effectiveness because no treatment is provided.

In summary, Alternative 4B is the favored alternative, and Alternatives 2B/Cem and 3B.1/Cem are favored over Alternatives 2B/Vit and 3B.1/Vit because of the uncertainty associated with off-gas control and treatment for the vitrification process.

Implementability. The removal and treatment activities for all Subunit B action alternatives could be implemented with standard equipment, procedures, and readily available resources. Pneumatic removal would be employed for the Subunit B materials and it is a standard technology that is typically reliable and uses readily available equipment. All other aspects of implementing the action alternatives for Subunit B are identical to those discussed for Subunit A under the implementability criterion in Section 8.2.1.2.

In summary, Alternative 4B would be favored and Alternatives 2B/Vit and 3B.1/Vit would be the least favored, based on relative overall implementability.

Cost. The estimated total present worth costs for Subunit B Alternatives are provided in Table 8-2 and include a breakdown of capital and operating and maintenance costs.

Alternative 4B is the least expensive action alternative. The present worth costs of Alternatives 2B/Vit and 3B.1/Vit are approximately the same, and are about 6 million dollars higher than that of Alternative 4B. This is due to the treatment component of those alternatives not included in Alternative 4B. Alternatives 3B.1/Cem and 2B/Cem are approximately 30 percent and 34 percent more expensive, respectively, than Alternatives 3B.1/Vit and 2B/Vit, respectively. Alternative 3B.1/Cem is more expensive than Alternative 3B.1/Vit primarily due to the additional packaging, transportation, and disposal of the larger volume of cement-stabilized material.

8.2.2.3 Modifying Criteria

State Acceptance

The State of Ohio reviewed the preferred remedial alternative for Subunit B that wss provided in the Proposed Plan, and concurs with the selection of alternative 3B.1/Vit. A letter from the OEPA conditionally approving the FS and PP for Operable Unit 4 can be found in Appendix E of this ROD.

Community Acceptance

DOE solicited input from the community on the preferred remedial alternative for Subunit B that was provided in the Proposed Plan. Verbal comments received during the public meeting indicated support of the chosen remedial alternative. Written comments received during the public comment period are addressed in the responsiveness summary (see Appendix C).

8.2.2.4 Subunit B Comparative Analysis Summary

Alternative 3B.1/Vit is the preferred alternative because it is cost-effective and would result in the permanent treatment and volume reduction of Subunit B materials. Alternative 3B.1/Vit would provide overall protection of human health and the environment with fewer uncertainties over the long-term.

8.2.3 Subunit C

8.2.3.1 Threshold Criteria

The analysis of the Subunit C alternatives against the threshold criteria of overall protection of human health and the environment, and compliance with ARARs is summarized below.

Overall Protection of Human Health and the Environment. Alternative OC would not provide adequate protection of human health and the environment. As discussed in Section 8.2.1.1, evaluations were conducted for future land uses with and without continued federal ownership. For a cleanup remedy to be considered protective, it would not result in any unacceptable risks to an expanded trespasser or an off-site farmer under the future land use with continued federal ownership scenario, or an on-property farmer under the future land use without continued federal ownership.

All of the action alternatives (Alternatives 2C, 3C.1, and 3C.2) would limit exposure to constituents by decontaminating, demolishing, and removing the material to either an on-property above-grade disposal facility or off-site disposal facility, and then excavating contaminated soils and placing clean fill over residual contaminated subsurface soils. Section 9.2 presents and discusses the soil cleanup levels, all of which would be protective to the expanded trespasser and off-site resident over the long term. Short-term risks would be higher for off-site disposal due to the increased risk of transportation accidents.

The basic difference among the action alternatives is the disposal option. On-property disposal (Alternative 2C) would be in an above-grade disposal facility. Off-site disposal options include NTS (Alternative 3C.1) and a permitted commercial disposal site (Alternative 3C.2).

The on-property, above-grade disposal facility would be designed for a 1,000 year life with no active maintenance. Fate and transport modeling using conservative assumptions concludes that protectiveness would be maintained over the long term.

NTS and the permitted commercial disposal facility would incorporate engineering controls to ensure protectiveness. Both are located in a climatic, demographic, and hydrogeologic setting which favors minimization of constituent migration to human or environmental receptors.

In summary, Alternatives 3C.1 and 3C.2 would provide overall protectiveness because they would remove the Subunit C excavated soils and debris from the FEMP site.

Compliance with ARARs. All alternatives, other than Alternative OC (No Action) would meet all pertinent ARARs. Under the no-action alternative, it would be likely that constituents would continue to be released to the air, groundwater, and surface water. There would also be a risk for direct contact with contaminated soil and exposure to direct radiation.

For Alternative 2C, an exemption to Ohio Administrative Code (OAC) rule 3745-27-07(B)(5) may be granted on the basis of meeting certain technical requirements. Supporting technical data for the proposed location of the disposal facility on the FEMP site must be developed to satisfy the requirements of OAC rule 3745-2747(B)(5).

In summary, Alternatives 3C.1, and 3C.2 would meet all pertinent ARARs. Alternative 2C would require a waiver of OAC rule 3745-27-07(B)(5) based on demonstration that it would meet certain technical requirements.

8.2.3.2 Primary Balancing Criteria

Those alternatives that satisfy the threshold criteria of compliance with ARARs and overall protection of human health and environment were carried forward to the primary balancing criteria comparative analysis. Because Alternative OC (No Action) did not satisfy either of the threshold criteria, it is the only alternative not considered further in this analysis.

Long-Term Effectiveness and Permanence. All Subunit C alternatives would ensure long-term protectiveness to human health and the environment. For all alternatives, projected FEMP site residual risks to viable receptors (off-ilte farmer and expanded trespasser) would be less than 10-6 incremental lifetime cancer risk and no non-carcinogenic effects (hazard index less than 0.2) would be indicated for either receptor. Although residual contamination would remain in the Operable Unit 4 Study Area, the level of risk from the contaminated soil would be controlled by excavating soil that exceeds proposed cleanup levels, by placing clean soil over the excavated areas, and by providing appropriate access controls and deed restrictions.

Alternative 2C would employ an on-property disposal facility designed to minimize leachate generation from water infiltration and contact with contaminated soil and debris. Fate and transport modeling using conservative assumptions demonstrates that both risk- and ARAR-based protective levels would be maintained for the Great Miami Aquifer over the long term.

Alternatives 3C.1 (NTS) and 3C.2 (permitted commercial disposal facility) would provide long-term protectiveness because the residual soils and debris would be removed from the FEMP site.

Following completion of remedial operations, impacted areas would be restored; long-term environmental impacts are expected to be minor. Alternative 2C would result in permanent commitment of approximately 4.7 hectares (11.6 acres) of land for the disposal facility.

In summary, Alternatives 3C.1 and 3C.2 would provide a greater degree of long-term effectiveness than Alternative 2C.

Reduction of Toxicity, Mobility, or Volume through Treatment. Alternatives 2C, 3C.1, and 3C.2 will isolate the material from the environment by containment. Treatment of the contaminated silo structures, berm material, or soils is not included in any of the alternatives, so no reduction in toxicity, mobility, or volume would be achieved.

Short-Term Effectiveness. For all alternatives, the various demolition and removal activities would result in increased short-term exposures compared to no action. Alternatives 3C.1 and 3C.2 would pose additional risks to the public and workers associated with off-site shipment to the NTS or the permitted commercial disposal facility.

During the implementation of any of the action alternatives, the general public is not likely to be exposed to contaminants because of the distance from the work area, the very low levels of contamination, and the methods proposed to control emission dust during demolition and excavation. Potential short-term environmental impacts resulting from the implementation of Alternatives 2C, 3C.1, and 3C.2 include generation of fugitive dust, increased sediment in surface runoff, and disturbance and/or displacement of wildlife as a result of noise, dust, and human activity. Engineering controls would be used to minimize these potential short-term impacts.

In summary, Alternative 2C is favored over Alternatives 3C.1 and 3C.2. The short-term risks to the public and workers for constructing the on-property disposal facility would offset the increased risks to the public and workers associated with off-site transportation of the contaminated soils and debris.

Implementability. Alternatives 2C, 3C.1, and 3C.2 would all employ the same decontamination, demolition, and excavation operations. With the exception of the remotely controlled operations proposed for decontaminating

Silos 1, 2, and 3, all operations are standard construction activities which would be easily implemented. The remote silo decontamination operations would be used on the uncontaminated Silo 4 first to main improved worker familiarity with the operation processes and identify any potential operational difficulties.

Alternative 2C involves on-propaty disposal facility construction, which would employ standard construction services and materials. The off-site disposal alternatives (3C.1 and 3C.2) would involve standard transportation practices for radioactive materials. Alternatives 3C.1 and 3C.2 would be more administratively difficult to implement than Alternative 2C due to the coordination required with those states through which shipment would pass to the off-site locations. Additional efforts would be required to ensure that the Subunit C materials complied with criteria established by either the NTS or the permitted commercial disposal facility. Alternative 2C would require coordination with the State of Ohio to ensure that all technical requirements for the on-property disposal facility were met.

In summary, Alternative 2C is favored over Alternatives 3C.1 and 3C.2 based on relative overall implementability.

Cost. The estimated total present worth costs for Subunit C alternatives are provided in Table 8-2, and include a breakdown of capital and operating and maintenance cost.

Alternative 2C, which includes an on-property disposal, is the least expensive action alternative. Transportation to the NTS (Alternative 3C.1) or to a permitted commercial disposal facility (Alternative 3C.2) are both more expensive than constructing an on-property vault. However, the overall cost of disposal at a permitted commercial disposal facility is anticipated to be approximately 60 percent lower than the cost of disposal at a DOE-owned facility. This is primarily due to the packaging requirements of the DOE-owned facility. The commercial disposal facility accepts bulk shipment of material.

8.2.3.3 Modifying Criteria

State Acceptance

The State of Ohio reviewed the preferred remedial alternative for Subunit C that was provided in the Proposed Plan, and concurs with the decision that the final disposition of the Subunit C contaminated soil and debris would be placed in abeyance to take full advantage of planned and in progress waste minimization treatment processes. The contaminated soil and debris would either be processed through the selected Operable Unit 5 and Operable Unit 3 remedy identified by the respective Operable Unit 5 and Operable Unit 3 ROD or placed in interim storage to await the finalization of the disposal decisions for soils and debris under Operable Unit 5 and Operable Unit 3. For the sole purpose of evaluating the performance of an overall preferred remedial alternative for Operable Unit 4, the State of Ohio concurs with the identification of Alternative 2C as the preferred alternative for Subunit C.

Community Acceptance

DOE solicited input from the community on the preferred remedial alternative for Subunit C that was provided in the Proposed Plan. Verbal comments received during the public meeting indicated support of the chosen remedial alternative. Written comments received during the public comment period are addressed in the responsiveness summary (see Appendix C).

8.2.3.4 Subunit C Comparative Analysis Summary

Alternatives 2C and 3C.2 are relatively equal, as both would be cost-effective, and would provide overall protection of human health and the environment both in the short-term and the long-term. For evaluation purposes only, Alternative 2C has been identified as the preferred alternative for Subunit C. The decision regarding the final disposition of the Operable Unit 4 Subunit C contaminated soil and debris would be placed in abeyance to take full advantage of planned and in progress waste minimization treatment processes. The contaminated soil and debris would either be processed through the selected Operable Unit 5 and Operable Unit 3 remedy identified by the respective Operable Unit 5 and Operable Unit 3 ROD or placed in interim storage to await the finalization of the disposal decisions for soils and debris under Operable Unit 5 and Operable Unit

9.0 SELECTED REMEDY

On the basis of the evaluation of final alternatives, the selected remedy to be used at Operable Unit 4 at the FEMP is a compilation of the selected alternatives from each subunit; i.e., Alternatives 3A.1/Vit - Removal, Vitrification, and Off-site Disposal - NTS; 3B.1/Vit - Removal, Vitrification, and Off-site Disposal - NTS; and 2C - Demolition, Removal and On-Property Disposal. The selected remedy will satisfy the requirements of both CERCLA and NEPA for the protection of human health and the environment; will comply with all regulatory requirements; will be cost-effective; will utilize permanent solutions to the maximum extent practicable; and will utilize treatment as a principal element of the response. The discussions presented here are based on the information used for detailed analysis of alternatives during the FS for Operable Unit 4. Actual methods used during the implementation of the remedy will be determined during detailed engineering design described in the remedial design and may differ from the descriptions provided below.

9.1 KEY COMPONENT'S

The major components of the selected remedy consist of the following:

- Removal of the contents of Silos 1, 2, and 3 (K-65 residues and cold metal oxides) and the decant sump tank sludge.
- ! Vitrification (glassification) to stabilize the residues and sludges removed from the silos and decant sump tant.
- ! Off-site shipment for disposal at the NTS of the vitrified contents of Silos 1, 2, 3, and the decant sump tank.
- ! Demolition of Silos 14 and decontamination of the gross and loose contamination, to the extent practicable, of the concrete rubble, piping, and other generated construction debris.
- ! Removal of the earthen berms and excavation of contaminated soils within the boundary of Operable Unit 4, to achieve proposed remediation levels. Placement of clean backfill following excavation (i.e. structure, foundations or large excavations which affect local topography).
- ! Segregation of non-contaminated soils, demolition of the vitrification treatment unit and associated facilities after use. Decontamination or recycling of debris prior to disposition.
- ! On-property interim storage of excavated contaminated soils and remaining contaminated debris in a manner consistent with the approved Work Plan for Removal Action 17 (improved storage of soil and debris).
- ! Continued access controls and maintenance, and monitoring of the stored wastes inventories.
- ! Institutional controls of the Operable Unit 4 area such as deed and land use restrictions.
- ! Potential additional treatment of stored Operable Unit 4 soil and debris using Operable Unit 3 and 5 waste treatment systems.
- ! Pumping and treatment of any contaminated perched groundwater encountered during remedial activities.
- ! Disposal of remaining Operable Unit 4 contaminated soils and debris consistent with the

selected remedies for Operable Units 5 and 3, respectively.

9.1.1 Removal of Silo 1, 2 and 3, and Decant Sump Tank Contents

The K-65 residues in Silos 1 and 2, the cold metal oxides in Silo 3, and the sludge in the decant sump tank will be removed. Approximately 6,796 m3 (8,890 yd3) of K-65 residues from Silos 1 and 2, 3,785 L (1,000 gallons) of sludge from the decant sump, and 3,890 m3 (5,088 yd3) of cold metal oxides from Silo 3 will be removed. The silos and the decant sump will be equipped with an off-gas treatment system(s) designed to handle radon emissions generated during removal.

9.1.2 Vitrification of Silo 1, 2 and 3, and Decant Sump Tank Contents

The major treatment component of the selected remedy consists of a vitrification system to stabilize the wastes from Silos 1, 2, and 3 and the decant sump tank. The wastes removed from the silos and the decant sump will be transferred to a vitrification processing facility which will be constructed on site. The wastes will be thickened as necessary for vitrification and then mixed with glass forming agents and placed into a vitrification melter. The vitrification process will convert the contents of the silos and the decant sump into a very durable glass form which is extremely resistant to the effects of time and weather. The process will destroy organic contaminants and the vitrified waste form will significantly reduce both the tendency of the waste to leach contaminants into the environment and the emission rate of radon gas. The direct radiation associated with the treated residues will remain relatively unchanged from the untreated form of the wastes. Off gases produced as a result of the high operating temperatures of the vitrification melter will be routed through an off-gas treatment system designed to remove solid particles and treat gaseous emissions such as radon. Treatability studies, conducted on a small scale as part of the RI/FS, indicate that the volume of vitrified material requiring disposal can be reduced by as much as 50 percent of the volume of untreated material removed from the silos and the decant sump.

9.1.3 Off-Site Shipment and Disposal of Treated Material

Approximately 2,770 m3 (3,623 yd3) of vitrified material from Silo 1 and 2 and the decant sump, along with approximately 1,471 m3 (1,923 yd3) of vitrified material from Silo 3, will be packaged and transported to the NTS for disposal.

The NTS is a DOE owned and operated disposal site located near Las Vegas, Nevada. The treated material will either be transported by rail to a destination near to or north of Las Vegas, Nevada or directly to the NTS by truck. If by rail, the waste containers carrying the treated material will be required to be transferred to trucks for transportation over roads to the NTS.

The NTS is located approximately 3,219 kilometers (km) [2,000 miles (mi)] from the FEMP. The FEMP has an approved NTS waste shipment and certification program, for low-level radioactive wastes, that is periodically audited by the NTS. Technical oversight of the waste management activities at the NTS is provided by the State of Nevada. This existing waste shipment disposal program will be modified and amended to indude the shipment and disposal of treated Operable Unit 4 wastes.

All off-site shipments will comply with the DOT regulations found in 49 CFR Parts 171 - 178 pertaining to transportation of hazardous and radioactive materials. Additionally, all the NTS waste acceptance requirements will be satisfied. The off-site transport of materials would also comply with the off-site acceptability requirements under CERCLA.

The remedy specifies off-site disposal of vitrified contents of Silos 1, 2 and 3 at the NTS. At the time of the signing of this ROD, the Department of Energy - Nevada Operations Office (DOE-NV) is in the process of preparing a Sitewide Environmental Impact Statement (EIS) under NEPA for the NTS. Shipments of waste generated from the cleanup of Operable Unit 4 are not proposed to begin until after the expected completion of the NTS site-wide EIS.

9.1.4 Demolition and Decontamination of Structures

Demolition of the silo structures will proceed with the systematic removal and dismantling of the Silos 1, 2, 3, and 4 domes, walls, floor slabs and footers. After removal of the silo contents and before Silos 1, 2, 3, and 4 are demolished, loose interior residues and loose concrete will be removed from the surfaces of the silos and transferred to the vitrification facility to be vitrified. Also, contaminated concrete from Silos 1 and 2, which exhibit highly elevated direct radiation fields, will be separated from the other Operable Unit 4 concrete and construction debris and prepared for processing in the vitrification facility. Contaminated piping, steel fencing, and other non-porous materials will be decontaminated to facilitate segregation for possible unrestricted release or disposal in a permitted commercial landfill. Only non-porous materials attaining the unrestricted use, free release criteria defined in DOE Order 5400.5 or any subsequent DOE order or amendment or final promulgated regulation addressing free release, will be released from the site as uncontaminated.

9.1.5 Demolition and Decontamination of Other Operable Unit 4 Structures

The existing RTS, Drum Handling Building pad, sump lift station foundation, concrete pipe trench, and decant sump tank will be removed and decontaminated. Additionally, all vitrification facilities constructed and equipment installed and used for the implementation of this remedy will be disassembled, decontaminated (if necessary), and dispositioned. Conventional decontamination and decommission techniques and equipment would be employed for these facilities. Uncontaminated materials attaining the unrestricted use, free release criteria defined in DOE Order 5400.5 will be released from the site for unrestricted use or for disposal in a commercial landfill.

9.1.6 Disposition of Demolished Structures and Debris

The selected remedy as defined under Alternative 2C specifies on-property disposal for Operable Unit 4 contaminated rubble and debris. However, this final action will be held in abeyance until a decision is reached in the Operable Unit 3 ROD for the final treatment and disposal of rubble and debris. The final decision on disposal of rubble and debris, generated from the demolition of the Operable Unit 4 silos and other facilities, will be determined as part of the ROD for Operable Unit 3. The Operable Unit 4 waste will be managed consistent with the disposal remedy put forth in the Operable Unit 3 ROD for contaminated rubble and debris. In the unlikely event unforeseen circumstances preclude the integration of Operable Unit 4 rubble and debris into the Operable Unit 3 treatment and disposal decision, the disposal decision for Operable Unit 4 rubble and debris will be documented in a ROD amendment for Operable Unit 4 in accordance with Section 117(c) of CERCLA and EPA guidance. The ROD amendment will provide the public and the EPA further opportunity to review and comment on the on-property disposal option for Operable Unit 4 rubble and debris. A ROD amendment to the Operable Unit 4 ROD will not be necessary in the event the Operable Unit 3 remedy for rubble and debris can be feasibly implemented by Operable Unit 4.

Holding action on the Operable Unit 4 on-property disposal decision in abeyance fosters an integrated site-wide disposal program for rubble and debris. The volume of rubble and debris to be generated from Operable Unit 4 is anticipated to be less than 1 percent of the volume expected to be generated site wide. The largest volume of rubble and debris from the site will be generated from Operable Unit 3, making it more appropriate to fully develop the on-property disposal option for rubble and debris through the Operable Unit 3 ROD. Additionally, Operable Unit 4 will be able to take advantage of any available waste minimization initiatives developed for rubble and debris which are identified in the Operable Unit 3 ROD.

Demolition and removal of Operable Unit 4 structures and facilities will proceed as described above. Operable Unit 4 rubble and debris will be dispositioned according to the selected remedy identified in the Operable Unit 3 ROD. Rubble and debris generated prior to finalization of the Operable Unit 3 ROD will be placed in interim storage to await finalization of the disposal decision for rubble and debris under Operable Unit 3. The design and management of interim storage facilities will be consistent with the approved Work Plan for FEMP Removal Action No. 17 - Improved Storage of Soil and Debris.

9.1.7 Soil Removal

After the silos are demolished, the surface and subsurface soils within the boundary of Operable Unit 4 will be excavated to attain required remediation levels for each of the constituents of concern. These soil

remediation levels are considered preliminary until final soil remediation levels can be established through the Operable Unit 5 ROD. As indicated earlier, Operable Unit 5 has site-wide responsibility for soil cleanup. Also, the anticipated volume of soil to be removed from Operable Unit 4 will be less than 1 percent of the anticipated volume of soil to be remediated for the entire site. The surface and subsurface soils within Operable Unit 4 will be excavated to achieve the preliminary remediation levels presented and discussed in Section 9.2. These Operable Unit 4 soil remedial levels are based upon information available at the time of preparation of this ROD, from the Operable Unit 5 RI/FS. In the event that the Operable Unit 5 ROD determines that lower soil remediation levels are required, further remedial action will be conducted on the Operable Unit 4 residual soils to achieve the lower remediation levels for those COCs which are affected.

Soils exhibiting elevated direct radiation levels (i.e., potentially contaminated soils beneath Silos 1 and 2) will be segregated from other soils and transported to the vitrification facility for processing. Following excavation, the affected areas will be returned to original grade with the placement of clean backfill and revegetated to control erosion.

9.1.8 Soil Disposition

The selected remedy as defined under Alternative 2C specifies on-property disposal for Operable Unit 4 contaminated soils. However, this final action will be held in abeyance until a site-wide decision is reached in the Operable Unit 5 ROD for the final disposal of contaminated soils. The final decision on disposal of contaminated soils generated from Operable Unit 4 will be determined as part of the Record of Decision for Operable Unit 5. The Operable Unit 4 soils will be managed consistent with the disposal remedy put forth in the Operable Unit 5 ROD for contaminated soils. In the event unforeseen circumstances preclude the integration of Operable Unit 4 contaminated soils into the Operable Unit 5 disposal decision, the final disposal decision for Operable Unit 4 contaminated soils will be documented in a ROD amendment for Operable Unit 4 in accordance with Section 117(c) of CERCLA and EPA guidance. The ROD amendment will provide the public and the EPA further opportunity to review and comment on the final disposal option for Operable Unit 4 contaminated soils. A ROD amendment to the Operable Unit 4 ROD will not be necessary in the event the Operable Unit 5 remedy for contaminated soils can be feasibly implemented by Operable Unit 4.

Holding the Operable Unit 4 final disposal decision in abeyance fosters an integrated site-wide disposal approach for contaminated soils. The largest volume of contaminated soils from the site will be generated within Operable Unit 5, making it more appropriate to fully develop the final disposal option for contaminated soil through the Operable Unit 5 ROD. Additionally, Operable Unit 4 will be able to take advantage of any applicable waste minimization initiatives developed for contaminated soils under the Operable Unit 5 ROD.

Excavation and removal of Operable Unit 4 contaminated soils will proceed as described above. Operable Unit 4 contaminated soils will be disposed in accordance with the selected remedy identified in the Operable Unit 5 ROD for soils. Contaminated soils generated prior to finalization of the Operable Unit 5 ROD will be placed in interim storage to await finalization of the disposal decision for contaminated soils under Operable Unit 5. The design and management of interim storage facilities will be consistent with the approved Work Plan for FEMP Removal Action No. 17 -

Improved Storage of Soil and Debris. The management of Operable Unit 4 contaminated soils will include measures to ensure future identification and retrieval of these wastes for final disposition.

Water Treatment

Wastewater generated as a result of this selected remedy along with water removed from the decant sump tank, Silo 4 (if any), and any contaminated perched water encountered during remediation will be treated at the FEMP wastewater treatment facility prior to discharge. In accordance with the Amended Consent Agreement, groundwater cleanup will be handled by Operable Unit 5. Operable Unit 4 would only handle the cleanup of perched water encountered during implementation of the selected remedy.

9.1.9 Cost

The total estimated present worth cost for the selected remedy is 91.7 million dollars. Table 9-1 summarizes the capital and the operating and maintenance costs. The total estimated present worth cost is less than the sum of the total costs of the preferred alternatives for Subunit A, B, and C. This is because Subunits A and B will share common costs for site preparation, construction of the silo contents removal work platform and processing facilities, and packaging and transportation.

9.2 SOIL CLEANUP CRITERIA

After the silos are demolished, the surface and subsurface soils within the Operable Unit 4 boundary will be excavated to attain required remediation levels for each of the constituents of concern. These soil remediation levels are preliminary until final soil remediation levels can be established through the Operable Unit 5 ROD. In the event that the Operable Unit 5 ROD determines that lower soil remediation levels are required, further remedial action will be conducted on the Operable Unit 4 residual soils to achieve the lower remediation levels for those COCs that are affected.

9.2.1 Land Use and Receptor Description

Preliminary remediation levels for soil cleanup were developed for an expanded trespasser receptor under a future land use with continued federal ownership to represent post remediation conditions at Operable Unit 4 and, therefore, provide the basis for establishing cleanup levels.

The future land use with continued federal ownership scenario represents a government reserve which remains under U.S. government control with no future development intended. Active access controls currently in place at the FEMP site (i.e. fencing, security access control, signs, etc.) will be discontinued, but the federal government will exercise the right to preclude site development through deed restrictions. This land use scenario was not included in the Baseline Risk Assessment. It was developed in a part of the FS for Operable Unit 4 to facilitate evaluation of long-term risks with continued land use restrictions. In addition to deed and land development restrictions, fences will be erected and equipped with signs posted to prohibit trespassing.

TABLE 9))1
COMBINED COST ESTIMATE FOR SELECTED REMEMDY

| DESCRIPTION | DIRECT COST | INDIRECT COST | TOTAL COST |
|-----------------------------------|-----------------|------------------|---------------|
| CAPITAL COSTS | 0021 | 3321 | 3351 |
| SITE PREPARATION | \$768,600 | \$660,000 | \$1,428,600 |
| WASTE PROCESSING | \$1,695,800 | \$1,427,700 | \$3,123,500 |
| VITRIFICATION EQUIPMENT | \$2,935,500 | \$1,703,600 | \$4,639,100 |
| HYDRAULIC/PNEUMATIC REMOVAL SYST | EM \$6,655,400 | \$14,068,800 | \$20,724,200 |
| DEMOLITION & REMOVAL | \$3,980,400 | \$5,977,000 | \$9,957,400 |
| TRANSPORTATION | | \$1,915,000 | \$1,915,000 |
| DISPOSAL | \$2,360,200 | | \$2,360,200 |
| PACKAGING (3,694 PKGS. @ \$995/PK | G) \$975,200 | \$2,552,600 | \$3,527,800 |
| DISPOSAL VAULT | \$6,410,200 | \$10,914,800 | \$17,325,000 |
| TOTAL CAPITAL | \$27,696,300 | \$37,304,500 | \$65,000,800 |
| RISK BUDGET | \$3,046,600 | \$4,103,500 | \$7,150,100 |
| SUBTOTAL | \$30,742,900 | \$41,408,000 | \$72,150,900 |
| CONTINGENCY (20.0%) | \$6,148,600 | \$8,281,600 | \$14,430,200 |
| TOTAL ESTIMATED INSTALLED COST | \$36,891,500 | \$49,689,600 | 86,581,100 |
| OPERATION AND MAINTENANCE (0&M) | COSTS | | |
| DURING CONSTRUCTION | | | \$16,615,500 |
| POST - REMEDIATION | | | \$3,567,000 |
| TOTAL PRESENT WORTH COST (CAPITA | L AND 0&M @ 7%) | | \$91,738,000 |

The expanded trespasser receptor was developed to represent an adult and/or child that visits the site despite restrictions imposed under continued federal ownership. The possible activities of this receptor include hiking, roaming, bird watching, and other similar activities. An expanded trespasser may be exposed to Operable Unit 4 residual contaminants through the following pathways:

- ! Inhalation of fugitive dust, volatile organic compounds, and radon;
- ! Incidental ingestion of soil;
- ! Dermal contact with contaminants in soil; and
- ! External radiation exposure from radionuclides in soil.

9.2.2 Preliminary Remediation Levels

Tables 9-2 and 9-3 provide preliminary remediation levels for soil cleanup and the estimated risk to affected receptors from the residual contaminants left in the soils. Specific details on the development of these preliminary remediation levels are provided in the FS Report for Operable Unit 4.

As mentioned earlier, the future land use scenario for Operable Unit 4 will be as a government reserve with continued federal ownership. The on-property receptor of concern under this scenario will be an expanded trespasser. Cancer risks and chemical hazard to the expanded trespasser, from residual contaminants, are presented in Tables 9-2 and 9-3. For comparison, cancer risks and chemical hazard to an on-property farmer under a future land use scenario without federal ownership are also presented. Proposed remediation goals (PRGs), based on an ILCR of 10-6 and an HI of 0.2 were developed in the FS. These PRGs, presented in Tables 9-2 and 9-3 for the expanded trespasser, represent allowable incremental concentrations above background for these COCs based on targets of 10-6 incremental risk and hazard index of 0.2.

For radionuclide constituents of concern, the PRG was added to the background concentration to derive the preliminary remediation level. Based on the contaminant concentrations found in Operable Unit 4 soils, PRLs were not required for non-radionuclide contaminants as indicated in Table 9-3.

TABLE 9-2
PRELIMINARY REMEDIATION LEVELS IN SOILS - RADIONUCLIDES

| Constituent of Concern | Expanded Trespasser 10-6 ILCR PRG pCi/g | Background (95th Percentile) pCi/g | ARAR Target pCi/g | Max. Dete Concentra Level a Surface | cted Soil tion, pCi/g Subsurface | Proposed Remediation pCi/g Levelb | ILCR above background to an Expanded Trespasser from Proposed Remediation |
|------------------------------|---|---|---------------------------------|--|--|--|--|
| Pb-210 +2 progeny | 77 | 1.33 | NA | 4.5 | 101 | 78 | 1.0x10-6 |
| Ra-226 +5 progeny | 0.37 | | (top 6" soil) (max. below 6" | 88 | 206 | 2 | 1.0x10-6 |
| Ra-228 +1 progeny | 0.77 | 1.19 | NA | 0.48 | 1.24 | 2 | 1.0x10-6 |
| Sr-90 +1 progeny | 1420 | ND | NA | 1.8 | 0.8 | NR | <1x10-6 |
| Tc-99 | 38700 | ND | NA | 3.6 | 3.6 | NR | <1x10-6 |
| Th-228 | 0.4 | 1.43 | NA | 2.9 | 1.3 | 2 | 1.0x10-6 |
| U-238 +2 progeny | 59 | 1.22 | NA | 37 | 53 | 60 | 1.0x10-6 |

Notes:

a) Sum of background and PRG.

b) Includes the direct radiation, soil ingestion, and inhalation pathways.

NA Not Available

NR No Remediation Required

TABLE 9-3

PRELIMINARY REMEDIATION LEVELS IN SOILS - CHEMICALS

| Constituent of Concern | Expanded Trespasser HI = 0.2 PRG mg/kg | Expanded Trespasser 10-6 ILCR PRG mg/kg | Background (95th percentile) mg/kg | ARAR Target mg/kg | Max. Detecte Concentration mg/kg Surface | | | HI to an Expanded Trespasser from Proposed Remediation Levels | Risk to an Expanded Trespasser from Proposed Remediation |
|------------------------------|--|---|---|-------------------------|---|------|----|---|--|
| | | | | | | Leve | la | | |
| Antimony | 31 | N/A | 7.7 | NA | 32 | 32 | NR | 0.2 | N/A |
| Arsenic | 510 | 23 | 8.45 | NA | 10 | 12 | NR | N/A | <1x10-6 |
| Barium | >10000 | N/A | 91.3 | NA | 112 | 142 | NR | <.1 | N/A |
| Cadmium | 26 | N/A | 0.82 | NA | 6 | 7 | NR | <.1 | N/A |
| Chromium(III) | NA | N/A | 15.5 | NA | 23 | 25 | NR | <.1 | N/A |
| Molybdenum | 930 | N/A | 2.6 | NA | 25 | 30 | NR | <.1 | N/A |
| Nickel | 8300 | N/A | 20.9 | NA | 39 | 39 | NR | <.1 | N/A |
| Silver | 130 | N/A | 2.6 | NA | 10 | 18 | NR | <.1 | N/A |
| Thallium | 31 | N/A | 0.58 | NA | 0.5 | 0.5 | NR | <.1 | N/A |
| Vanadium | 1700 | N/A | 30.4 | NA | 28 | 33 | NR | <.1 | N/A |
| Zinc | >10000 | N/A | 62.2 | NA | 65 | 67 | NR | <.1 | N/A |

| Constituent of Concern | Expanded Trespasser HI = 0.2 PRG | Expanded Trespasser 10-6 ILCR PRG | Background (95th percentile) | ARAR Target | Max. Dete Concentra mg/kg | | Proposed Remediation Levels mg/kg | HI to an Expanded Trespasser from Proposed | Risk to an Expanded Trespasser from |
|------------------------------|---|--|------------------------------------|----------------|---------------------------------|--------------------------|--|--|---|
| | mg/kg | mg/kg | mg/kg | mg/kg | Surface | Sub surface Levela | | Remediation Levels | Proposed Remediation |
| Benzo(a)anthracene | NA | 61 | ND | NA | 4.7 | ND | NR | N/A | <1x10-6 |
| Benzo(a)pyrene | NA | 8.8 | ND | NA | 5.2 | ND | NR | N/A | <1x10-6 |
| Benzo(b)fluoranthene | NA | 72 | ND | NA | 9.7 | ND | NR | N/A | <1x10-6 |
| Chrysene | NA | 2000 | ND | NA | 3.5 | ND | NR | N/A | <1x10-6 |
| Dibenzo(a,h)anthracene | NA | 7.9 | ND | NA | 0.9 | ND | NR | N/A | <1x10-6 |
| Indeno(1,2,3-cd)pyrene | NA | 32 | ND | NA | 4.2 | ND | NR | N/A | <1x10-6 |

aIncludes the direct radiation, soil ingestion, and inhalation pathways.

NA = Not Available.

N/A = Not Applicable.

ND = Not Detected.

NR = No Remediation Required.

The clean-up levels presented in Tables 9-2 and 9-3 are preliminary. The development of final soil clean-up levels for Operable Unit 4 will be addressed in the Operable Unit 5 Record of Decision. These final clean-up levels will be consistent with the overall site approach for the development of soil clean-up levels as approved by the USEPA.

In those cases where a target concentration level specified by an ARAR is less than the proposed remedial level, the ARAR level was adopted as the remediation level. Remediation would be required for COCs that are present in the surface and subsurface soil at higher concentrations than the preliminary remediation level.

Based on the preliminary remediation levels, the COCs driving soil cleanup are Pb-210 and Ra-226. Soil remediation targeted at achieving the preliminary remediation levels for Pb-210 and Ra-226 will generate the largest volume of excavated soils.

9.3 MEASURES TO CONTROL ENVIRONMENTAL IMPACTS

All practical measures will be employed at the FEMP site to minimize environmental impacts during the implementation of the Operable Unit 4 Remedial Action. In accordance with DOE regulations for implementing the NEPA (10 CFR §1021), DOE has factored environmental impacts into the decision making process for the Operable Unit 4 Remedial Action.

Measures to control environmental impacts have been identified in the Operable Unit 4 FS/PP-DEIS and will be implemented during remedial design and remedial action to minimize impacts to on-property natural resources (e.g., wildlife and wildlife habitat, cultural resources, wetlands, surface water, groundwater). Operable Unit 4 remedial activities would not impact floodplain areas at the FEMP. The 100- and 500-year floodplain of Paddys Run is located near the silos and associated support facilities. Direct physical impact to the floodplain will not occur; however, the implementation of engineering controls will eliminate any indirect impact such as runoff and sediment deposition to the floodplain. Changes in flood elevation will not occur. The following provides a discussion of the measures that will be taken to minimize impacts to the environment on and adjacent to the FEMP Site.

Excavation activities and the construction and operation of the various support facilities (e.g., waste processing facility and storage facility) will result in the disturbance of 1.0 ha (2.5 acres) of terrestrial and managed field habitat and the potential for increased erosion and sediment loads to surface water i.e., Paddys Run. However, appropriate engineering controls such as silt fences, vegetative cover, and runoff control systems will be utilized to minimize runoff to Paddys Run and its associated aquatic habitat, including the state-threatened Sloan's crayfish (orconectes sloanii). In addition, appropriate High Efficiency Particulate Air (HEPA) filtration systems will be utilized during operation of the vitrification facility to minimize the potential for increased emissions to the ambient air and potential impacts to surrounding riparian habitat.

Groundwater, surface water, and air monitoring will be performed before, during, and after remedial activities. If adverse effects are detected in any of these environmental media, work will be immediately stopped until the effects are controlled and/or the appropriate response actions are executed.

The selected remedy for Operable Unit 4 includes the removal of the contaminated surface soil from the entire Operable Unit 4 Area and the replacement with clean fill material. Therefore, the primary residual contaminant would be uranium below the PRL in the subsurface soil. Because the contact of ecological receptors is limited (near background levels) to surface soil and surface waters, residual ecological risks associated with the Operable Unit 4 preferred alternative would be indistinguishable from those risks posed by background levels in the soil.

10.0 STATUTORY DETERMINATIONS

In accordance with the statutory requirements of Section 121 of CERCLA, as amended, remedial actions taken pursuant to Sections 104 and 106 must satisfy the following:

! Be protective of human health and the environment.

- ! Comply with all ARARs established under federal and state environmental laws (or justify a waiver).
- ! Be cost-effective.
- ! Utilize permanent solutions and alternative technologies or recovery technologies to the maximum extent practicable.
- ! Satisfy the statutory preference for remedies that utilize treatment and also significantly reduce the toxicity, mobility, and volume of the hazardous substances, pollutants, or contaminants.

In addition, CERCLA requires five year reviews to determine if adequate protection of human health and the environment is being maintained where remedial actions result in hazardous substances remaining on-site above health-based levels. A discussion is provided below on how the selected response actions for Operable Unit 4 satisfy these statutory requirements.

10.1 PROTECTION OF HUMAN HEALTH AND THE ENVIRONMENT

The selected remedy achieves the requirement of being protective of human health and the environment by: (1) removing the sources of contamination, (2) treating and stabilizing the materials giving rise to the principal threats from Operable Unit 4, (3) disposing of treated materials at an off-site location which provides the appropriate level of protectiveness, and (4) remediating contaminated soils and debris to levels which are protective. The contents of Silos 1, 2, and 3 and the Decant Sump Tank will be removed and treated through a vitrification process and disposed at the NTS. Vitrification will stabilize these materials and inhibit leaching of contaminants to the environment when they are disposed. All silo structures and other facilities will be removed from Operable Unit 4 and disposed of in a manner consistent with the forthcoming ROD for Operable Unit 3. Contaminated soil will also be removed and disposed in a manner consistent with the Operable Unit 5 ROD.

Baseline cancer risks from current conditions exceed the 10-4 to 10-6 acceptable risk range. Under current conditions, the dominant risk is $5 \times 10-3$ to the trespassing child. Under the future land use scenario of continued federal ownership and the expanded trespasser receptor, the residual cancer risk from Operable Unit 4 will be reduced to less than $1 \times 10-6$. There are no short-term threats associated with the selected remedy that cannot be readily controlled. In addition, no adverse cross-media impacts are expected from the remedy.

10.2 COMPLIANCE WITH LEGALLY APPLICABLE OR RELEVANT AND APPROPRIATE REQUIREMENTS

In accordance with Section 121 of CERCLA, the selected remedy will achieve a standard or level of control consistent with all federal and State of Ohio ARARs and TBCs. The selected remedy will also be performed in accordance with all pertinent DOE Orders as well as other requirements. Appendix B provides a listing of the chemical-, action-, and location-specific ARARs and TBCs which are invoked by this remedy.

Removal, treatment by vitrification, and shipment for off-site disposal of silo material will be conducted in accordance with ARARs identified in this ROD. Disposition of rubble and debris from OU4 will be determined by the ROD for OU3, and will be conducted in accordance with the ARARs identified in that ROD; similarly, disposition of soils from OU4 will be determined by the ROD for OU5 and will be conducted in accordance with ARARs established in that ROD. Any interim storage of rubble and debris or soils, prior to final disposition under the RODs for OU3 and OU5, respectively, will be in accordance with ARARs identified in this OU4 ROD, pertinent DOE orders, and applicable site procedures.

Although RCRA is cited as an ARAR for remediation of Operable Unit 4, the silo residues destined for remediation are by-product material as defined under Section 11(e)(2) of the Atomic Energy Act of 1954, and as such, are excluded from RCRA regulation [40 CFR § 261.4(a)(4)]. By-product material, as defined by the AEA, includes tailings or wastes produced by the extraction or concentration of uranium and thorium from any ore processed primarily for its source material content (42 U.S.C. 2014).

Since the residues are excluded from regulation as solid or hazardous waste, the requirements under RCRA are not applicable to Operable Unit 4 remedial actions. However, analytical data from Silos 1, 2, and 3 material exceed toxicity characteristic levels for various toxicity characteristic metals under RCRA. Because the residues are sufficiently similar to hazardous waste regulated by RCRA and some RCRA requirements are appropriate for the circumstances of the release or potential release, certain substantive requirements of RCRA are relevant and appropriate for management of these residues, and are included in the table of ARARs.

10.3 COST EFFECTIVENESS

The selected remedial alternatives for each subunit have been determined to be protective of human health and the environment, and to be cost effective. The present worth cost for this remedy is 91.7 million dollars.

The off-site alternatives selected for the contents of Silos 1, 2, and 3 had a lower cost than the on-property disposal alternative for these materials. This is due to the fact that costs associated with construction of a facility that would provide the needed level of protection to human health and the environment from the silo contents would be greater due to the increased intruder protection requirements in the event of a trespasser. Also, the packaging and transportation costs associated with the vitrified material were lower than those for the cement stabilized material. Vitrification is more cost effective than cementation because the reduction in volume of vitrified product minimizes the amount of waste requiring handling, resulting in reduced transportation and disposal costs.

Conversely, transportation and disposal costs associated with disposing Operable Unit 4 soils and debris at NTS or a commercial facility are higher than the costs associated with construction of an engineered facility designed to manage the material on-property. Also, integration of the Operable Unit 4 disposal remedy for soils and debris with Operable Units 5 and 3 respectively, allows for economies of scale through treatment by processes developed for larger volumes of soil and debris.

10.4 UTILIZATION OF PERMANENT SOLUTIONS AND ALTERNATIVE TREATMENT TECHNOLOGIES OR RESOURCE RECOVERY TECHNOLOGIES TO THE MAXIMUM EXTENT PRACTICABLE

The EPA and the State of Ohio have determined that the selected remedy for Operable Unit 4 represents the maximum extent to which permanent solutions and treatment technologies can be utilized in a cost effective manner. Of those alternatives that are protective of human health and the environment and comply with ARARS, EPA, and the State of Ohio have determined that this selected remedy provides the best balance of tradeoffs among the alternatives in terms of long-term effectiveness and permanence, reduction in toxicity, mobility, and volume through treatment, short-term effectiveness, implementability, and cost. The selected remedies also meet the statutory preference for treatment as a principal element, and meet state and community acceptance.

Vitrification and off-site disposal will provide permanent treatment and volume reduction for the silo contents. By physically binding the contaminants into a glass-like matrix, the mobility of the contaminants and the emanation of radon gas would be greatly reduced. Vitrification will also significantly reduce the leachability of metal contaminants of concern to levels that are below RCRA regulatory thresholds. Vitrification will destroy any organic contaminants in the waste material due to the operating temperature of the treatment process. In addition, the treated material would be less than 50 percent of its original volume. As a result, the selected remedy would meet the CERCLA requirement for permanent solutions that reduce the toxicity, mobility, or volume through treatment.

Part of the remedy selected for contaminated soils and debris may also involve treatment of the waste material prior to disposal. The soil and debris will be placed into interim storage pending finalization of the disposal decision for these wastes through the RODs for Operable Units 3 and 5. This allows for the implementation of any applicable resource recovery technologies for these wastes, which are developed and included in the RODs for these operable units.

10.5 PREFERENCE FOR TREATMENT AS A PRINCIPAL ELEMENT

By treating the contents of Silos 1, 2, and 3 in a vitrification process, and providing for treatment of contaminated debris and soils should treatment become the selected remedy for these wastes in the Operable Units 3 and 5 RODs, the selected remedy mitigates the principal threats posed by Operable Unit 4 through the use of treatment technologies. Therefore, the statutory preference for remedies that employ treatment as a principal element is satisfied.

10.6 UNAVOIDABLE ADVERSE IMPACTS

A number of unavoidable adverse impacts (Table 10-1) would occur when any of the action alternatives are implemented. As stated in the alternatives and in Table 10-1, many of these impacts would only be temporary. In addition, it should be noted that these impacts are presented for those remedial actions that will be implemented under the selected remedy. Those impacts associated with the final disposition of Subunit C material (soil and debris) will be identified and evaluated as part of the Records of Decision OUs 3 and 5.

Soil and Geology

Water Quality and Hydrology

Air Quality

Biotic/Ecological Resources

Wetlands and Floodplains

Soil at the FEMP site and the NTS would be disrupted by construction and excavation activities. Many impacts would be temporary, pending completion of remedial activities and restoration programs. The implementation of the selected remedy would temporarily disturb approximately 1.0 ha (2.5 acres) at the FEMP (e.g., excavation and construction). A permanent disruption of approximately 8 ha (20 acres) at the NTS would occur. All areas disturbed at the FEMP site would be regraded and revegetated. The regional geology of the FEMP site and surrounding area would not be affected by the selected remedy. Implementation of off-site disposal would not affect the regional geology of the NTS or surrounding areas.

Potential short-term impacts (e.g., release of sediment and fugitive on water quality and hydrology would be minimal regrading and revegetation around the silos to mimimize potential water quality impacts would occur. Assuming monitoring and maintenance activities continue at the NTS, no long-term impacts would be expected from waste disposal at the NTS.

Some temporary impacts to air quality at the FEMP site would result from fugitive dust emissions associated with construction and excavation activities (e.g., grading, compacting, loading). Lesser impacts would also be incurred from vehicle and equipment exhausts. These impacts are not expected to affect human health or the environment. No long-term impacts on air quality would be expected from activities associated with the selected remedy. Disturbed areas would be restored (e.g., regraded and revegetated) after completion of the remedial activities, thus minimizing the potential for the fugitive dust release. The off-site waste disposal facility would be designed to prohibit emission from stored waste. Only in the case of an accident during remedial actions would appreciable air quality impacts occur.

Short-term disturbance of terrestrial, managed field, riparian and a habitat would be expected. Approximately 1.0 ha (2.5 acres) of habit at the FEMP site would be disturbed during excavation and construction activities. Habitat at the NTS is limited and it is believed little displacement of native species would occur.

Alternative 2C would not impact wetlands. Direct floodplain impacts resulting in a change of flood elevations would also not occur. Engineering controls would be implemented to minimize or eliminate indirect floodplain impacts. No wetlands or floodplains are present at the NTS.

TABLE 10-1 (Continued)

Affected Resource

Impact Type

Socioeconomics and Land Use

Minimal short-term impacts (e.g., increased traffic noise) to the socioeconomics and land use would occur. The long-term socioeconomic and land use impacts for the FEMP site would be positive because the waste would be isolated and controlled, thus no changes from current land use would be expected. Removing waste from the site would help to eliminate impacts on future populations and economic growth at the FEMP site. Disposal of this waste at the NTS would not be expected to impact socioeconomics or land use. Total present worth costs of the selected remedy is \$91.7M. For this analysis, it is assumed that all resources required for remedial activities can be found within the thirteen county Consolidated Metropolitan Statistical Area (CMSA). The cumulative operating budget for the CMSA was approximately \$805,000,000.00. The collectible revenue for the CMSA would increase up to approximately 11.4%.

Visual Resources

Construction and excavation activities would result in some minor incremental increases over the current visual and aesthetic impacts of the FEMP site. Short-term impacts would also be incurred at the NTS during construction, excavation, and transportation activities. The majority of impacts would be temporary and would cease following completion of remedial action activities and site restoration; however, aesthetic impacts would occur from the implementation of waste disposal facilities.

Noise

Ambient noise levels would temporarily increase as a result of construction, excavation, and transportation activities. All noise impacts would be temporary and would cease following completion of remedial activities.

10.7 IRREVERSIBLE AND IRRETRIEVABLE COMMITMENT OF RESOURCES

Implementing the selected remedy will result in permanent commitment of on-property land and associated natural resource services for material disposal at the FEMP site and off-site land at the NTS.

Soil at the FEMP site and the NTS will be disturbed by construction and excavation activities. Many impacts will be temporary, pending completion of remedial activities and restoration programs. The implementation of the selected remedy will temporarily disturb approximately 1.0 ha (2.5 acres) at the FEMP site. Furthermore, implementation of this remedy will permanently commit 8 ha (20 acres) at the NTS. All areas disturbed at the FEMP site will be regraded and revegetated.

Approximately 1.0 ha (2.5 acres) of habitat at the FEMP site will be disturbed during excavation and construction activities. Approximately 89 ha (220 acres) are expected to be permanently committed on a site-wide basis, with another twenty to thirty acres subject to temporary disturbances. It is assumed that processes such as revegetation and regrading are successful; however, the loss of habitat will result in a permanent displacement or loss of wildlife and associated services. Terrestrial habitat at the off-site disposal areas is limited, and little displacement of species is expected to occur.

Wetlands and associated natural resource services will not be injured by the selected remedy. Long-term direct impacts to the floodplain resulting in changes of flood elevations will not occur. Engineering controls would be implemented to minimize or eliminate any indirect impacts. There will be no impacts to wetlands or floodplains with disposal at the off-site disposal areas.

Consumptive use of geological resources (e.g., quarried rock, sand, and gravel) and petroleum products (e.g., diesel fuel and gasoline) will be required for removal, construction, and disposal activities of the selected remedy. Supplies of these materials will be provided by the construction contractor. Additional fuel use will result from off-site transport of the materials. However, adequate supplies are available without affecting local requirements for these products.

The treatment processes for the selected remedy will require the consumptive use of materials and energy. The vitrification process will be energy-intensive and require commitment of a considerable supply of electricity. Electricity can be obtained from the local utility.

Maintenance activities will be performed as necessary. Long-term environmental impacts would not be expected to occur from the Operable Unit 4 selected remedy. Monitoring and periodic site inspections would be performed to ensure long-term protection of human health and the environment.

11.0 DOCUMENTATION OF SIGNIFICANT CHANGES

The FS/PP-DEIS for Operable Unit 4 was released for public comment in March 1994. The DOE reviewed all written and oral comments submitted during the public comment period. Upon review of these comments, it was determined that no significant changes to the remedy, as was originally identified in the FS/PP-DEIS, were necessary. However, it should be noted that the repromulgation of 40 CFR §191 by the EPA, did result in minor changes in the comparative analysis of alternatives presented in the FS/PP-DEIS. The following discussion addresses the nature and extent of these changes.

11.1 REPROMULGATION OF 40 CFR §191

Repromulgation of the 40 CFR §191 requirements for Management and Disposal of Spent Nuclear Fuel, High-Level, and Transuranic Wastes has caused changes to be made to the ARARs as described in the Draft Final FS/PP-DEIS, conditionally approved by the EPA on February 9, 1994. DOE chooses not to submit revision pages to the FS/PP-DEIS; all changes to the ARARs for that document and any impacts from the repromulgation are discussed in this section of the ROD. Since the repromulgation resulted in relevant and appropriate, rather than applicable requirements, the repromulgation of 40 CFR §191 will not impact the proposed off-site alternative for disposition of the K-65 material. However, the on-property disposal alternatives (Alternatives 2A/Vit and 2A/Cem) that were previously retained, having passed the threshold criteria of the detailed analysis, are no longer able to meet the threshold criteria of compliance with ARARs, and are consequently dropped from

further consideration. Subsequently, all references to Alternative 2A are therefore deleted from reference in the text of the ROD, and in Appendix A.

The only relevant and appropriate requirement from 40 CFR §191 that is retained as an ARAR in this ROD (Appendices A and B) for the proposed alternative is 40 CFR §191.03(b), which establishes dose limits for management and storage of the K-65 material. However, since this ARAR is relevant and appropriate, rather than applicable, it will pertain only to the on-property portions of the remedial activities conducted under this action.

11.1.1 Background

The United States Department of Energy - Fernald Field Office (DOE-FN) received conditional approval of the Draft Final FS/PP-DEIS for Operable Unit 4 from USEPA on February 9, 1994. Included in the FS/PP-DEIS applicable or relevant and appropriate requirements (ARARs) was a reference to 40 CFR §191, "Environmental Radiation Protection Standards for Management and Disposal of Spent Nuclear Fuel, High-Level, and Transuranic Wastes". This reference to 40 CFR §191 was modified in the Operable Unit 4 FS/PP-DEIS, submitted in February 1994 in response to the conditional approval letter, to reflect the changes to the regulation that occurred upon its repromulgation on December 20, 1993. It still accommodates the specific direction previously provided by the USEPA regarding incorporation of the 40 CFR §191 requirements as an ARAR/TBC ("Operable Unit 4 Screening Dispute Resolution U.S. DOE Fernald", Catherine McCord, USEPA, to Andy Avel, DOE, dated October 18, 1990). The final rule became effective on January 19, 1994, during final revision of the Operable Unit 4 FS/PP-DEIS, and agency comments did not address the repromulgation of the rule. This fact was discussed with the USEPA, and a DOE position paper on the incorporation of 40 CFR §191 as an ARAR for Operable Unit 4 remediation was submitted to the USEPA for concurrence. The USEPA disagreed with the draft position proposed by DOE, and responded with a directive to incorporate the substantive elements of the repromulgated rule into the ROD, with an option to resubmit change pages to the FS/PP-DEIS ("Application of 40 CFR §191 to OU #4", Jim Saric, USEPA, to Jack Craig, DOE, dated April 25, 1994). DOE elected not to revise the FS/PP-DEIS, but rather to describe in this section of the ROD changes to the table of ARARs and associated impacts on selection or implementation of remedial alternatives that have occurred between the time the Draft Final FS/PP-DEIS was conditionally approved, and the submittal of the ROD to the USEPA and OEPA. The list of ARARs in the ROD, and proposed approach to compliance with the substantive elements thereof, once approval by the USEPA is obtained, will be the final approved list of applicable or relevant and appropriate requirements for final remediation of Operable Unit 4.

11.1.2 Impacts of Repromulgation

Since 40 CFR §191 cannot be considered a legally "applicable" class of ARAR for this CERCLA remediation, §191 is not applicable to any Operable Unit 4 waste streams. Since compliance with only applicable requirements is required to be demonstrated for off-site remedial alternatives proposed under CERCLA, these requirements will not impact the proposed off-site alternative for disposal of the treated K-65 material at the NTS.

DOE previously included 40 CFR §6191 Subpart A as a relevant and appropriate requirement, and Subpart B as to be considered (TBC) criteria for management of K-65 material in accordance with guidance received from the USEPA. Subpart A of §191, entitled "Environmental Standards for Management and Storage" includes public dose rate standards for protection of the public from radiation hazards posed by spent nuclear fuel, high-level, or transuranic waste material. The repromulgation of the Final Rule did not materially affect the sections of Subpart A referenced in the Operable Unit 4 FS/PP-DEIS; the Subpart A requirement referenced in the Operable Unit 4 FS/PP-DEIS remains unchanged in the table of ARARs as a relevant and appropriate requirement for the on-property portion of the remedial activities to be conducted on the K-65 material.

Prior to repromulgation, Subpart B requirements were in remand, and were therefore considered TBCs in the FS/PP-DEIS submitted to the agencies. Since Subpart B of §191, entitled "Environmental Standards for Disposal", has been repromulgated, the USEPA has directed that sections must now be considered as relevant and appropriate requirements for any on-property disposal alternatives. Since it could not be demonstrated that the on-property disposal of treated K-65 material would comply with specific requirements of this Subpart, those alternatives involving on-property disposal (Alternatives 2A/Vit and 2A/Cem) were no longer able to meet the threshold criteria of compliance with these ARARs, and were consequency dropped from further

consideration. All descriptions to Alternative 2A are therefore deleted from reference in the text of the ROD, and in Appendix A.

A new Subpart C of §191 "Environmental Standards for Groundwater Protection", was created by the repromulgated rule. As with Subpart B, this new Subpart pertains only to disposal systems. The elements of this Subpart must now be considered as relevant and appropriate requirements; however, since the on-property disposal alternatives to which this Subpart pertains were dropped from further consideration on the basis of non-compliance with Subpart B requirements, and since Subpart C will not pertain to any off-site disposal alternatives, these requirements will not be included in the Appendix A or B tables of ARARs. Subpart C will therefore have no effect on the selected alternative, which includes off-site disposal.

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APPENDIX A

TBC TRU

TSD

TU

Transuranic

Temporary Unit

Treatment, Storage, or Disposal Facility

SUMMARY OF MAJOR ARARS FOR OPERABLE UNIT 4 REMEDIAL ACTION ALTERNATIVES

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| LIST OF A | CRONYM | | |
| ALARA | As | Low As Reasonably Achievable | |
| ARAR | Ap | plicable or Relevant and Appropriate Requirements | |
| AWWT | Ad | vanced Waste Water Treatment Facility | |
| CAMU | Co | rrective Action Management Unit | |
| CFR | | de of Federal Regulation | |
| DOE | | ited States Department of Energy | |
| FEMP | | rnald Environmental Management Project | |
| HEPA | | gh-Efficiency Particulate Air (filter) | |
| HLRW | | gh Level Radioactive Waste | |
| m | | eter | |
| MCL | | ximum contaminant level | |
| MCLG | | ximum contaminant level goal tional Environmental Policy Act | |
| NEPA NESHAP | | tional Emission Standards for Hazardous Air Pollutants | |
| OAC | | io Administrative Code | |
| ORC | _ | io Revised Code | |
| OU4 | | perable Unit 4 | |
| pCi | _ | coCuries | |
| psi/l | _ | coCuries per liter | |
| pCi/m ² /s ² | _ | coCuries per square meter per second | |
| RCRA | _ | source Conservation and Recovery Act | |
| SWMU | | lid Waste Management Unit | |
| TBC | | be considered | |

UMTRCA Uranium Mill Tailings Radiation Control Act

WWTS Waste Water Treatment System

A.1.0 INTRODUCTION

This appendix presents a summary of the key Applicable or Relevant and Appropriate Requirements (ARARs) and to be considered (TBCs) which pertain to the remedial alternatives which were retained in the Detailed Analysis of Alternatives (Section 4) of the Feasibility Study Report for Operable Unit 4, and described in Section 7 of the Record of Decision. This table includes ARARs established under federal and state environmental laws, and TBC criteria which were determined to be necessary to ensure protection of human health and the environment.

The appendix has three tables in accordance with the three types of ARARs: Chemical-Specific, Location-Specific, and Action-Specific. The layout of the tables is as follows: the retained alternatives are listed in the first column, followed by the regulatory citation and classification as applicable, relevant and appropriate, or TBC. Next the basis for selection and determination of the class of ARAR is described, followed finally by the strategy for compliance with the ARAR during implementation of the alternative. This format and contained information is consistent with the United States Environmental Protection Agency (EPA) Interim Final Guidance on Preparing Superfund Decision Documents: the Proposed Plan, Record of Decision, Explanation of Significant Differences, and Record of Decision Amendment (OERR; EPA/540/G-89/007, July 1989b).

Summary tables listing all the ARARs/TBCs specifically identified for the selected remedy are provided in Appendix B. A detailed listing, and discussion of compliance with ARARs is provided in Appendix F of the Feasibility Study Report for Operable Unit 4.

TABLE A.1-1
SUMMARY OF MAJOR ARARS FOR OPERABLE UNIT 4 REMEDIAL ACTION ALTERNATIVES

and 3745-81-16)

Chemical-Specific

| Alternati Number | | ARAR/TBC | Rational as |
|---------------------|---|--------------------|--|
| 2B, 4B 2C | Inorganic Chemicals in Drink Water 40 CFR § 141.11, 40CFR § 141.15, 40 CFR § 141.16, 40 CFR § 141.51, and 40 CFR § 141.62 and 143.3 (OAC 3745-81-11,3745-81-15 | and Appropriate | These required public wat involved. protecting contaminant underlying alternativ |

Rationale for Determination as ARAR/TBC

These requirement are not applicable since no public water system (as defined in 40 CFR § 141) is involved. They are relevant and appropriate to protecting drinking water sources from the same contaminants found in the operable unit. These contaminants might migrate or leach into the MCLGs. underlying aquifer as a consequence of various alternatives.

Basis for Compliance

Fate and transport modeling, for the proposed disposal facility, predicts that potential future releases to the aquifer from the facility will not exceed MCLs or This is primarily due to the presence of approximately 9 in (30 ft) of low hydraulic conductivity glacial till, that has no significant hydrologic connections with the underlying aquifer, beneath the proposed disposal facility.

| TABLE | A.1-1 |
|-------|--------|
| (Cont | inued) |

| (Con | tinued) | |
|------|----------|-------|
| | 2B, 4B | Z |
| 40 C | FR § 141 | 1.61 |
| (OAC | 3745-83 | L-12) |
| | | |
| | | |
| | | |
| | | |
| | | |
| | | |
| | | |
| | 3A.1 | |
| | 2B. 3B. | .1.41 |

Organic Chemicals in Drinking Water

Relevant and Appropriate The requirement is not applicable since no public water system (as defined in 40 CFR§ 141) is involved. it is relevant and appropriate to protect drinking water sources from the same contaminants found in the operable unit. These contaminants might migrate or leach into the underlying aguifer as a consequence of remedial actions.

Radionuclide Emissions (Except Applicable 2B, 3B.1, 4B Airborne Radon-222)

2C, 3C.1 40 3C.2

CFR § 61, Subpart H

Radioactive materials within this operable unit might contribute to the dose to members of the public from the air pathway during implementation of remedial actions. This requirement is applicable to remedial actions implemented in Operable Unit 4, since NESHAP applies to operating units.

Fate and transport modeling, for the proposed disposal facility, predicts that potential future releases to the aguifer from the facility will not exceed MCLs. This is primarily due to the presence of approximately 9 m (30 ft) of low hydraulic conductivity glacial till, that has no significant hydrologic connections with the underlying aguifer, beneath the proposed disposal facility.

The pollution control equipment for the silos and treatment system for off-gas emissions will be designed to limit the discharge of radionuclides to acceptable levels.

TABLE A.1-1 (Continued)

| Alternative Number | Regulatory Title and Citation | ARAR/TBC | Rationale for Determination as ARAR/TBC |
|----------------------------|---|---------------------------------|---|
| 3A.1 2B, 3B.1, 4B 2C | Radon-222 Emissions 40 CFR § 61 Subpart Q | Applicable | Facilities such as the silos within this operable unit might qualify as sources since they might contain radium-226 in sufficient concentrations to emit radon-222. This requirement is applicable only to storage and disposal of radium-bearing material. |
| 2B, 4B 2C | Standards for Control of Residual Radioactive Material 40 CFR § 192, Subpart A 40 CFR § 192.02(b) | l Relevant and Apropriate | Radioactive materials in this operable unit are residual radioactive material from uranium processing. However, the FEMP site is not an ore processing site designated under the UMTRCA; therefore, management of these residues is relevant and appropriate under this regulation. |

Basis for Compliance

The radon-222 flux rate standard of 20 pCi/m2/s would be met during storage and/or disposal. This is due to the presence of a bentonite layer in the silos (prior to treatment), and the stabilized nature of the treated waste.

Radon-222 emissions would comply with the 20 pCi/m2/s release flux rate and the 0.5 pCi/L concentration above background at the disposal site boundary. This is due to the presence of a bentonite layer in the disposal cell, and the stabilized nature of the treated waste.

TABLE A.1-2
SUMMARY OF MAJOR ARARS FOR OPERABLE UNIT 4 REMEDIAL ACTION ALTERNATIVES

Regulatory Title and Citation

Alternative

Number

3C.2

Location-Specific

ARAR/TBC

| NulliDe | ET. | and Citation | |
|--------------------------------|------------------|---|--------------------------------|
| 2B, 4B 2C | | Solid, Nonhazardous Waste Disposal Facility Design Considerations OAC 3745-27-07 | Relevant and Appropriate |
| | | | |
| | | | |
| 3A.1 2B, 3B.1, 2C, 3C.1, | Compliance 4B | Applica Floodplain/Wetla Environmental Rev | nds |

Requirements

10 CFR § 1022

(Executive Order 11990)

Rationale for Determination as ARAR/TBC

The State of Ohio solid waste rules are relevant and appropriate to the disposal of silo residues, demolition debris, and other solid wastes generated by the implementation of a remedial alternative within a CAMU.

Creation of a solid waste landfill requires that the technical location requirements of the State of Ohio be satisfied. On-site disposal alternatives might trigger this part of the Ohio requirements, which are more stringent than the federal counterparts.

The FEMP site is over a sole source aquifer as defined in OAC 3745-27-07. An exemption to this prohibition by demonstration of compliance with the technical criteria in this rule is permitted under ORC 3734.02(G).

This requirement is applicable because the FEMP is a DOE facility subject to the NEPA requirements for environmental activities at federal facilities. Several alternatives might result in destruction or modification of wetland areas.

Basis for Compliance

The proposed disposal vault meets the technical considerations used to grant exemptions: approximately 9 m (30 ft) of low hydraulic conductivity glacial till lies beneath the proposed liner, saturated zones

in the glacial till have no significant hydrologic connections with the underlying aquifer, and fate and transport modeling predicts that potential future releases to the aquifer from the facility will not adversely impact human health or safety or the environment.

These alternatives would comply with all NEPA evaluation and documentation requirements.

NEPA documentation will also specify public notice requirements, wetland assessments, and any mitigative measures that may be required.

TABLE A.1-3
SUMMARY OF MAJOR ARARS FOR OPERABLE UNIT 4 REMEDIAL ACTION ALTERNATIVES

Action-Specific

| Alternative Number | Regulatory Title and Citation | ARAR/TBC | Rationale for Determination as ARAR/TBC | Basis for Compliance |
|---|--|--------------------------------|---|---|
| 3A.1 2B, 3B.1, 4B 2C, 3C.1, 3C.2 40 | Treatment, Storage, or Disposal Facility (General Standards) CFR § 264, Subpart B (OAC 3745-54-13 through 16) | Relevant and Appropriate | Residues, which exhibit a charateristic similar to RCRA hazardous waste, removed from this operable unit might be treated, stored, and disposed in accordance with TSD facility standards. | These alternatives would undertake actions to comply with the TSD Facility general standards. |
| 2B, 4B 2C | Releases from Solid Waste Management Units 40 CFR § 264, Subpart F OAC 3745-54-91 through 99; and OAC 3745-5501 through 011) | Relevant and Appropriate | This requirement is relevant and appropriate because the residues stored in the silos are sufficiently similar to hazardous waste. | These alternatives would install monitoring wells to comply with the groundwater monitoring requirements. |
| 3A.1 2B, 3B.1, 4B 2C, 3C.1, 3C.2 | Closure 40 CFR § 264, Subpart G 40 CFR § 264.111, .114, and .116 (OAC 3745-55-11, -14, and -16) | Relevant and Appropriate | These requirements are relevant and appropriate because the residues are sufficiently similar to hazardous waste and the remedial alternatives might require closure of units used to manage waste materials. | These alternatives would design, construct, operate, and monitor the disposal facility to meet the closure performance standard; decontaminate all equipment used in closure, and file a survey plot showing location of disposal facility. |

TABLE A.1-3 (Continued)

| 2B, 4B 2C | Post-Closure 40 CFR § 264.117 (OAC 3745-55-17) | Relevant and Appropriate | These requirements are relevant and appropriate because the residues are sufficiently similar to hazardous waste and some remedial alternatives might leave residues in place. | These alternatives would comply with the post-closure requirements for units involved in disposal, including continued monitoring, access controls, and deed |
|--|---|--------------------------------|--|--|
| | 40 CFR § 264.119 (OAC 3745-55-19) | | | restrictions. |
| 3.A1 2B, 3B.1, 4B 2C, 3C.1, 3C.2 I | Container Storage 40 CFR § 264.171 - 178 Subpart (OAC 3745-55-71 through -78) | Relevant and Appropriate | These requirements pertain to alternative utilizing containers for storage, or treatment of hazardous waste in containment buildings. The requirements are relevant and appropriate because the residues in the silos are sufficiently similar to hazardous waste. | These alternatives would take measures to comply with the hazardous waste container requirements. |

TABLE A.1-3 (Continued)

Alternative

Regulatory Title

(OAC 3745-57-10)

Appropriate

| Number | and Citation | ARAR/TBC | as ARAR/TBC | - |
|------------------|---|-----------------------------------|--|--|
| 3A.1 2B, 3B.1 | Tank Systems 40 CFR § 264, Subpart J (OAC 3745-55-91 throught 9 | Relevant and 96) Appropriat | These requirements pertain to alternative utilizing treatment or storage in a tank. These requirements are relevant and appropriate because the residues in the silos are sufficiently similar to hazardous waste. | All process tanks will constructed with durabl that is compatible with and treatment process f the tank is designed. design will include sec containment capable of and collecting releases inspection and maintena procedures, which incluscheduled visual inspectanks will be establish management of waste in |
| 2B, 4B | Landfill Capping 40 CFR § 264.310 | Relevant and | Land disposal of hazardous waste constitutes closure as a landfill, which requires a cap to prevent | Compliance would be ach through proper design, |

hazardous wastes.

migration of waste constituents due to leaching.

because the residues are sufficiently similar to

This requirement is relevant and appropriate

Rationale for Determination

Basis for Compliance

l be ble material th the waste for which The tank econdary f detecting es. Approved nance lude ection of all shed prior to n the tanks.

chieved construction, and implementation of institutional controls at the disposal vault. These controls would include continued inspection, monitoring, and maintenance of the disposal facility and surveyed benchmarks.

TABLE A.1-3 (Continued)

| Alternative Number | Regulatory Title and Citation | ARAR/TBC |
|--|---|---------------------------------------|
| 3A.1 2B, 3B.1, 4B 2C, 3C.1, 3C.2 | Corrective Action for SWMUs (CAMU and TU) 40 CFR §, Subpart S 40 CFR § 264.552553 | Relevant and Appropriate |
| 3A.1 2B, 3B.1, 4B 2C, 3C.1, 3C.2 | Radiation Dose Limit (All Pathways) DOE Order 5400.5, Chapter II, | To be considered from this DOE facili |

Section 1.a

Rationale for Determination as ARAR/TBC

During the process of remediation, waste materials might require management in or consolidation in land based units for the purpose of staging, treating or disposing the material. All of the materials generated from remediation of Operable Unit 4 are considered remediation wastes, amenable to management under this requirement. Some of the waste material might exhibit a RCRA characteristic, or otherwise be sufficiently similiar to hazardous waste to make this requirement relevant and appropriate.

Radiation sources within this operable unit might contribute to the total dose to members of the public This requirement

establishes limits for allowable exposure of the public to radiation sources from all pathways as a result of routine DOE activities. It is included as TBC to ensure adequate protection of human health and the environment from sources of radioactivity.

Basis for Compliance

These alternatives would demonstrate they can meet the seven criteria required for use of a CAMU, and would use only tanks or containers as temporary units.

Where appropriate, the treatment facility design will include HEPA filters to control radioactive particulate emissions. Excavations, excavated soil, and other sources of particulate emissions will be controlled, as appropriate, through good construction practices. Releases to water will be controlled by design and operation of secondary containment features and treatment in the FEMP WWTS and AWWT. Treatment of the waste source will reduce contributions to dose from radon gas, and reduce the likelihood of migration of radionuclides.

TABLE A.1-3 (Continued)

| Alternative Number | Regulatory Title and Citation | ARAR/TBC | Rationale for Determination as ARAR/TBC | Basis for Compliance |
|--|---|--------------------------------|--|--|
| 3A.1 | Environmental Radiation Protection Standards for Mgt. and Disposal of HLRW, Spent Nuclear Fuel, and TRU Wastes 40 CFR § 191, Subpart A 40 CFR § 191.03(b) | Relevant and Appropriate | As directed by the U.S. EPA letter, "Applicable of 40 CFR § 191 to OU4", Jim Saric, U.S. EPA to Jack Craig, DOE, dated April 25, 1994. | This requirement would be met through the use of treatment for waste stabilization and management and storage of vitrified material prior to off-site disposal in accordance with ALARA concepts, proper engineering design, and the use of administrative controls. |
| 3A.1 2B, 3B.1, 4B 2C, 3C.1, 3C.2 | NEPA Implementation 10 CFR § 1021.2 | Applicable | This requirement is applicable because the FEMP is a DOE facility, subject to NEPA evaluation for specific actions at DOE facilities. | NEPA evaluations and documentation will be prepared for the selected remedial alternatives in accordance with established site procedures. |

TABLE A.1-3 (Continued)

Alternative

| Number | and Citation | ARAR/TBC |
|--|--|--------------------------------|
| 2B, 4B 2C | Standards for Control of Residual Radioactive Material 40 CFR § 192, Subpart A 40 CFR § 192.02(a) | Relevant and Appropriate |
| 2C, 3C.1, 3C.2 | Standards for Cleanup of Lands Contaminated with Residual Radioactive Materials 40 CFR § 192, Subpart B 40 CFR § 192.12(a) | Relevant and Appropriate |
| 3A.1, 2B 3B.1, 4B, 2C 3C.1, 3C.2 | Implementation of Health and Environmental Protection Standards for Uranium Mill Tailings 40 CFR § 192, Subpart C | Relevant and Appropriate |

Regulatory Tide

Rationale for Determination as ARAR/TBC

Radioactive materials in this operable unit are residual radioactive material from uranium processing. However, the FEMP site is not on ore processing site designated under the UMTRCA; therefore, management of these residues is relevant and appropriate under this regulation.

Radioactive materials in this operable unit are residual radioactive material from uranium processing. However, the FEMP site is not on ore processing site designated under the UMTRCA; therefore, management of these residues is relevant and appropriate under this regulation.

Radioactive materials in this operable unit are residual radioactive material from uranium processing. However, the FEMP site is not on ore processing site designated under the UMTRCA; therefore, management of these residues is relevant and appropriate under this regulation.

Basis for Compliance

Treatment of the waste and disposal in a properly designed disposal facility will control residuals for 200-1000 years.

This requirement would be met by removing contaminated soil down to required levels, and disposal of the residues in an engineered vault with a 3 m (10 ft) thick multimedia cover.

These alternatives would use this quidance during implementation.

APPENDIX B

SUMMARY OF ARARS FOR THE OPERABLE UNIT 4 REMEDIAL ACTION

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LIST OF ACRONYMS

AEA

Applicable

Atomic Energy Act

Temporary Unit

| ARAR | Applicable or Relevant and Appropriate Requirements |
|-----------|---|
| CAA | Clean Air Act |
| CAMU | Corrective Action Management Unit |
| CFR | Code of Federal Regulation |
| CWA | Clean Water Act |
| DCG | Derived Concentration Guide |
| DOE | United States Department of Energy |
| EDE | Effective Dose Equivalent |
| HLRW | High Level Radioactive Waste |
| NEPA | National Environmental Policy Act |
| OAC | Ohio Administrative Code |
| ORC | Ohio Revised Code |
| pCi/l | picoCuries per liter |
| pCi/m²/s² | picoCuries per square meter per second |
| R&A | Relevant and Appropriate |
| RCRA | Resource Conservation and Recovery Act |
| SDWA | Safe Drinking Water Act |
| SWMU | Solid Waste Management Unit |
| TBC | to be considered |
| TSD | Treatment, Storage, or Disposal Facility |
| | |

Uranium Mill Tailings Radiation Control Act

B.1.0 INTRODUCTION

TU

UMTRCA

Appendix B presents a summary of ARARs/TBCs associated with the remedial action alternatives selected for Operable Unit 4. These tables group the ARARs/TBCs according to type (i.e., Chemical-specific, Location-specific, and Action-specific) and by the governing regulatory act (e.g., CAA, CWA, RCRA, etc.). The tables identify all selected remedial alternatives associated with the regulatory requirement, a brief description of the requirement, and the classification of the ARAR/TBC.

It will be noted that several ARARs identified for the selected alternative include requirements that pertain to siting or operation of an on-site disposal facility for debris, rubble, or soils from remediation of OU4 (referenced as Alternative 2C in the tables). Disposition of rubble and debris (e.g., from demolition of the silos) from OU4 will be conducted in accordance with the ARARs identified in the ROD for OU3; disposition of soils from OU4 will be in accordance with ARARs established in the ROD for OU5. Any interim storage of soils, rubble, or debris prior to final disposition under the RODs for OU3 and OU5 will be in accordance with ARARs identified in this ROD, as well as pertinent DOE orders and applicable site procedures.

TABLE B.1-1
SUMMARY OF ARARS FOR OPERABLE UNIT 4 SELECTED REMEDIAL ACTION ALTERNATIVES
Chemical-Specific

| Regulatory Alternative | Program | Regulatory Title and Citation | Regulatory Description | ARAR/TBC |
|----------------------------|----------------|--|--|----------|
| 3A.1 Vit 3B.1 Vit 2C | CAA | Radionuclide Emissions (Except Airbome Radon-222) 40 CFR§ 61, Subpart H | Operating units shall establish procedures to prevent a member of the public from receiving an EDE of 10 mrem per year. | A |
| 3A.1 Vit 3B.1 Vit 2C | CAA | Radon-222 Emissions 40 CFR§ 61, Subpart Q | Storage and disposal activities for radimn-bearing by-product material shall establish measures to ensure emissions of radon are maintained below 20 pCi/m2/s. | А |
| 3A.1 Vit 3B.1 Vit 2C | CWA | Ohio Water Quality Standards (Five Freedoms of Surface Waters) OAC 3745-1-04 | Establishes requirements for maintaining integrity and useability of surface water. | R&A |
| 3A.1 Vit 3B.1 Vit 2C | CWA | Ohio Water Quality Standards OAC 3745-1-07 | Establishes allowable limits on discharges or releases to Paddys Run and the Great Miami River. | A |
| 2C | RCRA Sub. D | Chemicals in Drinking Water (Solid Waste Disposal Facility) 40 CFR§ 257.3-4 [OAC 3745-27-10(D)] | Establishes requirements to protect underground drinking water sources from operation of the proposed disposal facility for Subunit C material. | R&A |
| 2C | RCRA Sub. C | Chemicals in Drinking Water (Hazardous Waste Disposal Facility) 40 CFR§ 264.94 (OAC 3745-5094) | Establishes requirements to assure groundwater concentrations of hazardous constituents do not exceed regulatory levels due to operation of the proposed disposal facility for Subunit C material. | R&A |
| 2C | SDWA | Inorganic Chemicals in Drinking Water 40 CFR§ 141.11 40 CFR§ 141.15, | Establishes requirements to assure protection of drinking water sources from inorganic contaminants. | R&A |

141.16, 141.51, 141.62 and 143.3

(OAC 3745-81-11, OAC 3745-81-15, and OAC 3745-81-16)

| Regulatory Alternative | Program | Regulatory Title and Citation | Regulatory Description | ARAR/TBC |
|----------------------------|---------|--|---|----------|
| 2C | SDWA | Organic Chemicals in Drinking Water 40 CFR§ 141.61 (OAC 3745-81-12) | Establishes requirements to assure protection of drinking water sources from organic contaminants. | R&A |
| 2C | UMTRCA | Standards for Control of Residual Radioactive Material 40 CFR§ 192.02 (b) | Establishes standards for managing residual radioactive material from inactive uranium processing sites so the average release rate of radon-222 does not exceed 20 pCi/m2/s or the average concentration in air outside facility boundary does not exceed 0.5 pCi/L above background following remediation activities. | R&A |
| 3A.1 Vit 3B.1 Vit 2C | DOE | Radiation Protection of the Public and the Environment (DCGs for Water) DOE Order 5400.5 Chapter III | Establishes allowable residual concentrations of radicouclides in water. Included as TBC to ensure adequate protection of human health and the environment from sources of radioactivity. | TBC |
| 3A.1 Vit 3B.1 Vit 2C | DOE | Radiation Protection of the Public and the Environment (DCGs for Air) DOE Order 5400.5 Chapter III | Establishes allowable residual concentrations of radionuclides in air. Included as TBC to ensure adequate protection of human health and the environment from sources of radioactivity. | TBC |
| 3A.1 Vit 3B.1 Vit 2C | DOE | Residual Radioactive Material (Interim Storage) DOE Order 5400.5 Chapter IV 6.b | Establishes allowable coocentrations of radon-222 in air during interim storage of waste material. Included as TBC to ensure adequate protection of human health and the environment from sources of radioactivity. | TBC |

TABLE B.1-2
SUMMARY OF ARARS EOR OPERABLE UNIT 4 SELECTED REMEDIAL ACTION ALTERNATIVES

Location-Specific

| Regulatory Alternative | Program | Regulatory Title and Citation | Regulatory Description | ARAR/TBC |
|----------------------------|----------------|---|---|----------|
| 3A.1 Vit 3B.1 Vit 2C | NEPA/ DOE | Compliance with Floodplains/Wetlands Environmental Review Requirements 10 CFR§ 1022 (Executive Order 11990) | Establishes requirements for DOE to evaluate potential adverse effects DOE actions might have on wetlands. | A |
| 3A.1 Vit 3B.1 Vit 2C | NEPA/ EPA | Endangered Species Protection 50 CFR§ 402 (OAC 1518, 1513.25) (OAC 1501-18-1-01) | Remedial actions must not jeopardize the continued existence of any endangered or threatened species, or potential habitat of threatened or endangered species. | R&A |
| 2C | RCRA Sub. D | Solid, Nonhazardous Waste Disposal Facility Design Considerations OAC 3745-27-07 | Establishes requirements for the design, construction, and operation of the proposed disposal facility for Subunit C material. | R&A |
| 2C | RCRA Sub. D | Protection of Wetlands (Solid Waste Disposal Facility) 40 CFR§ 258.12 | Establishes restrictions on the location of a solid waste disposal facility with respect to potential impacts on wetlands. | R&A |

TABLE B.1-3 SUMMARY OF ARARS FOR OPERABLE UNIT 4 SELECTED REMEDIAL ACTION ALTERNATIVES

Action-Specific

| Regulatory Alternative | Program | Regulatory Title and Citation | Regulatory Description | ARAR/TBC |
|----------------------------|---------|--|--|----------|
| 3A.1 Vit 3B.1 Vit 2C | CAA | Prevention of Air Pollution Nuisance ORC 3704.0105 OAC 3745-15-07 | Requires control of emissions of air pollutants during remediation that could endanger health, safety, or welfare of the public. | A |

| 3A.1 Vit 3B.1 Vit | CAA | Control of Visible Particulate Emissions from Stationary Sources OAC 3745-17-07 | Establishes requirements to prevent discharge of air emissions of a shade or density greater than 20 percent opacity during treatment operations. | A |
|----------------------------|----------------|--|---|--------------|
| 3A.1 Vit 3B.1 Vit 2C | CAA | Control of Fugitive Dust OAC 3745-17-08 | Visible emissions of fugitive dust generated during grading, loading, or construction activities must be minimized | R&A |
| 3A.1 Vit 3B.1 Vit | CAA | Restriction on Particulate Emissions from Industrial Processes OAC 3745-17-11 | Treatment operations shall maintain emissions below specified particulate material release limits. | A |
| 3A.1 Vit 3B.1 Vit 2C | CWA | Nationwide Permit Program 33 CFR§ 330 | Establishes requirements for dredge and fill activities in jurisdictional wetlands. | A |
| 3A.1 Vit 3B.1 Vit 2C | CWA | Discharge of Storm Water Runoff 40 CFR§ 122.26 | Establishes requirements for monitoring and controlling runoff from construction sites greater than five acres. | A |
| 3A.1 Vit 3B.1 Vit 2C | CWA | Discharge of Treatment System Effluent (Best Management Practices) 40 CFR§ 125.100 40 CFR§ 125.104 | Program establishes measures to prevent releases from spills or runoff during the implementation of remedial actions. | R&A |
| 3A.1 Vit 3B.1 Vit 2C | NEPA/ DOE | NEPA Implementation 10 CFR§ 1021 | Requires NEPA evaluation and documentation for DOE activities. | A |
| 2C | RCRA Sub. D | On-Site Solid Nonhazardous Waste Management Facilities (Design Standards) 40 CFR§ 241 Subpart B (OAC 3745-27-08) | Establishes design criteria for the proposed disposal facility for Subunit C material. | R&A |
| Regulatory Alternative | Program | Regulatory Title and Citation | Regualtory Description | ARAR/TBC |
| 3A.1 Vit 3B.1 Vit | RCRA Sub. C | Hazardous Waste Determinations | Establishes procedures for identifying material as hazardous waste so that it | R&A (This |

| 2C | | 40 CFR§ 262.11 (OAC 3745-52-11) | may be stored, treated, and disposed in accordance with RCRA requirements. | requirement will be applicable to non- excluded solid wastes) |
|----------------------------|----------------|---|---|---|
| 3A.1 Vit 3B.1 Vit 2C | RCRA Sub. C | Management of Empty Containers 40 CFR§ 261.7 (OAC 3745-51-7) | Requirements to ensure containers are properly emptied and to ensure residuals removed from the containers are properly managed in accordance with RCRA requirements. | R&A |
| 3A.1 Vit 3B.1 Vit | RCRA Sub. C | Generators Who Transport Hazardous Waste for Off-Site Treatment, Storage, or Disposal 40 CFR§ 262.20 - 262.33 and 263.20-31 (OAC 3745-52-20 through 33 and OAC 3745-53-20 through 31) | Establishes standards for generators shipping hazardous waste for off-site treatment, storage, or disposal. | A |
| 3A.1 Vit 3B.1 Vit 2C | RCRA Sub. C | Treatment, Storage, or Disposal (TSD) Facility (General Stantards) 40 CFR§ 264, Subpart B (OAC 3745-54-13 through 16) | Establishes general standards for the proper management of material determined to be hazardous waste. | R&A |
| 3A.1 Vit 3B.1 Vit 2C | RCRA Sub. C | TSD Facility (Preparedness and Prevention) 40 CFR§ 264, Subpart C (OAC 3745-54-31) 40 CFR§ 264.32 (OAC 3745-54-32) 40 CFR§ 264.33 (OAC 3745-54-33) 40 CFR§ 264.34 (OAC 3745-54-34) 40 CFR§ 264.35 (OAC 3745-54-35) 40 CFR§ 264.37 | Establishes standerds for preparedness and prevention against fires, explosions, or unplanned releases of hazardous wasm at TSD facilities. | R&A |

(OAC 3745-54 37)

| Regulatory Alternative | Program | Regulatory Title and Citation | Regualtory Description | ARAR/TBC |
|----------------------------|----------------|---|--|----------|
| 3A.1 Vit 3B.1 Vit 2C | RCRA Sub. C | TSD Facility (Contingency Plan and Emergency Procedures) 40 CFR§ 264, Subpart D 40 CFR§ 264.51 (OAC 3745-54-51) 40 CFR§ 264.52 (OAC 3745-54-52) 40 CFR§ 264.55 and 56 (OAC 3745-54-55 through 56) | Establishes standards for contingency plans and emergency procedures in responding to fires, explosions, or unplanned releases of hazardous waste at TSD facilities. | R&A |
| 2C | RCRA Sub. C | Releases from Solid Waste Management Units 40 CFR§ 264, Subpart F (OAC 3745-54-91 through 99 and OAC 3745-55-01 through 011) | Establishes groundwater monitoring requirements for assuring concentrations of hazardous constituents do not exceed regulatory levels. | R&A |
| 3A.1 Vit 3B.1 Vit 2C | RCRA Sub. C | Closure 40 CFR§ 264, Subpart G 40 CFR§ 264.111,.114, and .116 (OAC 3745-55-11,-14, and - | Establishes closure requirements for TSD facilities. | R&A |
| 2C | RCRA Sub. C | Post-Closure 40 CFR§ 264.117 (OAC 3745-55-17) 40 CFR§ 264.119 (OAC 3745-55-19) | Establishes requirements for the protection of human health and the environment following closure of the facility. | R&A |
| 3A.1 Vit 3B.1 Vit 2C | RCRA Sub. C | Container Storage 40 CFR§ 264.171 - 178 Subpart I (OAC 3745-55-71 through - 78) | Establishes standards for use and management of containers of hazardous waste. | R&A |

| 3A.1 3B.1 | RCRA Sub. C | Tank Systems 40 CFR§ 264, Subpart J (OAC 3745-55-91 through 96) | Establishes standards for the tank systems used in the vitrification treatment process. | R&A |
|-----------------------------|-----------------------------------|---|---|----------|
| 3A.1 Vit 3B.1 Vit | RCRA Sub. C | Closure Requirements for Tanks 40 CFR§ 264.197 (OAC 3745-55-97) | Establishes closure and post-closure requirements for tank systems. | R&A |
| 2C | RCRA Sub. C | Landfill Capping 40 CFR§ 264.310 (OAC 3745-57-10) | Establishes design standards for closure of the proposed disposal facility for Subunit C material. | R&A |
| Regulatory Alternative | Program | Regulatory Title and Citation | Regulatory Description | ARAR/TBC |
| 3A.1 Vit 3B.1 Vit | RCRA Sub. C | Miscellaneous Units 40 CFR§ 264, Subpart X (OAC 3745-57-91 through 92) | Establishes standards for treatment, storage, and disposal of hazardous waste in miscellaneous units. | R&A |
| 3A.1 Vit 3B. 1 Vit 2C | RCRA Sub. C | Corrective Action for SWMUs (CAMU and TU) 40 CFR§ 264, Subpart S 40 CFR§ 264.552553 | Establishes requirements and criteria for corrective action management units for management of remediation waste during remediation activities. | R&A |
| 3A.1 Vit 3B.1 Vit 2C | RCRA Sub. C | Containment Buildings 40 CFR§ 264, Subpart DD | Establishes standards for containment buildings used for interim storage and management of material determined to be hazardous waste during remediation activities. | R&A |
| 2C | RCRA Sub. C ORC 3734.02 (H) | Digging Where Hazardous or Solid Waste Was Located | Establishes post-remedial action institutional controls for on-site disposal of Subunit C material. | Α |
| 3A.1 Vit 3B.1 Vit 2C | SDWA OAC 3745-9-10 | Ohio Water Well Standards | Establishes standards for abandonment of test borings, holes, and wells that might be used and/or closed as part of the remediation activities. | A |
| 3A.1 Vit | AEA | Env. Rad. Protection Stds. for Mgt. and Disposal of | Establishes standards for management and storage for disposal of material | R&A |

| | | HLRW, Spent Nuclear Fuel, and TRU Wastes 40 CFR§ 191, Subpart A 40 CFR§ 191.03(b) | from Subunit A to ensure the combined annual dose equivalent to any member of the public does not exceed specified limits. (This requirement pertains to only the on-site portion of this alternative). | |
|----------------------------|--------------|---|--|----------|
| 2C | UMTRCA | Standards for Control of Residual Radioactive Material 40 CFR§ 192, Subpart A 40 CFR§ 192.02(a) | Requires that controls for the residual radioactive material in the proposed onsite disposal facility be effective for 1000 years, where reasonably achievable, or at least 200 years. | R&A |
| 2C | UMTRCA | Standards for Cleanup of Lands Contaminated with Residual Radioactive Materials 40 CFR§ 192, Subpart B 40 CFR§ 192.12(a) | Establishes standards for remedial actions to ensure residual concentration of radium-226 in soils does not exceed regulatory levels. | R&A |
| 3A.1 Vit 3B.1 Vit 2C | UMTRCA | Implementation of Health and Environmental Protection Standards for Uranium Mill Tailings OU4. 40 CFR§ 192, Subpart C | Establishes guidance for remedial activities involving control and cleanup of residual radioactive material from | R&A |
| Regulatory Alternative | Program | Regulatory Title and Citation | Regulatory Description | ARAR/TBC |
| 3A.1 Vit 3B.1 Vit 2C | DOE Order | Radiation Dose Limit (All Pathways) DOE Order 5400.5, Chapter II Section 1.a | Establishes limits for the allowable exposure of the public to radiation sources from all pathways as a result of routine DOE activities. Included as TBC to ensure adequate protection of human health and the environment from sources of radioactivity. | TBC |

APPENDIX C

FEMP

RESPONSIVENESS SUMMARY

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Fernald Environmental Management Project

FERMCO Fernald Environmental Restoration Management Company

FFC Act Federal Facility Compliance Act

FRESH Fernald Residents for Environment, Safety, and Health

FS/PP-DEIS Feasibility Study/Proposed Plan-Draft Environmental Impact Statement

HEAST Health Effects Assessment Summary Table
MAWS Minimum Additive Waste Stabilization

NCP National Oil and Hazardous Substances Pollution Contingency Plan

NEPA National Environmental Policy Act

NOI Notice of Intent NTS Nevada Test Site

OAC Ohio Administrative Code
OATP Ohio Air Toxics Policy

OEPA Ohio Environmental Protection Agency
OHPO Ohio Historic Preservation Office
PEIC Public Environmental Information Center
RCRA Resource Conservation and Recovery Act

RI Remedial Investigation

RVFS Remedial Investigation/Feasibility Study

ROD Record of Decision

STEP Science, Technology, the Environment, and the Public

TCLP Toxicity Characteristic Leaching Procedure

C.1.0 PURPOSE

As stated in United States Environmental Protection Agency (EPA) Guidance on Preparing Superfund Decision Documents (EPA 1989b), the responsiveness summary serves three important purposes. First, it provides United States Department of Energy (DOE) with information about community preferences regarding both the proposed remedial alternative and general concerns about the site. Second, it demonstrates how public comments were integrated into the decision-making process. Third, it allows DOE to formally respond to public comments.

The Feasibility Study/Proposed Plan/Draft Environmental Impact Statement was conditionally approved on February 9, 1994. In May 1994, five final concerns were received from the EPA on the document. In responding to these five concerns, several pages in the document were revised and are included in Attachment C.II.

This Responsiveness Summary has been prepared pursuant to the terms of the 1991 Amended Consent Agreement between DOE and the EPA, as well as other requirements, including:

- ! The Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) as amended by the Superfund Amendments Reauthorization Act, 42 United States Code, Sections 9601, et. seq.;
- ! National Oil and Hazardous Substances Pollution Contingency Plan (NCP), 40 Code of Federal Regulations (CFR), Part 300;
- ! Community Relations in Superfund: A Handbook, January 1992c, EPA/540/R-92/009; and
- ! Guidance on Preparing Superfund Decision Documents: The Proposed Plan, The Record of Decision, Explanation of Significant Differences, The Record of Decision Amendment, Interim Final, July 1989b, EPA/540/G-89/007.

This Responsiveness Summary is used as the mechanism for DOE to identify and document the public involvement with the Operable Unit 4 Feasibility Study/Proposed Plan - Draft Environmental Impact Statement. After public comments and concerns had been formally submitted to DOE, in oral and written form, the comments were summarized into issue statements and responded to accordingly. The actual comments received are included in Attachment C.I of Appendix C.

Section C.2.0 of this Responsiveness Summary gives an overview of public involvement for the Fernald

Environmental Management Project (FEMP). Section C.3.0 gives an overview of the public's involvement in the development and approval of the Operable Unit 4 Feasibility Study/Proposed Plan- Draft Environmental Impact Statement. Section C.4.0 discusses the development of the issue statements and presents the public concerns and DOE responses. Section C.5.0 presents comments which did not result in issues.

C.2.0 PUBLIC INVOLVEMENT FOR THE FEMP

Environmental issues at Fernald first became public in 1984 when the site reported that nearly 300 pounds of uranium oxide had been inadvertently released to the atmosphere from the Plant 9 dust-collector system. It was also disclosed during this time that three privately-owned off-property groundwater wells south of Fernald had been found to be contaminated with uranium in 1981. In 1984, the citizens group called Fernald Residents for Environment, Safety and Health (FRESH) was formed and expressed concerns over these events and lack of public notification. In response to this public concern, the FEMP initiated a community relations program in 1985 aimed at informing the community of the mission of the facility and the ongoing and planned operations.

As part of this program, four community meetings were held in 1985 to open communication channels with the members of the public residing near the FEMP. As a result of these meetings and the need to prepare a community relations plan to support the planned Remedial Investigation/Feasibility Study (RI/FS), a community assessment was conducted in early 1986. The community assessment consisted of a series of interviews with local community members to define their informational needs, their concerns regarding the environmental issues at the site, and viable mechanisms to gain public involvement in the RI/FS decision-making process. As work on the RI/FS continued, DOE authorized the operating of an information repository called the Public Environmental Information Center (PEIC) in the JAMTEK building, 10845 Hamilton-Cleves Highway, Harrison, Ohio 45030. The administrative record, on which cleanup decisions are based, is also located at the JAMTEK building; another administrative record is maintained at EPA Region V headquarters in Chicago, Illinois.

A RI/FS Community Relations Plan was issued in January 1986 detailing the initiatives that would be undertaken by the FEMP to promote community participation in the RI/FS decision-making process. This plan has been progressively revised, as necessary, to accommodate regulatory agency input, the changing concerns of the community, and emerging concepts on improved vehicles for facilitating community participation.

On May 15, 1990, a Notice of Intent (NOI) was published [55 Fed. Reg. 20183 (May 15, 1990)] indicating the intent of DOE to prepare an Environmental Impact Statement (EIS) consistent with the National Environmental Policy Act (NEPA) to evaluate the environmental impacts associated with the cleanup actions for the lead FEMP operable unit (i.e., Operable Unit 4). The NOI further defined the intent of DOE to prepare integrated CERCLA/NEPA documents for the remaining operable units that will tier from the lead document. The public, interested organizations, and federal, state, and local agencies were invited to provide oral comments at two EIS scoping meetings held on June 12-13, 1990, and to submit written comments until the close of the scoping period on June 29, 1990.

As a result of the scoping meetings, an EIS Implementation Plan was issued by DOE. The EIS Implementation Plan includes: a description of the proposed actions and remedial alternatives; a list of environmental issues to be considered in the EIS (including those identified during the scoping period); a list of proposed agency consultations; a responsiveness summary to comments received during scoping; and a discussion on the interrelationship between the NEPA compliance process and CERCLA project planning and decision-making. Consistent with the NOI and the EIS Implementation Plan, the resulting integrated process and documentation package developed for Operable Unit 4 is termed a Feasibility Study/Proposed Plan-Draft Environmental Impact Statement (FS/PP-DEIS).

In summary, several community relations activities are and have been conducted in support of local organizations at Fernald including:

- ! A community assessment (June -July 1989);
- ! A Community Relations Plan (August 1992 version approved October 15, 1992);
- ! Public reading rooms and administrative record;
- ! Regular briefings at local township trustee meetings;

į Presentations to the local community group, FRESH; Community meetings held approximately each quarter; Ţ Workshops and roundtable discussions for interested parties; Ţ Press releases, fact sheets and a newsletter; Ţ Public comment periods for decision documents and responsiveness summaries; į Site tours, as requested; Open house events; Ţ Annual joint emergency response exercises; Ţ Annual environmental monitoring reports; and The Fernald Citizens Task Force.

C.3.0 COMMUNITY PARTICIPATION FOR OPERABLE UNIT 4

As indicated earlier, a community assessment was conducted in early 1986 which consisted of a series of interviews with local community members to define their informational needs, their concerns regarding the environmental issues at the site, and viable mechanisms to gain public involvement in the RI/FS decision process. Significant concerns associated with Operable Unit 4 facilities identified during these interviews included:

- ! The significantly elevated direct penetrating radiation field in the vicinity of the silos.
- ! The chronic emissions of significant quantities of the radioactive gas, radon, to the atmosphere from the silos.
- ! The structural instability of the silos' domes and the age of the remaining portions of the structures.
- ! The potential for leaching of the stored residues to the underlying sole-source aguifer.

To adequately identify and address community concerns, several initiatives have been undertaken by the FEMP to ensure community involvement in the decision-making process for the remediation of Operable Unit 4.

The draft Remedial Investigation (R1) Report for Operable Unit 4 was released to the public for review and comment in April 1993. The document was made available to the public at the PEIC and the EPA offices in Chicago. The notice of availability for the R1 Report for Operable Unit 4 was published in local newspapers near the FEMP site on April 19, 1993. A public comment period was conducted for the R1 Report for Operable Unit 4 from April 19, 1993 through May 19, 1993. No comments were received on the RI Report for Operable Unit 4.

On September 9, 1993, the draft Feasibility Study/Proposed Plan-Draft Environmental Impact Statement was made available at the Public Environmental Information Center, and stakeholders were encouraged to provide informal comments on the preliminary documents. Encouraging public inspection and informal comment on these preliminary documents, prior to EPA approval, provided a genuine opportunity for stakeholders to identify issues, voice their concerns and learn about proposed cleanup plans for Operable Unit 4. The informal opportunity for the public to provide input enabled DOE to address some stakeholder questions and concerns in advance of the formal public comment period.

On October 14, 1993, approximately 29 stakeholders attended a public roundtable on "Proposed Plans and Technology for Operable Unit 4 Remediation." At the roundtable, attendees were invited to offer opinions on the draft final Proposed Plan and the preferred alternative for Operable Unit 4 remediation. These stakeholder comments were documented and evaluated during preparation of the final document.

In addition, a two-way information exchange on the Operable Unit 4 Risk Assessment occurred at the October 19, 1993, Science, Technology, the Environment and the Public (STEP) session on "Risk." Again, Fernald personnel addressed the stakeholders' questions and concerns presented at the meeting. Information about the Operable Unit 4 Remedial Investigation Report was also provided at DOE's October 21, 1993, RI/FS public

meeting and at local township trustee meetings.

In response to stakeholder requests at the January 5, 1994, formal public hearing on the Operable Unit 3 (Production Area) Interim Record of Decision, a public roundtable to discuss integration of CERCLA and NEPA was held January 24, 1994. The roundtable included discussions on differences between environmental assessments and environmental impact statements; approximately 45 stakeholders attended.

On February 21, 1994, invitations to attend the March 21, 1994, formal public hearing on the Operable Unit 4 FS/PP-DEIS were mailed to approximately 2,000-plus Fernald stakeholders. The Proposed Plan for Remedial Actions at Operable Unit 4 Fact Sheet was enclosed with each invitation.

On February 24, 1994, advance copies of the Proposed Plan for Remedial Actions at Operable Unit 4 were mailed to several key stakeholders. Also on February 24, copies of the final FS/PP-DEIS and Proposed Plan fact sheets were mailed to the United States Department of Energy-Nevada Field Office (DOE-NV) and to the State of Nevada Clearinghouse. The DOE Operable Unit 4 Branch Chief personally distributed several advance copies of the Proposed Plan to attendees of the February 24, 1994, FRESH meeting. In addition, she provided an update on Operable Unit 4 activities, plans and progress, and was available for an informal question-and-answer session.

To encourage stakeholders to review and offer input on the final FS/PP-DEIS, a Notice of Availability for formal public comment was published in March 1994 in the Federal Register and three local newspapers: The Cincinnati Enquirer, the Journal-News and the Harrison Press. On March 1, 1994, the, FS/PP-DEIS became available at the PEIC.

On March 2, 1994, Ohio EPA representatives discussed the FS/PP-DEIS with members of the Fernald Citizens Task Force and FRESH.

On March 4, 1994, a Fernald site news release titled "Key Fernald Cleanup Plan Receives Conditional EPA Approval" was sent to local electronic and print media, as well as local elected officials, FRESH and the Fernald Citizens Task Force. Articles were published in local newspapers.

On March 7, 1994, the formal 45-day public comment period on the Operable Unit 4 FS/PP-DEIS officially began.

On March 8, 1994, Fernald representatives met formally with officials of the DOE-NV and the Nevada Division of Environmental Protection and provided a presentation on the Operable Unit 4 FS/PP-DEIS.

On March 15, 1994, postcard reminders about the March 21, 1994, formal public hearing were mailed to Fernald stakeholders. In addition, courtesy phone calls were made to key stakeholders, inviting them to the formal public hearing.

Display advertisements announcing the March 21, 1994, formal public hearing were published in three local newspapers: The Cininnati Enquirer, March 18, 1994 and March 20, 1994; the Cincinnati Post, March 18, 1994; and the Journal-News, March 18, 1994.

On March 21, 1994, approximately 80 people attended the formal public hearing on the Operable Unit 4 FS/PP-DEIS. Formal oral public comments were documented by a court reporter and are available in a written transcript at the PEIC and in Attachment C.IV of Appendix C. In addition, several stakeholders submitted formal written comments. All formal written and oral stakeholder comments and questions asked informally during the March 21, 1994, public hearing, as well as DOE's responses, are documented in the Operable Unit 4 Responsiveness Summary.

During April 1994, the DOE received a request from the State of Nevada to extend the public comment period for sixty (60) days to allow a newly formed Citizen's Advisory Board (CAB) additional time to review and comment on the Operable Unit 4 FS/PP-DEIS. In accordance with the requirements of the NCP and the Amended Consent Agreement, the DOE granted a 30-day extension of the public comment period from April 20, 1994 to May 20, 1994 to accommodate this request.

On May 11, 1994, the DOE-NV conducted a public meeting in Las Vegas, Nevada. In attendance were members from the DOE, EPA (Region V), Ohio EPA, CAB and the public. This meeting was the first meting of the newly-organized CAB. As part of the meeting's agenda, the DOE conducted two presentations. One of the presentations, furnished by the DOE-FN, discussed the Operable Unit 4 FS/PP-DEIS and summarized the proposal to transport and dispose of low-level radioactive wate, which would be generated by the cleanup and environmental restoration of the FEMP site as a whole (including Operable Unit 4), at the NTS. The other presentation was furnished by the DOE-NV which summarized the current low-level radioactive waste management program at the NTS.

Each presentation was followed by a formal question and answer session, during which the following concerns were discussed:

- ! Adequacy of characterization process of all FEMP waste shipped to the NTS.
- ! Classification of the K-65 by-product material as 11(e)(2) material.
- ! Availability of any alternative disposal sites for the Operable Unit 4 remedial wastes.
- ! 40 CFR §191 "relevance" to Operable Unit 4 remedial wastes by EPA.
- ! Transportation and containerization of the Operable Unit 4 remedial wastes.
- ! Benefits to be derived by the State of Nevada for disposing of the waste at the NTS.

The complete transcript of this meeting is included in Attachment C.IV of Appendix C.

During the meeting, the CAB noted that they had not received a copy of the Operable Unit 4 FS/PP-DEIS for renew and comment. It was noted that a copy of the Operable Unit 4 FS/PP-DEIS was available in the DOE-NV Reading Room. Copies of the Proposed Plan and Proposed Plan Fact Sheet were distributed to members at the meeting. A copy of the Operable Unit 4 FS/PP-DEIS was provided to the CAB on May 12, 1994.

In addition, the CAB verbally requested in the meeting that the comment review period for the Operable Unit 4 FS/PP-DEIS be extended an additional thirty days to provide the CAB adequate time to review the document. Subsequently, on May 19, 1994, DOE submitted to EPA a second request for extension in the submittal of the Operable Unit 4 ROD. The EPA reviewed this request pursuant to Section XVIII of the 1991 ACA, which requires EPA to determine whether good cause exists for a schedule extension based upon, among other things, information submitted by DOE. In response to the CAB request, the DOE on May 20, 1994 formally granted the thirty-day extension of the public comment period from May 20, 1994 to June 19, 1994. On May 26, 1994, the EPA granted the 30-day extension for submittal of the Proposed Draft ROD from July 10, 1994, to August 9, 1994.

On August 8, 1994, DOE submitted the Proposed Draft Record of Decision for Remedial Actions at Operable Unit 4 and the Responsiveness Summary to the EPA.

C.4.0 SUMMARY OF ISSUES AND RESPONSES

The FS/PP-DEIS for Operable Unit 4 was released for public comment in March 1994. The DOE reviewed all written and oral comments submitted during the public comment period. Upon review of these comments, it was determined that no significant changes to the remedy, as was originally identified in the Operable Unit 4 FS/PP-DEIS, were necessary.

This Responsiveness Summary document has focused on the formal comments submitted during the public comment period and oral comments received during the March 21, 1994 community meeting held in Harrison, Ohio and the May 11, 1994 public meeting held in Las Vegas, Nevada. Within this Responsiveness Summary, oral and written comments (see Attachment C.I) were categorized into significant issues. For each of these issues, an issue statement has been prepared that addresses the concerns expressed by one or more of the commentors. In many instances, the issue statements are paraphrased from the original comments to succinctly represent the combined concerns of several commentors. The issues resulting from formal comments have been compared with the questions raised during the public question and answer sessions to ensure that all significant issues have been represented by the issue statements.

For the purpose of developing issue statements, a comment is considered significant if it involves:

- ! The definition of the preferred alternative,
- ! Public or state acceptance of the preferred alternative,
- ! The implementation or impacts of the preferred alternative,
- ! Conclusions drawn from evaluations or assessments provided within the document,
- ! Safety of the work performed, or the
- ! Enforceability of the decision reached.

At the end of each issue statement, the specific comment letter(s) or oral comment(s) in which the issue was raised is identified in parentheses. The comments are referred to by an alphabetic identifier. These comments are also part of the administrative record for this action. Table C.4-1 provides a cross-reference of the alphabetic identifiers with the commentors.

TABLE C.4-1

FORMAL ORAL AND WRITTEN COMMENTS RECEIVED

| I | TEM | COMMENTOR | PAGE NUMBER |
|--------|--------|---|----------------|
| FORMAL | ORAL C | OMMENTS | |
| | А | Norma Nungester, resident and FRESH member | C-I-8 |
| | В | Vicky Dastillung, resident and FRESH Vice President | C-I-19 |
| | С | Lou Bogar, resident, Hamilton, Ohio | C-I-20 |
| | D | Edwa Yocum, resident and FRESH Secretary | C-I-28 |
| FORMAL | WRITTE | N COMMENTS | |
| | E | Maud Naroll, State of Nevada, State Clearinghouse (April 18, 1994) | C-I-31 |
| | F | Jack and Roberta Warndorf, resident, Okeana, Ohio | C-I-34 |
| | G | Edwa Yocum, resident and FRESH Secretary, Harrison, Ohio | C-I-36 |
| | Н | J. E. Walther, resident, Hamilton, Ohio | C-I-36 |
| | I | Martha J. Raymond, Department Head, Technical Review Services, Ohio Historic Preservation Office | C-I-38 |
| | J | Lisa Crawford, resident and FRESH President | C-I-40 |
| | K | Lawrence L. Stebbins, resident, Hamilton, Ohio | C-I-41 |
| | L | Maud Naroll, State of Nevada, State Clearinghouse (April 5, 1994) | C-I-43 |
| | М | James K. O'Steen, Director, Office of Hazardous Materials Technology, U.S. Department of Transportation | C-I-45 |
| | N | William L. Vasconi, Acting Chairman, Nevada Test Site Citizens Advisory Board | C-I-47 |
| | 0 | Nevada Test Site Citizens Advisory Board | C-I-48 |
| | P-1 | Nichole Davis, 1600 E. University #151, Las Vegas, NV 89119 | C-I-49 |
| | P-2 | Shellie Michael, 2800 S. Eastern #717, Las Vegas, NV 89109 | C-I-49 |
| | P-3 | Lynn Rohl, P.O. Box 12303, Las Vegas, NV 89112 | C-I-50 |
| | P-4 | Ted Mucha, 301 Orland #8, Las Vegas, NV 89107 | C-I-50 |
| | P-5 | Mark Michael, 2800 S. Eastern #717, Las Vegas, NV 89109 | C-I-51 |
| | P-6 | Kathleen Guise, 4124 Seville St., Las Vegas, NV 89121 | C-I-51 |
| | P-7 | Jo Anne Moran, 3128 E. Flamingo #203, Las Vegas, NV 89121 | C-I-52 |

| P-8 | Catherine A. McLaughlin, 1721 Howard Ave., Las Vegas, NV 89104 | C-I-52 |
|------|---|----------------|
| P-9 | Nancy Gott, 3212 Brahns Dr., Las Vegas, NV 89102 | C-I-53 |
| P-10 | Rebecca Webber, 5070 River Glen Dr. #457, Las Vegas, NV 89103 | C-I-53 |
| P-11 | Tanya Carr, 2032 Shadow Brook Way, Las Vegas, NV 89014 | C-I-54 |
| P-12 | Jim Macklin, 5178 Silverheart Ave., Las Vegas, NV (no zipcode provided) | C-I-54 |
| ITEM | COMMENTOR | PAGE NUMBER |
| P-13 | Cindy Weatherby, 1760 N. Decatur #69, Las Vegas, NV 89108 | C-I-55 |
| P-14 | Rebecca Heider, 6941 W. Forest Vista St., Las Vegas, NV 89117 T | C-I-55 |
| P-15 | Troy Weatherby, 1760 N. Decatur #69, Las Vegas, NV 89108 | C-I-56 |
| P-16 | Abraham Hartman, 1872 Pasadena Blvd., Las Vegas, NV 89115 | C-I-56 |
| P-17 | Vicki Cassman, P.O. Box 72634, Las Vegas, NV 89170 | C-I-57 |
| P-18 | Art Goldberg, 14810 Living Desert Dr., Las Vegas, NV 89119 | C-I-57 |
| P-19 | Jillian Beth Wright, 6435 Iorn Bark Lane (address provided incomplete) | C-I-58 |
| P-20 | Linda Strange, 4830 Nara Vista Way #102, Las Vegas, NV 89103 | C-I-58 |
| P-21 | Ronnie Strange, 4830 Nara Vista Way #102, Las Vegas, NV 89103 | C-I-59 |
| P-22 | Mindy Brummett, 6397 Spring Meadow Dr., Las Vegas, NV 89103 | C-I-59 |
| P-23 | LaLori Rossi, 1929 Frasklis Ave. (address provided incomplete) | C-I-60 |
| P-24 | Taryn Cunningham, 7383 Newcrest Cir., Las Vegas, NV 89117 | C-I-60 |
| P-25 | Tiffany Brummett, 6397 Spring Meadow Dr., Las Vegas, NV 89103 | C-I-61 |
| P-26 | Janet Zimmerman, 1912 Spangle Dr., Las Vegas, NV 89108 | C-I-61 |
| P-27 | Janene Zimmerman, 1912 Spangle Dr., Las Vegas, NV 89108 | C-I-62 |
| P-28 | Patricia Bishop, 1400 S. Casino Ct. #19, Las Vegas, NV 89104 | C-I-62 |
| P-29 | Daniel J. Fedor, 185 Swaab, Las Vegas, NV 89115 | C-I-63 |
| P-30 | Michael Carrigan, 7217 Tempest Pl., Las Vegas, NV 89128 | C-I-63 |
| P-31 | Renee Halm, 1000 King Richard, Las Vegas, NV 89119 | C-I-64 |
| P-32 | Tubiola Lopez, 1508 Living Desert Dr., Las Vegas, NV 89119 | C-I-64 |
| P-33 | Doreina Saenz, 2111 Fairfield #6, Las Vegas, NV 89102 | C-I-65 |
| P-34 | Jerome Brenberg, 5668 Divot Pl., Las Vegas, NV 89130 | C-I-65 |

| P-35 | Ravon Rodriguez, 538 Kolson Cr. #"A" (address provided incomplete) | C-I-66 |
|------|---|----------------|
| P-36 | Carmen E. Rodriguez, 538 Kolson Cr. #"A" (address provided incomplete) | C-I-66 |
| P-37 | Kimba Rutledge, 399 Steelhead Lane, Las Vegas, NV 89110 | C-I-67 |
| P-38 | Sheila Rutledge, 399 Steelhead Ln., Las Vegas, NV 89110 | C-I-67 |
| P-39 | S. Humhe, 9285 Sunten Ct., Las Vegas, NV (address provided incomplete) | C-I-68 |
| P-40 | Michelle Lynn Berry, 370 E. Harmon Apt. E310, Las Vegas, NV 89109 | C-I-68 |
| P-41 | L. Jean McCoy, 6710 Wild Horse Rd., Las Vegas, NV 89108 | C-I-69 |
| P-42 | Tammy Smith, 6710 Wild Horse Rd., Las Vegas, NV 89108 | C-I-69 |
| P-43 | Henry B. (?), 1982 N. Rainbow #194, Las Vegas, NV 89108 (name unreadable) | C-I-70 |
| P-44 | Stan Greene, 7845 La Cienega, Las Vegas, NV 89123 | C-I-70 |
| ITEM | COMMENTOR | PAGE NUMBER |
| P-45 | Frances Bruno, 486 Sierra Vista Dr. #24 (address provided incomplete) | C-1-71 |
| P-46 | Betty Hay, 1241 South 7th St., Las Vegas, NV 89104 | C-I-71 |
| P-47 | David Geerts, 3940 S. Algonquin Dr. #83, Las Vegas, NV 89119 | C-I-72 |
| P-48 | John Engle, 4441 Escondido St. Apt. #4205 (address provided incomplete) | C-I-72 |
| P-49 | Alison Orr, 7053 Cheerful Circle, Las Vegas, NV 89117 | C-I-73 |
| P-50 | David Gohas, P.O. 46204, Las Vegas, NV 89114 | C-I-73 |
| P-51 | Finu Noms-Coray, 4801 Spencer #56, Las Vegas, NV 89119 | C-I-74 |
| P-52 | Elizabeth Petit, 2362 N. Green Valley Parkway #141P, Henderson, NV 89014 | C-I-74 |
| P-53 | Sonja Swenson, 4444 Midway Lane, Las Vegas, NV 89108 | C-I-75 |
| P-54 | Ron Schaefer, 3950 Mountain Vista #146, Las Vegas, NV 89121 | C-I-75 |
| P-55 | Victoria Pinkston, 1771 Charnut Lane (address provided incomplete) | C-I-76 |
| P-56 | Kathy Granousky, 3355 Dakota Way, Las Vegas, NV 89109 | C-I-76 |
| P-57 | Emilee Rogers, 1105 Washington (address provided incomplete) | C-I-77 |
| P-58 | Michael LoCorriere, 7201 W. Girard Drive, Las Vegas, NV 89117 | C-I-77 |
| P-59 | Sheri LoCorriere, 7201 W. Girard Drive, Las Vegas, NV 89117 | C-I-78 |
| P-60 | Breck Nester, 24252 Sparrow, El Toro, CA 92630 | C-I-78 |
| P-61 | Dana Robbins, 5028 S. Rainbow #101, Las Vegas, NV 89118 | C-I-79 |

| P-62 | Huy Phan, 3719 Central Park Circle, #4 (address provided incomplete) | C-I-79 |
|------|---|----------------|
| P-63 | Sandra Travez, 30 Tierra Buena Drive, Las Vegas, NV 89110 | C-I-80 |
| P-64 | Steve Zahn, 8305 Greshen, Las Vegas, NV (no zipcode provided) | C-I-80 |
| P-65 | Lisa Nunaq, 1009 Spire CNYN, Las Vegas, NV 89128 | C-I-81 |
| P-66 | Tim Jaqua, 3273 E. Flamingo #102, Las Vegas, NV 89121 | C-I-81 |
| P-67 | Shelli McKenney, 4640 Victoria Beach Way, Las Vegas, NV (no zipcode provided) | C-I-82 |
| P-68 | Carmen Davis, 6666 W. Washington #463, Las Vegas, NV 89107 | C-I-82 |
| P-69 | Nasreen Bakhtary, 2165 E. Rochelle #71, Las Vegas, NV 89119 | C-I-83 |
| P-70 | Maribel McAdory, 2529 Pacific Avenue, Las Vegas, NV (no zipcode provided) | C-I-83 |
| P-71 | Merlinda Gollegos, 5625 W. Flamingo #2005, Las Vegas, NV 89103 | C-I-84 |
| P-72 | Chad Hunt, 8222 Beaverbrook Way, Las Vegas, NV 89123 | C-I-84 |
| P-73 | Barb Brentz, 1015 Franklin Avenue, Las Vegas, NV 89104 | C-I-85 |
| P-74 | Mayte Villanueva, 1805 Evelyn Avenue, Henderson, NV 89015 | C-I-85 |
| P-75 | James Min, 5315 Heatherbrook Circle, Las Vegas, NV 89120 | C-I-86 |
| P-76 | David Johnson, 3632 Hamlin, Las Vegas, NV 89030 | C-I-86 |
| ITEM | COMMENTOR | PAGE NUMBER |
| P-77 | Laura Yada, 4770 Gym Road, Las Vegas, NV 89119 | C-I-87 |
| P-78 | Shannon Conners, 1213 Sloop Drive, Las Vegas, NV 89128 | CC-I-87 |
| P-79 | Sherri Caron, 3913 Courtside, Las Vegas, NV 89105 | C-I-88 |
| P-80 | Stevi Carroll, 6505 Burgundy Way, Las Vegas, NV 89107 | C-I-88 |
| P-81 | Margaret Bean, 3060 Ramrod, Las Vegas, NV 89108 | C-I-89 |
| P-82 | Patrice L. Harvey, 7412 Summer Crest Lane, Las Vegas, NV 89129 | C-I-89 |
| P-83 | Robin Wayne, 3400 Turquoise Road, Las Vegas, NV 89108 | C-I-90 |
| P-84 | George A. Bean, 3060 Ramrod Street, Las Vegas, NV 89108 | C-I-90 |
| P-85 | Robert Pierson, 2974 Liberty Avenue, Las Vegas, NV 89121 | C-I-91 |
| P-86 | Tim Bartlett, 4504 Fireside Lane, Las Vegas, NV 89110 | C-I-91 |
| P-87 | Selma and Chuck Umnuss, 8504 Glenmount Drive, Las Vegas, NV 89134- | C-I-92 |

| P-88 | Rob Marchant, 650 Whitney Ranch, Henderson, NV (no zipcode provided) | C-I-92 |
|----------|---|----------------|
| P-89 | Jeff Van Ee, 2092 Heritage Oaks, Las Vegas, NV 89119 | C-I-93 |
| P-90 | Tiffany Braun, 1635 Westwind Circle (address provided incomplete) | C-I-93 |
| P-91 | Jeffrey M. Steinbeck, 294 Davis Hill Court, Henderson, NV 89014 | C-I-94 |
| P-92 | Catherine Tillman, 3107 Lamega Drive, Henderson, NV 89014 | C-I-94 |
| P-93 | Madelaine Dayton, 2253 Castleberry, Las Vegas, NV 89115 | C-I-95 |
| P-94 | Lori Johnson, 274 Camino Verde, Henderson, NV 89014 | C-I-95 |
| P-95 | Sharlyn Anderson, 551 Eiger Way #1312, Henderson, NV 89014 | C-I-96 |
| P-96 | Kathleen Womack, 56S2 S. Latigo, Las Vegas, NV 89119 | C-I-96 |
| P-97 | S. Gomez, 4255 Tamarus #286, Las Vegas, NV 89119 | C-I-97 |
| P-98 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 | C-I-97 |
| P-99 | Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 | C-I-98 |
| P-100 | Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 | C-1-98 |
| P-101 | Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 | C-I-99 |
| P-102 | Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 | C-I-99 |
| P-103 | John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) | C-I-100 |
| P-104 | James Holmes, 604 Freeman (address provided incomplete) | C-I-100 |
| P-105 | Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 | C-I-101 |
| P-106 | Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 | C-I-101 |
| P-107 | John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incomplete) | C-I-102 |
| ITEM | COMMENTOR | PAGE NUMBER |
| P-108 | Al Roth, 112 Temple Drive, Las Vegas, NV 89107 | C-I-102 |
| P-109 | Louis Lavietes, 3401 E. Bonanza Road (address provided incomplete) | C-I-103 |
| P-110 | Jeff Cooley, 8257 Bermuda Beach Drive, Las Vegas, NV 89128 | C-I-103 |
| Р-111 Ја | mes P. Foster, 817 Lauren Patt, Henderson, NV 89104 | C-I-104 |
| P-112 Gi | ovanni Duley, 6251 Viewpoint Drive, Las Vegas, NV 89115 | C-I-104 |
| P-113 | Trisa Higgins, 1075 Legato Drive, Las Vegas, NV 89123 | C-I-105 |
| P-114 Ma | ggie Breki, 3237 E. Flamingo, Las Vegas, NV 89121 (last name hard to | C-I-105 |

| P-115 | Joel Delmendo, 3138 Gaucho Drive, Las Vegas, NV 89008 (zip code hard to read) | C-I-106 |
|-------|--|----------------|
| P-116 | Katherine Garder, 5050 Tamanas #267, Las Vegas, NV 89119 | C-I-106 |
| P-117 | Jason Benatz 6317 Hobart, Las Vegas, NV 89107 | C-I-107 |
| P-118 | Ebony Samerkand, 549 Kristin Lane, Henderson, NV 89015 | C-I-107 |
| P-119 | Stacy Smith 4223 Grove Circle #4, Las Vegas, NV 89119 | C-I-108 |
| P-120 | Sanena Shelling, 1445 E. Rochelle (address, provided incomplete) | C-I-108 |
| P-121 | Gerald F. Cuetkovic, 135 Grandview Drive, Henderson, NV 89015 | C-I-109 |
| P-122 | Judy Cuetkovic, 135 Grandview Drive, Henderson, NV 89015 | C-I-109 |
| P-123 | Michael Cuetkovic, 135 Grandview Drive, Henderson, NV 89015 | C-I-110 |
| P-124 | Mrs. G. Michakel, 4079 El Segundo Avenue, Las Vegas, NV 89121-1703 | C-I-110 |
| P-125 | Willene De Langis, 758 Willow Avenue, Henderson, NV 89015 | C-I-111 |
| P-126 | Donald A. De Langis, 758 Willow Avenue, Henderson, NV 89015 | C-I-111 |
| P-127 | Robert Tonelli, 1004 University Ridge, Reno, NV (no zipcode provided) | C-I-112 |
| P-128 | Ruth Lindahl, 9457 S. Las Vegas Blvd. S. #93, Las Vegas, NV 89123 | C-I-112 |
| P-129 | Melody Derrick, 330 S. 10th St., Las Vegas, NV 89107 | C-I-113 |
| P-130 | Doug Jablin, 3559 Markan St., Las Vegas, NV 89121 | C-I-113 |
| P-131 | Anthony Bondi, 135 Albert Avenue St. E. #16, Las Vegas, NV (no zipcode provided) | C-I-114 |
| P-132 | T. Jones, Box 73215, Las Vegas, NV 89170 | C-I-114 |
| P-133 | John A. Loeffler, P.O.Box 832, Searchlight, NV 89046 | C-I-115 |
| P-134 | Christopher Mercer, 2517 Huber Hts., Las Vegas, NV 89128 | C-I-115 |
| P-135 | Kurt Buchida, 325 Maryland Parkway, Las Vegas, NV 89101 | C-I-116 |
| P-136 | Liz Marion, 6824 Adobe Court, Las Vegas, NV 89102 | C-I-116 |
| P-137 | Dennis A. Dewitt, Box 5371, Reno, NV 89513 | C-I-117 |
| ITE | M COMMENTOR | PAGE NUMBER |
| P-1 | 38 Brenda Weksler, 7904 Marbella Circle, Las Vegas, NV 89128 | C-I-117 |
| P-1 | 39 Cheryl Frossa, 3450 Erva St. #101, Las Vegas, NV 89117 | C-I-118 |

| P-140 | Harriet R. Gagliano, 2713 Gilmary Avenue, Las Vegas, NV 89102 | C-I-118 |
|-------|--|---------|
| P-141 | Kathy Poma, 2113 Fountain Springs Drive, Henderson, NV 89014 | C-I-119 |
| P-142 | Stacey Hallenberg, 2245 Maple Rose Drive, Las Vegas, NV 89134 | C-I-119 |
| P-143 | Kelli Koerwitz, 909 Willowtree, Las Vegas, NV 89128 | C-I-120 |
| P-144 | Trish Taylor, 2113 Fountain Springs Drive, Henderson, NV 89014 | C-I-120 |
| P-145 | Heather Davis, 2031 E. Windmill Lane, Las Vegas, NV 89123 | C-I-121 |
| P-146 | Marilyn Benoit, 3461 Pointe Willow, Las Vegas, NV 89120 | C-I-121 |
| P-147 | Richard Lewnau, 2950 S. Decatur D-3, Las Vegas, NV 89102 | C-I-122 |
| P-148 | Susan Thornton, 1412 Golden Spur Lane, Las Vegas, NV 89117 | C-I-122 |
| P-149 | Lee Dazey, 72 Keystone Avenue, Reno, NV 89503 | C-I-123 |
| P-150 | Pete Mastin, P.O. Box 92, Verdi, NV 89439 | C-I-123 |
| P-151 | Tracie K. Lindeman, P.O. Box 1672, Fallon, NV 89407 | C-I-124 |
| P-152 | David L. Platerio/Tosa-wi-e, P.O. Box 822, Elko, NV 89803 | C-I-124 |
| P-153 | Jo Ana Garrett, P.O. Box 130, Baker, NV 89311 | C-I-125 |
| P-154 | Margaret Norman, 2332 Grant Street, Berkeley, CA 94703 | C-I-125 |
| P-155 | Judy Treichel, 3926 Bushnell Drive #71, Las Vegas, NV 89103 | C-I-126 |
| P-156 | Lorry C. Johns, 2090 Westwind Road, Las Vegas, NV 89102 | C-I-126 |
| P-157 | Steve Frishman, 208 N. Hwy. 95A, Yerington, NV 89447 | C-I-127 |
| P-158 | William Rosse Sr., HC61 Box 6240, Austin, NV 89310-9301 | C-I-127 |
| P-159 | Corbin Hanuf (?), P.O. Box 1255, Nevada City, CA 95959 (name was hard to read) | C-I-128 |
| P-160 | Shawn Black, 650 Whitney Ranch #1423, Las Vegas, NV (no zipcode provided) | C-I-128 |
| P-161 | Lawrence Skinner, 1604 E. Evans, Las Vegas, NV 89030 | C-I-129 |
| P-162 | Mary L. Johns, 2090 Westwind Road, Las Vegas, NV 89102 | C-I-129 |
| P-163 | Bob Fulkerson, 725 McDonald Drive, Reno, NV 89503 | C-I-130 |
| P-164 | Carla Baker Wallace, 3245 Mallard, Las Vegas, NV 89107 | C-I-130 |
| P-165 | Louise (?), 4255 Tamarus #217, Las Vegas, NV 89119 (name was hard to read) | C-I-131 |

| P-166 | Margaret (?), 1526 Darryl Avenue, Las Vegas, NV 89123 | C-I-131 |
|-------|--|----------------|
| P-167 | (?), 1526 Darryl Avenue, Las Vegas, NV 89123 (name unreadable) | C-I-132 |
| ITEM | COMMENTOR | PAGE NUMBER |
| P-168 | (?), 1381 E. University Avenue (address incomplete and name unreadable) | C-I-132 |
| P-169 | (?), 4801 Spencer #56, Las Vegas, NV 89119 (name unreadable) | C-I-133 |
| P-170 | (?), 1431 E. Charleston, Las Vegas, NV 89104 (name unreadable) | C-1-133 |
| P-171 | Jamie B. (?), 4630 White Rock Drive, Las Vegas, NV 89121 (name unreadable) | C-I-134 |
| P-172 | (name and address unreadable) | C-I-134 |
| P-173 | (name and address unreadable) | C-I-135 |
| P-174 | (left blank) | C-I-135 |
| P-175 | a Geoff Holton, 2332 Grant Street, Berkeley, CA 94703 | C-I-136 |
| P-176 | a Richard Glasman, 2212 18th Avenue South, Seattle, WA 98144 | C-I-136 |
| P-177 | a Kathleen Glasman, 2212 18th Avenue South, Seattle, WA 98144 | C-I-137 |
| Q | Pam Dunn, Harrison, OH | C-I-138 |
| R | Thomas A. Schneider, Ohio Environmental Protection Agency | C-I-145 |
| S | Michael W. MacMullen, U.S. EPA Region 5, Planning and Management Division | C-I-147 |

Issue 1 - Public Participation Process

- (a) A formal request was made by Maud Naroll, State of Nevada, Department of Administration, State Clearinghouse, on the behalf of the Nevada Test Site (NTS) Citizens Advisory Board (CAB) to extend the public review period for the Operable Unit 4 FS/PP-DEIS for at least 60 days. The CAB was recently formed and held its first organizational meeting on March 8, 1994. Because of the key role the CAB will play in advising the DOE-NV about stakeholder concerns, the requested extension to the public comment period would allow the CAB adequate time to address the Operable Unit 4 document. (Commentor: L)
- (b) On May 17, 1994, a formal request was made by William L. Vasconi, Acting Chairman, NTS CAB to extend the public review period for the Operable Unit 4 FS/PP-DEIS. The NTS CAB had the opportunity to meet with representatives of the Fernald Environmental Management Project on May 11, 1994. The CAB stated that this meeting was the first time it had an opportunity to receive any information about the Operable Unit 4 FS/PP-DEIS. Because the CAB had not yet reviewed the Operable Unit 4 documents and the May 20, 1994 deadline for public comments was near, the extension of time was necessary in order that the CAB may provide substantive input into the process. (Commentor: N)
- Response: (a) The United States Department of Energy (DOE) considered the request for extension of the public review period to be in accordance with the provision of the National Oil and Hazardous Pollution Contingency Plan, 40 CFR 300.430(f)(3)i)(C) as follows:
- "Upon timely request, the lead agency [DOE] will extend the public comment period by a minimum of 30 additional days:.."
- The DOE recommended that a 30-day extension, as opposed to the 60-day extension, be granted in an effort to minimize schedule impacts, as well as providing adequate time for the CAB to review the Operable Unit 4 document. In accordance with Sections XVIII.B.5 and XVIII.D of the Amended Consent Agreement (1991), the DOE requested concurrence from the EPA for the 30-day schedule extension to the public review period. The EPA vabally concurred with the DOE 30-day request for schedule extension on April 18, 1994, and followed up with a written concurrence on April 29, 1994. The DOE issued formal notification of the 30-day extension to the State of Nevada on May 3, 1994. This documentation can be found in the Administrative Record.
- (b) The DOE considered the CAB request for extension of the public review period to be in accordance with the provision of the National Oil and Hazardous Pollution Contingency Plan, 40 CFR 300.430(f)(3)(i)(C) as follows:
- "Upon timely request, the lead agency [DOE] will extend the public comment period by a minumum of 30 additional days:.. "
- On May 20, 1994, the DOE granted an additional 30-day extension to the public review period for the Operable Unit 4 FS/PP-DEIS. In accordance with Sections XVIII.B.5 and XVIII.D of the Amended Consent Agreement (1991), the DOE requested concurrence from the EPA for the 30-day schedule extension to the public review period. The EPA provided written concurrence on the DOE 30-day extension request on May 26, 1994. This documentation can be found in the Administrative Record.
- Issue 2 Characterization of Silo Residues During the March 21, 1994 Operable Unit 4 public meeting, questions were raised by Mr. Lou Bogar, a resident of the City of Hamilton Ohio, about perceived discrepancies in the isotopic uranium data reported for some of the silo residues. He also expressed concerns about the inorganic chemical data for the silo residues. His specific concerns were as follows:
- (a) Why does the analytical data on the silos presented report Uranium 235/236? Do the silos contain uranium-236 (U-236)?
- (b) There seems to be a discrepancy in the ratio of U-234 to U-238. The ratio of these isotopes should be close to unity. The U-234/U-238 ratio for Silo 2 appears to be correct however, the ratio for Silo 1 does not appear to be right.

(c) Is there a full list of inorganic constituents for Operable Unit 4? Why isn't gold listed as one of the analytes? Are there other elements, for which analysis was not done, that may impact the vitrification process? In particular, what about rare earths (the lanthanide series of elements)? Could these affect vitrification?

(Commentor: C)

In addition, on June 24, 1994, DOE received significant comments from a member of the Nevada Test Site Citizens Advisory Board (CAB). The CAB expressed the following four concerns over the physical characteristics of the untreated silo residues and the treated waste form:

Based on the presence of RCRA regulated metals and organics in the waste, we are concerned that the waste contains both hazardous and radioactive constituents.

- (d) Please list the radionuclide and inorganic and organic chemical constituents of the waste.
- (e) Please identify the concentration of each constituent.
- (f) Please identify the risk resulting from each constituent.
- (g) Please describe how the proposed treatment and disposal mechanism address both the radionuclide and chemical constituents of the waste.

(Commentor: 0)

Response: (a) The Silos do not contain U-236. U-236 is a by-product of nuclear reactor processing. The residues in the silos were generated exclusively from the chemical processing of pitchblende ores and uranium concentrates to extract uranium. Consequently, the residues in silos would not contain U-236.

The U-235 analysis was done using the standard radiochemistry technique of alpha spectroscopy. Because the energies emitted by U-235 and U-236 are very close in intensity, it is difficult for the laboratory to individually resolve between U-235 and U-236 activity concentrations. As a result it is accepted laboratory convention to report radiochemical results for these isotopes as U-235/236. The analytical data for U-235 concentrations in the silos were reported from the laboratory using this convention. This was not intended to imply that the silos contain U-236.

(b) In his comments made during the March 12, 1994 Operable Unit 4 Public Hearing, Mr. Bogar pointed out that there appeared to be some anomalies in the isotopic uranium data presented during that meeting. The data provided during the public meeting represented average activity concentrations calculated from individual sample results contained in Volume 2 of the Operable Unit 4 Remedial Investigation Report (available for review in the PEIC). Through process knowledge it is known that the K-65 Silos contain natural uranium which resulted from the processing of pitchblende ores and uranium concentrates. As such, the activity concentration ratio of U-238 to U-234 in any sample obtained from the silos should be approximately 1. In the data presented for Silo 1, however, the ratio of U-238 to U-234 is 0.8, implying that the uranium contained in Silo 1 may be enriched.

This apparent anomaly is caused by a combination of two factors: the use of average activity concentrations to represent activity concentration ratios and apparent errors in the U-234 activity concentrations reported by the laboratory for four of the Silo 1 samples. While average activity concentrations are adequate for gross estimates of the silo contents, using activity concentration ratios calculated from these average activity concentrations is inappropriate, due to the heterogeneous nature of the silo contents (it should also be noted that averaging of the data can propagate the inherent uncertainty in the analytical data for individual samples). Instead, the activity concentration ratios of U-238 to U-234 should be addressed on a sample-by-sample basis.

Review of the individual sample data (contained in Volume 2 of the Operable Unit 4 RI Report) will indicate that the ratios of U-234 and U-238 are close to unity as expected for natural uranium (within the limits of

the total propagated uncertainty) for 16 of the 20 samples taken. The remaining four samples demonstrated higher U-234 values, which yielded U-238 to U-234 ratios in the range of 0.4 to 0.6. This knowledge should have been sufficient to reject the analytical results for these four samples. The sample results, however, had already been validated using standard EPA protocols and the determination had been made to publish and use all validated analytical results. While this decision could have been overturned, it was further determined that these apparently anomalous U-234 analytical results for these four samples had no impact on the risk assessment for Operable Unit 4 and, as a result, would have no impact on the evaluation of remedial action alternatives within the Operable Unit 4 Feasibility Study.

(c) Volume 2 of the Operable Unit 4 Remedial Investigation Report presents a full listing of all analytical data collected during the remedial investigation. The data presented in the public meeting on March 21, 1994 were taken from the Operable Unit 4 Remedial Investigation Report. These data primarily provide critical information used in the risk assessment process to determine the nature and magnitude of potential chemical hazards and/or cancer risk posed by the contents of the silos. Treatability studies were conducted using actual silo residues to determine the effectiveness of the vitrification process in stabilizing these materials (the Operable Unit 4 Treatability Study Report for the Vitrification of Residues from Silos 1, 2, and 3 is available for review in the PEIC). Analysis was performed on the silo residues during the treatability studies to provide information pertinent to determining the effectiveness of vitrification.

The DOE does have historical data on the gold content of the K-65 residues. The vitrification process can be affected if there are large amounts of noble metals such as gold present. However, the gold present in the silo residues does not pose a problem as evidenced by the results of the vitrification treatability studies.

"Rare earths" or elements in the lanthanide series are known to improve the durability of glass [reference, Volf, M.B. 1984, Chemical Approach to Glass (glass Science and Technology: Vol 7), Elsevier, New York]. Analysis was conducted for some "rare earth" elements such as cerium and lanthanum during the treatability studies.

(d, e) The material contained in Silos 1 and 2 (K-65 material), and Silo 3 is by-product material or residue resulting from the processing of uranium ore and is specifically exempt from regulation as solid waste under RCRA 40 CFR §261.4(a)(4). The State of Nevada has expressed similar concerns over the regulatory classification of the Operable Unit 4 remedial wastes. A detailed discussion of these regulatory issues is presented under Issue 4 - State of Nevada Regulatory Concerns.

A complete list of radionuclide, inorganic and organic chemical constituents of the Silos 1, 2 and 3 wastes and their respective concentrations can be found in Tables A.1-1, A.1-5, A.1-6, A.1-7, A.2-1 and A.2-6 in Appendix A of the FS Report for Operable Unit 4 (FS/PP-DEIS).

(f) Appendix D, Section D.2.0 of the FS Report for Operable Unit 4 (FS/PP-DEEIS) presents a summary of risk characterization results from the Operable Unit 4 Baseline Risk Assessment, as reported in the Remedial Investigation Report for Operable Unit 4. The Baseline Risk Assessment was performed, in accordance with available EPA guidance for conducting CERCLA risk assessments and methodology described in the EPA-approved Risk Assessment Work Plan Addendum for performing risk assessments at the FEMP. The complete list of radionuclide, inorganic and organic chemical constituents of the Silos 1, 2 and 3 wastes were evaluated along with information describing their toxicity, mobility and environmental persistence. The baseline risk characterization indicates that baseline conditions do not meet acceptable public health risk criteria.

Appendix D, Section D.3.0 of the FS Report for Operable Unit 4 (FS/PP-DEIS) evaluates the short-term and long-term risks associated with implementing the various remedial alternatives considered for Operable Unit 4. The detailed analysis of the Operable Unit 4 remedial action alternatives is presented in Section 4.0 of the FS Report for Operable Unit 4 (FS/PP-DEIS), where each alternative is evaluated relative to the nine criteria of the NCP. Two of these criteria are short-term effectiveness and long-term effectiveness.

The short-term effectiveness criterion addresses the effect of an alternative during the construction and implementation phase until the remedial action objectives are achieved. The evaluation considers the effects on human health and the environment posed by operations conducted during the remedial action. The long-term

effectiveness criterion evaluates the extent to which an alternative achieves an overall reduction in risk to human health and the environment after the remedial action objectives have been met.

The risk assessment presented in Appendix D supports the application of these criteria through the Section 4.0 evaluation of human health risks resulting from potential short-term and long-term exposures associated with the Operable Unit 4 remedial action alternatives. This includes the preferred remedy for disposing of the treated Operable Unit 4 residues at the NTS.

(g) Appendix C, Section C.3.0 of the FS Report for Operable Unit 4 (FS/PP-DEIS) presents a summary of all the vitrification treatability study tests which were carried out in support of the Operable Unit 4 RI/FS process at the FEMP. The tests were completed as specified by the EPA-approved Operable Unit 4 Treatability Study Work Plan for the Vitrification of Residues from Silos 1, 2, and 3 (DOE 1992b). The purpose of these tests was to allow the performance of vitrification of the Silos 1, 2, and 3 residues to be compared to other remediation technologies for the silo residues. The criteria upon which this comparison was to be based were the leachability of the waste form, the waste volume reduction achieved, and the reduction in radon emanation from the waste.

The Toxicity Characteristic Leaching Procedure (TCLP) results for the vitrified wastes demonstrated the effectiveness of glass as a durable leach resistant waste form for Operable Unit 4 remedies. Leachate concentrations of hazardous metals were below regulatory limits for all of the glasses made in these tests, including the leachate concentration of lead which was reduced about 500 times less than from the untreated waste. Radionuclides (in particular, Ra-226) were found to leach from the glasses at the same rate as the major glass constituents, indicating the absence of selective leaching of radionuclides.

Appendix C, Table C.3-13 of the FS Report for Operable Unit 4 (FS/PP-DEIS) reports the specific gravity of the vitrified waste along with the calculated volume reduction. The volume reduction is based upon the difference between the volume of the final glass product (including additives) and the initial volume of the waste in its current state. The waste volume was calculated using the wet, compacted density, which is assumed to be the most representative of the material in its current state. Significant volume reductions ranging from 50 percent to 68 percent are achieved through vitrification of the waste. In summary, the final waste volume ranged from 32 percent of the initial waste volume in the best case to only 50 percent of the initial waste volume in the worst case.

The radon emanation rate from the vitrified K-65 material ranged from 0.01 to 0.06 pCi/m²/s, more than two orders of magnitude less than the EPA limit of 20 pCi/m²/s for radon emanation from uranium mill tailings. The measured radon emanation rate from the glass is approximately equal to the emanation rate from natural building materials such as brick and concrete, even though the radium content of the waste glass is 103 to 106 times greater than that of natural building materials.

The NTS has established waste acceptance criteria which consider disposal site characteristics consistent with an appropriate level of protectiveness to human health and the environment. The Operable Unit 4 remedial waste will comply with these waste acceptance criteria and the NTS will also perform evaluation to assure that the acceptance criteria are met.

Issue 3 - Public Participation During Post-RI/FS Activities

The current FEMP Community Relations Plan does not adequately define the public's role, nor its nature and extent of opportunities for participation during post-RI/FS activities. During the Operable Unit 4 formal public comment period, members of the public and the Ohio EPA requested formal definition of their level of participation during the Remedial Design and Remedial Action processes. Members of the community expressed a desire to continue their same level of involvement in post-RI/FS activities, as defined by the current Community Relations Plan for the RI/FS program. (Commentors: A, B, D, G, J and R)

Response: The DOE is both actively and expeditiously pursuing the revision of the current FEMP Community Relations Plan to include post-RI/FS public involvement activities throughout the Remedial Design and Remedial Action processes. Until a comprehensive Community Relations Plan is finalized by the DOE, an Interim (post-RI/FS) Community Relations Plan has been prepared as guidance to Fernald personnel on public

involvement activities. A revised Community Relations Plan addressing post-RI/FS public involvement activities will be issued by September 1994.

Issue 4 - State of Nevada Regulatory Concerns

The State of Nevada and a member for the Nevada Test Site Citizen's Advisory Board have expressed concerns over the regulatory classification of the Operable Unit 4 remedial wastes, as discussed in the Operable Unit 4 Feasibility Study/Proposed Plan - Draft Environmental Impact Statement. More specifically, the State of Nevada suggests that the Operable Unit 4 remedial wastes are "mixed wastes" [i.e., Resource Conservation and Recovery Act (RCRA) hazardous and radioactive waste] rather than "by-product material" as defined by the Atomic Energy Act (AEA), Section 11(e)(2), excluded from being a RCRA hazardous waste. The CAB stated that, "Based on the presence of RCRA regulated metals and organics in the waste, we are concerned that the waste contains both hazardous and radioactive components." Accordingly, the State of Nevada contends that the hazardous components of the Operable Unit 4 wastes are subject to regulation and control by an EPA-delegated state having such authority. (Commentors: E, O)

Response: The State of Nevada's comment concerns the classification of K-65 and Silo 3 material; specifically with respect to its regulation as mixed waste. The following response first discusses in general the issue regarding the classification; secondly, the response addresses specific State of Nevada concerns described in the letter.

(a) General Discussion

The material contained in Silos 1 and 2 (K-65 material), and Silo 3 is by-product material or residue resulting from the processing of uranium ore and is specifically exempt as defined from regulation as solid waste under RCRA 40 CFR §261.4(a)(4). The referenced exclusion applies to"... source, special nuclear or by-product material as defined in the ... AEA..." The AEA in part defines by-product as: ...the tailings or waste produced by the extraction or concentration of uranium or thorium from any ore processed primarily for its source material content. [AEA Section 11(e)(2)]. Since a material must first be a solid waste in order to be a hazardous waste, and since the material is excluded from regulation as solid waste, the subject material cannot be considered hazardous waste.

The silos contain only residues from the chemical extraction (beneficiation) of uranium from ores; no other solid or hazardous wastes were added to the silos or to the residues. Therefore, the contents of Silos 1, 2, and 3 are pure "by-product materials" by definition, and not solid wastes or hazardous wastes subject to regulation under RCRA. The metals found in the material were present in the natural ore, and were unintentionally extracted from the parent ore along with the uranium during the process of beneficiation, becoming more concentrated in the residue after the uranium was removed. The presence of naturally occurring metals is expected in by-product material, and does not invalidate either the definition or the exclusion. No metals from a non-ore source were added to the stream at any point in the beneficiation process; also, no hazardous waste or waste constituent was added or created at any time during the beneficiation process. The fact that several metals in the material fail the RCRA toxicity characteristic leaching procedure (TCLP) does not cause the material to become subject to RCRA regulation due to a hazardous waste characteristic, since the metals are not from an external source, but are associated with the parent material (whose residues, including any ancillary metals, are excluded from the definition of solid waste).

(b) Specific State of Nevada Comments and Responses

1. Comment: The comment refers to "...thorium mill tailing waste, which is admitted to be mixed waste....

Response: The comment is unclear, since there is no reference to any admission that the material is mixed waste. The FS/PP-DEIS does not claim the material is mixed waste. Rather, the residues in the silos are by-product material from the processing of ore material for its source material, primarily uranium. The by-product material is not itself a mixed waste, nor is it mixed with a solid or hazardous waste which would cause the material to be considered a mixed waste. As stated in the document, while they are not considered applicable as ARARs for the management of this material, various sections of RCRA have been included in the Operable Unit 4 FS/PP-DEIS as relevant and appropriate requirements for the management of this material

during CERCLA remediation, due to the similarity of this material to RCRA characteristic hazardous waste. The adoption of various RCRA ARARs in the CERCLA documents does not confer or waive authorities agencies may have to regulate the silo material under RCRA.

2. Comment: "In 1987, DOE promulgated regulations (10 CFR §962.1) stating that RCRA hazardous waste, mixed with by-product material falling under the category defined in the AEA 142 USC 2014(e)(1)], would be subject to regulation" "However, the by-product material falling under the category given in 42 USC 2014(e)(2) that was mixed with RCRA hazardous waste, ... would not be subject to regulations by EPA...." "under the Federal Facility Compliance Act (FFC Act), Congress defined mixed waste to mean `waste that contains both hazardous waste and source, special nuclear, or by-product material ...' This definition shows no distinction between the two categories of by-product material mentioned above. Hence, the attempted exemption from hazardous waste regulations of the hazardous components of mixed waste containing by-product material ... has been invalidated."

Response: The DOE Final Rule in 10 CFR §962, promulgated in the May 1, 1987 Federal Register (52 FR 15937) for clarification of the term "by-product material," was limited in scope to by-product material as defined under 42 USC 2014(e)(1) meaning "radioactive material ... yielded in, or made radioactive by exposure to the radiation incident to the process of producing or utilizing special nuclear material." An example would be reactor fuel reprocessed for its enriched uranium. This rule does not affect materials that are defined as by-product material under Section 11(e)(2) of the AEA ("tailings or wastes produced by the extraction or concentration of uranium or thorium from any ore processed primarily for its source material content"). The silo material falls into this second category.

DOE Order 5400.3A further clarifies the DOE interpretive rule referenced above:

"DOE interprets these definitions to mean that whenever any hazardous waste identified or listed in 40 CFR §261 is inadvertently mixed [emphasis added] with any source material, special nuclear material, or by-product material, the hazardous waste component is subject to regulation under Subtitle C of RCRA. The May 1, 1987 Federal Register notice did not affect materials that are defined as by-product material under Section 11(e)(2) of the AEA."

DOE Order 5820.2A contains definitions consistent with the above. Chapter IV, Management of Waste Containing AEA 11(e)(2) By-product Material and Naturally Occurring and Accelerator Produced Radioactive Material, specifies:

"By-product 11(e)(2) ... mixed [emphasis added] with the Resource Conservation and Recovery Act hazardous chemicals, shall be managed consistent with both the Resource Conservation and Recovery Act and 40 CFR Part 192 "

The FFC Act, DOE Order 5400.3A, and DOE Order 5820.2A are consistent in their interpretation of the definition of mixed waste. The FFC Act simply reiterates that hazardous waste mixed with source, special nuclear, or by-product material is subject to dual regulation under both the AEA and RCRA, and has no bearing on Operable Unit 4 by-product material, since it is not mixed with a solid or hazardous waste (see General Discussion). The K-65 and Silo 3 material consists of only by-product material as defined under Section 1 1(e)(2) of the AEA, and is therefore subject to the solid waste exclusion under RCRA.

3. Comment: "...EPA delegated to the states regulatory control over all maxed wastes without regard to specific radionuclide content ... consistent with the expression of Congressional intent in defining mixed waste under the FFC Act (see 51 FR, July 3, 1986, 24504-24505)..

Response: In the referenced July 3, 1986 Federal Register notice, EPA is requiring that states seeking authorization to regulate under RCRA the "hazardous component" of radioactive mixed waste revise their programs (if necessary) and demonstrate statutory authority to regulate said "hazardous component." This notice was issued prior to the DOE interpretive rule of May 1, 1987. Although "hazardous component" is not expressly defined, the notice is consistent with previous definitions, and implicitly restates the definition of mixed waste as "wastes containing both hazardous waste and radioactive waste.. Again, this Federal Register notice does not detract from the stated position, since the Operable Unit 4 silo material consists

solely of by-product material, and is not mixed with a solid or hazardous waste that would be subject to state regulation.

In summary, the Operable Unit 4 silo materials are expressly by-product material excluded from RCRA regulation under 40 CFR $\S261.4(a)(4)$, on the basis of "tailings or waste produced by the extraction or concentration of uranium or thorium from any ore processed primarily for its source material content" [AEA Section 11(e)(2)].

NOTE: While not applicable as an ARAR for the management of this material, various sections of RCRA have been included in the FS/PP-DEIS as relevant and appropriate requirements for the management of this material during CERCLA remediation, due to the similarity of this material to RCRA characteristic hazardous waste. The proposed alternative for remediation of this material includes treatment by vitrification, which will remove the "toxicity characteristic" due to the inadvertent presence of various metals in the material. The adoption of various RCRA ARARs in the CERCLA documents does not accede the authority of RCRA to regulate the silo material; these ARARs, among others, are selected on the basis of existing regulatory standards and management practices to be followed during remediation to ensure adequate protection of human health and the environment.

Issue 5 - Off-Site Transportation of Waste to Nevada Test Site

Several members of the local community expressed concerns related to the transportation of the Operable Unit 4 treated wastes from the FEMP to the Nevada Test Site (NTS). One individual preferred rail shipments over truck transportation, citing that trucle transportation is much more dangerous. Others requested more details on transportation (i.e., packaging specifications, and special handling requirements and precautions) and details related to notification when shipments will occur. (Commentors: A, F and Q)

Response: The preferred remedy for Operable Unit 4 requires a combination of rail and truck transportation for the shipment of treated silo residues off site for burial at the NTS. Currently, there are no direct rail lines into the NTS. The treated material would be transported from the FEMP by rail to either a point near Las Vegas, Nevada, or one of the areas north of Las Vegas. From either location, the waste contains carrying the treated material would be transferred to trucks for transportation ova roads to NTS. Consistent with regulatory requirements, the DOE will provide proper notification to all affected parties, including emergency response teams, when off-site shipments begin.

Additionally, the DOE is engaged in a program to optimize a container design to meet specific performance requirements for a shipping/burial container and to provide additional protection to workers and the public, for the eventual transport and disposal of the treated Operable Unit 4 wastes to be conducted between the FEMP and the NTS. One of the program's goals are focussed upon the viability of utilizing recycled contaminated scrap metal and other forms of metal for the fabrication of waste containers.

The success of the container investigation will be measured on the basis of achieving a balance of key design parameters and requirements such as:

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! final waste form of vitrified product
! waste loading of vitrified product
! waste additives of vitrified product
! packaging design
! shielding of package
! shipping limitations
! United States Department of Transportation (DOT) requirements
! NTS Waste Acceptance Criteria
! cost
```

vitrified product mixture design

The optimized container design will be modelled in an effort to minimize the estimated short-term risks posed to public by transporting the Operable Unit 4 wastes in the container.

Issue 6 - Monitoring of Remedial Actions Several members of the local community and the Ohio EPA expressed concerns that "real-time" monitoring should be implemented during the entire remedial action process. It was recommended that the implementation of "real-time" monitoring should be integrated into short-term remedial actions such as process controls, project specific health and safety procedures, emergency alarm systems, standard operating procedures, and emergency response procedures, as well as, long-term actions involving disposal and maintenance. Additionally, it was requested that information gained from "real-time" monitoring and related activities should be made readily available to the public. (Commentors: A, B, D, G, H, J and R)

Response: As part of the remedial design activities for the Operable Unit 4 remedial actions, a preliminary and final safety assessment will be conducted by DOE to establish the safety basis and design objectives for the construction and the operation of all remedial facilities. The safety basis includes those measures (i.e., procedures, training, monitoring equipment) necessary to ensure that facilities will be constructed and operated in a safe manner and in compliance with applicable or relevant and appropriate requirements.

It is the DOE policy in its conduct of operations to require facility operations procedures to be developed and adhered to during all remedial actions. Training of personnel to those procedures will be paramount to ensure safe conduct of all operations. The FEMP has developed and maintains the necessary emergency plans and procedures to adequately define the emergency management program, provide guidance for all emergency responders, proper notification of the public, ensure adequate monitoring and performance for critical systems, and to meet all regulatory requirements.

The use of "real-time" monitoring is an integral part of this process and will vary in degree for each system or action to be consistent with the safety assessment recommendations and comply with applicable or relevant and appropriate requirements. For example, some systems may require 24-hour "real-time" monitoring (i.e., fire protection, meteorological stations, perimeter air monitoring stations, radon treatment system) while others may only require "real-time" monitoring during normal operations (i.e., air emissions controls, waste water discharge, vitrification process controls, disposal facilities etc.). These features will all be developed and included in the remedial design and remedial action packages for review by the public, EPA, and Ohio Environmental Protection Agency (OEPA). Likewise, "real-time" monitoring data will be made available to the public through the Public Environmental Information Center.

Issue 7 - Impacts to Sites of Archeological and Historical Importance

The Ohio Historical Preservation Office (OHPO) expressed two areas of concern for the identified Operable Unit 4 remedial actions. Due to the FEMP site's proximity in an archeological sensitive area, the first area of concern is the potential for impacts to archeological sites. Secondly, under the current criteria and regulatory guidelines, the FEMP site itself is eligible for inclusion in the National Register of Historic Places, thus the proposed demolition of the silos, or any other structure or facility, could have an adverse effect on the FEMP site. The OHPO recommends the development of a programmatic agreement to address these sitewide and Operable Unit 4-specific historic preservation concerns. (Commentor: I)

Response: It is recognized that the FEMP site does lie in an archaeologically rich area and sitewide remedial activities will result in many ground disturbing and demolition activities. The DOE has effectively coordinated with the OHPO on several projects at the Fernald site in the past. Therefore, until the programmatic agreement has been developed between DOE and the OHPO, individual activities (e.g., the construction of support facilities) will continue to be coordinated with the OHPO.

In response to the second area of concern, it is further recognized that the FEMP site as a whole has recently been determined to be eligible for inclusion on the National Register of Historic Places. Therefore, appropriate steps will be taken to coordinate with the OHPO all activities involving the demolition of structures. The DOE will be pursuing a programmatic agreement with the OHPO in the near future. However, until such an agreement can be put in place, DOE will be coordinating with the OHPO office on an individual project-by-project basis.

Appropriate coordination activities associated with the remediation of Operable Unit 4 and the demolition of structures on the site will be carried out with the OHPO.

Issue 8 - Future Land Use at the FEMP

One member of the public expressed concern over any future development of the FEMP site (i.e., industrial park) which would attract large concentrations of humans, in the event environmental problems would happen to develop in the future (i.e., similar to Love Canal). (Commentor: F)

Response: The DOE, EPA, and OEPA are closely working with the local community (i.e., FRESH) to provide technical guidance to participating community members, in an effort to logically reach a balanced decision regarding the most feasible future land use(s) for the FEMP site. The Operable Unit 4 soil remediation cleanup levels were established with the assumption that in the future, the federal government would maintain ownership of the Operable Unit 4 area.

Issue 9 - Impact to Natural Resources

Members of the public expressed concern over the potential impact from the remedial actions to natural resources surrounding the FEMP site (i.e., wetlands, migratory birds, etc.), and the mitigative measures being taken by the DOE to minimize their effect. (Commentors: B and F)

Response: The end-use of the FEMP site is currently under consideration by the Fernald Citizens Task Force. This task force, based on input from the public and various stakeholders, will make a recommendation to DOE as to what the end-use of the Fernald site should be. This comment will be forwarded to the task force for their consideration. The task force's recommendation will play a key role in determining what happens at the site after remediation.

Depending on the types of environmental impacts that occur during remediation, it is possible that habitats may need to be created as mitigative measures. The specific issue of the need for creating wetlands is currently being evaluated by DOE and Fernald Environmental Restoration Management Company (FERMCO) and will be discussed with the stakeholders and formally addressed in the Operable Unit 5 (Environmental Media) Feasibility Study Report and Record of Decision.

Issue 10 - EPA Promulgation of Residual Soil Standards for Radionuclides

One local resident inquired whether the residual soil radiation levels, which the EPA has not yet published in the Federal Register (originally scheduled to be published in March 1994), could possibly impact the remediation decisions in Operable Unit 4. (Commentor: C)

Response: Residual soil standards for radionuclides are currently being finalized by the EPA. The EPA has issued a draft proposal which recommends the establishment of an effective dose limit of 15 mrem/year from residual soil radiation. Until the standards are finalized and promulgated by the EPA, it is uncertain whether they will impact Operable Unit 4. Radionuclide cleanup levels have been established for Operable Unit 4 which approach background concentrations for nearly all radionuclides. When the residual soil standards for radionuclides are promulgated by the EPA, a review of their impact upon the Operable Unit 4 soil remediation will be conducted. Soil cleanup levels for Operable Unit 4 will be modified as directed by the EPA.

Issue 11 - Air Emissions from Remedial Actions

One local resident, who lives downwind of the FEMP site, expressed concerns over the particulate matter and off-gases which could be emitted through the exhausts of the Operable Unit 4 vitrification process. Specific concerns were noted related to the performance of comprehensive site-wide air modeling which includes the Operable Unit 4 vitrification facility contributions to sitewide emissions and the quantification of subsequent risks to the local "downwind" community. (Commentor: K)

Response: Air pathway monitoring focuses on the airborne pollutants that may be carried from the Fernald site as a particulate or gas and how these pollutants are distributed in the environment. Stack and building vent emissions are obvious sources of pollutants, but dust from construction and remediation activities, waste handling, and wind erosion are also important potential sources. The form and chemical makeup of

pollutants influence how they are dispersed in the environment as well as how they may deliver radiation doses. Airborne pollutants are subject to whatever weather conditions exist.

The meteorological data gathered at the FEMP site are primarily used to evaluate climatic conditions at the site. Wind speed and direction, rainfall, and temperature play a role in predicting how pollutants are distributed in the environment. The Fernald Environmental Monitoring Program routinely uses atmospheric models to determine how airborne effluents mix and disperse; these models, in turn, are used to assess the impact of operations on the surrounding environment, in accordance with DOE requirements. Based upon modeling results, risks to the public are calculated based upon exposure from the pollutants emitted from the FEMP site. The 1992 Fernald Site Environmental Report provides detailed breakdown of sitewide emissions, doses to the public, and their associated risks. This report is updated annually and may be available in the Administrative Record.

To date, computer modeling for expected radionuclide emissions from the proposed vitrification facility has not been conducted due to insufficient engineering design data. However, during remedial design, when these design data become available, this information will be entered into the appropriate air models to determine compliance with 40 CFR §61 Subpart H for radionuclides, including radium under the Clean Air Act. In addition, Ohio Administrative Code (OAC) 3745-31 05(A)(3) requires the use of Best Available Technology (BAT) to control process emissions. Compliance with the requirement to employ BAT will be determined by evaluating, according to the Ohio Air Toxics Policy (OATP), emission data collected from performance testing of the Operable Unit 4 vitrification facility.

Modeling will be conducted on the vitrification facility both prior to startup and during operation. The preliminary modeling will provide estimates of dose levels based on engineering design and expected removal efficiencies. Corroborative modeling conducted during operation will be based on actual data collected during stack performance testing, and will verify engineering design and compliance with the regulatory standard. Risks associated with these dose levels will be evaluated and compared to the other alternatives. Upon comparison a determination will be made to implement design criteria to minimize risk associated with the vitrification facility or if necessary to amend the selected alternative to one which poses less of a risk to the surrounding community.

Air emission modelling specific to the Operable Unit 4 vitrification processing facility will be performed as part of the remedial design process, to ensure that the vitrification facility is designed to meet these air emission ARARs and pertinent DOE Orders. In addition, portable air monitors will be strategically located around the perimeter of field activities during construction of remedial facilities. The air monitors will provide real time data regarding the effectiveness of controls to mitigate fugitive dust emissions.

Issue 12 - Determination of Risk Levels

A local resident questioned the reason the CERCLA elected to use such small risk levels as 10-6 (one in a million). In addition, the differences in methodologies like Health Effects Assessment Summary Tables (HEAST) and Biological Effect of Ionizing Radiation result in "vast orders of magnitude" differences in estimated risks. (Commentor: C)

Response: In accordance with the NCP (40 CFR 300), Operable Unit 4 is required to comply with the requirement that the excess risk, posed to humans exposed to carcinogenic materials in Operable Unit 4, would not be greater than one in ten thousand to one in a million. The lower bound of the range, one in a million (10-6) incremental risk, is the most desired level of residual risk to be posed by a clean-up action. This risk refers not to "fatal" cancer risk but the risk of the induction of incremental cancers, over and above the normal risk of contracting cancer, during one's lifetime. Operable Unit 4 is also legally required to utilize the methodologies defined by the United States Environmental Protection Agency for calculating the cancer risk posed by Operable Unit 4.

Issue 13 - Compliance with DOT Transportation Regulations

The U.S. Department of Transportation (DOT) provided two comments regarding compliance with DOT regulations.

- (a) The first comment was related to classification of the materials as Low Specific Activity (LSA) and stated, "We [DOT] believe the expected physical form of the material transported will result in the radiological risk to the public being equal to or less than most LSA shipments transported in the Country. However, from Volume Two, Appendix A, Table A.1-1, it appears that the activity per gram of material for some of the package contents might exceed the limits for LSA materials in 49 CFR 173.403(n)."
- (b) The second comment expressed concern with the sampling and analysis to be performed prior to shipment. The comment stated "After material vitrification, the external radiation dose rates will clearly be the indications of the most significant radiological hazards of the materials during transportation. However, since the identity of the radionuclides and the activity of the content in each package is required by the regulations, documentation with technical reasoning will be needed to relate the results of pre-vitrification radioassays to the contents of the packages." (Commentor M)

Response:

- (a) The initial classification and container selection of the vitrified materials as LSA was used to perform cost estimates for the remedial alternatives evaluated in the FS for Operable Unit 4. These cost estimates were developed with an intended accuracy of plus 50 percent/minus 30 percent as required by CERCLA. Therefore these cost estimates were considered adequate for alternative evaluation. Since the initial distribution of the FS/PP-DEIS, the FEMP has initiated a study which will further specify the DOT classification of the vitrified material and container types required for shipment of the vitrified material. The final selection of container type is contingent upon several factors, including; the Curie content of the container, its classification under DOT regulations, the ability of the container to reduce external dose rate, and the acceptance of the container by the Nevada Test Site.
- (b) Demonstration of compliance with regulations is the basis for the sampling and analysis program to be developed for Operable Unit 4 remediation. Sampling and analysis will be performed on the vitrified gems 1) to assure compliance with waste disposal requirements, 2) to demonstrate success of waste treatment, 3) to assure compliance with DOT requirements, 4) and to complete waste characterization of the vitrified materials. Specific parameters for testing will be determined in the Project Specific Sampling and Analysis Plans to be prepared during Remedial Action. The selection of parameters for analysis will include those which will demonstrate compliance with the activity limitations for containers per DOT regulations.
- Issue 14 Consideration of Disposal Sites for the K-65 Material On June 24, 1994, DOE received significant comments from a member of the Nevada Test Site Citizens Advisory Board (CAB). The CAB stated that the Operable Unit 4 FS/PP-DEIS documents did not discuss the full range of possible alternatives (e.g., disposal at Hanford, reprocess to recover materials, dispose of all mataial at the NTS). The member of the CAB further questioned "...Why were these options rejected? What is the full list of options initially considered and why was each option rejected?" (Commentor: O)

Response: Identification, screening, and evaluation of potentially applicable technologies and process options are key steps early in the FS process. The primary objective of this phase of the FS is to develop an appropriate range of remedial technologies and process options that will be developed into preliminary remedial alternatives. The criteria for identifying potentially applicable technologies are provided in EPA guidance and in the NCP. There is strong statutory preference for remedies that will result in a permanent solution; a significant decrease in toxicity, mobility, or volume; and provide long-term protection as identified in Section 121 of CERCLA, as amended. The primary requirements for the final remedy are that it be both protective of human health and the environment and comply with applicable or relevant and appropriate regulatory requirements.

The Operable Unit 4 FS/PP-DEIS presented information to support the selection of the most appropriate remedial alternative. The broad range of alternatives considered for remediation in the FS/PP-DEIS were developed in accordance with EPA guidance by following a series of logical steps that involved developing, in succession, more specific definitions of potential remedial alternatives. The steps included the following:

! Development of contaminant- and media-specific remedial action objectives (RAOs) and preliminary remediation goals (PRGs).

- ! Identification of general response actions (GRAs).
- ! Identification of volumes and/or areas of waste media to be addressed.
- ! Identification and screening of remedial technologies and process options.
- ! Evaluation and screening of process options within each technology.
- ! Assemblage of a wide range of remedial alternatives using the selected process options within each remedial technology.
- ! Evaluation of initial screening to determine which alternatives will be analyzed more fully in the detailed analysis phase of the FS.

The detailed analysis of alternatives was performed in Section 4 of the FS on those alternatives which were retained through the preliminary screening of alternatives step described above. The detailed and comparative analysis consisted of the analysis and presentation of the relevant information needed to allow decision makers to select a remedial alternative.

The Operable Unit 4 FS/PP-DEIS considered several disposal options for each of the on-property and off-site disposal technologies evaluated for the K-65 material as follows:

On-Property Disposal Technology

- Engineered Disposal Facility (Below-grade)
- ! Above grade Disposal Vault

Off-Site Disposal Technology

- ! New Facility within 483 km (300 mi) of the FEMP site
- ! New Facility Adjacent to the Site
- ! Permitted Commercial Disposal Site
- ! Nevada Test Site

In addition, in-situ and no-action alternatives were considered and evaluated as potential disposal alternatives. Sections 2.6.7.2 and 2.6.7.3 of the Operable Unit 4 FS discuss these representative options and the results of their preliminary screenings. Subsequently, repromulgation of 40 CFR Part 191 led to changes in the list of relevant and appropriate requirements affecting on-property disposal as discussed in Attachment C.II.

It is the DOE Defense Waste Management Policy at the Nevada Test Site, "...to approve generators and to receive, store and dispose of radioactive wastes generated by DOE defense programs in a manner consistent with DOE Order 5820.2A, "Radioactive Waste Management," and applicable federal, state, and local regulations and requirements."1 Chapter III of DOE Order 5820.2A provides that low-level waste should go to a DOE low-level waste disposal site, such as the NTS. This policy ensures that low-level wastes will be handled properly in accordance with applicable standards and DOE guidelines. Exemptions from the DOE Order to allow shipments to commercial disposal facilities can be granted by the U.S. Department of Energy Assistant Secretary for Environmental Management on an ad hoc basis. Fernald has made shipments of waste in the past to the Nevada Test Site and to the commercial facility operated by Envirocare, Inc. in Clive, Utah.

1U.S. Department - Nevada Field Office, June 1992, Nevada Test Site Defense Waste Acceptance Criteria, Certification, and Transfer Requirements, Publication NVO-325, Rev. 1, Page 1.

In this case, however, the Operable Unit 4 vitrified silo wastes from Fernald do not meet the waste acceptance criteria for existing commercial facilities. The U.S. Department of Energy Office of Environmental Restoration asked for and is in the process of receiving a determination by the U.S. Department of Energy Office of Waste Management that the silo wastes constituted a small quantity of by-product material under Chapter III of DOE Order 5820.2A and therefore, may be disposed at a DOE low-level waste disposal site,

such as the Nevada Test Site. Also, it has been a long-standing DOE policy that "defense related wastes" would be disposed at the Nevada Test Site and non-defense related waste disposed at Hanford.

That option, which is the preferred alternative, has been evaluated in this environmental impact statement as a potential alternative for waste disposal, along with a potential option for commercial disposal. Disposal at another DOE site, such as Hanford, was considered by DOE to be less feasible than shipment to the NTS, given past experience with shipping legacy wastes from Fernald to the NTS, which has been ongoing since 1985. In addition, an appropriate disposal facility is not currently available at Hanford to receive the Operable Unit 4 waste.

The reprocessing of silo wastes to recover radiological or inorganic constituents was determined not to be feasible due to poor treatability test results involving chemical separation techniques.

It should be noted that all of the Operable Unit 4 remedial wastes (i.e., Silos 1, 2 and 3 residues, contaminated soil and debris) were considered for disposal at the NTS. However, it was determined that only treated silo residues should be disposed at the NTS under the Operable Unit 4 FS/PP-DEIS (although disposal of contaminated soil and debris is to be determined in subsequent RODs).

The selection of the NTS for disposal of Operable Unit 4 waste is supported by a process option evaluation presented in Appendix B (Description of Technologies and Process Options) of the FS/PP-DEIS. This evaluation concluded that based on considerations such as geology, demographics, levels of precipitation, and depth to groundwater the NTS provided the best location for disposal. Also, the results of treatability studies conducted on the vitrified waste form indicate that the vitrified waste fully satisfies current NTS waste acceptance criteria and in general would provide a high level of long term protectiveness when disposed at the NTS.

Issue 15 - FEMP Waste Disposal Program

On June 21, 1994, DOE received a package of 174 postcards from Citizen Alert. Three additional postcards were received on July 5, 1994. The majority of the postcards were from concerned citizens of Nevada expressing their comments related to the shipment and disposal of Fernald waste at the NTS. One of their comments stated that, "...the more than 300,000 cubic yards of radioactive waste consisting of uranium, thorium and radium among other radionuclides, should be kept on-site in containers adequate to protect the local populace. Nevadans should not be required to accept additional risk on top of that already present at the Nevada Test Site." (Commentors: P1-P177)

Response: As part of the FEMP Waste Disposal Program, disposal of waste at the NTS is only one of several disposal locations being considered for waste resulting from the remediation of the Fernald site. Other disposal locations include both on-site disposal and commercial facilities.

The overall remediation of Fernald is expected to generate over 2.6 million cubic yards of waste requiring treatment and/or disposal. Of the estimated 2.6 million cubic yards, 1.4 million cubic yards are to be managed at the Fernald site, 900,000 cubic yards are to be shipped to commercial facilities, and 300,000 cubic yards may be shipped to the NTS (including approximately 5580 cubic yards of the Operable Unit 4 remedial wastes). Therefore, only about 10 percent of the waste from the remediation of Fernald might be shipped to the NTS. Additionally, these shipments would occur over a projected 30 year period.

Currently, Fernald is shipping low-level waste to the NTS at a rate of about 18,000 cubic yards of waste per year (based on the most recent 6 year average). The projected rate for disposal of the Fernald remedial waste at the NTS is estimated at a rate of approximately 10,000 cubic yards per year, with the highest estimate for a single year being approximately 16,000 cubic yards for 1995.

Furthermore, the 300,000 cubic yard estimate is a highest case estimate which, in reality, may not happen. Fernald is marring an effort to minimize waste generation and to explore other disposal options, thereby minimizing waste requiring shipment to the NTS, as well as other locations. Disposal of waste at the NTS is utilized only when these options have been evaluated and determined unfeasible. These minimization efforts include recycling, decontamination for free-release of material, volume reduction through treatment, disposal

of the waste on-site, and use of commercial disposal facilities.

Despite these efforts, the Operable Unit 4 FS/PP-DEIS has concluded after a detailed evaluation that approximately 5580 cubic yards of silo residues are more appropriately disposed at the NTS. This is driven by several factors, including the location of the Fernald site over a sole-source aquifer (State of Ohio regulations prevent the establishment of a disposal facility over a sole source aquifer); the close proximity of the site to large populations and agricultural land; and the lack of commercial disposal facilities which may accept these wastes. As discussed in the Operable Unit 4 FS/PP-DEIS, these wastes include the treated residues from Silos 1, 2, and 3.

The State of Ohio recognizes that the final disposition of some Fernald wastes may be on site. In a letter written to the U.S. EPA, the State of Ohio said: "Large volumes of contaminated construction and demolition debris, soil, fly ash and bottom ash, and possibly some solid waste will have to be disposed onsite at Fernald."

The disposal of some wastes at the NTS is one part of a balanced waste management effort for the Fernald remedial activities. Although Fernald is committed to the minimization of wastes and finding alternative disposal options for its wastes, Fernald proposes to rely on the NTS for disposal of certain wastes.

Issue 16 - Evaluation of Transportation Risks

On June 21, 1994, DOE received a package of 174 postcards from Citizen Alert. Three additional postcards were received on July 5, 1994. The majority of the postcards were from concerned citizens of Nevada expressing their comments related to the shipment and disposal of Fernald waste at the NTS. One of their comments stated that, "Transportation risks need to be thoroughly evaluated. (Commentors: P1-P177)

Response: The FS/PP-DEIS for Operable Unit 4, Section 4, contains a complete detailed analysis of all the remedial alternatives evaluated for off-site transportation of wastes, which included both long-term and short-term risks. The preferred remedy for Operable Unit 4 involves the transportation of the treated silo residues to the NTS by a combination of rail and truck. The material would be shipped exclusively by use of rail from the FEMP to Las Vegas, Nevada [a distance of 3562 km (2270 mi)], then by truck from Las Vegas to the NTS [179 km (111 mi)].

The FS/PP-DEIS for Operable Unit 4, Appendix D, contains a detailed discussion of the long-term and short-term risks associated with each remedial alternative which underwent detailed analysis. The RADTRAN IV computer code was used to evaluate potential short-term risks, including risks to the public during the transportation of the vitrified Silos 1, 2 and 3 material to the Nevada Test Site Through Sandia National Laboratory's TRANSNET system, RADTRAN IV simulates the transportation route, the length of time members of the public are exposed to radiation, and the dose equivalent delivered for the trip. This exposure is to members of the public sharing the road with the truck, people living along the rail and truck route, and people encountering the truck at truck stops The alternatives call for packaging the treated material in metal boxes meeting U.S. Department of Transportation packaging requirements of 49 CFR Part 173 The radiological impacts associated with the transportation of the waste to the NTS for disposal are summarized in Table C 4-2

TABLE C.4-2

IMPACTS TO THE PUBLIC DURING TRANSPORTATION OF VITRIFIED SILOS 1, 2 AND 3 WASTE TO THE NTS

Transportation to the Nevada Test Site

| | Transportation to the nevada rate bree | | |
|--|--|------------------------------|--|
| ESTIMATED IMPACT | Vitrified Silos 1 and 2 Material | Vitrified Silo 3 Material | |
| Routine Transport | | | |
| RME Individual dose (mrem) | 0.0085 | 0.00014 | |
| Risk-ILCRb | 8.32x10-10 | 1.71x10-11 | |
| Transportation Accidents | | | |
| Public dose from radioactive material releases following true accident, (person - rem) | 1.9x10-5 ck | 3.8x10-6 | |
| Public dose from radioactive material releases following trainaccident, (person - rem) | 0.026 in | 0.0053 | |
| Truck Associated Injuriesa | 0.013 | 0.0068 | |
| Truck Associated Fatalitiesa | 0.0014 | 0.00074 | |
| Train Associated Injuriesa | 0.15 | 0.077 | |
| Train Associated Fatalitiesa | 0.038 | 0.020 | |

a Nonradiologial impacts.

b ILCR - Incremental Lifetime Cancer Risk Above Background.

The estimated dose exposure and subsequent risks were calculated and reported as an incremental lifetime cancer risk (ILCR) to the public from the transportation of the vitrified Silos 1, 2 and 3 material to the Nevada Test Site. Consistent with the goals of CERCLA, it is desirable to have the risks resulting from remediation to fall within all ILCR range of $1 \times 10-6$ to $1 \times 10-4$ above background. For example, if a member of the public has an additional 1 chance in 1,000,000 of contracting cancer due to exposure to radiation during transportation, the probability of developing cancer is expressed as a $1 \times 10-6$ (1 in 1,000,000) risk. As presented in Table C.4-2, all short-term risks from exposure to radiation meet these criteria.

In addition to risks from the radiological exposure from the transportation of Silos 1, 2 and 3 material to the NTS, accidental injuries and fatalities are predicted to occur because trucks and/or trains would be used for material transportation to the Nevada Test Site. The following risk coefficients below were used to evaluate non-radiological risks to truck drivers and rail crews:

| Driver/Crew | Truck | Rail |
|-------------|------------|-------------------|
| injury/mile | 4.1 x 10-8 | $4.6 \times 10-6$ |
| death/mile | 2.1 x 10-9 | $4.6 \times 10-8$ |

Likewise, the following risk coefficients presented below were used to evaluate non-radiological risks to the public:

| Public | Truck | Rail |
|-------------|-------------------|-------------------|
| injury/mile | $1.2 \times 10-7$ | $6.8 \times 10-6$ |
| death/mile | 1.3 x 10-8 | $1.8 \times 10-6$ |

It should be noted that the risk coefficients for truck and rail transport are not strictly comparable, since far more waste is transported per mile of rail transport than per mile of truck transport. These risks parameters were used consistent with standard risk calculation methodologies as identified in the Final Risk Assessment Work Plan Addendum, (June 1992), which referenced the aforementioned published statistics by the U.S. Department of Transportation Federal Highway Administration3 and U.S. Department of Transportation Federal Railroad Administration.4

As before, RADTRAN IV computer code was utilized to calculate the short-term impacts of injuries and fatalities. These impacts are also presented in Table C.4-2 for the transportation of Silos 1, 2 and 3 to the Nevada Test Site.

RADTRAN IV also assesses the impacts from accidental releases of the radioactive material in the transport containers. The code assesses the total impacts for eight accident severity categories. It assesses collective radiological impacts to the public from direct radiation exposure from contamination on the ground, inhalation of contaminants in a plume and resuspended from the ground, direct radiation exposure from contaminants in a plume, and ingestion of food grown in the contamination area. The impacts from a single truck and train accident are included in Table C.4-2.

Issue 17 - Socioeconomic to the Waste Receptor Community

On June 21, 1994, DOE received a package of 174 postcards from Citizen Alert. Three additional postcards were received on July 5, 1994. The majority of the postcards were from concerned citizens of Nevada expressing their comments related to the shipment and disposal of Fernald waste at the NTS. One of their comments stated that, "Socioeconomic impacts on the receptor community should be thoroughly evaluated and balanced against the desires of Ohio to move Fernald waste." (Commentors: P1-P177)

Response: The importance of evaluating the socioeconomic impacts of the Operable Unit 4 Remedial Action Alternatives on affected off-site locations is recognized by DOE. It is DOE's view that this issue has been adequately evaluated in the Operable Unit 4 FS/PP-DEIS.

Section 4.0 of the Operable Unit 4 FS/PP-DEIS provides a thorough discussion of the alternatives. For the alternatives that consider disposal at the NTS, impacts on socioeconomics was evaluated.

- 2U.S. Department of Energy, June 1992, "Risk Assessment Work Plan Addendum," U.S. Department of Energy Fernald Field Office, Fernald, Ohio.
- 3U.S. Dept. of Transportation Federal Highway Administration, Office of Motor Carriers, 1986, Accidents of Motor Carrier of Property, Publication No. FHWA-MC-88-008, DOT, Washington, DC.
- 4U.S. Dept. of Transportation Federal Railroad Administration, Office of Safety, 1988, Accident/Incident Bulletin, Publication No. 157, DOT, Washington, DC.

Population demographics, land use of areas adjacent to the site, and potential risks to the surrounding population are discussed. In addition, impacts on groundwater, soil and geology, biotic resources, etc., are also presented.

Additional discussion of the NTS is also provided in Appendix B of the Operable Unit 4 FS/PP-DEIS, Description of Process Options and Technologies. This discussion provides additional detail on the natural and socioeconomic characteristics of the NTS and the surrounding area. This information formed the basis for the impacts presented in Section 4.0 of the Operable Unit 4 FS/PP-DEIS.

Additionally, on August 10, 1994, DOE published a Notice of Intent to prepare a site-wide EIS for NTS (59 FR 40897). This notice invites the public to participate in the scoping process for the NTS EIS.

Issue 18 - Disposal of DOE Waste at the Nevada Test Site

On June 24, 1994, DOE received comments from a member of the Citizens Advisory Board for Nevada Test Site Programs which expressed concerns over the current decision process for considering DOE waste for disposal at the NTS. More specifically, the comment stated as follows:

The shipments of waste from Fernald are the first of potentially many other shipments to the NTS. Rather than marring decisions on a piecemeal basis, we want to see the full picture before we are asked to mane decisions on individual pieces. That is, we want to first consider the total impact of all of the waste that is being considered for disposal at the NTS. Following that, we want to consider each individual piece."

(Commentor: O)

Response: A Notice of Intent to prepare a site-wide EIS for the NTS was published on August 8, 1994. The purpose of this Notice is to invite the participation of federal, state and local agencies, affected Indian tribes, and other interested persons in the process DOE will follow to solicit public comments on the proposed scope and content of the NTS EIS. The site-wide EIS will address the impacts of all waste disposal activities at the NTS. Shipments of waste generated from the cleanup of Operable Unit 4 are not proposed to begin until after the expected completion of the NTS site-wide EIS.

Issue 19 - Funding for Technical Oversight and Impact Mitigation

On June 24, 1994, DOE received comments from the Citizens Advisory Board for Nevada Test Site Programs which expressed their belief that:

- (a) funds should be provided for technical oversight of waste management activities.
- (b) the State of Nevada and affected Counties are entitled to impact mitigation payments as compensation for costs arising from management of this material. (Commentor: 0)
- Response: (a) The first issue regards funding for technical oversight. DOE currently has a program established for providing such funds. This program is detailed in an "Agreement in Principle, with the State of Nevada, one of several such agreements between DOE and the states in which DOE facilities are located. This agreement includes the provision of funding for technical oversight by the State of Nevada for waste management activities at the NTS.
- (b) The second issue is related to providing impact mitigation payments for management of waste in Nevada to

the State of Nevada and affected counties. Mitigation payments are associated with actions whose implementation will have significant impact on human health and the environment. Since no significant impacts are expected to result from the transportation and disposal of the vitrified Operable Unit 4 waste at the Nevada Test Site, no mitigation payments for management of the waste in Nevada are anticipated at this time.

C.5.0 SUMMARY OF COMMENTS NOT RESULTING IN ISSUES

Commentors A, B, D, G, H, and J inquired as to the possibility of covering the silos and ensuring pollution prevention measures are implemented during remediation. Through the remedial design process, appropriate measures will be evaluated, utilized, and monitored to maintain air emissions resulting from all remedial actions at or below the regulatory requirements.

Commentors A and H wanted assurance that waste from other sites would not be brought to Fernald's vitrification facility to be treated nor stored at the FEMP for future disposition. At this time, no plans have been made to treat waste from other DOE sites through the Operable Unit 4 Vitrification Facility or store materials at the FEMP. However, as part of a treatability study under the Uranium Soils Integrated Demonstration program, DOE is considering a program that would involve importation of uranium-contaminated soil samples from Portsmouth, Ohio to be tested at Fernald and returned to the point of origin. This study would be conducted as an extension of the current Minimum Additive Waste Stabilization (MAWS) program, which is part of Operable Unit 4 remediation program. These tests are an essential component of FEMP's ability to conduct necessary research in support of DOE technology development.

The purpose of doing this test work is to make use of the investment which DOE has already made in equipment and experience at Fernald; to produce valuable remediation information for a nearby Ohio site; and to avoid duplication of the resources already available at Fernald.

The pilot-scale soil decontamination work at the FEMP is part of DOE's Uranium Soils Integrated Demonstration, a DOE Office of Technology Development program aimed at developing and applying new and enhanced technologies by demonstrating them at one test site.

Currently, a proposed test plan is being circulated for review within DOE and FERMCO management to solicit comments on approach, feasibility and acceptability. No action has been taken or will be taken without stakeholder input.

Commentors D and G wanted to suggest the possibility of setting up a trust fund for monitoring and maintenance of the on-property disposal facilities. A trust fund would not be a viable option due to the manner in which money is budgeted and allocated to the FEMP cleanup. The United States Congress annually reviews and approves the funding that the FEMP will receive through the DOE for remediation activities. A trust fund which would cover the cost of future routine operations and maintenance would not be viable under the current budgetary process.

Commentor A asked how the vitrified silo residue waste form could emanate radon at the same rate as building materials, when the waste itself is much more radioactive. She also requested clarification on the interim storage process. The glass matrix of the vitrified Operable Unit 4 waste form retains radon much more efficiently than porous building materials such as concrete and masonry. Therefore, the Operable Unit 4 vitrified material releases radon at a similar rate of building materials despite the greater quantity of radon emanating radionuclides contained within the vitrified waste form.

Contaminated soil and debris would either be processed in accordance with the selected Operable Unit 5 (Environmental Media) and Operable Unit 3 (Production Area) remedy identified in the Operable Unit 5 and Operable Unit 3 ROD or placed in an interim storage facility to await the finalization of the disposal decisions for soils and debris under Operable Unit 5 and Operable Unit 3. The interim storage would be managed pursuant to the approved work plan for Removal Action 17 - (Improved Storage of Soil and Debris).

The decision regarding the final disposition of the remaining Operable Unit 4 contaminated soil and debris has been placed in abeyance to take full advantage of planned and in-progress waste minimization treatment

processes. Further, this FEMP remedial management strategy enables the proper integration of disposal decisions on a sitewide basis. As planned treatment facilities become available under Operable Units 3 and 5 remedial actions, full consideration would be given to applying these systems to the inventoried contaminated materials from Operable Unit 4. Following the application of available waste minimization processes, the remaining Operable Unit 4 contaminated soil and debris would be disposed consistent with the selected remedies for Operable Units 5 and 3, respectively.

Commentor D wanted to know if the 250 acres calculated to be disturbed during the implementation of the preferred alternative for Sub 2C included loss of habitat. The 250 acres discussed in the Feasibility Study Report for Operable Unit 4 represents the cumulative sitewide acreage of land that will be disturbed as a result of the implementation of all five operable unit's preferred remedial actions. An estimated 220 acres out of the total 250 acres would be lost in the long term, with the remaining 30 acres only rendered temporarily unusable during the implementation of the sitewide remedial actions. Therefore, only 220 acres would be permanently committed as a result of implementing these remedial alternatives.

The State of Nevada (Commentor E) noted that," . . . the cost estimates of long-term storage/disposal of mixed waste at the NTS were not properly accounted for in the Draft EIS. The assumptions, for example, under which storage/disposal of mixed waste at the NIS could be considered "free" when compared to a commercial facility, were not presented in the document. The cost for disposal of FEMP waste at the NTS are incurred by the FEMP. NVO-325 (Nevada Test Site Defense Waste Acceptance Criteria, Certification, and Transfer Requirements), Section 3.5 discusses the methods of payment which generators will use to cover the cost of disposal operations for their waste at the NTS. Specifically, NVO-325 states ". . . disposal charges are based upon the estimated volumes listed on their (generator's) "Three-Year Waste Shipment Forecast multiplied by the corresponding disposal charge per cubic foot. . ."

The "Three-Year Waste Shipment Forecast" is prepared annually by the generator and it estimates the quantity of waste to be shipped to NTS by that generator each year for the next three years. These forecasts are then used by the NTS to project operating costs for operations related to disposal of the waste for the upcoming years. Therefore, although the NTS disposal site is a non-commercial, non-profit government facility, the cost for operations is funded by the generators and is not provided "free of charge." It should be noted that, as stated in the response to Issue 4, the Opaable Unit 4 by-product material for disposal at the NTS is not mixed waste.

Commentor B questioned how NEPA was being addressed within these documents. More specifically, how NEPA volumes were being integrated into the CERCLA process for the Operable Unit 4 FS/PP-DEIS. When the Operable Unit 4 EIS process was initiated, it was DOE's policy to integrate the NEPA requirements into the procedural and documentation requirements of CERCLA whenever practicable. On June 13, 1994, the Secretary of Energy modified DOE's approach to National Environmental Policy Act (NEPA) compliance for actions taken under the authority of CERCLA. As a general policy, DOE will now rely on the CERCLA process for review of remedial actions to be taken under CERCLA, incorporating NEPA values into CERCLA documents to the extent practicable. DOE may choose, however, to integrate the NEPA and CERCLA processes for specific proposed actions. For Operable Unit 4 at the FEMP, DOE has chosen to prepare integrated CERCLA/NEPA documents. This decision was based on the longstanding interest on the part of local stakeholders to prepare an EIS on the restoration activities at the FEMP and on the recognition that the draft document was issued and public comments received. Therefore, an integrated Feasibility Study/Proposed Plan - Final Environmental Impact Statement (FS/PP-FEIS) has been completed which evaluates alternatives for the treatment and disposal of radioactive residues contained in storage silos at FEMP.

In accordance with both CERCLA and NEPA processes, these documents are made available to the public for comment. Public involvement is an important factor in the decision-making process for site remediation. Public comments will be considered in the selection of remedy for each operable unit, which will be presented in a ROD. Applying the integrated approach for CERCLA and NEPA, DOE plans to prepare and issue a single ROD to be signed by both DOE and EPA. The contents of the documents prepared for the remedial actions at the FEMP are not intended to represent a statement on the legal applicability of NEPA to remedial actions conducted under CERCLA.

Commentor Q provided twenty comments on the Proposed Plan. Some of these continents were addressed in the

issue discussions presented in Section C.4.0 of this document. The remaining comments were basically requests for clarification of the technical content of the document and did not have significant impact on the document. The comments are distinguished by the letter and the response to the comments immediately follows.

(a,1) Comments: The responses to Comments "a" and "1" were similar in content and, therefore, have been combined. The comments are related to the differences in cost and implementation between alternatives with the same treatment technologies. The commentor stated that". . . there are variances in the capital cost for the same treatment alternatives with the only difference being on-site versus off-site disposal. What is the source of this variance? Furthermore the commentor stated: ". . .comparison of remedial alternatives, state differences in implementing identical treatments with different disposal options. Is this difference related to transportation issues for off-site rather than on-site? Please explain these differences. Also Subunit C lists no treatment for all alternatives; please demonstrate why no treatment is acceptable.

Response: The variances of the capital costs are primarily due to the difference in the disposal methods. The on-site disposal alternative includes the capital costs associated with the construction of a disposal vault. The off-site alternative has no capital cost associated with the construction of the disposal vault, but does include capital costs associated with the transportation and disposal of the waste at the off-site disposal facility. The implementation of these alternatives is also affected by the same factors.

No treatment response actions were utilized in the development of alternatives for Subunit C waste (i.e., soils and debris). This decision is consistent with the FEMP site-wide waste management strategy. This strategy is designed to coordinate the disposal of similar waste between operable units. From a site-wide perspective, the estimated quantity of soils and debris requiring management by Operable Unit 4 in comparison with the total estimated quantity of soils and debris to be managed by Operable Units 5 and 3 respectively, is quite small. Therefore, as opposed to Operable Unit 4 developing its own treatments methods for soils and debris, the disposition of these wastes will be integrated with the disposal methods and any treatment methods developed by Operable Units 3 and 5.

(b,d) Comment: The responses to Comments "b" and "d" were similar in content and, therefore, have been combined. These comments are related to post-remediation monitoring and site reviews for alternatives which include on-property disposal. The commentor asked: ". . .EPA would review on-property disposal every five years in accordance with CERCLA requirements. Who and how often would a review be performed in other years? and also asked: "Post remediation O&M cost are estimated over a thirty year period. What about the remaining years for which this material will require monitoring?"

Response: The EPA requires a five-year review under the CERCLA as follows ". . .if a remedial action is selected that results in hazardous substances, pollutants, or contaminants remaining at the site above levels that allow for unlimited use and unrestricted exposure, the lead agency shall review such action no less often than every five years after initiation of the selected remedial action." The on-property disposal alternatives for Operable Unit 4 include the five-year reviews. The on-property disposal facility for the Operable Unit 4 materials would be designed to preclude the need for active operation, maintenance, and monitoring. However, during the active operational phase of the overall FEMP site remedial activities (approximately 30 years), the disposal facility will be monitored. It is anticipated that such operations, maintenance, and monitoring and associated costs would not be warranted (i.e., no water infiltration will have been observed) beyond that timeframe.

The Operable Unit 4 selected remedy has adopted preliminary soil cleanup levels with exhumed soils being placed into on-property storage, pending the establishment of final remediation levels and a disposition strategy through the Operable Unit 5 Record of Decision (ROD). The Draft Operable Unit 5 ROD is scheduled for submittal to the USEPA and OEPA on July 2, 1995. Since this soil disposition strategy has been adopted, it is not considered appropriate to specify in the Operable Unit 4 ROD the long-term operation, maintenance and monitoring requirements for any residual concentrations of hazardous substances in soils in the Operable Unit 4 footprint.

The Operable Unit 5 ROD will establish final remediation levels for soil and the associated long term operation, maintenance, monitoring and institutional requirements for the site. The scope and duration of

these requirements will be consistent with the contemplated future land use for the FEMP property and the final remediation levels documented in the Operable Unit 5 ROD. Active operation, maintenance and monitoring for the soils staged in the interim storage facility are contemplated as part of the Operable Unit 4 remedy.

(c) Comment: "There is no mention of retri[e] vability of the materials which would be disposed of in the on-site dispasal vault. Is this option being considered, and if not, why?"

Response: The on-property disposal facility is designed with an intruder barrier and permanent markings to inhibit purposefill or inadvertent human intrusion of the facility's engineered protective features and to eliminate water infiltration. This design is utilized to provide permanent disposal of the wastes and does not include a means to readily retrieve the waste. Designing a means to easily retrieve the waste would compromise the integrity of the cap and would present an easier access for intrusion into the disposal facility.

(e) Comment: "Alternative 2B and 4B have an identical post remediation cost, with Alternative 4B being untreated. Please explain how cost can be the same for treated versus untreated materials disposed in an on-site vault?"

Response: Post-remediation cost cover the costs associated with the monitoring and maintenance of the disposal facility. The monitoring and maintenance requirements and the disposal facilities for both alternatives are the same. Therefore, the post-remediation cost associated with these activities are also the same.

(f) Comment: "There is discussions of interim storage. What is the estimated time for this interim storage?"

Response: The use of interim storage is identified for Subunit C alternatives waste only. Interim storage would be utilized only if the waste could not immediately be managed by the remedial alternatives selected for Operable Units 3 and 5. If interim storage is required, the duration of the storage would be contingent upon the schedule for implementation of the preferred remedy identified in the Operable Units 3 and 5 ROD. The interim storage would not exceed the date for final remediation of the FEMP site which is currently estimated to be completed in 30 years.

(g) Comment: "Alternative 2C states that the contaminated materials would be placed in bulk (without packaging) into the on-site disposal vault. Please expand on why this material would not be packaged and state the advantages/disadvantages of packaged versus unpackaged."

Response: The soils and debris considered for disposal into the disposal vault would be contaminated with relatively low levels of contamination. The disposal facility for the contaminated material from Alternative 2C would be designed to be protective of the environment without the use of packaging. The use of bulk disposal eliminates the unnecessary cost of the packaging and also reduces the cost of construction by requiring a much smaller disposal facility.

Comment: "It is stated that non-porous materials will be released from the site as uncontaminated per DOE Order 5400.5. Will this material be checked for contamination prior to release or just assumed to be uncontaminated and release?"

Response: As per DOE Order 5400.5, any material which has been used or stored in a radiation area is to be considered potentially contaminated. Prior to free-release of any potentially contaminated material, the material will be surveyed to determine whether the removable or total surface contamination is within specific limits as established in DOE Order 5400.5, NRC Regulatory Guide 1.86, and FEMP site procedures. The establishment of these limits is based on the primary objective to prevent an effective dose equivalent to the public in excess of 100 mrem per year. This standard is considered protective of public health and the environment.

(i) Comment: "Will wastewater generated during remediation be treated for non-radioactive contaminates prior to discharge in the Great Miami River? To what extent will radioactive and non radioactive elements be

removed prior to discharge?"

Response: All waste water generated at the FEMP, including waste water generated during Operable Unit 4 remedial activities, is subject to compliance with the FEMP National Pollution Discharge Elimination System (NPDES) permit. The NPDES permit limits the amount of contaminants, both radioactive and non-radioactive, which may be discharged through waste water effluent into the environment. In compliance with the NPDES permit, all waste water generated from the remedial activities for Operable Unit 4 will be treated to comply with the FEMP NPDES permit standards.

(j) Comment: "A material variance in the cost associated with Subunit C exist between 3C.1 and 3C.2 with the only apparent difference being 3C.1 disposal at NTS and 3C.2 at Envirocare in Utah. Please explain this variance and if this is partially due to more stringent requirements at NTS, should these more stringent requirements also be required at a commercial facility? Which requirements is more protective? It is also stated that an exemption from DOE Order 5820.2A (this is transposed as 5280.2A in document, page 56) is needed to dispose at a commercial facility; has this been granted?"

Response: The variance in the cost between Alternative 3C.1 and 3C.2 is primarily due to the elimination of packaging for the Permitted Commercial Disposal Facility as opposed to the use of packaging for the NTS. The elimination of the purchase cost of the packaging and the reduction of required transportation significantly decreases the costs of Alternative 3C.2 as opposed to 3C.1. The NTS currently does not accept waste in bulk form (i.e., unpackaged railcar) and therefore, the disposal alternative for the NTS does not recognize the same cost savings. Because both disposal facilities operate within their permits, and the environments in which they are located are similar, both disposal facilities are considered equally protective.

An exemption from DOE Order 5820.2A, which excludes the use of commercial disposal facilities for DOE waste, has not been specifically pursued for the disposal of Operable Unit 4 remedial wastes. The evaluation of the alternatives in the FS/PP-DEIS, indicated that other alternatives were preferred over the alternatives which included the Permitted Commercial Disposal Facility. Therefore, a request to grant an exemption from this DOE Order was not required. However, exemptions from this order have been granted and commercial disposal facilities have been utilized for other FEMP wastes.

(c) Comment: "Will notification of these shipments be given to the areas involved in the transportation routes for both rail and truck, and what precautions for protection will be employed?"

Response: Response to this comment is provided in Issue 5 on page C-4-20.

(m) Comment: "Is there a potential for failure of the vitrified material has the radionuclides trapped continue to decay, and if so, what is that risk?"

Response: The weathering behavior of volcanic glass (a natural analog to the Operable Unit 4 vitrified product) can provide some measure of the long-term stability and durability of the vitrified product. Only very thin weathering rinds develop on volcanic glass over a period of several million years. The slowness in the overall degradation of a glass grain suggests that the diffusion coefficient or leachability index would remain relatively unchanged over time. Data on the long-term stability of vitrified material are not available, and the life expectancy of the vitrified product is difficult to estimate from short-term leach rates. However, on the basis of the longevity of volcanic glass and diffusion calculations, the vitrified product would be expected to withstand direct environmental exposure for thousands of years. Furthermore, past studies have shown that the decay of radioactive materials do not affect the durability of the vitrified product.

(n) Comment: "It states that the capital cost associated with the on-site disposal facility has been removed. Where is (will) this cost be accounted for?"

Response: This comment refers to a sentence in the Proposed Plan (page 67, line 6) which was erroneous and scheduled to be deleted from the text. However, this deletion was inadvertently overlooked and the sentence was left in the text. The capitol cost of the on-site disposal facility is included in the total estimated cost of the preferred remedy. This cost is identified in Table 9-1 of this document.

(o) Comment: "Line 14, page 67 reads "...results in significant a reduction in the volume...," this would read better if the "a", preceded significant/rather than follow."

Response: This comment is duly noted. However, it has no significant impact on the document.

(p) Comment: "Please define the following statement (line 16, page 67) utilize permanent solutions to the maximum extent practical. What viable permanent solutions presently exist?"

Response: The intent of the statement" . . .permanent solutions to the maximum extent practical . . " alludes to the fact that, based on available technology, this remedy provides the most feasible and permanent solution for the remediation of Operable Unit 4. A potential remedial alternative's ability to achieve long term permanence is one of nine criteria used to evaluate a remedy in terms of the risk remaining at the site after response objectives have been met. The primary focus of this evaluation is the extent and effectiveness of the controls that may be required to manage the risk posed by treatment wastes.

As discussed in the Operable Unit 4 Feasibility Study and Proposed Plan, the preferred remedy (removal, vitrification of the waste and offsite disposal at the Nevada Test Site) would be the most effective based on treatability studies conducted on the silo residues which demonstrated that vitrification would be effective in reducing radon emanation, radionuclide leachability, and significantly reducing the residue volume by approximately 50 percent. Off-site disposal at the NTS would provide a greater certainty than on-property disposal over the long term that the treated residues would not affect human health and the environment.

(q) Comment: "Basis for stating long-term environmental impacts of permanent disposal at NTS are minor and no long-term impacts of biota expected from disposal activities at NTS. It is stated that to reduce U-238 to essentially background is not feasible; it also states that it is assumed that the federal government retain ownership of the FEMP site to consider clean-up protective. While I do not have a problem with these statements, it does bother me that no formal statement has been made publicly concerning this. These two statements present future land use constraints which must be addressed. Why hasn't the DOE adopted a formal position concerning this issue and communicated this to both the Fernald Citizens Task Force and the community?"

Response: The DOE and the EPA recognize that future land use for the FEMP site is currently under consideration by the Fernald Citizens Task Force and is actively involved in and supports this effort. However, due to the stipulations of the Amended Consent Agreement, Operable Unit 4 is required to put forth a remedy for cleanup of soils within the operable unit boundary prior to completion of the Fernald Citizens Task Force effort.

As discussed in the Proposed Plan, Section 5.4.1, the preferred remedy for Operable Unit 4 requires cleanup of contaminated soils to the proposed remediation levels presented in Table 5-2. In addition to this, it is indicated that these cleanup levels for soils may be adjusted to lower values, if necessary, to insure protectiveness of human health and the environment. The level of protectiveness required by the soils will be dictated by the final land use selected for the entire FEMP site, including that for Operable Unit 4, by the Citizens Task Force, and the ongoing feasibility study modelling efforts being performed by Operable Unit 5. Factoring in the Fernald Citizens Task Force recommendations, Operable Unit 5 will evaluate and determine the final cleanup levels required for soils on a site-wide basis. Accordingly, the Operable Unit 4 FS/PP-DEIS recommends that the decision for final disposition of the contaminated soils be put in abeyance until the Record of Decision for Operable Unit 5 is issued, at which time the final soils cleanup levels will be established.

- (r) Comment: "Line 13, page 76 reads"...would not be...", should that read ... would not be..."?
- Response: This comment is duly noted. However, it has no significant impact on the document.
- (s) Comment: "It states the on-site, above-grade disposal facility would be designed for a 1000 year life with no active maintenance. What is the half-lives or duration for which the radionuclide and chemical contaminants are a threat to the environment; do they exceed 1000 years? Also explain why no active

maintenance is assumed for 1000 years?

Response: The half-lives of the radioactive constituents in the Operable Unit 4 waste range from 3 to 4 days for Radon-222 to over 1.4×1010 years for Thorium-232 well in excess of 1000 years.

On-site disposal of contaminated soils and debris in an above-grade disposal facility was evaluated in the Operable Unit 4 Feasibiliq Study (FS) and also presented in the Proposed Plan (PP). For purposes of the FS/PP, this disposal facility would be designed for a life of 1000 years. This vault would be designed to preclude the need for long-term active maintenance for the duration of its design life of 1000 years. An assessment of the risks to human health, presented in Appendix D of the Operable Unit 4 FS, indicates that for the extended trespasser the residual risk from soil remaining in Operable Unit 4 in addition to risks posed by disposal of contaminated soils and debris in this facility would be well within the required risk range of 1 x 10-4 to 1 x 10-6. However, it should be noted that the final disposition of soil and debris will be determined by the Records of Decision (RODs) for Operable Units 3 and 5. In accordance with the requirements of CERCLA, the Operable Units 3 and 5 RODs will define the appropriate level of protectiveness required for final disposition of Operable Unit 4 debris and contaminated soil respectively.

(t) Comment: "Has an exemption to the Ohio solid waste facility requirement been requested, and if not when will such a request be made? Also line 28, page 79, would read better if "the" or "a" were added to precede disposal. (For disposal facility on the FEMP site.)

Response: Operable Unit 4 will not be creating a new solid waste disposal unit for management of Operable Unit 4 remediation waste as part of the Operable Unit 4 preferred remedy. Rather, the decision to treat/dispose of Operable Unit 4 wastes on site will be part of the Operable Units 3 and 5 RODs, since the disposition of Operable Unit 4 demolition debris and soils for remediation will be deferred to those respective operable units. Therefore, compliance with the Ohio siting requirement is not germane to the Operable Unit 4 FS/PP-DEIS.

Discussions with the EPA and OEPA have taken place regarding exemptions and possible waiver to this requirement. At this time, the issue of technical exemption under Ohio statute, versus ARAR waiver by EPA has not been resolved.

The editorial comment on the text contained in Line 28, Page 79, has been noted. However, it does not have any impact on the document.

The Ohio EPA (Commentor R) noted that DOE should attempt to incorporate pollution prevention activities whenever possible during the design and operation of the OU4 remedial action system. In addition, the Ohio EPA commented that all available methods to reduce or eliminate discharges from the treatment system should be considered during the design of the system. It is DOE policy, in accordance with Executive Order 12856, whenever feasible to apply pollution prevention and waste minimization principles into the design and operation of all its facilities. The DOE is committed to employing all available methods and techniques to minimize waste and/or eliminate discharges from remedial treatment systems in a manner protective of human health and the environment.

The Ohio EPA (Commentor P) stated that, . . . "The OU4 Proposed Plan is the culmination of efforts by U.S. DOE, Ohio EPA, and U.S. EPA to understand and develop a plan for mitigating releases to the environment from OU4. The alternative selected in the Proposed Plan will address potential and actual releases in a manner protective of human health and the environment." The DOE acknowledges the Ohio EPA comment and believes that the implementation of the preferred alternative identified in the Proposed Plan will address the remediation of the Operable Unit 4 area in a manner protective of human health and the environment.

The US EPA, Planning and Management Division (Commentor S) stated that, ... "the only comments on the record from our agency are those previously supplied to you by our Waste Management Division. At this point in time, given the requirements of NEPA and its implementing regulations, those comments will have to suffice as our agency's comments. Provided that the comments previously provided by our Waste Management Division are complied with, and further provided that facility in question is subsequently operated in full accordance with applicable local, State, and Federal requirements, it appears unlikely at this tune that any

significant adverse impacts on the environment can reasonably be foreseen." The DOE previously addressed the US EPA Region 5, Waste Management comments on the Operable Unit 4 FS/PP-DEIS in May 1994. These comments were satisfactorily resolved with the US EPA Waste Management Division at that time. Section 11 of this responsiveness summary details the significant changes required by the resolution of the US EPA Waste Management Division comments.

ATTACHMENT C.I

WRITTEN AND ORAL COMMENTS

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C.I WRITTEN AND ORAL COMMENTS

C.I.1 INTRODUCTION

The written comments received on the Operable Unit 4 FS/PP-DEIS during the March 7, 1994 - June 19, 1994 comment period and the verbal comments received during the March 21, 1994 public meeting at The Plantation in Harrison, Ohio are contained in this appendix. In addition, all late comments received as of July 5, 1994 are included in this appendix. Each specific comment letter, oral statement, and submitted attachments are referenced by an alphabetic identifier as noted in Table C.I.1-1. These comments are a formal part of the Administrative Record for this action.

TABLE C.I.1-1

FORMAL ORAL AND WRITTEN COMMENTS RECEIVED

| IT | EM COMMENTOR | | PAGE NUMBER | |
|---------------|---|-----------------|----------------|--------|
| EODWAL ODAL G | OMMENTED | | | |
| FORMAL ORAL C | OMMENTS | | | |
| А | Norma Nungester, resident and FRESH member | | C-I-8 | |
| В | Vicky Dastillung, resident and FRESH Vice President | | C-I-19 | |
| C | Lou Bogar, resident, Hamilton, Ohio | | C-I-20 | |
| D | Edwa Yocum, resident and FRESH Secretary | | C-I-28 | |
| FORMAL WRITTE | N COMMENTS | | | |
| E | Maud Naroll, State of Nevada, State Clearinghouse (Apri | 1 18, 1994) | C-I-31 | |
| F | Jack and Roberta Warndorf, resident, Okeana, Ohio | | C-I-34 | |
| G | Edwa Yocum, resident and FRESH Secretary, Harrison, Ohi | .0 | C-I-35 | |
| H | J. E. Walther, resident, Hamilton, Ohio | | C-I-36 | |
| I | Martha J. Raymond, Department Head, Technical Review Se Historic Preservation Office | rvices, Ohio | C-I-38 | |
| J | Lisa Crawford, resident and FRESH President | | C-I-40 | |
| K | Lawrence L. Stebbins, resident, Hamilton, Ohio | | C-I-41 | |
| L | Maud Naroll, State of Nevada, State Clearinghouse (Apri | | C-I-43 | ~ - 15 |
| М | James K. O'Steen, Director, Office of Hazardous Materia Department of Transportation | Is Technology, | U.S. | C-I-45 |
| N | William L. Vasconi, Acting Chairman, Nevada Test Site C Board | itizens Advisor | ry C-I- | -47 |
| 0 | Nevada Test Site Citizens Advisory Board | | C-I-48 | |
| P-1 | Nichole Davis, 1600 E. University #151, Las Vegas, NV 8 | 9119 | C-I-49 | |
| P-2 | Shellie Michael, 2800 S. Eastern #717, Las Vegas, NV 8 | 9109 | C-I-49 | |
| ITE | M COMMENTOR | | PAGE NUME | |
| P-3 | Lynn Rohl, P.O. Box 12303, Las Vegas, NV 89112 | | C-I- | -50 |
| P-4 | | | C-I- | |
| P-5 | Mark Michael, 2800 S. Eastern #717, Las Vegas, NV 8910 | 9 | C-I- | -51 |
| P-6 | Kathleen Guise, 4124 Seville St., Las Vegas, NV 89121 | | C-I- | -51 |
| P-7 | Jo Anne Moran, 3128 E. Flamingo #203, Las Vegas, NV 89 | 121 | C-I- | -52 |
| P-8 | Catherine A. McLaughlin, 1721 Howard Ave., Las Vegas, | NV 89104 | C-I- | -52 |
| P-9 | Nancy Gott, 3212 Brahns Dr., Las Vegas, NV 89102 | | C-I- | -53 |
| P-1 | 0 Rebecca Webber, 5070 River Glen Dr. #457, Las Vegas, N | V 89103 | C-I- | -53 |
| P-1 | 1 Tanya Carr, 2032 Shadow Brook Way, Las Vegas, NV 89014 | | C-I- | -54 |
| P-1 | 2 Jim Macklin, 5178 Silverheart Ave., Las Vegas, NV (no | zipcode provide | ed) C-I- | -54 |
| P-1 | 3 Cindy Weatherby, 1760 N. Decatur #69, Las Vegas, NV 89 | 108 | C-I- | -55 |
| P-1 | 4 Rebecca Heider, 6941 W. Forest Vista St., Las Vegas, N | V 89117 | C-I- | -55 |
| P-1 | 5 Troy Weatherby, 1760 N. Decatur #69, Las Vegas, NV 891 | .08 | C-I- | -56 |
| P-1 | 6 Abraham Hartman, 1872 Pasadena Blvd., Las Vegas, NV 89 | 115 | C-I- | -56 |
| P-1 | 7 Vicki Cassman, P.O. Box 72634, Las Vegas, NV 89170 | | C-I- | -57 |
| P-1 | 8 Art Goldberg, 14810 Living Desert Dr., Las Vegas, NV 8 | 9119 | C-I- | -57 |
| P-1 | 9 Jillian Beth Wright, 6435 Iorn Bark Lane (address prov | ided incomplete | e) C-I- | -58 |
| P-2 | 0 Linda Strange, 4830 Nara Vista Way #102, Las Vegas, NV | 89103 | C-I- | -58 |
| P-2 | 1 Ronnie Strange, 4830 Nara Vista Way #102, Las Vegas, N | V 89103 | C-I- | -59 |
| P-2 | 2 Mindy Brummett, 6397 Spring Meadow Dr., Las Vegas, NV | 89103 | C-I- | -59 |
| P-2 | 3 LaLori Rossi, 1929 Franklin Ave. (address provided inc | omplete) | C-I- | -60 |

| P-24 | Taryn Cunningham, 7383 Newerest Cir., Las Vegas, NV 89117 | C-I-60 |
|------|---|----------------|
| P-25 | Tiffany Brummett, 6397 Spring Meadow Dr., Las Vegas, NV 89103 | C-I-61 |
| P-26 | Janet Zimmerman, 1912 Spangle Dr., Las Vegas, NV 89108 | C-I-61 |
| P-27 | Janene Zimmerman, 1912 Spangle Dr., Las Vegas, NV 89108 | C-I-62 |
| P-28 | Patricia Bishop, 1400 S. Casino Ct. #19, Las Vegas, NV 89104 | C-I-62 |
| P-29 | Daniel J. Fedor, 185 Sweab, Las Vegas, NV 89115 | C-I-63 |
| P-30 | Michael Carrigan, 7217 Tempest Pl., Las Vegas, NV 89128 | C-I-63 |
| P-31 | Renee Halm, 1000 King Richard, Las Vegas, NV 89119 | C-1-64 |
| P-32 | | C-I-64 |
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| P-34 | | C-I-65 |
| P-35 | Ravon Rodriguez, 538 Kolson Cr. #"A" (address provided incomplete) | C-I-66 |
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| TIEM | COMMENTOR | NUMBER |
| D-36 | Carmen E. Rodriguez, 538 Kolson Cr. #"A" (address provided incomplete) | C-I-66 |
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| P-38 | | C-I-67 |
| P-39 | | C-I-68 |
| P-40 | Michelle Lynn Berry, 370 E. Harmon Apt. E310, Las Vegas, NV 89109 | C-I-68 |
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| P-42 | · 5 · · | C-I-69 |
| P-43 | | C-I-70 |
| 1 13 | unreadable) | C 1 70 |
| P-44 | Stan Greene, 7845 La Cienega, Las Vegas, NV 89123 | C-I-70 |
| P-45 | | C-I-71 |
| P-46 | Betty Hay, 1241 South 7th St., Las Vegas, NV 89104 | C-I-71 |
| P-47 | David Geerts, 3940 S. Algonquin Dr. #83, Las Vegas, NV 89119 | C-I-72 |
| P-48 | John Engle, 4441 Escondido St. Apt. #4205 (address provided incomplete) | C-I-72 |
| P-49 | Alison Orr, 7053 Cheerful Circle, Las Vegas, NV 89117 | C-I-73 |
| P-50 | David Gohas, P.O. 46204, Las Vegas, NV 89114 | C-I-73 |
| P-51 | Finu Norris-Coray, 4801 Spencer #56, Las Vegas, NV 89119 | C-I-74 |
| P-52 | Elizabeth Petit, 2362 N. Green Valley Parkway #141P, Henderson, NV 89014 | |
| P-53 | Sonja Swenson, 4444 Midway Lane, Las Vegas, NV 89108 | C-I-75 |
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| P-55 | | C-I-76 |
| P-56 | Kathy Granousky, 3355 Dakota Way, Las Vegas, NV 89109 | C-I-76 |
| P-57 | | C-I-77 |
| P-58 | Michael LoCorriere, 7201 W. Girard Drive, Las Vegas, NV 89117 | C-I-77 |
| P-59 | Sheri LoCorriere, 7201 W. Girard Drive, Las Vegas, NV 89117 | C-I-78 |
| P-60 | Breck Nester, 24252 Sparrow, El Toro, CA 92630 | C-I-78 |
| P-61 | Dana Robbins, 5028 S. Rainbow #101, Las Vegas, NV 89118 | C-I-79 |
| P-62 | Huy Phan, 3719 Central Park Circle, #4 (address provided incomplete) | C-I-79 |
| P-63 | Sandra Travez, 30 Tierra Buena Drive, Las Vegas, NV 89110 | C-I-80 |
| P-64 | Steve Zahn, 8305 Greshen, Las Vegas, NV (no zipcode provided) | C-I-80 |
| P-65 | Lisa Nunaq, 1009 Spire CNYN, Las Vegas, NV 89128 | C-I-81 |
| P-66 | Tim Jaqua, 3273 E. Flamingo #102, Las Vegas, NV 89121 | C-I-81 |
| | | |
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| ITEM | COMMENTOR | NUMBER |
| | | |
| P-67 | Shelli McKenney, 4640 Victoria Beach Way, Las Vegas, NV (no zipcode | C-I-82 |
| D 66 | provided) | G T 00 |
| P-68 | Carmen Davis, 6666 W. Washington #463, Las Vegas, NV 89107 | C-I-82 |
| P-69 | | C-I-83 |
| P-70 | Maribel McAdory, 2529 Pacific Avenue, Las Vegas, NV (no zipcode provided) | C-I-83 |

| P-71 | Merlinda Gollegos, 5625 W. Flamingo #2005, Las Vegas, NV 89103 | C-I-84 |
|--|---|---|
| P-72 | Chad Hunt, 8222 Beaverbrook Way, Las Vegas, NV 89123 | C-I-84 |
| P-73 | Barb Brentz, 1015 Franklin Avenue, Las Vegas, NV 89104 | C-I-85 |
| P-74 | Mayte Villanueva, 1805 Evelyn Avenue, Henderson, NV 89015 | C-I-85 |
| P-75 | James Min, 5315 Heatherbrook Circle, Las Vegas, NV 89120 | C-I-86 |
| P-76 | David Johnson, 3632 Hamlin, Las Vegas, NV 89030 | C-I-86 |
| P-77 | Laura Yada, 4770 Gym Road, Las Vegas, NV 89119 | C-I-87 |
| P-78 | Shannon Conners, 1213 Sloop Dirve, Las Vegas, NV 89128 | C-I-87 |
| P-79 | Sherri Caron, 3913 Courtside, Las Vegas, NV 89105 | C-I-88 |
| P-80 | Stevi Carroll, 6505 Burgundy Way, Las Vegas, NV 89107 | C-I-88 |
| P-81 | Margaret Bean, 3060 Ramrod, Las Vegas, NV 89108 | C-I-89 |
| P-82 | Patrice L. Harvey, 7412 Summa Crest Lane, Las Vegas, NV 89129 | C-I-89 |
| P-83 | Robin Wayne, 3400 Turquoise Road, Las Vegas, NV 89108 | C-I-90 |
| P-84 | George A Bean, 3060 Ramrod Street, Las Vegas, NV 89108 | C-I-90 |
| P-85 | Robert Pierson, 2974 Liberty Avenue, Las Vegas, NV 89121 | C-I-91 |
| P-86 | Tim Bartlett, 4504 Fireside Lane, Las Vegas, NV 89110 | C-I-91 |
| P-87 | Selma and Chuck Umnuss, 8504 Glenmount Drive, Las Vegas, NV 89134- | C-I-92 |
| | 8648 | |
| P-88 | Rob Marchant, 650 Whitney Ranch, Henderson, NV (no zipcode provided) | C-I-92 |
| P-89 | Jeff Van Ee, 2092 Heritage Oaks, Las Vegas, NV 89119 | C-I-93 |
| P-90 | Tiffany Braun, 1635 Westwind Circle (address provided incomplete) | C-I-93 |
| P-91 | Jeffrey M. Steinbeck, 294 Davis Hill Court, Henderson, NV 89014 | C-I-94 |
| P-92 | Catherine Tillman, 3107 Lamega Drive, Henderson, NV 89014 | C-I-94 |
| P-93 | Madelaine Dayton, 2253 Castleberry, Las Vegas, NV 89115 | C-I-95 |
| P-94 | Lori Johnson, 274 Camino Verde, Henderson, NV 89014 | C-I-95 |
| P-95 | Sharlyn Anderson, 551 Eiger Way #1312, Henderson, NV 89014 | C-I-96 |
| P-96 | Kathleen Womack, 5652 S. Latigo, Las Vegas, NV 89119 | C-I-96 |
| P-97 | S. Gomez, 4255 Tamarus #286, Las Vegas, NV 89119 | C-I-97 |
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| ITEM | COMMENTOR | PAGE NUMBER |
| ITEM | COMMENTOR | |
| P-98 | COMMENTOR Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 | |
| | | NUMBER |
| P-98 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 | NUMBER C-I-97 |
| P-98 P-99 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 |
| P-98 P-99 P-100 P-101 P-102 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-99 |
| P-98 P-99 P-100 P-101 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 |
| P-98 P-99 P-100 P-101 P-102 P-103 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-99 C-I-100 |
| P-98 P-99 P-100 P-101 P-102 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-99 |
| P-98 P-99 P-100 P-101 P-102 P-103 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-100 C-I-100 C-I-101 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-104 P-105 P-106 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-100 C-I-100 C-I-101 C-I-101 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-104 P-105 P-106 P-107 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incomplete) | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-100 C-I-100 C-I-101 C-I-101 te) C-I-102 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-104 P-105 P-106 P-107 P-108 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incompleted) Al Roth, 112 Temple Drive, Las Vegas, NV 89107 | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-100 C-I-100 C-I-101 C-I-101 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-105 P-106 P-107 P-108 P-109 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incomplete) Al Roth, 112 Temple Drive, Las Vegas, NV 89107 Louis Lavietes, 3401 E. Bonanza Road (address provided incomplete) | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-100 C-I-100 C-I-101 C-I-101 te) C-I-102 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-104 P-105 P-106 P-107 P-108 P-109 P-110 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incomplete) Al Roth, 112 Temple Drive, Las Vegas, NV 89107 Louis Lavietes, 3401 E. Bonanza Road (address provided incomplete) Jeff Cooley, 8257 Bermuda Beach Drive, Las Vegas, NV 89128 | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-100 C-I-101 C-I-101 c-I-101 te) C-I-102 C-I-102 C-I-103 C-I-103 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-104 P-105 P-106 P-107 P-108 P-109 P-110 P-111 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incomplete) Al Roth, 112 Temple Drive, Las Vegas, NV 89107 Louis Lavietes, 3401 E. Bonanza Road (address provided incomplete) Jeff Cooley, 8257 Bermuda Beach Drive, Las Vegas, NV 89128 James P. Foster, 817 Lauren Patt, Henderson, NV 89104 | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-100 C-I-101 C-I-101 C-I-101 te) C-I-102 C-I-102 C-I-103 C-I-103 C-I-104 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-104 P-105 P-106 P-107 P-108 P-109 P-110 P-111 P-112 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incomplete) Al Roth, 112 Temple Drive, Las Vegas, NV 89107 Louis Lavietes, 3401 E. Bonanza Road (address provided incomplete) Jeff Cooley, 8257 Bermuda Beach Drive, Las Vegas, NV 89128 James P. Foster, 817 Lauren Patt, Henderson, NV 89104 Giovanni Duley, 6251 Viewpoint Drive, Las Vegas, NV 89115 | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-100 C-I-101 C-I-101 C-I-101 cte) C-I-102 C-I-103 C-I-103 C-I-104 C-I-104 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-104 P-105 P-106 P-107 P-108 P-110 P-111 P-112 P-113 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incomple Al Roth, 112 Temple Drive, Las Vegas, NV 89107 Louis Lavietes, 3401 E. Bonanza Road (address provided incomplete) Jeff Cooley, 8257 Bermuda Beach Drive, Las Vegas, NV 89128 James P. Foster, 817 Lauren Patt, Henderson, NV 89104 Giovanni Duley, 6251 Viewpoint Drive, Las Vegas, NV 89115 Trisa Higgins, 1075 Legato Drive, Las Vegas, NV 89123 | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-100 C-I-101 C-I-101 C-I-101 te) C-I-102 C-I-102 C-I-103 C-I-103 C-I-104 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-104 P-105 P-106 P-107 P-108 P-109 P-110 P-111 P-112 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incomplet Al Roth, 112 Temple Drive, Las Vegas, NV 89107 Louis Lavietes, 3401 E. Bonanza Road (address provided incomplete) Jeff Cooley, 8257 Bermuda Beach Drive, Las Vegas, NV 89128 James P. Foster, 817 Lauren Patt, Henderson, NV 89104 Giovanni Duley, 6251 Viewpoint Drive, Las Vegas, NV 89115 Trisa Higgins, 1075 Legato Drive, Las Vegas, NV 89123 | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-100 C-I-101 C-I-101 C-I-101 cte) C-I-102 C-I-103 C-I-103 C-I-104 C-I-104 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-104 P-105 P-106 P-107 P-108 P-110 P-111 P-112 P-113 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incomplet Al Roth, 112 Temple Drive, Las Vegas, NV 89107 Louis Lavietes, 3401 E. Bonanza Road (address provided incomplete) Jeff Cooley, 8257 Bermuda Beach Drive, Las Vegas, NV 89128 James P. Foster, 817 Lauren Patt, Henderson, NV 89104 Giovanni Duley, 6251 Viewpoint Drive, Las Vegas, NV 89115 Trisa Higgins, 1075 Legato Drive, Las Vegas, NV 89121 Maggie Breki, 3237 E. Flamingo, Las Vegas, NV 89121 (last name hard to read) | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-100 C-I-101 C-I-101 C-I-101 cte) C-I-102 C-I-103 C-I-103 C-I-104 C-I-104 C-I-105 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-104 P-105 P-106 P-107 P-108 P-110 P-111 P-112 P-113 P-114 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incomplet Al Roth, 112 Temple Drive, Las Vegas, NV 89107 Louis Lavietes, 3401 E. Bonanza Road (address provided incomplete) Jeff Cooley, 8257 Bermuda Beach Drive, Las Vegas, NV 89128 James P. Foster, 817 Lauren Patt, Henderson, NV 89104 Giovanni Duley, 6251 Viewpoint Drive, Las Vegas, NV 89115 Trisa Higgins, 1075 Legato Drive, Las Vegas, NV 89121 Maggie Breki, 3237 E. Flamingo, Las Vegas, NV 89121 (last name hard to read) Joel Delmendo, 3138 Gaucho Drive, Las Vegas, NV 89008 (zip code hard to read) | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-100 C-I-101 C-I-101 C-I-101 c-I-102 C-I-102 C-I-103 C-I-103 C-I-104 C-I-104 C-I-105 C-I-105 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-106 P-107 P-108 P-109 P-111 P-112 P-113 P-114 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incomplet Al Roth, 112 Temple Drive, Las Vegas, NV 89107 Louis Lavietes, 3401 E. Bonanza Road (address provided incomplete) Jeff Cooley, 8257 Bermuda Beach Drive, Las Vegas, NV 89128 James P. Foster, 817 Lauren Patt, Henderson, NV 89104 Giovanni Duley, 6251 Viewpoint Drive, Las Vegas, NV 89115 Trisa Higgins, 1075 Legato Drive, Las Vegas, NV 89121 Maggie Breki, 3237 E. Flamingo, Las Vegas, NV 89121 (last name hard to read) Joel Delmendo, 3138 Gaucho Drive, Las Vegas, NV 89008 (zip code hard to read) Katherine Garder, 5050 Tamanas #267, Las Vegas, NV 89119 | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-99 C-I-100 C-I-101 C-I-101 te) C-I-102 C-I-102 C-I-103 C-I-103 C-I-104 C-I-104 C-I-105 C-I-105 C-I-106 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-104 P-105 P-106 P-107 P-108 P-109 P-111 P-112 P-113 P-114 P-115 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incomplete) Al Roth, 112 Temple Drive, Las Vegas, NV 89107 Louis Lavietes, 3401 E. Bonanza Road (address provided incomplete) Jeff Cooley, 8257 Bermuda Beach Drive, Las Vegas, NV 89128 James P. Foster, 817 Lauren Patt, Henderson, NV 89104 Giovanni Duley, 6251 Viewpoint Drive, Las Vegas, NV 89115 Trisa Higgins, 1075 Legato Drive, Las Vegas, NV 89121 Maggie Breki, 3237 E. Flamingo, Las Vegas, NV 89121 (last name hard to read) Joel Delmendo, 3138 Gaucho Drive, Las Vegas, NV 89008 (zip code hard to read) Katherine Garder, 5050 Tamanas #267, Las Vegas, NV 89119 Jason Benatz, 6317 Hobart, Las Vegas, NV 89107 | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-99 C-I-100 C-I-101 C-I-101 te) C-I-102 C-I-103 C-I-103 C-I-104 C-I-104 C-I-105 C-I-105 C-I-106 C-I-106 |
| P-98 P-99 P-100 P-101 P-102 P-103 P-104 P-105 P-106 P-107 P-108 P-110 P-111 P-112 P-113 P-114 P-115 | Melony Haynes, 1308 N. Jones, Las Vegas, NV 89108 Michele Gilbreth, 2391 Callahan Avenue, Las Vegas, NV 89119 Mary E. July, 5250 E. Lake Mead #26, Las Vegas, NV 89115 Grace K. Tao, P.O. Box 60384, Boulder City, NV 89005 Julia L. Winkler, 1127 E. Toni Avenue #18, Las Vegas, NV 89119 John Heormey, 419 Desert Inn Road, Las Vegas, NV (address provided incomplete and last name hard to read) James Holmes, 604 Freeman (address provided incomplete) Merlyn Huguet, 2021 Peyton, Las Vegas, NV 89104 Barbara Roth, 112 Temple Drive, Las Vegas, NV 89107 John Wells, 6983 Antell Circus, Las Vegas, NV (address provided incomplete) Al Roth, 112 Temple Drive, Las Vegas, NV 89107 Louis Lavietes, 3401 E. Bonanza Road (address provided incomplete) Jeff Cooley, 8257 Bermuda Beach Drive, Las Vegas, NV 89128 James P. Foster, 817 Lauren Patt, Henderson, NV 89104 Giovanni Duley, 6251 Viewpoint Drive, Las Vegas, NV 89123 Maggie Breki, 3237 E. Flamingo, Las Vegas, NV 89121 (last name hard to read) Joel Delmendo, 3138 Gaucho Drive, Las Vegas, NV 89008 (zip code hard to read) Katherine Garder, 5050 Tamanas #267, Las Vegas, NV 89119 Jason Benatz, 6317 Hobart, Las Vegas, NV 89107 Ebony Samerkand, 549 Kristin Lane, Henderson, NV 89015 | NUMBER C-I-97 C-I-98 C-I-98 C-I-99 C-I-99 C-I-100 C-I-101 C-I-101 te) C-I-102 C-I-103 C-I-103 C-I-104 C-I-104 C-I-105 C-I-105 C-I-106 C-I-106 C-I-107 |

| P-120 | Sanena Shelling, 1445 E. Rochelle (address provided incomplete) | C-I-108 |
|-------|--|---------|
| P-121 | Gerald F. Cuetiovic, 135 Grandview Drive, Henderson, NV 89015 | C-I-109 |
| P-122 | Judy Cuetkovic, 135 Grandview Drive, Henderson, NV 89015 | C-I-109 |
| P-123 | Michael Cuetkovic, 135 Grandview Drive, Henderson, NV 89015 | C-I-110 |
| P-124 | Mrs. G. Michakel, 4079 El Segundo Avenue, Las Vegas, NV 89121-1703 | C-I-110 |
| P-125 | Willene De Langis, 758 Willow Avenue, Henderson, NV 89015 | C-I-111 |
| | 9 . | |
| P-126 | Donald A. De Langis, 758 Willow Avenue, Henderson, NV 89015 | C-I-111 |
| P-127 | Robert Tonelli, 1004 University Ridge, Reno, NV (no zipcode provided) | C-I-112 |
| | | PAGE |
| TOTAL | COMPANION | |
| ITEM | COMMENTOR | NUMBER |
| D 100 | Dubb Tindahi 0457 G Tan Mana Diad G H02 Tan Mana NT 00102 | G T 110 |
| P-128 | Ruth Lindahl, 9457 S. Las Vegas Blvd. S. #93, Las Vegas, NV 89123 | C-I-112 |
| P-129 | Melody Derrick, 330 S. 10th St., Las Vegas, NV 89107 | C-I-113 |
| P-130 | Doug Jablin, 3559 Markan St., Las Vegas, NV 89121 | C-I-113 |
| P-131 | Anthony Bondi, 135 Albert Avenue St. E. #16, Las Vegas, NV (no zipcode | C-I-114 |
| - 100 | provided) | ~ - 114 |
| P-132 | T. Jones, Box 73215, Las Vegas, NV 89170 | C-I-114 |
| P-133 | John A. Loeffler, P.O. Box 832, Searchlight, NV 89046 | C-I-115 |
| P-134 | Christopher Mercer, 2517 Huber Hts., Las Vegas, NV 89128 | C-I-115 |
| P-135 | Kurt Buchida, 325 Maryland Parkway, Las Vegas, NV 89101 | C-I-116 |
| P-136 | Liz Marion, 6824 Adobe Court, Las Vegas, NV 89102 | C-I-116 |
| P-137 | Dennis A. Dewitt, Box 5371, Reno, NV 89513 | C-I-117 |
| P-138 | Brenda Weksler, 7904 Marbella Circle, Las Vegas, NV 89128 | C-I-117 |
| P-139 | Cheryl Frossa, 3450 Erva St. #101, Las Vegas, NV 89117 | C-I-118 |
| P-140 | Harriet R. Gagliano, 2713 Gilmary Avenue, Las Vegas, NV 89102 | C-I-118 |
| P-141 | Kathy Poma, 2113 Fountain Springs Drive, Henderson, NV 89014 | C-I-119 |
| P-142 | Stacey Hallenberg, 2245 Maple Rose Drive, Las Vegas, NV 89134 | C-I-119 |
| P-143 | Kelli Koerwitz, 909 Willowtree, Las Vegas, NV 89128 | C-I-120 |
| P-144 | Trish Taylor, 2113 Fountain Springs Drive, Henderson, NV 89014 | C-1-120 |
| P-145 | Heather Davis, 2031 E. Windmill Lane, Las Vegas, NV 89123 | C-I-121 |
| P-146 | Marilyn Benoit, 3461 Pointe Willow, Las Vegas, NV 89120 | C-I-121 |
| | | |
| P-147 | Richard Lewnau, 2950 S. Decatur D-3, Las Vegas, NV 89102 | C-I-122 |
| P-148 | Susan Thornton, 1412 Golden Spur Lane, Las Vegas, NV 89117 | C-I-122 |
| P-149 | Lee Dazey, 72 Keystone Avenue, Reno, NV 89503 | C-I-123 |
| P-150 | Pete Mastin, P.O. Box 92, Verdi, NV 89439 | C-I-123 |
| P-151 | Tracie K. Lindeman, P.O. Box 1672, Fallon, NV 89407 | C-I-124 |
| P-152 | David L. Platerio/Tosa-wi-e, P.O. Box 822, Elko, NV | C-I-124 |
| P-153 | Jo Ana Garrett, P.O. Box 130, Baker, NV 89311 | C-I-125 |
| P-154 | Margaret Norman, 2332 Grant Street, Berkeley, CA 94703 | C-I-125 |
| P-155 | Judy Treichel, 3926 Bushnell Drive #71, Las Vegas, NV 89103 | C-I-126 |
| P-156 | Lorry C. Johns, 2090 Westwind Road, Las Vegas, NV 89102 | C-I-126 |
| P-157 | Steve Frishman, 208 N. Hwy. 95A, Yerington, NV 89447 | C-I-127 |
| P-158 | William Rosse Sr., HC61 Box 6240, Austin, NV 89310-9301 | C-I-127 |
| | | |
| | | PAGE |
| ITEM | COMMENTOR | NUMBER |
| | | |
| P-159 | Corbin Hanuf (?), P.O. Box 1255, Nevada City, CA 95959 (name was hard | C-I-128 |
| | to read) | |
| P-160 | Shawn Black, 650 Whitney Ranch #1423, Las Vegas, NV (no zipcode | C-I-128 |
| | provided) | |
| P-161 | Lawrence Skinner, 1604 E. Evans, Las Vegas, NV 89030 | C-I-129 |
| P-162 | Mary L. Johns, 2090 Westwind Road, Las Vegas, NV 89102 | C-I-129 |
| P-163 | Bob Fulkerson, 725 McDonald Drive, Reno, NV 89503 | C-I-130 |
| P-164 | Carla Baker Wallace, 3245 Mallard, Las Vegas, NV 89107 | C-I-130 |
| P-165 | Louise (?), 4255 Tamarus #217, Las Vegas, NV 89119 (name was hard to | C-I-131 |
| | | |

| read) | | |
|--------|---|---------|
| P-166 | Margaret (?), 1526 Darryl Avenue, Las Vegas, NV 89123 | C-I-131 |
| P-167 | (?), 1526 Darryl Avenue, Las Vegas, NV 89123 (name unreadable) | C-I-132 |
| P-168 | (?), 1381 E. University Avenue (address incomplete and name unreadable) | C-I-132 |
| P-169 | (?), 4801 Spencer #56, Las Vegas, NV 89119 (name unreadable) | C-I-133 |
| P-170 | (?), 1431 E. Charleston, Las Vegas, NV 89104 (name unreadable) | C-I-133 |
| P-171 | Jamie B. (?), 4630 White Rock Drive, Las Vegas, NV 89121 (name | C-I-134 |
| | unreadable) | |
| P-172 | (name and address unreadable) | C-I-134 |
| P-173 | (name and address unreadable) | C-I-135 |
| P-174 | (left blank) | C-I-135 |
| P-175a | a Geoff Holton, 2332 Grant Street, Berkeley, CA 94703 | C-I-136 |
| P-176a | a Richard Glasman, 2212 18th Avenue South, Seattle, WA 98144 | C-I-136 |
| P-177a | a Kathleen Glasman, 2212 18th Avenue South, Seattle, WA 98144 | C-I-137 |
| Q | Pam Dunn, Harrison, OH | C-I-138 |
| R | Thomas A. Schneider, Ohio Environmental Protection Agency | C-I-145 |
| S | Michael W. MacMullen, U.S. EPA Region 5, Planning and Management | C-I-147 |
| | Division | |

a Postcards were received by the DOE on July 5, 1994.

Commentor A

Norma Nungester: (Questions & formal oral, March 21, 1994)

- 1 few more of us from Ohio EPA. We're hiring some
- 2 more staff, so hopefully that will be a little more
- 3 proactive to your needs and help you out as far as
- 4 information you night need. So like I said, feel
- 5 free to contact me outside of this at the office or
- 6 wherever. Thanks.
- 7 MR. STEGNER: Thank you. What we'll
- 8 do now is, we'll have an informal question and
- 9 answer session. It might be best if you use a
- 10 microphone back there. If you don't feel
- 11 comfortable, just stand up and shout it. We have a
- 12 recorder here tonight. Please just state your name
- 13 and the question, and we'll let the panel pick it
- 14 up. So whoever wants to be first, feel free.
- MS. NUNGSTER: I'm Norma
- 16 Nungester. I'm a Fernald resident, and a member of
- 17 Fresh. I have a question of Dennis Nixon. He made
- 18 the statement that I don't agree with, and I
- 19 wondered if he could clarify for me. He said that
- 20 when you vitrify waste, it reduces radon emanation
- 21 to that of building materials. To my
- 22 understanding, when you vitrify radionuclides, that
- 23 they still are very, very hot.
- 24 MR. NIXON: That's correct. The

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- 1 concentrate, due that reduction, is the radon
- 2 generation from the treated waste itself that is
- 3 significantly reduce. The radon is actually held
- 4 up, and the surface area is significantly reduced.
- 5 Did you get every other word?
- 6 You're exactly right, that due to
- 7 that fact that there's a significant volume
- 8 reduction, you actually concentrate the
- 9 radionuclides, so you have a higher concentration
- 10 of say uranium in a set volume, but the radon
- 11 itself is such less. The generation or the
- 12 emanation from the vitrified waste is such less
- 13 than in its natural form.
- MS. NUNGESTER: Okay, thank you.
- MS. YOCUM: Edwa Yocum, Fresh member
- 16 and a resident of the Fernald area. I was asking a
- 17 question, this concerns Subunit C2 on your
- 18 preferred alternative demolition removal on
- 19 property disposal. When you were talking about the
- 20 OU4 NEPA compliance with the substantive cumulative
- 21 impact up to 250 acres of surface disturbance, does
- 22 that mean that would be what would be part of where
- 23 the waste will be put?
- MS. WOODS: Yeah. Again, we looked

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- 1 at an LRA and assumed on-site disposal.
- MS. YOCUM: Okay.
- 3 MR. WOODS: And that acreage would
- 4 incur areas where waste would be disposed of.
- 5 MS. YOCUM: Okay. Then, you also
- 6 are talking about the loss of 220 acres of
- 7 habitat. Is that included in the 250 acres?
- 8 MR. WOODS: Yeah. That 250 would be
- 9 a total that would occur during the short term, in
- 10 other words, during excavation activities. Once
- 11 remediation is completed, we would look at
- 12 approximately 220 acres being permanently
- 13 committed, so yes, that' a correct.
- MS. YOCUM: Okay, all right, that's
- 15 what I wanted to know.
- MS. NUNGESTER: Can you expand on
- 17 that permanently committed? I missed something.
- 18 Permanently committed for what, waste disposal
- 19 facility?
- 20 MR. WOODS: Yeah, correct.
- 21 MS. NUNGESTER: Not for the waste
- 22 itself but for the --
- 23 MR. WOODS: For the facilities that
- 24 would house the waste.

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1 MS. NUNGESTER: That's the inground 2 facility, the upgrade vault, as you so say? 3 MR. WOODS: Correct 4 MS. NUNGESTER: Now can you give me 5 an explanation of what is in an upgrade vault? 6 MR. WOODS: The alternatives that we 7 used for the evaluation utilized the vault concept, В which would be a portion of the waste being 9 disposed of below grade, and, you know, basically a 10 portion above. There would be facilities that the 11 waste could be retrieved from, and what we used was 12 the calculation of the area. 13 MS. NUNGESTER: Disposal means 14 permanent? 15 MR. WOODS: Yes. 16 MS. NUNGESTER: But now you're 17 talking interim? MR. WOODS: Well, what I'm saying is 18 19 the design of the facility wasn't as important as 20 the area that the facility could include. Designs 21 are going to be finalized as we go through the 22 remedial process. 23 MS. NUNGESTER: Well, this is 24 another thing, when you go through the RA and SPANGLER REPORTING SERVICES

- 1 that's where the final decision and designs are
- 2 actually made --
- 3 MR. WOODS: Correct.
- 4 MS. NUNGESTER: -- how can you come
- 5 out with a Record of Decision before you actually
- 6 know what the vault is going to look like and if it
- 7 is really going to do the job?
- 8 MR. WOODS: No, you cannot reach a
- 9 Record of Decision until, you know, we've gone
- 10 through the full analysis of what the vault will be
- 11 designed like and how it will work. What we did is
- 12 utilize the alternatives that were avallabla at
- 13 that time for the purpose of the evaluation, which
- 14 is really the best we can do. We can't foresee.
- 15 MS. NUNGESTER: Okay. As of today?
- MR. WOODS: That's correct, that's
- 17 correct. As we go through the various operable
- 18 units and decisions are made as to the final design
- 19 of the vaults and changes are made to the area,
- 20 that may be required. We'll update the analysis
- 21 and provide it in the future integrated documents
- 22 for the other operable units.
- MS. NUNGESTER: Okay. So than our
- 24 decisions of the -- So your alternative for the

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- 1 Unit 4 can change by the time after arriving at a
- 2 decision?
- 3 MR. NIXON: We were specific with
- 4 the subunit wastes the Record of Decision. For
- 5 Operable Unit 4, specifically the Record of
- 6 Decision, the proposed plan in the future Record of
- 7 Decision will be that the Subunit C waste is -- you
- 8 remember us talking about being held in abeyance or
- 9 delayed operable units, the Subunit C waste will be
- 10 handled in accordance with the Records of Decisions
- 11 for Operable Unit 3 and Operable Unit 5,
- 12 respectively. Okay.
- So as far as our Record of Decision,
- 14 essentially we carry it through the removal of the
- 15 soil, interim storage of that soil in accordance
- 16 with Removal Action 17, which is the management of
- 17 those soils, demolition of the structures and
- 18 storage of that debris in interim until OU3 comes
- 19 up with a final decision for the debris.
- 20 OU5 will have a final decision on how
- 21 the soils will be treated, and those all integrate
- 22 very well. When we start that remediation process,
- 23 when we have those soils excavated and stored, at
- 24 that time Oparable Unit 3 and 5 Records of

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- 1 Decisions will be in place, and we'll have very
- 2 good integration.
- 3 At that point we'll be able to
- 4 deliver -- Theoretically, we'll be able to take the
- 5 soils out and take those to a Operable Unit 5
- facility for treatment. They'll be disposed of in
- 7 accordance with their Record of Decision, and that
- 8 may or may not be on-site disposal.
- 9 MS. NUNGESTER: Okay. You're
- 10 saying, you're taking the debris, the structure,
- 11 the equipment, the surface soil, you're putting
- 12 them all in the underground vaults?
- 13 MR. NIXON: Oparable Unit 4 is
- 14 delaying that decision. That's going to be
- 15 actually be stored in an interim fashion --
- 16 MS. NUNGESTER: Okay
- MR. NIXON: -- until OU5 and OU3
- 18 have records of decision. Now, their Record of
- 19 Decision may very well be that we will treat soil
- 20 by washing it and disposing of that on site.
- 21 MS. NUNGESTER: Right, but it
- 22 doesn't say that, that it's going to be interim
- 23 until Unit 5 is considered.
- 24 MR. NIXON: The proposed plan does

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- 1 clearly state, as well as the Record of Decision
- 2 will clearly state those, that integration.
- 3 MS. NUNGESTER: It does?
- 4 MR. NIXON: Yes, it does.
- 5 MS. NUNGESTER: Okay. Well, I know
- 6 on the proposed plan booklet on page 43 talks about
- 7 that specific issue.
- 8 MR. NIXON: Right.
- 9 MS. NUNGESTER: If anybody has that
- 10 book, and they want to look at it, they can, but I
- 11 don't believe it says -- It says something about
- 12 that it will be combined with 5, Unit 5, but it
- does not say that would be interim disposal until
- 14 5.
- MR. NIXON: Disposal, it is interim
- 16 storage.
- MS. NUNGESTER: Or storage, but they
- 18 use "disposal" as the word throughout the whole --
- 19 MR. NIXON: In the proposed plan,
- 20 the proposed plan has, for Subunit C waste, it has
- 21 a selected or preferred alternative which is
- 22 on-site disposal identified and the reason that's
- 23 in there is because on-site and off-site disposal
- 24 was so close we had to select the one for the sake

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- 1 evaluating the full alternative from start to
- 2 finish. Okay.
- 3 Later in the document it talks about
- 4 the integration effort that will occur with OU3 and
- 5 OU5, and puts -- holds that decision in abeyance
- 6 for final disposal of those debris and soil until
- 7 OU3 and OU5 have their Records of Decision.
- MR. ALLEN: The confusion could be
- 9 the fact sheet on page 12 states that the soil
- 10 debris will be disposed of on site.
- 11 MR. NIXON: There is an error in the
- 12 fact sheet on page 12, the last paragraph I
- 13 believe.
- MS. NUNGESTER: Then, this shows
- 15 more of a reason why the public should have a
- 16 comment period before -- after -- in between the
- 17 ROD's and even during the remedial, the RA, then,
- 18 to understand it. Thank you.
- MR. STEGNER: Other questions?
- 20 UNIDENTIFIED SPEAKER: I have one,
- 21 and it goes to back to when you were talking about,
- 22 Randi about, the community and stake holders or
- 23 public or whatever we're called these days, plays a
- 24 part in this process. I'll echo what Edwa just

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1 MR. STEGNER: Is Lee Bolver still here? 3 UNIDENTIFIED SPEAKER: He left. 4 MR. STEGNER: Bob, do you have 5 something to say? UNIDENTIFIED SPEAKER: I'll turn it 7 in later. MR. STEGNER: Bob Gessel -- Godsel, 9 I`m sorry? Going very well so far. Tom Wagner, 10 Citizens Task Force? Okay. We have an open mike, 11 folks, if anyone wants to make a comment. 12 MS. NUNGESTER: You want my address, 13 too? MR. STEGNER: Not necesaary, as long 14 15 as we have your name. 16 MS. NUNGESTER: Norma Nungester, 17 Fernald resident and Fresh group. I have several comments. First of all, I want to cover again what 18 19 was stated in the question and answer period. I 20 think between the draft ROD and the final ROD we 21 need a public comment official time, and you need 22 to formalize this. On down here below you say the 23 public involvement, public involvement, that means 24 nothing to us. You need to formalize that.

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- 1 And you also need more details on
- 2 your RD/RA work plan. We want to know more details
- 3 on transportation. We want to be notified when
- 4 you're transporting this stuff and talk about the
- 5 materials that are actually in the K-65 when
- 6 they're vitrified and when you start to ship them
- 7 out to Nevada.
- 8 Also this stuff that stays on site,
- 9 I'd like to know how they will be monitored, and
- 10 for how long of a period they're going to be
- 11 monitored. I guess I just want to express that we
- 12 want a guarantee that real-time monitoring will be
- 13 used.
- 14 Also a suggestion, how about covering
- 15 those silos when you start working on them? I
- 16 think this is one of the most important things you
- 17 could do for the community. I think that's about
- 18 it. I'm trying to read my notes that are chicken
- 19 scratch here.
- 20 Oh, one more thing. I'd like to be
- 21 diligent on referring large quantities of waste
- 22 from other sites. We don't want anything brought
- 23 in here from other plants to vitrify with our
- 24 material or to be put under the storage areas.

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Commentor B

Vicky Dastillung: (Formal oral, documented by Johnny Reising, DOE, March 4, 1994)

What capabilities do we have to do "real-time monitoring?"

Who has the authority to "shut down" the operation if the "monitoring" levels are high?

FRESH wants more public input on the RD/RA process (real "nitty gritty" of how things will be done).

How has NEPA been addressed? Where and how do we bring this out in the document (Proposed Plan)?

Vicky does not believe the last bullet on page 12 of the Proposed Plan fact sheet is correct. (Her point is that we cannot pre-suppose that on-property disposal will be the result; it must be evaluated with Operable Units 3 and 5.)

Commentor C

Lou Bogar: (Formal oral, March 21, 1994)

- 1 unit, then.
- 2 UNIDENTIFIED SPEAKER: Okay. I'll
- 3 discuss it with you.
- 4 UNIDENTIFIED SPEAKER: I'm Lou
- 5 Bogart. I'm a resident of Ross. I have some
- 6 technical questions. In looking at data tables for
- 7 Operable Unit 4, one of the things that strikes me
- 8 is that you always report uranium 254/236. Does
- 9 that mean there's U-236 there? If so, I don't
- 10 believe it because U-236 doesn't exist in nature.
- 11 Secondly, the ratio of U-234 to U-238
- 12 in many cases look very odd, odd in the sense that
- 13 in nature and in this ore and in the raffinate the
- 14 234, 238 ratio ought to be very close to unit. For
- 15 example, when in the table that you've given a
- 16 handout, the Silo 1 number looks pretty wrong. The
- 17 Silo 2 number is more acceptable.
- 18 And the reason I think that's
- 19 important is because you're going to focus the
- 20 clean-up levels on U-238. I don't quite know how
- 21 you're going to do that without doing some very
- 22 sophisticated isotopic analysis. But in any case
- 23 those numbers don't look right, and you see that in
- 24 many, many tables.

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- 1 On the inorganic chemicals, is there
- 2 somewhere in all the OU4 documentation a list of
- 3 all of the inorganic constituents? For example, I
- 4 note that in most of the recent documents you don't
- 5 list gold. Now you can. There is about, about
- 6 four times as much gold in this material as
- 7 silver.
- 8 Just as a side light for my own
- 9 amusement, I calculated this afternoon. There's
- 10 about \$2.3 million worth of gold in those two
- 11 silos, and that may not be important, but what
- 12 other elements are not reported which may have some
- 13 impact on the processing of the material by
- 14 vitritication?
- 15 For example, there should be a fair
- 16 burden of rare earths, the whole lamprophyllite
- 17 series should be in these ores, and I don't see any
- 18 of that being reported. Anybody have an answer for
- 19 that one?
- 20 MR. NIXON: Well, you had about five
- 21 questions, so I'll start in the beginning. One was
- 22 235 to 236, those are analysed and reported the
- 23 same. You are correct. We don't feel there is any
- 24 uranium-236 in the residues. It's a good point.

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- 1 Whether the ratio between U-234 and U-238 is
- 2 correct, I do not have the answer to that, but we
- 3 can discuss that and get back with you within the
- 4 next couple of days.
- 5 MR. BOGART: How about a complete
- 6 list of --
- 7 MR. NIXON: Complete list the
- 8 remedial investigation did do a complete list of
- 9 the organics, inorganics. Whether gold was
- 10 evaluated, I'm not sure. I'm looking at my team.
- MR. BOGART: You were supplied gold
- 12 by TLCP.
- MR. NIXON: But we also do a full
- 14 HSL, Hazardous Substance List, which gold would not
- 15 be part of. So I'n not sure whether gold was
- 16 particularly reported in the RI.
- MR. BOGART: How about rare earths?
- 18 MR. NIXON: I couldn't answer that,
- 19 either. We've got a copy of the remedial
- 20 investigation here. whether these fellows can
- 21 quickly find answers to those questions or again we
- 22 can get back with you.
- 23 Amy Engler I know is sitting out here
- 24 somewhere taking very good notes, and we'll respond

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- 1 to any of the questions which we don't have answers
- 2 to tonight. We've committed to have answers back
- 3 within 48 hours from this evening.
- 4 MR. BOGART: Well, I -- not so much
- 5 for myself, but I think for the general public.
- 6 MR. NIXON: Any question that is
- 7 raised even in the informal conference will be
- 8 addressed in the responsiveness.
- 9 UNIDENTIFIED SPEAKER: Can we use
- 10 that gold as collateral, can we use that? You said
- 11 there'a like \$2 million worth of gold. Can we use
- 12 that as collateral somehow?
- MR. BOGART: It's going to cost 90
- 14 million bucks, maybe we can make it 88 million
- 15 bucks. On page 21 or whatever this thing is
- 16 called, the proposed plan, the spiral-bound thing,
- 17 on page 12 about the middle of the page is an
- 18 initiation of a discussion about risk.
- 19 And this is the area that conecrns me
- 20 the greatest, because although you point out
- 21 that -- And I presume in all cases you're talking
- 22 about fatal cancers because there are, of course,
- 23 nonfatal cancers also. And that's not terribly
- 24 clear in anything that's written.

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1 Risk from exposure, the radiation 2 naturally occurring in the environment is about 1 3 in 100 primarily from radon; however, incremental risks targeted by the upper end of EPA range means 5 if all persons within a population of 10,000, 1 person might get cancer from the exposure, and 7 cancer is expected from all other causes. I think 8 the whole business of risk assessment needs to be 9 put into some kind of context. 10 If you look at the latest NCRP guidance, 115 and I guess 116, you can talk about 11 risk in terms of about 4 or 5 times 10 to the minus 12 13 10 and you do the hocus-pocus chemists like to do. 14 And that turns out the average resident from 15 natural radon, that risk becomes about one half 16 times 10 to the minus 2 and the range is 0 to 90 17 years old. And when 90 years old, I guess cancer 18 is the last thing I'm going to worry about. 19 But in any event, you make the 20 statement that the normal cancer risk is about 10 to the minus 2, and then you proceed to march down 21 22 the road of things that are 2 to 4 to 5 orders of 23 magnitude smaller, and it's never put in context. 24 And I think these documents need to discuss what SPANGLER REPORTING SERVICES

- 1 are we paying for, and that becomes a real
- 2 problem. I don't know how many people feel
- 3 comfortable with a 10 to the minus 6 risk, and I'm
- 4 not real sure that that's a fatal cancer risk.
- 5 There is a problem with the
- 6 methodology of using the health effect summary
- 7 table slope factor thing as opposed to methodology
- 8 that's used by people who do the beer studies and
- 9 the NCRP studies because we're talking about vast
- 10 orders of magnitude differences.
- Now, the last comment I guess, I'd
- 12 like to see something in these documents that more
- 13 clearly explains why the CERCLA process has elected
- 14 to use such abominably small risk estimates.
- 15 My last comment perhaps goes to EPA
- 16 back in 1986, was a bad year for me, EPA published
- 17 a notice of intent that they were going to
- 18 promulgate residual regulation standards. It is
- 19 now 1994, and, to the best of my knowledge,
- 20 residual radiation level standards have not been
- 21 promulgated.
- 22 In 1993 in a GAO report to Congress
- 23 somebody in EPA said that in March of 1994 they
- 24 were going to finally publish residual radiation

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- 1 standards, not publish them, but they would take
- 2 them to OMB, which would be the fist step in
- 3 getting them published -- well, not the first step,
- 4 but a key step in getting them published in the
- 5 Federal Register.
- 6 March 1994 is now. My concern is, is
- 7 there one part of EPA working on residual radiation
- 8 level standards which may very well impact on the
- 9 clean-up levels that are being talked about here
- 10 for the clean-up of OU4?
- MR. NIXON: Was there any response?
- MR. SARCA: Yeah, I can answer that
- 13 from my understanding. One of the people involved
- 14 from the EPA perspective that works with me, he's
- 15 been commenting that he's involved in working on
- 16 some of those standards. Will they directly impact
- 17 this investigation, I don't know. I don't think
- 18 so. Hearing some of the numbers, I think they may
- 19 even be moving towards the side of being equally as
- 20 conservative, could be more conservative.
- 21 I don't know what the final will come
- 22 out with. When they do come out of the numbers,
- 23 they'll go to budget and move forward from there.
- 24 I do know that they are being worked on. One of

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- 1 the people from my office is doing that right now.
- 2 I don't know the exact state.
- 3 UNIDENTIFIED SPEAKER: If memory
- 4 serves, I think that the gold Lou was talking about
- 5 was contained in the pitch blend or whatever it was
- 6 that came over from Africa that the Unitad States
- 7 bought and dumped into the X-65 silos. I heard or
- 8 read that somewhere. You might want to check that
- 9 out.
- 10 MR. NIXON: It is in the X-65
- 11 materiel, yes.
- MR. BOGART: It all came from one
- 13 mine.
- 14 UNIDENTIFED SPEAKER: The reason
- 15 they took that pitch was they wanted to strike
- 16 gold?
- MR. BOGART: No, radium and gold.
- 18 UNIDENTIFIED SPEAKER: Aa far as I'm
- 19 concerned, it can be vitrified.
- 20 MR. BOGART: The question was, what
- 21 else is there?
- 22 UNIDENTIFIED SPEAKER: Okay. I just
- 23 have another question. When you said they were
- 24 filling the silos, especially 1 and 2, did they

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Commentor D

Edwa Yocum: (Formal oral, March 21, 1994)

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- 2 generation from the treated waste itself that is
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- 16 MS. NUNGESTER: Can you expand on
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- 18 Permanently committed for what, waste disposal
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- 21 MS. NUNGESTER: Not for the waste
- 22 itself but for the --
- 33 MR. WOODS: For the facilities that
- 24 would house the waste.

SPANGLER REPORTING SERVICES

- 1 Thank you.
- 2 MR. STEGNER: Thank you, Norma.
- 3 Edwa?
- 4 MS. YOCUM: Edwa Yocum. Some of
- 5 this will sound repetitious, but I'm asking for a
- 6 public comment period between the ROD's, the draft
- 7 and final; and we need an official pubilc comment
- 8 period after the RA process. And also I'm asking
- 9 for a pubilc comment period between the beginning
- 10 and completion of remediation. And then, too, when
- 11 dismantling the K-65 silos and also the 3 and 4,
- 12 I'd like to have a protective cover be used around
- 13 tho silos.
- 14 And as far as I read in there, that
- 15 EPA would be reviewing the vault or the disposal
- 16 sites every five years, I'd like to know the
- 17 definition of "reviewing," and I would like
- 18 continuous monitoring and maintenance of on-site
- 19 disposal vaults or at lesat one time a year as long
- 20 as they're on site. And also, who would be paying
- 21 for this monitoring and maintenance? And this way
- 22 I recomment a trust fund for monitoring and
- 23 maintenance of the disposals.
- 24 MR. STEGNER: Thank you, Edwa. Open

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BOB MILLER
Governor

STATE OF NEVADA

JOHN P. COMEAUX Director

Carson city, Nevada 89710 FAX (702) 687-3982 (702) 687-4065

April 18, 1994

Mr. Ken Morgan
Public Information Director
ATTN: FS/PP-DEIS Comments
Fernald Field Office
U.S. Department of Energy
Post Office Box 398705
Cincinnati, Ohio 45239-8705

RE: Fernald Environmental Impact Statement, Operable Unit 4 Fernald, Ohio

Dear Mr. Morgan:

Thank you for providing the State of Nevada the opportunity to review the Department of Energy's Feasibility Study/Proposed Plan Draft Environmental Impact Statement (EIS) for Remedial Action at Operable Unit (OU) 4 of the Fernald Environmental Management Project (FEMP). As you know, the draft EIS assesses the potential environmental impacts of removing and treating silo materials and surrounding environmental media at DOE's Fernald plant in Ohio and sending these treated materials to the Nevada Test Site (NTS) for final disposal. Following are the state's comments on this proposal.

As we understand the proposed action, DOE is taking the position that the thorium mill tailing waste, which is admitted to be mixed waste, is not subject to Environmental Protection Agency (EPA) or State of Nevada regulatory control. For the reasons specified below, we believe this position is not correct.

Commentor E

- ! In 1987 DOE promulgated regulations (10 CFR 962.1) stating that RCRA hazardous waste, mixed with byproduct material falling under the category defined in the Atomic Energy Act (42 USC 2014(e)(1), would be subject to regulation (i.e. the hazardous components of the mixed waste) by EPA and EPA-delegated States. However, the byproduct material falling under the category given in 42 USC 2014(e)(2) that was mixed with RCRA hazardous waste, while constituting a mixed waste, would not be subject to regulations by EPA or EPA-delegated States. We note promulgation of these regulations and associated restrictions were carried out prior to the passage of the Federal Facility Compliance Act of 1992 (FFCAct).
- As you know, under the FFCAct, congress defined mixed waste to mean "waste that contains both hazardous waste and source, special nuclear, or by-product material subject to the Atomic Energy ACT of 1954." This definition shows no destinction between the two categories of byproduct material mentioned above. Hence, the attempted exemption from hazardous waste regulations of the hazardous components of mixed waste containing byproduct material from EPA/State regulatory control, has been invalidated.
- ! We also note that EPA has delegated to the states regulatory control over all mixed wastes without regard to specific radionuclide content, which is consistent with the expression of Congressional intent in defining mixed waste under the FFCAct (See 51 FR, July 3, 1986,

24504-24505).

Based on these points, it is the State of Nevada's position that the regulatory issues described in the above mentioned Draft EIS have not been adequately addressed.

We also note that the cost estimates of long-term storage/disposal of mixed waste at the NTS were not properly accounted for in the Draft EIS. The assumptions, for example, under which storage/disposal of mixed waste at the NTS could be considered "free" when compared to a commercial facility, were not presented in the document.

Commentor E

In a related matter, we are still waiting for a response concerning our request for an extension of the comment period for the subject Draft EIS. As you may recall, we recently requested the extension to facilitate stakeholder involvement activities in southern Nevada.

Thank you for the opportunity to comment on the above mentioned Draft EIS.

Sincerely,

Maud Naroll State Clearinghouse

MN/jbw

cc: Governors Office
 Affected State Agencies
 Nevada Congressional Delagation
 Carol M. Borgstrom DOEHQ/NEPA
 Joseph Flore, DOE/NV
 Donald R. Elle, DOE/NV

Commentor F

COMMENT SHEET

DOE is interested in your comments on the cleanup alternatives being considered in the Feasibility Study/Proposed Plan-Draft Environmental Impact Statement for Remedial Action at Operable Unit 4. Please use the space provided below to write your comments, then fold, staple or tape, and mail this form. We must receive your comments on or before the close of the public comment period on April 20, 1994. If you have questions about the comment period, please contact Ken Morgan, the DOE Public Information Officer at Fernald, at (513) 648-3131.

Due to its proximity to the Great Miami River, this land is part of the migratory flyway. Ducks, geese and other migratory birds fly over this area or use it as their residence many months of the year.

Presently, technology exists in landfill management using rubber (neoprene) liners to minimize water seepage. This technology could be incorporated into the Fernald area to create ponds and wetlands. Controlled water levels in ponds, reservoirs and wetlands could be regulated by the pumps and wells that are now in place and being used in the aquifer clean-up.

Hazardous waste should be taken out by rail since the tracks are in place. Handling this waste by transporting it by truck is much more dangerous.

I would discourage industrial development or development that would attract large concentrations of humans in case problems would happen to develop in the future. We cannot afford to have another Love Canal. Our area has had its fair share of negative press and peace of mind and good health is our wish for all.

| Name: Address: |
|--|
| City/State/Zip: |
| Phone: |
| MAILING LIST ADDITION: |
| Please add my name to the Fernald Mailing List to receive additional information on the cleanup progress at the Fernald Environmental Management Project: |
| YES NO |
| Commentator G |
| COMMENT SHEET |
| DOE is interested in your comments on the cleanup alternatives being considered in the Feasibility Study/Proposed Plan-Draft Environmental Impact Statement for Remedial Action at Operable Unit 4. Please use the space provided below to write your comments, then fold, staple or tape, and mail this form. We must receive your comments on or before the close of the public comment period on April 20, 1994. If you have questions about the comment period, please contact Ken Morgan, the DOE Public Information Officer at Fernald (513) 648-3131. |
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| City/State/Zip: |
| Phone: |
| MAILING LIST ADDITIONS: |
| Please add my name to the Fernald Mailing List to receive additional information on the cleanup progress at the Fernald Environmental Management Project: |
| YES NO |
| 3686 Cincinnati-Brookville Road Hamilton, Ohio 45013 Commentor H March 25, 1994 |
| Mr. Ken Morgan Director, Public Information U.S. Department of Energy Field Office |

SUBJECT: PUBLIC COMMENTS ON PROPOSED PLAN FOR REMEDIAL ACTION OPERABLE UNIT 4 FEMP SILOS 1,2 AND 3 CONCERNING PREVENTION OF OFFSITE MIGRATION OF AIR POLLUTION AND NOISE

Cincinnati, Ohio 45239-8705

Dear Mr. Morgan:

In order to prevent offsite contamination with respirable airborne cancer producing toxic gases, vapors, fumes and particulate matter from Remedial Actions at Operable Unit 4, it is suggested that at a minimum the following recommendations be adhered to regardless of which cleanup alternative is selected:

- 1. Construction of a fail safe containment facility maintained at negative air pressure (similar to a glove box) to house all vitrification, bulk reduction and/or cement stabilization equipment and associated HEPA filters, scrubbers, and gas treatment, etc. as well as all packaging operations.
- 2. Use of real time alarm system with backup must be used to detect failure of equipment including each and every filter and scrubber unit. Air returned to the environment must be cleaned.
- 3. Use of real time alarm system with backup to detect any toxic chemical contaminated air leaking into the total containment facility from malfunctioning equipment and packaging operations. Contaiminated air must be cleaned before being released into the environment. Dilution of highly toxic chemicals into the environment can not be tolerated as a solution.
- 4. All alarm systems must be checked and calibrated daily and back up alarm systems in place and operative at all times. Preventive maintenance of all equipment must be done at required scheduled intervals and checked by management.
- 5. To properly oversee the vitrification, bulk reduction, cement stabilization and packaging remediation operations, a member of management from Fluor Daniel, D.O.E. and US EPA must all be present at all times to quickly resolve any problems that are certain to come up, and to make certain that established safety procedures are followed to the letter.
- 6. Should contaminated air be detected entering the environment from whatever source, a complete shut down of the offending operation would be in order until corrected and Fernald neighbors be immediately notified through site perimeter public address speakers and news media.

Commentor H

- 7. Toxic chemicals or mixed toxic waste by any other name must not be brought into the Fernald Site to further contaminate it from anywhere else for any purpose whatsoever be it for testing, pilot runs, temporary or permanent storage, decontamination vitrification, bulk reduction or cement stabilization, etc.
- 8. State-of-the-art engineering noise controls should be incorporated in the design of facilities and equipment used so that no noise from remedial actions is heard downwind offsite. Noise resulting from the release of high pressure air or steam into the atmosphere must be attenuated through appropriate engineering controls.
- 9. Shipment of toxic wastes should be made to Nevada Test Site as soon as possible. Temporary storage of safely encapsulated toxic waste, contaminated soil and debris should be south of the production area as far from the heavily traveled Route 126 (Cincinnati-Brookville Road) as is feasible.

Please include the above as part of the formal Public Comment for Remediation of Operable Unit 4 FEMP Silos 1. 2 and 3.

Thank you for your help.

Sincerely,

J. E. Walther

Ohio Historic Preservation Office

Ohio Historacal Center 1982 Velma Avenue Columbus, Ohio 43211-2497 614/297-2470

Commentor I

Fax: 297-2546

OHIO HISTORICAL SOCIETY March 24, 1994

SINCE 1885

Mr. Ken Morgan
Public Information Director
ATTN: ES/PP-DEIS Comments
Fernald Field Office
U.S. Department of Energy
Post Office Box 398705
Cincinnati, OH 45239-8705

Re: Fernald Environmental Management Plan Butler and Hamilton Counties, Ohio

Dear Mr. Morgan

This is in response to correspondence from Carol M. Borgstrom of the Department of Energy dated February 24, 1994 (received March 1) regarding the above referenced project (a copy of the correspondence was also submitted through the State Clearinghouse and received March 7, 1994). The comments of the Ohio Historic Preservation Office (OHPO) are submitted in accordance with provisions of the National Historic Preservation Act of 1966, as amended (16 U.S.C. 470 [36 CFR 800]); the U.S. Department of Energy serves as the lead federal agency. My staff has reviewed this project and I offer the following comments.

OHPO has two areas of concern for the proposed clean-up at the Fernald facility. This particular part of the clean up involves proposed demolition of storage silos in Operable Unit 4. Additional actions are under consideration for several other operable units in the waste storage area. The first area of concern is the potential for impacts to archaeological sites. The Fernald facility is located in an archaeologically sensitive area and several archaeological studies have been completed for other actions related to the clean-up in and around the Fernald facility. Until a programmatic agreement has been developed, each project will require coordination with this office for archaeological resources. Coordination is anticipated regarding the proposed demolition of the silos providing us sufficient information to make a recommendation for archaeological investigations. At this time we have not determined that any archaeological work is needed for any of the proposed or future actions in the waste storage area. The coordination should provide detailed mapping, descriptions of the soils (to determine if any areas within the project area are relatively undisturbed), descriptions of the proposed actions including ancillary work areas and any temporary storage areas, and photographs of the facilities.

Mr. Ken Morgan March 24, 1994 Page 2

Commentor I

The second area of concern relates to the Fernald facility as an integrated series of architectural sturctures and facilities. It is our position under guidelines provided by the Advisory Council on Historic Preservation, the National Council of State Historic Preservation Officers, and the Department of Defense, that the Fernald Facility is eligible for inclusion in the National Register of Historic Places. It is our position that the facility includes all of the structures and facilities within the 1000 plus acre tract. The Fernald facility is eligible because of the important role it played in support of United States defense programs during the Cold War, thus, the facility is a significant part of one of the most important aspects of our history.

The proposed demolition of the silos, or any other structure or facility, could have an adverse effect on the Fernald facility. Coordination with this office is required prior to the implementation of any plan or action resulting in demolition or changes to any structure or facility. OHPO recommends the development of a programmatic agreement to address historic preservation concerns. Once we have established the context for the Fernald facility and the limits of the contributing structures and facilities, then specific recommendations can be made regarding proposed actions such as the proposed demolition of the silos. In the interim, it is our recommendation that the silos should be regarded as contributing structures and we should proceed under the assumption that the proposed demolition will have an adverse effect on a district eligible for inclusion in the National Register of Historic Places. Coordination with this office is recommended to begin preparing the necessary documentation for this action.

In summary, OHPO recommends changes to the Draft Environmental Impact Statement to include coordination with this office under provisions of the National Historic Preservation Act.

Any questions concerning this matter should be addressed to David Snyder or Julie Quinlan at (614)297-2470, between the hours of 8 am to 5 pm. Thank you for your cooperation.

Sincerely,

Martha J. Raymond, Department Head Technical and Review Services

MJR/DMS:ds

xc: Carol M. Borgstrom, Department of Energy
State Clearinghouse (OH940225-X763-36.471)

Commentor J

April 17, 1994

TO: Ken Morgan, Public Relations, U.S. DOE, FEMP

FROM: Lisa Crawford, President. F.R.E.S.H., INC.

SUBJECT: O.U. 4 Comments on Proposed Plan

Listed below are my comments on the O.U. 4 Proposed Plan:

- 1.) DOE should include and or develop real-time monitoring for discharges to the environment resulting from remedial actions.
- 2.) Information obtained from real-time monitoring and any other monitoring activities should be provided to the public.
- 3.) DOE should incorporate pollution provention activities whenever possible during the design and operation of the OU 4 remedial action system.
- 4.) DOE must make certain that the public has involvement and it will continue during the RD/RA. DOE must commit to continued public involvement during this period.
- 5.) DOE must revise the site community ralations plan to meet the need for continued public involvement during the RD/RA.
- 6.) DOE must and will keep the public abreast of all decisions and any changes that occur during this period.

If you have questions, plesse feel free to contact me. Thank you.

LC:eac

cc: files

Commentor K

3944 Silax Dr. Hamilton, OH 45013 April 20, 1994

Mr. K. L. Morgan
Public Information Officer
DOE Field Office, Fernald
U. S. Department of Energy
P. O. Box 398705
Cincinnati, Ohio 45239-8705

After reviewing the Proposed Plan for Remedial Actions at Operable Unit 4 at Fernald, I would like to voice to you some of my concerns as a resident who lives downwind of the proposed activity.

I would like to know if there have been any air pollution models run which show the distribution of the contamination that will be caused as a result of these activities. Not screening types models, but specifically comprehensive models which take into consideration terrain, windspeed, weather conditions, mixing height and the deposition patterns.

My major concern is the emission of radium (not radon) in the exhaust gases and fugitive gases from the proposed vitrification facility.

One of the important considerations for risk based calculations is that Elda Elementary School, the Ross Middle School, and the Ross Senior High School are all in the direction of the prevailing wind pattern. I would like to recommend that comprehensive air pollution modeling be done on the facility's impact to the area's air quality. I would like to see the vitrification unit's risk from fugitive and exhaust emissions quantified. I would like to see how the vitrification unit will impact the site's overall risk to the community. Lastly, I would like to see the impact that this will have on the site's radionuclide air emissions specifically with respect to radium emissions into the air.

I make these comments in good faith, and trust they will be received as a good faith effort to improve the implementation of the proposed action, and that no effort will be make by any party to affect my employment at the FEMP.

Respectfully yours,

Lawrence L. Stebbins

BOB MILLER STATE OF NEVADA
Governor

Commentor L
DEPARTMENT OF ADMINISTRATION
Capitol Complex
Carson city, Nevada 89710
FAX (702) 687-3982
(702) 687-4065

April 5, 1994

Mr. Ken Morgan
Public Information Director
ATTN: FS/PP-DEIS Comments
Fernald Field Office
U.S. Department of Energy
P.O. Box 398705
Cincinnati, Ohio 45239-8705

RE: Fernald Environmental Impact Statement, Operable Unit 4 Fernald, Ohio

Dear Mr. Morgan:

Thank you for providing the State of Neveda the opportunity to review the Department of Energy's Feasibility Study/Proposed Plan Draft Environmental Impact Statement (EIS) for Remedial Action at Operable Unit (OU) 4 of the Fernald Environmental Management Project (FEMP). As you know, this "Draft EIS" assesses alternatives for the removal, treatment, and disposal of radioactive material at DOE's Fernald site near Cincinnati, Ohio.

The proposed action analyzed in the Draft EIS is to assess the potential environmental impacts of DOE's preferred alternative, which is to remove silo material and surrounding environmental media, stabilize the product through vitrification, and sent the treated material to the Nevada Test Site (NTS) for final disposal. According to information provided to officials from DOE's Nevada Operations Office (DOE/NV), if the proposed action is implemented, over 300,000 cubic yards of radioactive waste would be disposed of at NTS. Disposal activities would cover a period of approximately thirty years.

Commentor L

As you know, comments on the Draft EIS are due on April 20, 1994. However, for the reason discussed below, we believe the comment due date should be extended to facilitate a more comprehensive stakeholder involvement process for the citizens of Nevada.

Recently, a group of concerned Nevadans, affected Indian Tribes, and local government officials along with officials from the State and DOE jointly participated in the establishment of a Site Specific Advisory Board for DOE/NV's Environmental Restoration and Waste Management Program at the NTS. The group is officially titled The Citizens Advisory Board for NTS Programs (CAB). This new CAB for NTS programs held its first organizational meeting on March 8th, 1994.

Because the CAB will likely play a key role in advising DOE/NV about stakeholder concerns involving major program decisions such as those proposed in the above montioned document, we believe it is of paramount importance that the CAB be given the opportunity to discuss the possibility of requesting a briefing on the proposed action and alternatives discussed in the Draft EIS.

You might recall that such a briefing was provided by DOE officials and contractors from FEMP to officials from DOE/NV and the State of Nevada. Granting our request for an extended comments period of at least 60 days would allow the CAB to address this issue at its next meeting, which is scheduled for April 20, 1994.

We await your prompt decision concerning this request.

Sincerely,

Maud Naroll State Clearinghouse

MN/jtw

cc: Members, Citizene Advisory Board NTS Programs Governors Office and Affected State Agencies Nevada Congressional Delegation Carol M. Borgstrom DOEHQ\NEPA Nick C. Aquilina, DOE/NV Joseph Flore, DOE/NV Donald R. Elle, DOE/NV

Commentor M

U.S. Department of Transportation

Research and Special Programs Administration

Apr 21 1994

Mr. Ken Morgan
Public Information Director
ATTN: FS/PP-DEIS Comments
Fernald Field Office
U.S. Department of Energy
P.O. Box 398705
Cincinnati, OH 45239-0705

Dear Mr. Morgan:

This letter is in response to the February 24, 1994 letter from Ms. Carol M. Borgstrom, Director, Office of NEPA Oversight, Department of Energy to Ms. Kathleen C. DeMeter, Assistant Chief Council, National Highway Traffic Safety Administration, Department of Transportation (DOT). Ms. DeMeter forwarded that letter to the Research and Special Programs Administration (RSPA), the Federal agency primarily responsible for hazardous materials transportation regulations. That letter solicited review and comments on the Feasibility Study (FS), the Proposed Plan (PP), and the Draft Environmental Impact Statement (DEIS) documents for remediation of Operable Unit 4 of the Fernald Environmental Management Project (FEMP). Our review has focused on elements associated with the transportation of radioactive materials resulting from the remediation activities.

The reviewed documents are clearly of a general nature at this early phase of the program, and do not reflect all details such as radioassay methods, materials classification, and packaging required for compliance with the transportation regulations. There were no statements about any expected need for exemptions from the requirements of DOT regulations which are authorized under Title 49, Code of Federal Regulations (CFR), Part 107, rather, it is stated that all shipments will be made in full compliance with DOT regulations.

In the development of future documentation for the FEMP, it is suggested that technical attention be given to two minor concerns we saw in the FS/DEIS. First, in Volume One, Section 2.5.7.1, Page 2-78, it was stated that all materials transported would meet the definition of Low Specific Activity (LSA) radioactive materials as defined in 49 CFR 173.403(n). We believe the expected physical form of the material transported will result in the radiological risk to the public being equal to or less than most LSA shipments transported in the country. However, from Volume Two, Appendix A, Table A.1-1, it appears that the activity per gram of material for some of the package contents might exceed the limits for LSA materials in 49 CFR 173.403(n). The second concern is somewhat related to the activity per gram issue. In Volume One, Section 4.2.2, Page 4-25, it is noted that "sampling of the vitrified waste form would be limited to measurement of dose rate". After material vitrification, the external radiation dose rates will clearly be the indications of the most significant radiological hazards of the materials during transportation. However, since the identity of the radionuclides and the activity of the content in each package is required by the regulations, documentation with technical reasoning will be needed to relate the results of pre-vitrification radioassays to the contents of the packages.

From our limited review of the early phase planning documents, it appeared that there was not much information about non-radioactive hazardous materials transportation compliance issues, or about hazardous wastes subject to both DOT and Environmental Protection Agency regulations. Compliance with those regulations should not be difficult, the radiological hazards appear to be the greatest concern.

Except for the two minor concerns mentioned above, the reviewed documents appear to be satisfactory with respect to hazardous materials transportation.

Sincerely,

James K. O'Steen, Director Office of Hazardous Materials Technology

cc: Carol M. Borgstrom

May 17, 1994

Mr. Ken Morgan
Director, Public Information
U.S. Department of Energy, Fernald Field Office P.O. Box 39705
Cincinnati, Ohio 45239-8705

SUBJECT: DOCUMENTS COMPRISING THE FINAL FEASIBILITY STUDY/PROPOSED PLAN - ENVIRONMENTAL IMPACT STATEMENT FOR REMEDIAL ACTIONS AT OPERABLE UNIT 4, THE FERNALD ENVIRONMENTAL PROJECT (DOE/EIS-0195d)

Dear Mr. Morgan:

The Nevada Test Site (NTS) Citizens Advisory Board (CAB) had the opportunity to meet with representatives of the Fernald Environmental Project at our May 11, 1994 meeting. The CAB is comprised of representatives from the public, citizens groups, Native Americans, local governments and others. Fernald staff provided a useful brief describing proposed shipments of radioactive material to the NTS. They and NTS Department of Energy (DOE) personnel at the meeting noted, however, that the deadline for comments to the EIS is May 20, 1994.

The May 11, 1994 meeting was the first time that the CAB had an opportunity to receive any information about the proposed shipments. The CAB has still not reviewed the documents. We would, therefore, have less than a week to review the EIS. The CAB is, therefore, requesting an extension of time to review the documents and provide substantive input to the process.

The shipments of radioactive waste from Fernald are the first of potentially many other shipments to the NTS. It is important, therefore, for the CAB to review the Fernald EIS proposal.

The CAB and citizens of Nevada trust that you will grant an extension of time for the review of the EIS documents.

Sincerely,

William L. Vasconi, Acting Chairman Citizens Advisory Board m583.vis

On June 24, 1994, the DOE received by facsimile transmission, the following four comments/issue statements on the behalf of the Nevada Test Site Citizens Advisory Board (CAB), from an individual who identified herself by telephone as Katherine Yuracko, a member of the CAB. As directed by Katherine Yuracko during the telephone conversation, the facsimile was redacted by DOE to only include verbatim the substantive

comments/issue statements pertinent to the Operable Unit 4 FS/PP-DEIS.

Issues

- 1. The shipments of waste from Fernald are the first of potentially many other shipments to the NTS. Rather than making decisions on piecemeal basis, we went to see the full picture before we are asked to make decisions on individual pieces. That is, we want to first consider the total impact of all of the waste that is being considered for disposal at the NTS. Following that, we want to consider each individual piece.
- 2. The documents reviewed do not discuss the full range of possible alternatives. E.g.:
 - ! disposal at Hanford
 - ! reprocess to recover materials
 - ! dispose of all material at the NTS

Why were these options rejected? What is the full list of options initially considered and why was each option rejected?

- 3. We believe that:
 - ! funds should be provided for technical oversight of waste management activities
 - ! the State of Nevada and affected Counties are entitled to impact mitigation payments as compensation for costs arising from management of this material
- 4. Based on the presence of RCRA regulated metals and organics in the waste, we are concerned that the waste contains both hazardous and radioactive constituents.
- a. Please list the radionuclide and inorganic and organic chemical constituents of the waste.
- b. Please identify the concentration of each constituent.
- c. Please identify the risk resulting from each constituent
- d. Please describe how the proposal treatment and disposal mechanisms address both the radionuclide and chemical constituents of the waste.

Keep Fernald Waste On-site in Ohio..Comments on the Fernald Cleanup EIS.

- ! The more than 300,000 cubic yards of radioactive waste consisting of uranium, thorium and radium among other radionuclides, should be kept on-site in containers adequate to protect the local populace. Nevadans should not be required to accept additional risk on top of that already present at the Nevada Test Site.
- ! Transportation risks need to be thoroughly evaluated.
- ! Socioeconomic impacts on the receptor community should be thoroughly evaluated and balanced against the desires of Ohio to move Fernald waste.

Name Address

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The following comments/issues were submitted by Pam Dunn, Harrison, Ohio. The Comments/issues were retyped and alphabetically identified by DOE in order to facilitate developing comment responses. The original hand written comments have also been included as matter for the record.

June 20, 1994 Mr. Ken Morgan U.S. Dept. of Energy Fernald Field Office P.O. Box 398705 Cincinnati, OH 45239-8705

RE: Comments Proposed Plan For Remedial Action OU4.

- ! (a) In reviewing the Proposed Plan for OU4 there are variances in the capital cost for the same treatment alternatives with the only difference being on-site versus off-site disposal. What is the source of this variance?
- ! (b) It is stated that EPA would review on-property disposal every five years in accordance with CERCLA requirements. Who and how often would a review be performed in the other years?
- ! (c) There is no mention of retri[e]vability of the materials which would be disposed of in the on-site disposal vault. Is this option being considered, and, if not, why?
- ! (d) Post-remediation O&M cost are estimated over a thirty-year period. What about the remaining years for which this material will require monitoring
- ! (e) Alternatives 2B and 4B have identical post-remediation cost, with Alternative 4B being untreated. Please explain how cost can be the same for treated versus untreated materials disposed in an on-site vault.
- ! (f) There is discussions on interim storage. What is the estimated time for this interim storage?
- ! (g) Alternative 2C states that the contaminated materials would be place in bulk (without packaging) into the on-site disposal vault. Please expand on why this material would not be packaged and state the advantages/disadvantages of packaged versus non-packaged.
- ! (h) It is stated that non-porous material will be released from the site as uncontaminated per DOE Order 5400.5. Will this material be checked for contamination prior to release or just assumed to be uncontaminated and released?
- ! (i) Will the wastewater generated during remediation be treated for non-radioactive contaminates

prior to discharge in the Great Miami River? To what extent will radioactive and non-radioactive elements be removed prior to discharge?

- ! (j) A material variance in the cost associated with Subunit C exist between 3C.1 and 3C.2 with the only apparent difference being 3C.1 Disposal at NTS and 3C.2 at Envirocare in Utah. Please explain this variance and if this is partially due to more stringent requirements at NTS, should these more stringant requirements also be required at a commercial facility? Which requirements is more protective? It is also stated that an exemption from DOE Order 5820.2A (this is transposed as 5280.2A in document, Page 56) is needed to dispose at a commercial facility; has this been granted?
- ! (k) Will notification of these shipments be given to the areas involved in the transportation routed for rail and truck, and what precautions for protection will be employed?
- ! (1) Table 6-1 comparison of remedial alternatives, state differences in implementing identical treatments with different disposal options. Is this difference related to transportation issues for off-site rather than on-site? Please explain these differences. Also, Subunit C lists no treatment for all alternatives; please demonstrate why no treatment is acceptable.
- ! (m) Is there potential for failure of the vitrified material has the radionuclides trap[p]ed continue to delay, and if so, what is that risk?
- ! (n) It states that the capital cost associated with the on-site disposal facility has been removed. Where is (will) this cost be accounted for?
- ! (o) Line 14, Page 67 reads results in significant reduction in the volume... This would read better if the "a" preceded significant/rather than follow.
- ! (P) Please define the following statement (Line 16, Page 67) utilize permanent solutions to the maximum extent practical. What viable, permanent solutions presently exist?
- ! (q) Basis for stating long-term environmental impacts of permanent disposal at NTS are minor and no long-term impacts of biota expected from disposal activities at NTS. It is stated that to reduce U-238 to essentially background is not feesible; it also states that it is assumed that the federal government retain ownership of the FEMP site to consider clean-up protective. While I do not have a problem with these statements, it does bother me that no formal statement has been made publicly concerning this. These two statements present future land use constraints which must be-addressed. Why hasn't the DOE adopted a formal position concerning this issue and communicated this to both the Fernald Citizens Task Force and the community?
- ! (r) Line 13, Page 76, reads "... would bot be ...", should that read "... would not be ..."?
- ! (s) It states the on-site, above-grade disposal facility would be designed for a 1000 year life with no active maintenance. What is the half-lives or duration for which the radionuclei and chemical contaminants are a threat to the environment; do they exceed 1000 years? Also, explain why no active maintenance is assumed for 1000 years.
- ! (t) Has an exemption to the Ohio Solid Waste Facility requirement been requested, and if not, when will such a request be made? Also, Line 28, Page 79 would read better if "the" or "a" were added to precede disposal. (For disposal facility on the FEMP site.)

Should you have any questions concerning these comments, feel free to contact me at the address given below:

Submitted by Pam Dunn 7781 New Haven Rd. Harrison, Ohio 45030 cc:

Mr. John Applegate
F.R.E.S.H., Inc.
File

OhioEPA

State of Ohio Environmental Protection Agency

Southwest District Office 40 South Main Street Dayton, Ohio 45402-2066 (513)286-6357 FAX (513)285-6404

George V. Voinovich

Governor

April 19, 1994

RE: PUBLIC COMMENTS
O.U.4 PROPOSED PLAN

Mr. Ken Morgan
Public Relations
U.S. DOE FEMP
P.O. Box 398705
Cincinnati, OH 45329-8705

Dear Mr. Morgan:

The purpose of this letter is to provide official comments on the Operable Unit 4 Proposed Plan:

- 1. The OU4 Proposed Plan is the culmination of efforts by U.S. DOE, Ohio EPA, and U.S. EPA to understand and develop a plan for mitigating releases to the environment from OU4. The alternative selected in the Proposed Plan will address potential and actual releases in a manner protective of human health and the environment.
- 2. DOE should commit to including and/or developing real-time monitoring for discharges to the environment resulting from remedial actions including any treatment system. DOE should attempt to incorporate any new developments in real-time monitoring from the Office of Technology Development. Data obtained from real-time monitors and any additional monitoring activities should be provided to the Ohio EPA and public in a timely manner.
- 3. DOE should attempt to incorporate pollution prevention activities whenever possible during the design and operation of the OU4 remedial action system. All available methods to reduce or eliminate discharges from the treatment system should be considered during the design of the system.
- 4. DOE must ensure the public that their involvement will not be diminished during Remedial Design and Remedial Action (RD/RA). DOE should commit to continued public involvement during RD/RA within the Record of Decision for OU4.
- 5. DOE should revise the site Community Relations Plan to address the need for continued public involvement during the RD/RA. Ohio EPA looks forward to working with DOE to revise this document.

Ohio EPA Comments OU4 PP April 19, 1994 If you have any questions about these comments please contact me.

Sincerely,

Thomas A. Schneider Project Manager

TAS

cc: Lisa Crawford, FRESH
 Jack Van Kley, Ohio AGO
 Jim Saric, USEPA
 Ken Alkema, FERMCO
 Lisa August, Geotrans
 Jean Michaels, PRC
 Jenifer Kwasniewski, OEPA/DERR
 Jeff Hurdley, OEPA/Legal
 Robert Owen, ODH

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 5
77 WEST JACKSON BOULEVARD
CHICAGO, IL 60604-3590

REPLY TO THE ATTENTION OF:
AUG 02 1994
Ms. Randi Allen
Department of Energy
Post Office Box 398704
Cincinnati, Ohio 45239-8704

ME-19J

Dear Ms. Allen

This will confirm the substance of our recent telephone conversations concerning this Agency's review of the Department of Energy's proposal for implementing activities including reactivation of certain power generating facilities at the Fernauld site.

As discussed with you, the Draft Environmental Impact Statement (EIS) for this project was never received in this Branch. In this regard, the Planning and Assessment Branch has been designated as the official contact point within Region V for provision of comments on Federal projects as required pursuant to Section 309 of the Clean Air Act and/or the National Environmental Policy Act. The official comment period for this Fernauld project expired 45 days from the date a notice of the EIS's availability was published in the Federal Register. In the meantime, however, the document was received, reviewed, and commented upon by staff of our Waste Management Division with regard to those aspects of the project for which Waste Management Division has special concern.

Given expiration of the official NEPA comment period for this project's EIS, the only comments on the record from our Agency are those previously supplied to you from our Waste Management Division. At this point in time, given the requirements of NEPA and its implementing regulations, those comments will have to suffice as our Agency's comments. Provided that the comments previously provided by our Waste Management Division are complied with, and further provided that facility in question is subsequently operated in full accordance with applicable local, State, and Federal requirements, it appears unlikely at this time that any significant adverse impacts on the environment can reasonably be foreseen.

We look forward to receipt of the project's forthcoming Final EIS. OUr Agency's comments on the Final EIS

will be provided on a timely basis. If you have any questions, please do not hesitate to contact me at 312/886-7342.

Sincerely yours,

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ATTACHMENT C.II

ERRATA SHEETS AND CHANGES TO THE FEASIBILITY STUDY/PROPOSED PLAN-DRAFT ENVIRONMENTAL IMPACT STATEMENT

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C.II ERRATA SHEETS AND CHANGES TO THE FEASIBILITY STUDY/PROPOSED PLAN-DRAFT ENVIRONMENTAL IMPACT STATEMENT

The FS/PP-DEIS for Operable Unit 4 was released for public comment in March 1994. The DOE reviewed all written and oral comments submitted during the public comment period. Upon review of these comments, it was determined that no significant changes to the remedy, as was originally identified in the FS/PP-DEIS, were necessary. However, it should be noted that the repromulgation of 40 CFR §191 by the EPA, did result in minor changes in the comparative analysis of alternatives presented in the FS/PP-DEIS. Likewise, in May 1994 five final concerns were received from the EPA on the Operable Unit 4 FS/PP-DEIS. In responding to these five concerns, Table D.3-5 in Appendix D of the Operable Unit 4 FS/PP-DEIS was revised. The revised table is included in this Attachment. The following discussion addresses the nature and extent of these changes.

C.II.1 REPROMULGATION OF 40 CFR §191

Repromulgation of the 40 CFR §191 requirements for Management and Disposal of Spent Nuclear Fuel, High-Level, and Transuranic Wastes has caused changes to be made to the ARARs as described in the Draft Final FS/PP-DEIS, conditionally approved by the EPA on February 9, 1994. DOE chooses not to submit revision pages to the FS/PP-DEIS; all changes to the ARARs for that document and any impacts from the repromulgation are discussed in this section of the Draft ROD. Since the repromulgation resulted in relevant and appropriate, rather than applicable requirements, the repromulgation of 40 CFR §191 will not impact the proposed off-site alternative for disposition of the K-65 material. However, the on-property disposal alternatives (Alternatives 2A/Vit and 2A/Cem) that were previously retained, having passed the threshold criteria of the detailed analysis, are no longer able to meet the threshold criteria of compliance with ARARS, and are consequently dropped from further consideration. Subsequently, all references to Alternative 2A are therefore deleted from reference in the text of the ROD, and in the Appendix A.

The only relevant and appropriate requirement from 40 CFR §191 that is retained as an ARAR in this ROD (Appendices A and B) for the proposed alternative is 40 CFR §191.03(b), which establishes dose limits for management and storage of the K-65 material. However, since this ARAR is relevant and appropriate, rather than applicable, it will pertain only to the on-property portions of the remediation.

Background

The United States Department of Energy - Fernald Field Office (DOE-FN) received conditional approval of the Draft Final FS/PP-DEIS for Operable Unit 4 from USEPA on February 9, 1994. Included in the FS/PP-DEIS applicable or relevant and appropriate requirements (ARARs) was a reference to 40 CFR §191, "Environmental Radiation Protection Standards for Management and Disposal of Spent Nuclear Fuel, High-Level, and Transuranic Wastes". This reference to 40 CFR §191 was modified in the Operable Unit 4 FS/PP-DEIS, submitted in February 1994 in response to the conditional approval letter, to reflect the changes to the regulation that occurred upon its repromulgation on December 20, 1993. It still accommodates the specific direction previously provided by the USEPA regarding incorporation of the 40 CFR §191 requirements as an ARAR/TBC ("Operable Unit 4 Screening Dispute Resolution U.S. DOE Fernald", Catherine McCord, USEPA, to Andy Avel, DOE, dated October 18, 1990). The final rule became effective on January 19, 1994, during final revision of the Operable Unit 4 FS/PP-DEIS, and agency comments did not address the repromulgation of the rule. This fact was discussed with the USEPA, and a DOE position paper on the incorporation of 40 CFR §191 as an ARAR for Operable Unit 4 remediation was submitted to the USEPA for concurrence. The USEPA disagreed with the draft position proposed

by DOE, and responded with a directive to incorporate the substantive elements of the repromulgated rule into the ROD, with an option to resubmit change pages to the FS/PP-DEIS ("Application of 40 CFR §191 to OU #4", Jim Saric, USEPA, to Jack Craig, DOE, dated April 25, 1994). DOE elected not to revise the FS/PP-DEIS, but rather to describe in this section of the ROD changes to the table of ARARs and associated impacts on selection or implementation of remedial alternatives that have occurred between the time the Draft Final FS/PP-DEIS was conditionally approved, and the submittal of the ROD to the USEPA and OEPA. The list of ARARs in the Draft ROD, and proposed approach to compliance with the substantive elements thereof, once approval by the USEPA is obtained, will be the final approved list of applicable or relevant and appropriate requirements for final remediation of Operable Unit 4.

Impacts of Repromulgation

Since 40 CFR §191 cannot be considered a legally "applicable" class of ARAR for this CERCLA remediation, §191 is not applicable to any Operable Unit 4 waste streams. Since compliance with only applicable requirements is required to be demonstrated for off-site remedial alternatives proposed under CERCLA, these requirements will not impact the proposed off-site alternative for disposal of the treated K-65 material at the NTS.

DOE previously included 40 CFR §191 Subpart A as a relevant and appropriate requirement, and Subpart B as to be considered (TBC) criteria for management of K-65 material in accordance with guidance received from the USEPA. Subpart A of §191, entitled "Environmental Standards for Management and Storage" includes public dose rate standards for protection of the public from radiation hazards posed by spent nuclear fuel, high-level, or transuranic waste material. The repromulgation of the Final Rule did not materially affect the sections of Subpart A referenced in the Operable Unit 4 FS/PP-DEIS; the Subpart A requirement referenced in the Operable Unit 4 FS/PP-DEIS remains unchanged in the table of ARARs as a relevant and appropriate requirement for the on-property portion of the remedial activities to be conducted on the K-65 material.

Prior to repromulgation, Subpart B requirements were in remand, and were therefore considered TBCs in the FS/PP-DEIS submitted to the agencies. Since Subpart B of §191, entitled "Environmental Standards for Disposal", has been repromulgated, the USEPA has directed that sections must now be considered as relevant and appropriate requirements for any on-property disposal alternatives. Since it could not be demonstrated that the on-property disposal of treated K-65 material would comply with specific requirements of this Subpart, those alternatives involving on-property disposal (Alternatives 2A/Vit and 2A/Cem) were no longer able to meet the threshold criteria of compliance with these ARARs, and were consequently dropped from further consideration. All descriptions to Alternative 2A are therefore deleted from reference in the text of the ROD, and in the Appendix A.

A new Subpart C of §191 "Environmental Standards for Groundwater Protection", was created by the repromulgated rule. As with Subpart B, this new Subpart pertains only to disposal systems. The elements of this Subpart must now be considered as relevant and appropriate requirements; however, since the on-property disposal alternatives to which this Subpart pertains were dropped from further consideration on the basis of non-compliance with Subpart B requirements, and since Subpart C will not pertain to any off-site disposal alternatives, these requirements will not be included in the Appendix A or B tables of ARARs. Subpart C will have no effect on the selected alternative, which includes off-site disposal.

C.II.2 ERRATA SHEETS TO THE OPERABLE UNIT 4 FEASIBILITY STUDY/PROPOSED PLAN-DRAFT ENVIRONMENTAL IMPACT STATEMENT

In the course of obtaining EPA's approval of the Operable Unit 4 Feasibility Study/Proposed Plan-Draft Environmental Impact Statement, several iterations of specific comment responses were required to fully address five remaining EPA concerns.

On May 9, 1994 the EPA approved the Final Operable Unit 4 Feasibility Study Report and Proposed Plan based upon the satisfactory resolution of five remaining concerns. Only the resolution of one of the five remaining concerns resulted in an action by the DOE, which involved the revision of two pages to the Operable Unit 4 Feasibility Study Report/Proposed Plan-Draft Environmental Impact Statement.

In the May 9, 1994 approval letter, the EPA noted that previously agreed upon changes related to the Operable

Unit 4 FS, Appendix D, Table D.3-5 were not made in the revised final document per resolution. Specifically, the surface area (SA) values presented for the Dermal Contact While Bathing pathway in Table D.3-5, were not reflected in the Final Operable Unit 4 Feasibility Study/Proposed Plan-Draft Environmental Impact Statement document. In addition, the EPA noted that footnote "h" of Table D.3-5 was incorrect; the referenced pages were not consistent with the cited EPA document.

The following DOE response was accepted by the EPA on this matter:

"This table (D.3-5) was derived from the OU4 Baseline Risk Assessment, but the latest change for this dermal exposure pathway was not made for this table. This will have no impact on the OU4 FS risk assessment as the only contaminant which was considered for the groundwater pathway was U-238. Since radionuclides are not evaluated for dermal absorption pathways, this parameter change will not change the risk values."

In accordance with this resolution the DOE issued the following revised pages to Table D.3-5, which included the corrected surface area value of 23,000 cm3 and the corrected footnote "h".

ATTACHMENT C.III

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ATTACHMENT C.IV

PUBLIC MEETING TRANSCRIPT

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- 1 MR. STEGNER: Good evening. Thank
- 2 you for coming. My name is Gary Stegner. I work
- 3 at the Department of Energy at Fernald. Tonight
- 4 we're going to be discussing Operable Unit 4, which
- 5 are the silos, Silos 1 through 4 including the
- 6 basic five silos.
- 7 Briefly, very briefly, the way we're
- 8 going to set the evening up is, if you look at the
- 9 agendas on your chair, we'll start off with a
- 10 series of presentations which should last about a
- 11 total of about 45 minutes.
- 12 Following the presentations we'll
- 13 have an informal question and answer section. This
- 14 is informal as distinguished from the formal
- 15 comment period that will follow. During the
- 16 informal session, it will be a give and take with
- 17 the panel and any of the other experts who we might
- 18 have out there in the audience to answer your
- 19 questions regarding Operable Unit 4. We do want to
- 20 keep focused as much as possible on Operable Unit
- 21 4.
- 22 Following the informal questions and
- 23 answers, what we'll do is take a break for about 10
- 24 or 15 minutes. Then we'll come back, and then

- 1 we'll have the formal comment period. The formal
- 2 comment period is for the record. You know, it is
- 3 something that will be included in our
- 4 Responsiveness Summary, and it will be included in
- 5 the Record of Decision for Operable Unit 4.
- 6 Before I introduce the panel tonight,
- 7 a few logistical announcements. People will
- 8 remind, I think everyone is registering at the door
- 9 as they come in. If you want to make a formal on
- 10 the record comment, please designate that when you
- 11 sign in. The way I will do that is, following the
- 12 break when we begin that, I will go through there
- 13 and find out the number of people who want to and I
- 14 will call them up.
- Don't think that you have to come up
- 16 here to the microphone tonight to make your formal
- 17 comments because there are comment cards on your
- 18 chairs. Also you can give those to me after the
- 19 meeting. You can send them to Amy at the
- 20 Department of Energy at Fernald, and you can also
- 21 just write out your comments and send them to us at
- 22 the Department of Energy at Fernald. We ask that
- 23 you have those to us by April 20th, however.
- I think there is ice water someplace

- 1 in this room. Rest rooms are out the door there.
- 2 There's also a pop machine if you want to get
- 3 something to drink during the break. We encourage
- 4 you to take the handouts that we have scattered
- 5 throughout the room, if you want to find out more
- 6 about Operable Unit 4.
- 7 So let me get on with introducing our
- 8 panel tonight. We have Randi Allen, who is the
- 9 Operable Unit Four Manager for the Department of
- 10 Energy here tonight. Wilf Pickles, her counterpart
- 11 with FERMCO, the manager there. We have Ed
- 12 Skintik, Regulatory Compliance for the Department
- 13 of Energy. His counterpart, Eric Woods, FERMCO
- 14 reformatory programs; and also Dennis Nixon, the
- 15 Assistant Unit 4 Director. So without further ado,
- 16 I will turn it over to Randi Allen.
- MS. ALLEN: We also have Eric Woods
- 18 who worke for FERMCO. All I'm going to do here
- 19 real quick in case there's anybody in the
- 20 audience that is not that familiar with Fernald,
- 21 I,m just going to introduce you to the operable
- 22 units, and then turn it over to Dennis Nixon. He's
- 23 going to go through some details on Operable Unite
- 24 4.

- 1 Sure everybody has seen this before.
- 2 This is just to show you the location of the
- 3 Fernald. It's a 1,050 acre site located about 17
- 4 or 18 miles northwest of Cincinnati. What I'd like
- 5 to do here real quick is just run through the other
- 6 operable units to you, and then I'd like to present
- 7 a schedule. We're going to have a similar meeting
- 8 for all the other operable units in a little bit of
- 9 a later time scale here. I'll show that to you in
- 10 a minute.
- 11 Operable Unit 1, which you see in the
- 12 orange, is the waste pits, and Operable Unit 2 is
- 13 called other waste units. That's the flyash piles,
- 14 the south field, the sanitary field, and lime and
- 15 sludge fields. Operable 3, that's a bigger
- 16 operable unit. That's all the facilities located
- 17 on the site. Operable Unit 3, is obviously the
- 18 silos, one of the smaller units. And Operable Unit
- 19 5 is everything also not shown on the grid,
- 20 environmental media, the soils, and the ground
- 21 well.
- Here's a schedule for the other
- 23 operable units. As you can see, in the yellow is
- 24 the period between like whenever you see the

- 1 remedial investigation report, that's when the
- 2 documents are beginning to become available for
- 3 review by the public. Operable Unit 4 down there,
- 4 we're right now between the feasibility stage,
- 5 proposed plan. We've initiated preparation of a
- 6 Record of Decision.
- 7 Some places you see the feasibility
- 8 study, and shortly thereafter the US EPA, the DOE
- 9 headquarters, and the Ohio EPA will review and
- 10 comment on the document and approve the document.
- 11 It becomes available for the public to review, and
- 12 they'll have this type of evening for each one of
- 13 the other operable units.
- 14 This is the process we go through to
- 15 get in the file remediation. Actually, this is a
- 16 pretty simple version of it, if you can believe
- 17 it. Right now in Operable Unit 4 we are right here
- 18 in beginning preparation of the Record of
- 19 Decision. So we're getting ready in the near term
- 20 to issue the Record of Decision of Operable Unit
- 21 that gets submitted to the US EPA and Ohio EPA in
- 22 June of this year.
- 23 After that, once we have reached an
- 24 agreement on what that Record of Decision should

- 1 say, the comments you provide on this proposed plan
- 2 are incorporated into that document. So once we
- 3 issue that Record of Decision, we will begin final
- 4 remediation.
- 5 At this time what I'd like to do is
- 6 introduce Dennis Nixon, and he is going to run
- 7 through the documents you guys have been asked to
- 8 review.
- 9 MR. NIXON: Good evening. What I'm
- 10 going to do, present this evening, is a brief
- 11 history of Operable Unit 4 and how we got to where
- 12 we're at today. As Randi said, Operable Unit 4 is
- 13 one of five operable units at Fernald. It's
- 14 located on the western portion of the site next to
- 15 Paddy's Run Creek. This is an areal shot of the
- 16 operable unit area.
- 17 There's a geographic area
- 18 encompassing the four waste storage silos. K-65
- 19 silos, which you'll see to the south, here Silos 1
- 20 and 2 contain the K-65 residues. Silo 3 is --
- 21 contains the cold metal oxide material. Silo 4 is
- 22 empty and was never used.
- 23 The operable unit also consists of a
- 24 radon treatment system and underground decant sump

- 1 tank that was used in the process of filling the
- 2 silos, the surfaces soils, subsurface soils, and
- 3 the berm soils, as well as any perched water that
- 4 may be encountered during the final remediation.
- 5 The silos were constructed in 1951
- 6 and 1952 for use as interim storage vessels for
- 7 defensive program waste that was being produced at
- 8 that time at the Melloncrock Chemical Works in St.
- 9 Louis.
- I have a group of shots on the
- 11 construction I`ll just run through. This is a -- I
- 12 believe the foundation being prepared for Silos 4,
- 13 3, 2, looking south. The silos were constructed --
- 14 Silos 1 and 2 were constructed in the winter
- 15 months, which caused some problems within the
- 16 construction, causing problems with shutting down
- 17 the concrete pours which resulted later in cold
- 18 joints, which when they stopped pouring the
- 19 concrete, which we'll show you in later pictures,
- 20 that later would form cracks in the sides of the
- 21 silos.
- 22 Silos 1 and 2 during the construction
- 23 phases, shot looking to the west during
- 24 construction. The silos were filled during up till

- 1 1958. If you'll notice the cracks on the south
- 2 face where those cold joints in the construction
- 3 occurred. Essentially due to those cracks, there
- 4 later was an asphaltic cover. Here again the
- 5 cracks in the sides of the silos looking to the
- 6 north, Silo 1, 2, and 3.
- 7 In 1964 those cracks were sealed with
- 8 a Gunite material, and then an asphaltic sealant
- 9 was placed on that, and the first of two berms were
- 10 added. The berms were added not only for -- They
- 11 were mainly added for structural stability. They
- 12 were also there to provide sone shielding due to
- 13 the radiation that was given off by the silo
- 14 material. The decant sump tank, which was a buried
- 15 tank, this is the -- an accese way, a corrugated
- 16 pipe that was used to access that tank after the
- 17 berm was added.
- 18 And this is an areal shot of the
- 19 original berm. Again, the K-65 silo is here. In
- 20 1983 that berm, the original berm, had resided, and
- 21 we had another berm added in 1983 due to the
- 22 erosion problems. Furthermore, in 1987 these dome
- 23 cape were placed on the K-65 silos to enhance the
- 24 structural integrity of the dome itself. The foam

- 1 was added to insulate the silos and to assist in
- the radon problem, which we'll talk about a little
- 3 later.
- 4 Again, in 1991 -- I'll talk about the
- 5 history, is the clay that was added. We had a
- 6 removal action in 1991. Due to the radon concerns,
- 7 the chronic radon emissions, as well as concerns of
- 8 the silos collapsing and releasing material, we
- 9 added a one-foot layer of bentonite clay to the
- 10 residues.
- 11 As I said, the material was added up
- 12 until 1958 In the silos. The majority of the
- 13 material, as I said, was processed at -- the K-65
- 14 material was processed at the Melloncrock Chemical
- 15 Works in St. Louis. Essentially, they had a
- 16 problem in St. Louis with storage. So we
- 17 constructed the silos at Fernald for storage of
- 18 that material. It was shipped fron Melloncrock as
- 19 well as Lake Ontario Ordinance Works to the Fernald
- 20 site.
- 21 You can see here the incoming drums
- 22 that were received at the site. Those drums were
- 23 slurried in the drum handling building. They were
- 24 reslurried, pumped ln the silo. That material was

- 1 allowed to sit over night, essentially, and the
- 2 liquid was decanted off into the decant sump tank
- 3 that I spoke of earlier.
- 4 As well, some K-65 material was
- 5 processed at Fernald in our refinery. Those
- 6 raffinates were pumped in a liquid form through the
- 7 trench that you see here running east west to Silo
- 8 2.
- 9 The Silo 3 material was all processed
- 10 on site here in our refinery at Fernald. Those
- 11 raffinates were unlike the K-65 material, would
- 12 calcine at a very high temperature and would rot,
- and would pneumatically convey through the same
- trench to the pipe ln Silo 3.
- The K-65 material generally takes the
- 16 form of a wet clay material ranging from gray to
- 17 brown. It is defined as technically as 11E2
- 18 by-product material under the Atomic Energy Act,
- 19 which makes that an exception from the RECRA
- 20 regulations, even though we do consider RECRA as a
- 21 helpful and appropriate requirement.
- The material in K-65 silos generally
- 23 the contaminates of concern are radium, thorium,
- 24 and lead-210. Due to that radium content, the

- 1 residues give off a considerable amount of radon
- 2 gas, which again was the reason for the removal
- 3 action to add the one-foot layer of bentonite clay
- 4 in 1991.
- 5 There are elevated-concentrations in
- 6 the residues, the untreated residues, of barium and
- 7 lead. There are very low concentrations of PCB and
- 8 tributyl phosphate used that probably occurred
- 9 during the processing at the refinery or at the
- 10 Melloncrock Chemical Works.
- 11 Total volume of material, including
- 12 Silos 1 and 2, including the bentonite clay is
- 13 roughly 8,900 cubic yards. In your packets you
- 14 have tables from the remedial investigation, the
- 15 actual characteristics of the residues themselves.
- 16 I won't go over those tonight.
- 17 The Silo 3 material is called cold
- 18 metal oxides. As I said, those are a dry powdery
- 19 material like a talcum powder, again defined
- 20 technically as 11E2 by-product material, the much
- 21 lower concentrations of radium nuclides in the Silo
- 22 3 materials.
- 23 The predominant contaminates of
- 24 concern here are the thorium-230, uranium, and

- 1 lead-210 again. The Silo 3 material also leaches
- 2 rare earth metals listed here. Little to no
- 3 organics in the Silo 3 material due to that high
- 4 temperature calcine process.
- 5 And here the total volume of Silo 3
- 6 material, approximately 5,000 cubic yards, for a
- 7 total residue volume of roughly 13,000 cubic yards
- 8 to be processed in our final remediation. Again, I
- 9 have the tables of the characteristics of that
- 10 waste.
- 11 In addition to the residues, Operable
- 12 Unit 4 will remediate surface soils, contaminated
- 13 surface soils, contaminated berm soils, the
- 14 subsurface soils below and surrounding the silos,
- and again any perched water that is encountered
- 16 during the final remediation.
- 17 As Randi said, we are in the process
- 18 of a remedial investigation feasibility study. We
- 19 currently have completed our remedial
- 20 investigation. It is conditionally approved by the
- 21 US EPA. The feasibility study and the proposed
- 22 plan have been completed, and again are
- 23 conditionally approved by the US EPA.
- 24 We are at the phase that we are

- 1 getting the public comments, public involvement in
- our proposed plan, and responding to the comments.
- 3 We are making progress with our Record of Decision
- 4 based on this proposed plan. It's due to the
- 5 agency in June of this year. That will include a
- 6 Responsiveness Summary which will respond to the
- 7 questions and comments that are raised tonight and
- 8 in other meetings or other discussions, formal
- 9 commments.
- 10 And then after that Record of
- 11 Decision, hopefully by October, November time frame
- of this year, we'll have a Record of Decision.
- 13 We'll be moving forward into the remedial design
- 14 and remedial action phases of the project.
- 15 All of the points are important that
- 16 we make and go into detail with later. The
- 17 documents that have been prepared today are fully
- 18 integrated with the NEPA process and act as the
- 19 site's draft of the Environmntal Impact
- 20 Statement.
- In the feasibility study, we
- 22 evaluated a full range of alternatives, you know,
- 23 alternatives that included on-site and off-site
- 24 disposal, various treatment options, and the DOE

- 1 proposed alternative, preferred alternative, is as
- 2 follows:
- 3 Essentially, the major components of
- 4 that preferred alternative are to remove the
- 5 residues from the silos, stabilize those residues
- 6 by the use of vitrification and dispose of those --
- 7 thet vitrified waste off site at the Nevada test
- 8 site.
- 9 Again, we evaluated a full range of
- 10 alternatives, and those alternatives were evaluated
- 11 under the nine criteria which were provided by
- 12 CERCLA. We're currently involved with the
- 13 modfying criteria, which is to get the public
- 14 involved. Again, the major components, to remove,
- treat, and dispose of the materials in the silos;
- 16 but in addition to that, we're going to be
- 17 demolishing. After the residues are recovered and
- 18 treated, we'll be demolishing and decontaminating
- 19 the silos themselves, the remediation facilities
- 20 required.
- 21 We'll be excavating any contaminated
- 22 soils, that's surface and subsurface soils, the
- 23 perched ground water. And then, of course, the
- 24 disposal of the soils and debris will be consistent

- 1 with the Operable Unit 3 and Operable Unit 5
- 2 Records of Decision, respectively. They will not
- 3 be finally disposed of with this operable unit.
- 4 As for the cost of this action, the
- 5 cost ia roughly \$90 million from start to finish,
- 6 which is made up of the capital cost for the
- 7 facility as well as various remediation costs and
- 8 operations and maintenance costs.
- 9 This is the schedule. Essentially,
- 10 we are at the end of the proposed plan period. We
- 11 are entering into the Record of Decision. We have
- 12 a draft Record Decision right now at the DOE
- 13 headquarters that's being reviewed. We have
- 14 initiated some work on the remedial design work
- 15 plan based on this proposed plan.
- 16 Following the Record of Decision, we
- 17 will go into full-blown remedial design, and then,
- of course, remedial action will follow. The
- 19 construction you see here, the construction phase,
- will be roughly through March of 1997.
- 21 We'll initiate the remedial
- 22 operations shortly thereafter, and the facilities
- 23 will operate roughly until the year 2,000. After
- 24 the operations are complete, this is the period in

- which we demolish and decontaminate the facilities
- 2 that were used to treat and stabilize the
- 3 materials.
- 4 There are a couple of key questions,
- 5 my last couple of slides here, that need to be
- 6 anewered. Why remove the silo waste at all? I
- 7 think everyone that's involved with this, this
- 8 project, will agree that the silo materials need to
- 9 be taken out of the silos and put into a safe
- 10 configuration.
- 11 The silos have questionable
- 12 structural integrity. There is the potential,
- 13 always the potential, for a continued leakage from
- 14 the silos, proposes an unacceptable risk to both
- 15 the off-site residents as well as any future
- 16 trespassers for the site.
- 17 After they've been removed, why
- 18 vitrify these wastes? Vitrification is a very --
- 19 it's a proven technology, and due to our extensive
- 20 rehabilitative studies, we found it to be a very
- 21 good treatment technology for the K-65 silo
- 22 materials. The silo K-65 materials have high
- 23 silica contents which is very conducive to this
- 24 process.

- 1 There is significant volume
- 2 reduction. There is up to a 60 percent reduction
- 3 when vitrifying the K-65 materials. We have
- 4 significant reduction of radon emanation rate.
- 5 Essentially, once the material has been vitrified,
- 6 it hes the radon flux of the common building
- 7 materials like bricks and wood.
- 8 It also reduces the leachability of
- 9 metals that are in the material. For example,
- 10 those metals we are concerned with listed here, the
- 11 untreated waste, the leaches in excess of the RECRA
- 12 maximum allowable concentration; after
- 13 vitrification all well below the regulatory
- 14 limits. Radon emanation rate, very high for the
- 15 untreated waste, and it is obviously a significant
- 16 reduction there.
- 17 That's all I have for you this
- 18 evening. I'd like to introduce Eric Woods, who's
- 19 going to talk in detail on the process in which we
- 20 integrated the CERCLA and NEPA in these documents.
- 21 MR. WOODS: Good evening. What I'd
- 22 like to do is provide a short presentation on
- 23 CERCLA/NEPA integration, basically focusing on
- 24 three thinge: a little bit about the history of

- 1 NEPA compliance at the site, and then look at the
- 2 Operable Unit 4 feasibility study and proposed
- 3 plans specifically and kind of walk through how we
- 4 are integrating NEPA into these documents, and
- 5 then, lastly, provide a summary of the Operable
- 6 Unit 4 environmental impacts and the cumulative
- 7 environmental impacts.
- 8 So we're all on the same page with
- 9 respect to NEPA, NEPA is the National Environmental
- 10 Policy Act signed into law in January of 1970. The
- 11 goal of NEPA was to provide a national policy on
- 12 protection of the environment, and one of the
- 13 specific aspects of NEPA in order to accomplish
- 14 this goal is that it established a process by which
- 15 federal agencies, such as the Department of Energy,
- 16 will need to consider environmental impacts when
- 17 they made decisions.
- 18 This is formally known as the
- 19 Environmental Impact Statement Process, what we're
- 20 going through here for Operable Unit 4, and a very
- 21 important aspect of that is the public involvement
- 22 aspect.
- 23 The first Environmental Impact
- 24 Statement proposed at the Fernald site was a

- 1 renovation EIS. When the site mission changed from
- 2 production to remediation, the need for this
- 3 document went away, and the Department of Energy
- 4 subesquently canceled the renovation EIS.
- 5 As I said, the mission was changing
- 6 at that point from production to remediation, and
- 7 there was still the need to address NEPA for the
- 8 clean-up activities that were being planned at that
- 9 time. Therefore, the Department of Energy issued a
- 10 second notice of intent in May of 1990. This was
- 11 followed by scoping meetings in June, and this
- 12 basically announced that it intended to prepare an
- 13 Environmental Impact Statement for the Operable
- 14 Unit 4 remedial activities.
- This document was designed or was
- 16 planned to do a couple of things. Mainly, it was
- 17 to look at the environmental impacts of the
- 18 Operable Unit 4 alternatives, specifically, and
- 19 reach a decision for OU4 and OU4 only.
- 20 However, because it was the lead EIS
- 21 or the first of five integrated documents to be
- 22 prepared at the site, it was also to address
- 23 cumulative impacts, and we'll walk through the
- 24 document and I'll show where and how we've done

- 1 that.
- 2 I'll mention that the remaining
- 3 operable units, 1, 2, 3, and 5, will also be
- 4 prepared as documents at a lower level, and we'll
- 5 make decisions for those operable units
- 6 specifically.
- 7 I think a key question is, why did we
- 8 integrate, why not do an individual EIS process and
- 9 an individual RI/FS process? The main reason is
- 10 there's a similarity between the two. The RI/FS
- 11 process under CERCLA, there's an awful lot of the
- same things we need to do with the EIS under NEPA.
- 13 Primarily, NEPA evaluates the site, the
- 14 alternatives to reach an end goal, and it does
- 15 mention some of the criteria we look at. In the
- 16 end it identifies preferred alternatives. These
- 17 are similarities in the two.
- 18 There are some differences, primarily
- 19 in the way the alternatives are evaluated, and
- 20 where these differences occur is where we simply
- 21 utilize the CERCLA framework and infuse or
- 22 integrate NEPA into the documentation.
- 23 This does several things for us. It
- 24 avoids duplications, the duplications of preparing

- 1 two separate documents. It also minimizes the
- 2 potential for inconsistencies, and it's consistent
- 3 with DOE policy.
- 4 Looking specifically at the Operable
- 5 Unit 4 documentation, I want to point out the
- 6 various parts of the document where NEPA has been
- 7 infused or integrated. The first place is right up
- 8 front in the Executive Summary in the introduction
- 9 in Chapter 1.
- 10 We provided a discussion of
- 11 CERCLA/NEPA or NEPA/CERCLA integration, basically
- 12 what role the various documents play, why we do
- this, how the remaining operable units will
- 14 follow. This just gives an overview of the
- 15 process.
- 16 The next place where we have
- 17 integrated NEPA is in Chapter 4. This is really
- 18 the most important part of the document from the
- 19 NEPA perspective. This is where we identify
- 20 environmental impacts that we anticipate for the
- 21 alternatives that have been identified.
- 22 Basically, as you go through the
- 23 alternatives, there is a short-term effectiveness
- 24 discussion and a long-term effectiveness discussion

- 1 for each alternative. Under short-term we provided
- 2 an analysis of the environmental impacts
- 3 anticipated during remedial activities. And then
- 4 in the long-term effectiveness section, we provided
- 5 an analysis of environmental impacts that are
- 6 anticipated after remedial activities are
- 7 complete.
- 8 When we evaluate environmental
- 9 impacts, these are some of the criteria we look
- 10 at. As you go through the document, you will see
- 11 short-term environmental impacts, just this is a
- 12 format of the evaluation you will see. Rather than
- 13 talk through these, I thought I would provide some
- 14 photographs to kind of illustrate what we're
- 15 talking about.
- 16 This slide illustrates several
- 17 things. This is Paddy's Run. Obviously, water
- 18 quality is related to Paddy's Run. Also the belton
- 19 king fisher and the various habitats of biotic
- 20 resources which evaluate wildlife, wildlife
- 21 habitat, any species that may be listed at the
- 22 state or federal level protected.
- 23 Also flood planes, there are flood
- 24 planes we must deal with along the Great Miami

- 1 River. There's also flood planes along Paddy's
- 2 Run. Flood planes extend to various points on the
- 3 banks of Paddy's Run depending on what the
- 4 topography is like in that area.
- 5 Another example of biotic resources
- 6 is this overhead. This is along the eastern
- 7 portion of the site, and this basically shows a
- 8 typical field or pasture type habitat we have, and
- 9 as we went through the cumulative impact analysis
- 10 and for the purposes of that analysis looked at the
- 11 possibility of on-site disposal, this was typically
- 12 the kind of habitat that we identified being
- 13 disturbed.
- 14 Another important aspect is cultural
- 15 resources. Cultural resources could be historic or
- 16 prehistoric artifacts, such as projectiles or some
- of the ceremonial pieces that are identified on
- 18 this overhead. They also could be structures such
- 19 as homes that this area is very rich in cultural
- 20 resources, and we have an active program to insure
- 21 that we don't impact these types of things.
- This is another shot of the flood
- 23 plane area. This is along the Great Miami River.
- 24 You can see the site in the distance. It's upside

- down. The flood planes obviously extend in the
- 2 flat, cultivated fields adjacent to the Great Miami
- 3 River, and what we're concerned about when we look
- 4 at flood planes is basically changing elevations.
- 5 A flood, if it were to occur, either
- 6 a hundred-year flood or a 500-year flood, it's
- 7 typically accustom to proceeding a certain distance
- 8 from the river, in the case of Paddy's Run from the
- 9 stream. If we change elevations significantly, the
- 10 water can no longer go where it was accustomed to
- 11 going and will magnify down stream floods.
- 12 Kind of hand in hand with the flood
- 13 planes are wetlands. This is a typical wetland
- 14 that we have on site, basically this drainage ditch
- 15 with the cat tails. We have about 35 acres of
- 16 wetland on the Fernald site, and approximately 10
- 17 to 15 fall under this category of drainage ditch
- 18 wetlands. There's a larger area of forested
- 19 wetlands in the northern part of the site, which
- 20 are a little bit higher quality than this.
- 21 When we look at impacts in the
- 22 Operable Unit 4 document, both specific and
- 23 cumulative related to all of the operable units,
- 24 drainage ditch wetlands are primarily wetlands that

- 1 could be impacted. Wetlands on site are shown in
- 2 red. This is a large area of forested wetlands I
- 3 was speaking about.
- 4 We're taking steps, as we did very
- 5 early on in the process, to avoid this wetland
- 6 area. However, if we cannot avoid this area, we're
- 7 developing a strategy to compensate for the loss of
- 8 wetlands. We're going to be negotiating that with
- 9 the Army Corps of Engineers and various other
- 10 agencies. So those are just some of the kinds of
- 11 things we look at as we go through our impact
- 12 analysis.
- 13 Back to the document itself, also in
- 14 Chapter 4, at the end of Chapter 4, we have several
- 15 short sections that we've added to comply with NEPA
- 16 guidelines. These are irreversible, irretrievable
- 17 commitment of resources and several others. So
- 18 that essentially takes care of the body of the
- 19 feasibility study.
- 20 As I said, this document is
- 21 functioning for the Environmental Impact Statement
- 22 at the site. So the other aspect of it is
- 23 cumulative aspects that occur in Appendix I in the
- 24 feasibility study. We've taken remedial

- 1 alternatives, the latest information we had
- 2 available, and provided an analysis of the impacts
- 3 related to the overall remediation of the site.
- 4 Obviously, we're going to be
- 5 proceeding through the RI/FS process for the other
- 6 operable units. Decisions will be made for those
- 7 other operable units, and that -- the decisions
- 8 that are made at the very -- from the LRA's that
- 9 we've utilized for our evaluation in Appendix I.
- 10 If that happens, we'll update this analysis and
- 11 provide it for future feasibility studies for
- 12 submittance for other operable units.
- 13 Looking at some of the impacts we
- 14 anticipate for OU4 specifically, alternative, as
- 15 Dennis discussed, was removal, vitrification of the
- 16 contents of the silos, removal and on-property
- 17 disposal contingent upon decisions in OU3 and 5 for
- 18 storage.
- 19 Basically, there's an overall
- 20 beneficial impact for eliminating or controlling
- 21 the source or potential source of contamination of
- the silo, contents in the silos. On the negative
- 23 side, the excavation of tho Operable Unit 4 area
- 24 and the potential excavation for on-site disposal

- 1 facility will result in less than 15 acres of the
- 2 site being disturbed in the short term. Depending
- 3 on the decisions that are made in Operable Unit 3
- 4 and 4, a portion of these could be committed in the
- 5 long-term for disposal. Also potential for a small
- 6 area of wetlands to be disturbed as a result of the
- 7 excavation activities. Again, we're looking into
- 8 compensating for the loss of these wetlend areas.
- 9 And minor increases in traffic due to
- 10 goods and materials, fill material, being brought
- on to the site. This is on the order of ten trips
- 12 per day for the life of the remedial activity. And
- 13 those we've identified as substantive. There are
- 14 others, some of the other categories are evaluated
- 15 and discussed in the document as well.
- As far as cumulative impacts go,
- 17 again, an overall beneficial impact due to the
- 18 elimination of sources of contamination. Due to
- 19 the potential sources to the air, water, and soil,
- 20 again, we're looking at all five operable units
- 21 being remediated.
- 22 So we've got a larger area that will
- 23 be disturbed during that activity up to 250 acres.
- 24 And, again, the LRA's s that we use for this

- 1 evaluation primarily looked at on-site disposal.
- 2 So this is somewhat of a worst case scenario.
- 3 Hand in hand with the disturbances at
- 4 the site, a portion of habitat, such as the field
- 5 habitat I showed in the overhead previously, and
- 6 some forested areas in the northern part of the
- 7 site would be disturbed.
- 8 We do have -- Probably the most
- 9 important impact we need to identify is, we do have
- 10 the potential to lose most of the wetland areas on
- 11 the site. We are trying to work with the various
- 12 crews to insure or to the extent possible avoid the
- 13 wetland areas. Wetlands that we do lose due to
- 14 excavation or commitment of land, we will begin to
- 15 compensate or mitigate the loss of those areas.
- 16 In the area of socioeconomics, which
- 17 looks at impacts from the action to the local or
- 18 area economy infrastructure such as public
- 19 services, we do expect a significant amount of
- 20 material to be purchased in the area.
- 21 And in addition, we've done a lot of
- 22 evaluation as to the level of work force at the
- 23 site, and we expect the level to stay fairly
- 24 consistent through the life of the remedial

- 1 activities. Therefore, socioeconomics in the short
- 2 term should be primarily beneficial. And as we
- 3 complete remedial activities, the need for a lot of
- 4 the work force will decline, which could result in
- 5 minor socioeconomics after the activities are
- 6 complete.
- 7 That concludes my presentation, and
- 8 I'll turn it over to Randi Allen.
- 9 MS. ALLEN: I just have a couple
- 10 slides here. These are the last three slides in
- 11 your package, and I promise I'm not going to go
- 12 through all of those. Sitting up there looking out
- 13 at you guys, looks like not a moment too soon I'm
- 14 winding up this packet here.
- This is really what we've gone
- 16 through in Operable Unit 4 so that we could relate
- 17 what we are intending to do with the residue to
- 18 advise you out there. Initially starts back when
- 19 we submitted the document to US EPA and Ohio EPA,
- 20 the document and the EIC.
- 21 Essentially, what we've gone through
- here is beginning really in October, we have tried
- 23 to meet with the public to tell them what is in the
- 24 proposed plan and the feasibility study, and have

- gone through really risk assessment, ground water,
- 2 and different little round tables I guess.
- 3 And when we get down to the bottom of
- 4 this first slide, this is pretty much when we
- 5 started the distribution of this document. Because
- 6 it's an EIS the distribution of this document was
- 7 2,500 copies or something along that. This takes
- 8 us pretty much to where we are now. This is March
- 9 7th, this is just notifying this is an EIS
- 10 feasibility study.
- 11 The last sheet here will take us to
- 12 where we are now, to March 21st. And as I think
- Dennis has told you, April 20th is the date that we
- 14 are asking for everybody's comments. You can give
- us some comments this evening if you'd like to,
- 16 written or verbal comments. And I think the last
- 17 chapter in the proposed plan, there's -- also you
- 18 can send it, there's the address for submitting
- 19 your comments to the US DOE, Ken or Gary, or you
- 20 can send them out to Jim Saric.
- 21 What we're going to do at that point
- in time is prepere a responsiveness study. When we
- 23 submit our Record of Decision down here on June
- 24 10th to US EPA, that Responsiveness Summary will be

- 1 part of that document. So that's your opportunity
- 2 to see how we responded to your comments.
- 3 This last one down here, there's been
- 4 quite a few questions on what kind of public
- 5 involvement do we have from this point on. Now,
- 6 they have revised the Community Relation Plan in
- 7 1986 and 1989. And it takes us pretty much up to
- 8 the Record of Decision point; is that right, Gary?
- 9 MR. NIXON: That's right.
- 10 MS. ALLEN: So what we need to do,
- in the next three months I think the Public
- 12 Relations Department will be sending out some
- 13 questionnaires and folders to members of the
- 14 community to get some communication, when we get
- into remedial design what part do you want to play,
- 16 how involved do you want to be to, do you want to
- 17 continue to have round tables.
- 18 We need to get some communication and
- 19 revise that plan. I think this is a pretty
- 20 standard format for all of the operable units once
- 21 they get to the feasibility study point as we go
- 22 through the round tables and have a public
- 23 meeting.
- 24 At this time what I would like to do is

- 1 ask Jim Saric from US EPA and Tom Schneider from
- 2 the Ohio EPA if they'd like to make some comments.
- 3 MR. SARIC: I guess when I look at
- 4 the meeting we're having here tonight, the proposed
- 5 plan for Operable Unlt 4 silos, I kind of sat back
- 6 and started thinking about some of the first times
- 7 I was involved in this project in 1987 for a few
- 8 months. And then I went and was working for EPA on
- 9 another Department of Energy project and came back
- 10 several years ago in '91, and the K-65 silos were
- 11 an issue of a very heated debate. They were a very
- 12 strong public concern.
- 13 I think if it was the one symbol of
- 14 the Fernald site that was representative, it was
- 15 the K-65 silos, and a very significant source of
- 16 contamination, a very significant source of concern
- 17 for all of us involved.
- 18 And I think today we're really at a
- 19 key pivotal point, a crossroad, where DOE is
- 20 proposing a remedy, one which we've looked at and
- 21 reviewed several times as well as Ohio EPA. And
- 22 we've looked at various options, and we think we've
- got one that's very reliable, a very good option
- for handling this material.

- 1 And, you know, we're hopefully going
- 2 to be able to move forward. We're encouraging you
- 3 to come forward with comments on this thing, and
- 4 then you'll have the Record of Decision coming in
- 5 in June which will basically begin finalizing this
- 6 decision. Obviously, if you look at some of the
- 7 earlier slides, there's still a lot more work to be
- 8 going on.
- 9 I mean, this is a decision on what
- 10 we're going to do, and now it's actually let's go
- out and do it, remove the silo waste or whatever
- 12 the action. This will continue, and there's a lot
- of work to be done, and I think the dates in 2,000
- 14 are, you know, ongoing as far as when activities
- 15 will be completed in 2,000 or 2,002.
- So I guess, personally, I think we're
- 17 at a big crossroad here, and I guess it's important
- 18 really to understand what action is being taken,
- 19 and I encourage all your comments to give. If
- 20 you've got any questions, please ask any of us,
- 21 myself or Tom Schneider, and we can go over those
- 22 things with you. Thanks.
- 23 MR. MITCHELL: At the last meeting I
- 24 showed a new table of organization for the new

- officers for the facility over the site, and Tom
- 2 Schneider has been selected as the Fernald
- 3 Coordinator, and this is his first meeting.
- 4 MR. SCHNEIDER: Well, I just want to
- 5 reiterate what Jim said. I think he said it very
- 6 clearly. We're at a very significant point in the
- 7 process. You know, we've all came a long way, and
- 8 you're all to be congratulated for having stuck it
- 9 out so long.
- 10 We're finally at the decision point.
- 11 We've spent all this time investigating this site,
- 12 now we're asking the decision. Now is not the time
- 13 to give up on your involvement, and now is probably
- 14 the time to make your comments count the most.
- 15 Your comments on this plan and the future proposed
- 16 plans is really where you have a chance to make a
- 17 substantial difference.
- 18 We along with US EPA participated in
- 19 the review of these documents and the proposed
- 20 remediation, but we're always open to your
- 21 suggestions and comments. So like I said, we look
- forward to your cooments on this document. If you
- 23 have questions, we'll be here to answer them.
- In the future there will be probably

- a few more of us from Ohio EPA. We're hiring some
- 2 more staff, so hopefully that will be a little more
- 3 proactive to your needs and help you out as far as
- 4 information you might need. So like I said, feel
- 5 free to contact me outside of this at the office or
- 6 wherever. Thanks.
- 7 MR. STEGNER: Thank you. What we'll
- 8 do now is, we'll have an informal question and
- 9 answer session. It might be best if you use a
- 10 microphone back there. If you don't feel
- 11 comfortable, just stand up and shout it. We have a
- 12 recorder here tonight. Please just state your name
- and the question, and we'll let the panel pick it
- 14 up. So whoever wants to be first, feel free.
- MS. NUNGESTER: I'm Norma
- 16 Nungester. I'm a Fernald resident, and a member of
- 17 Fresh. I have a question of Dennis Nixon. He made
- 18 the statement that I don't agree with, and I
- 19 wondered if he could clarify for me. He said that
- 20 when you vitrify waste, it reduces radon emanation
- 21 to that of building materials. To my
- 22 understanding, when you vitrify radionuclides, that
- 23 they still are very, very hot.
- MR. NIXON: That's correct. The

- 1 concentrate, due that reduction, is the radon
- 2 generation from the treated waste itself that is
- 3 significantly reduce. The radon is actually held
- 4 up, and the surface area is significantly reduced.
- 5 Did you get every other word?
- 6 You're exactly right, that due to
- 7 that fact that there's a significant volume
- 8 reduction, you actually concentrate the
- 9 radionuclides, so you have a higher concentration
- 10 of say uranium in a set volume, but the radon
- 11 itself is much less. The generation or the
- 12 emanation from the vitrified waste is much less
- 13 than in its natural form.
- MS. NUNGESTER: Okay, thank you.
- MS. YOCUM: Edwa Yocum, Fresh member
- 16 and a resident of the Fernald area. I was asking a
- 17 question, this concerns Subunit C2 on your
- 18 preferred alternative demolition removal on
- 19 property disposal. When you were talking about the
- 20 OU4 NEPA compliance with the substantive cumulative
- 21 impact up to 250 acres of surface disturbance, does
- that mean that would be what would be part of where
- the waste will be put?
- MR. WOODS: Yeah. Again, we looked

- 1 at an LRA and assumed on-site disposal.
- MS. YOCUM: Okay.
- 3 MR. WOODS: And that acreage would
- 4 incur areas where waste would be disposed of.
- 5 MS. YOCUM: Okay. Then, you also
- 6 are talking about the loss of 220 acres of
- 7 habitat. Is that included in the 250 acres?
- 8 MR. WOODS: Yeah. That 250 would be
- 9 a total that would occur during the short term, in
- 10 other words, during excavation activities. Once
- 11 remediation is completed, we would look at
- 12 approximately 220 acres being permanently
- 13 committed, so yes, that's correct.
- MS. YOCUM: Okay, all right, that's
- 15 what I wanted to know.
- MS. NUNGESTER: Can you expand on
- 17 that permanently committed? I missed something.
- 18 Permanently committed for what, waste disposal
- 19 facility?
- MR. WOODS: Yeah, correct.
- 21 MS. NUNGESTER: Not for the waste
- 22 itself but for the --
- 23 MR. WOODS: For the facilities that
- 24 would house the waste.

- 1 MS. NUNGESTER: That's the inground
- 2 facility, the upgrade vault, as you so say?
- 3 MR. WOODS: Correct.
- 4 MS. NUNGESTER: Now can you give me
- 5 an explanation of what is in an upgrade vault?
- 6 MR. WOODS: The alternatives that we
- 7 used for the evaluation utilized the vault concept,
- 8 which would be a portion of the waste being
- 9 disposed of below grade, and, you know, basically a
- 10 portion above. There would be facilities that the
- 11 waste could be retrieved from, and what we used was
- 12 the calculation of the area.
- MS. NUNGESTER: Disposal means
- 14 permanent?
- MR. WOODS: Yes.
- MS. NUNGESTER: But now you're
- 17 talking interim?
- 18 MR. WOODS: Well, what I'm saying is
- 19 the design of the facility wasn't as important as
- 20 the area that the facility could include. Designs
- 21 are going to be finalized as we go through the
- 22 remedial process.
- MS. NUNGESTER: Well, this is
- 24 another thing, when you go through the RA and

- 1 that's where the final decision and designs are
- 2 actually made --
- 3 MR. WOODS: Correct.
- 4 MS. NUNGESTER: -- how can you come
- 5 out with a Record of Decision before you actually
- 6 know what the vault is going to look like and if it
- 7 is really going to do the job?
- 8 MR. WOODS: No, you cannot reach a
- 9 Record of Decision until, you know, we've gone
- 10 through the full analysis of what the vault will be
- 11 designed like and how it will work. What we did is
- 12 utilize the alternatives that were available at
- 13 that time for the purpose of the evaluation, which
- is really the best we can do. We can't foresee.
- MS. NUNGESTER: Okay as of today?
- MR. WOODS: That's correct, that's
- 17 correct. As we go through the various operable
- 18 units and decisions are made as to the final design
- 19 of the vaults and changes are made to the area,
- 20 that may be required. We'll update the analysis
- 21 and provide it in the future integrated documents
- for the other operable units.
- MS. NUNGESTER: Okay. So then our
- 24 decisions of the -- So your alternatives for the

- 1 Unit 4 can change by the time after arriving at a
- 2 decision?
- 3 MR. NIXON: We were specific with
- 4 the subunit wastes the Record of Decision. For
- 5 Operable Unit 4, specifically the Record of
- 6 Decision, the proposed plan in the future Record of
- 7 Decision will be that the Subunit C waste is -- you
- 8 remember us talking about being held in abeyance or
- 9 delayed operable units, the Subunit C waste will be
- 10 handled in accordance with the Records of Decisions
- 11 for Operable Unit 3 and Operable Unit 5,
- 12 respectively. Okay.
- So as far as our Record of Decision,
- 14 essentially we carry it through the removal of the
- soil, interim storage of that soil in accordance
- 16 with Removal Action 17, which is the management of
- 17 those soils, demolition of the structures and
- 18 storage of that debris in interim until OU3 comes
- 19 up with a final decision for the debris.
- 20 OU5 will have a final decision on how
- 21 the soils will be treated, and those all integrate
- very well. When we start that remediation process,
- 23 when we have those soils excavated and stored, at
- that time Operable Unit 3 and 5 Records Of

- 1 Decisions will be in place, and we'll have very
- 2 good integration.
- 3 At that point we'll be able to
- 4 deliver -- Theoretically, we'll be able to take the
- 5 soils out and take those to a Operable Unit 5
- 6 facility for treatment. They'll be disposed of in
- 7 accordance with their Rccord of Decision, and that
- 8 may or may not be on-site disposal.
- 9 MS. NUNGESTER: Okay. You're
- 10 saying, you're taking the debris, the structure,
- 11 the equipment, the surface soil, you're putting
- 12 them all in the underground vaults?
- 13 MR. NIXON: Operable Unit 4 is
- 14 delaying that decision. That's going to be
- 15 actually be stored in an interim fashion --
- MS. NUNGESTER: Okay
- MR. NIXON: -- until OU5 and OU3
- 18 have records of decision. Now, their Record of
- 19 Decision may very well be that we will treat soil
- 20 by washing it and disposing of that on site.
- 21 MS. NUNGESTER: Right, but it
- doesn't say that, that it's going to be interim
- 23 until Unit 5 is considered.
- MR. NIXON: The proposed plan does

- 1 clearly state, as well as the Record of Decision
- 2 will clearly state those, that integration.
- 3 MS. NUNGESTER: It does?
- 4 MR. NIXON: Yes, it does.
- 5 MS. NUNGESTER: Okay. Well, I know
- on the proposed plan booklet on page 43 talks about
- 7 that specific issue.
- 8 MR. NIXON: Right.
- 9 MS. NUNGESTER: If anybody has that
- 10 book, and they want to look at it, they can, but I
- 11 don't believe it says -- It says something about
- that it will be combined with 5, Unit 5, but it
- does not say that would be interim disposal until
- 14 5.
- MR. NIXON: Disposal, it is interim
- 16 storage.
- NS. NUNGESTER: Or storage, but they
- 18 use "dispoeal" as the word throughout the whole --
- 19 MR. NIXON: In the proposed plan,
- 20 the proposed plan has, for Subunit C waste, it has
- 21 a selected or preferred alternative which is
- on-site disposal identified, and the reason that's
- 23 in there is because on-site and off-site disposal
- 24 was so close we had to select the one for the sake

- 1 evaluating the full alternative from start to
- 2 finish. Okay.
- 3 Later in the document it talks about
- 4 the integration effort that will occur with OU3 and
- 5 OU5, and puts -- holds that decision in abeyance
- 6 for final disposal of those debris and soil until
- 7 OU3 and OU5 have their Records of Decision.
- 8 MS. ALLEN: The confusion could be
- 9 the fact sheet on page 12 states that the soil
- 10 debris will be disposed of on site.
- 11 MR. NIXON: There is an error in the
- 12 fact sheet on page 12, the last paragraph I
- 13 believe.
- 14 MS. NUNGESTER: Then, this shows
- more of a reason why the public should have a
- 16 comment period before -- after -- in between the
- 17 ROD's and even during the remedial, the RA, then,
- 18 to understand it. Thank you.
- 19 MR. STEGNER: Other questions?
- 20 UNIDENTIFIED SPEAKER: I have one,
- 21 and it goes to back to when you were talking about,
- 22 Randi about, the community and stake holders or
- 23 public or whatever we're called these days, plays a
- 24 part in this process. I'll echo what Edwa just

- 1 said. We give our comments, then there's a Record
- of Decision. You respond to our comments, and you
- 3 follow this thing down.
- 4 But what if we don't like your
- 5 responses, you know, I don't see another -- I guess
- 6 as a stakeholder, which is kind of an okay word
- 7 these days, I guess I have a little bit of a
- 8 problem with that because once I give you my
- 9 comments on this as of April 20th, I don't get to
- 10 say nothing else, and if you don't like what you
- 11 choose or I don't like the way you responded to my
- 12 comments, you know, how am I going to be able to
- 13 come beck and say I don't like this?
- 14 MS. ALLEN: Just like with any other
- 15 primary document, we submit them to US EPA, and
- 16 that same document also goes over to the PEIC, apd
- 17 I'm assuming that the Record of Decision will be
- 18 like any other document in that once it hits the
- 19 PEIC, you guys are invited and welcome to comment
- 20 on the document and provide comments over to Gary
- 21 and Ken.
- 22 UNIDENTIFIED SPEAKER: And they
- 23 would be considered as official comments? Because
- 24 as I read this thing here, it doesn't indicate that

- 1 at all.
- 2 MS. ALLEN: It also doesn't in the
- 3 remedial investigation report, but if you can
- 4 remember --
- 5 UNIDENTIFIED SPEAKER: I guess what
- 6 we're asking for is that we need to be walked
- 7 through this process, you know. Once the Record of
- 8 Decision is made, we need to be talked to before
- 9 your remedial design stuff. We need to be involved
- in that remedial design stuff.
- 11 Then we need to talk about the
- 12 remedial action stuff, and it's going to create a
- 13 lot of work for people, but we're afraid if we're
- 14 not walked through that procese that we're going to
- 15 end up at the end with an alternative that people
- in this community are really going to be upset
- with.
- 18 MS. ALLEN: I think that's where the
- 19 input on the edition that's coming out of the
- 20 public relations group is going to be critical
- 21 because it doesn't take us past the point we are
- 22 right now, and I think we need to get some kind of
- 23 idea of what kind of part you guys want to play in
- 24 that.

- 1 MR. PICKLES: Really the FS and
- 2 proposed plans for Unit 5 is coming out, you do
- 3 have a comment period. I assume from your comments
- 4 about what we're doing in the -- are you satisfied
- 5 with the issue; is that right?
- 6 UNIDENTIFIED SPEAKER: Well, I mean
- 7 some of us might be. I can't speak for everyone in
- 8 this room, but, you know, at the same time we're
- 9 going to walk through this process of designing how
- 10 we're going to do this, I want to know what's going
- on and what's happening so I can verbally say I
- don't like this or I like this or this isn't right
- or whatever.
- 14 You know, I don't want to say, yeah,
- 15 yeah, I'm all for your alternative here, this
- 16 sounds great, let's do it, and then you don't talk
- to me until the year 2,000, and I don't like what
- 18 you did.
- 19 You know, I think, you know, if we're
- 20 going to stick through this process as we've done
- 21 for ten years, and I guese we'll do it for the next
- how many ever, we want to make sure that we're
- 23 making good and tough decisions as we move along
- here so when we get done, we have a cohesive

- decision in this community that we can live with
- 2 what is left here.
- 3 MR. STEGNER: I think it's safe to
- 4 say that we'll be involving you throughout the
- 5 whole entire process, walking you through the
- 6 process, you and the Citizens Task Foree.
- 7 UNIDENTIFIED SPEAKER: We need to
- 8 see that as being a real life thing. Somewhere on
- 9 here it needs to be written in here we'll talk to
- 10 the public, we'll seek public input, we'll
- 11 whatever. That needs to be added in here somewhere
- 12 because we don't see that in here right now.
- MS. ALLEN: Well, we almost have to
- 14 because I'm already getting asked questions right
- 15 now that I can't answer until remedial design. As
- 16 far as long term during final remediation, I don't
- 17 have the answers right now. So I mean, this
- 18 process going to have to continue through final
- 19 clean-up because I just can't answer the questions
- 20 right now.
- 21 UNIDENTIFIED SPEAKER: On February
- 22 1st the Ohio EPA issued a notice of deficiency and
- 23 closure. Were those deficiencies ever corrected?
- MR. Nixon: Which closure plan?

- 1 UNIDENTIFIED SPEAKER: On Unit 4,
- 2 the one you just gave us an elaborate presentation
- 3 on.
- 4 MR. NIXON: I believe there might be
- 5 some confusion there. Can the State of Ohio clear
- 6 that up? RECRA Unit 4 Solid Waste Unit possibly,
- 7 it is not this operable unit.
- 8 UNIDENTIFIED SPEAKER: Not this
- 9 operable unit?
- 10 MR. SCHNEIDER: That's correct.
- 11 UNIDENTIFIED SPEAKER: So two
- 12 different hazardous waste units on this facility?
- 13 MR. SCHNEIDER: This ten's a
- 14 hazardous waste unit.
- 15 UNIDENTIFIED SPEAKER: Could we ask
- them to stand when they speak?
- 17 MR. SCHNEIDER: We're saying
- 18 Operable Unit 4 is it not a hazardous operable
- 19 waste unit, not Operable Unit 4. I don't know what
- 20 exact letter you may have there, but we can talk
- 21 about it. I think it's probably a RECRA unit.
- 22 UNIDENTIFIED SPEAKER: It was issued
- February 1st out of your office, 1994.
- MR. SCHNIEDER: Must be a RECRA

- 1 unit, then.
- 2 UNIDENTIFIED SPEAKER: Okay. I'll
- 3 discuss it with you.
- 4 UNIDENTIFIED SPEAKER: I'm Lou
- 5 Bogart. I'm a resident of Ross. I have some
- 6 technical questions. In looking at data tables for
- 7 Operable Unit 4, one of the things that strikes me
- 8 is that you always report uranium 254/236. Does
- 9 that mean there's U-236 there? If so, I don't
- 10 believe it because U-236 doesn't exist in nature.
- 11 Secondly, the ratio of U-234 to U-238
- in many cases look very odd, odd in the sense that
- in nature and in this ore and in the raffinate the
- 14 234, 238 ratio ought to be very close to unit. For
- 15 example, when in the table that you've given a
- 16 handout, the Silo 1 number looks pretty wrong. The
- 17 Silo 2 number is more acceptable.
- 18 And the reason I think that's
- 19 important is because you're going to focus the
- 20 clean-up levels on U-238. I don't quite know how
- 21 you're going to do that without doing some very
- 22 sophisticated isotopic analysis. But in any case
- 23 those numbers don't look right, and you see that in
- 24 many, many tables.

- 1 On the inorganic chemicals, is there
- 2 somewhere in all the OU4 documentation a list of
- 3 all of the inorganic constituents? For example, I
- 4 note that in most of the recent documents you don't
- 5 list gold. Now you can. There is about, about
- 6 four times as much gold in this material as
- 7 silver.
- 8 Just as a side light for my own
- 9 amusement, I calculated this afternoon. There's
- 10 about \$2.3 million worth of gold in those two
- 11 silos, and that may not be important, but what
- 12 other elements are not reported which may have some
- impact on the processing of the material by
- 14 vitrification?
- 15 For example, there should be a fair
- 16 burden of rare earths, the whole lamprophyllite
- 17 series should be in these ores, and I don't see any
- 18 of that being reported. Anybody have an answer for
- 19 that one?
- 20 MR. NIXON: Well, you had about five
- 21 questions, so I'll start in the beginning. One was
- 22 235 to 236, those are analyzed and reported the
- 23 same. You are correct. We don't feel there is any
- 24 uranium-236 in the residues. It's a good point.

- 1 Whether the ratio between U-234 and U-238 is
- 2 correct, I do not have the answer to that, but we
- 3 can discuss that and get back with you within the
- 4 next couple of days.
- 5 MR. BOGART: How about a complete
- 6 list of --
- 7 MR. NIXON: Complete list, the
- 8 remedial investigation did do a complete list of
- 9 the organics, inorganics. Whether gold was
- 10 evaluated, I'm not sure. I'm looking at my team.
- 11 MR. BOGART: You were supplied gold
- 12 by TLCP.
- MR. NIXON: But we also do a full
- 14 HSL, Hazardous Substance List, which gold would not
- 15 be part of. So I'm not sure whether gold was
- 16 particularly reported in the RI.
- MR. BOGART: How about rare earths?
- 18 MR. NIXON: I couldn't answer that,
- 19 either. We've got a copy of the remedial
- 20 investigation here. Whether these fellows can
- 21 quickly find answers to those questions or again we
- 22 can get back with you.
- 23 Amy Engler I know is sitting out here
- 24 somewhere taking very good notes, and we'll respond

- 1 to any of the questions which we don't have answers
- 2 to tonight. We've committed to have answers back
- 3 within 48 hours from this evening.
- 4 MR. BOGART: Well, I -- not so much
- 5 for myself, but I think for the general public.
- 6 MR. NIXON: Any question that is
- 7 raised even in the informal conference will be
- 8 addressed in the responsiveness.
- 9 UNIDENTIFIED SPEAKER: Can we use
- 10 that gold as collateral, can we use that? You said
- 11 there's like \$2 million worth of gold. Can we use
- 12 that as collateral somehow?
- MR. BOGART: It's going to cost 90
- 14 million bucks, maybe we can make it 88 million
- 15 bucks. On page 21 or whatever this thing is
- 16 called, the proposed plan, the spiral-bound thing,
- on page 12 about the middle of the page is an
- 18 initiation of a discussion about risk.
- 19 And this is the area that concerns me
- 20 the greatest, because although you point out
- 21 that -- And I presume in all cases you're talking
- 22 about fatal cancers because there are, of course,
- 23 nonfatal cancers also. And that's not terribly
- 24 clear in anything that's written.

- 1 Risk from exposure, the radiation
- 2 naturally occurring in the environment is about 1
- 3 in 100 primarily from radon; however, incremental
- 4 risks targeted by the upper end of EPA range means
- 5 if all persons within a population of 10,000, 1
- 6 person might get cancer from the exposure, and
- 7 cancer is expected from all other causes. I think
- 8 the whole business of risk assessment needs to be
- 9 put into some kind of context.
- 10 If you look at the lateet NCRP
- 11 guidance, 115 and I guess 116, you can talk about
- 12 risk in terms of about 4 or 5 times 10 to the minus
- 13 10 and you do the hocus-pocus chemists like to do.
- 14 And that turns out the average resident from
- 15 natural radon, that risk becomes about one half
- 16 times 10 to the minus 2 and the range is 0 to 90
- 17 years old. And when 90 years old, I guess cancer
- is the last thing I'm going to worry about.
- 19 But in any event, you make the
- 20 statement that the normal cancer risk is about 10
- 21 to the minus 2, and then you proceed to march down
- the road of things that are 2 to 4 to 5 orders of
- 23 magnitude smaller, and it's never put in context.
- 24 And I think these documents need to discuss with

- 1 are we paying for, and that becomes a real
- 2 problem. I don't know how many people feel
- 3 comfortable with a 10 to the minus 6 risk, and I'm
- 4 not real sure that that's a fatal cancer risk.
- 5 There is a problem with the
- 6 methodology of using the health effect summary
- 7 table slope factor thing as opposed to methodology
- 8 that's used by people who do the beer studies and
- 9 the NCRP studies because we're talking about vast
- 10 orders of magnitude differences.
- Now, the last comment I guess, I'd
- 12 like to see something in these documents that more
- 13 clearly explains why the CERCLA process has elected
- 14 to use such abominably small risk estimates.
- 15 My last comment perhaps goes to EPA
- 16 back in 1986, was a bad year for me, EPA published
- 17 a notice of intent that they were going to
- 18 promulgate residual regulation standards. It is
- 19 now 1994, and, to the best of my knowledge,
- 20 residual radiation level standards have not been
- 21 promulgated.
- In 1993 in a GAO report to Congress
- 23 somebody in EPA said that in March of 1994 they
- 24 were going to finally publish residual radiation

- 1 standards, not publish them, but they would take
- 2 them to OMB, which would be the fist step in
- 3 getting them published -- well, not the first step,
- 4 but a key step in getting them published in the
- 5 Federal Register.
- 6 March 1994 is now. My concern is, is
- 7 there one part of EPA working on residual radiation
- 8 level standards which may very well impact on the
- 9 clean-up levels that are being talked about here
- 10 for the clean-up of OU4?
- MR. NIXON: Was there any response?
- MR. SARCA: Yeah, I can answer that
- 13 from my understanding. One of the people involved
- 14 from the EPA perepective that works with me, he's
- 15 been commenting that he's involved in working on
- 16 some of those standards. Will they directly impact
- 17 this investigation, I don't know. I don't think
- 18 so. Hearing some of the numbers, I think they may
- 19 even be moving towards the side of being equally as
- 20 conservative, could be more conservative.
- 21 I don't know what the final will come
- 22 out with. When they do come out of the numbers,
- they'll go to budget and move forward from there.
- I do know they are being worked on. One of

- 1 the people from my office is doing that right now.
- 2 I don't know the exact state.
- 3 UNIDENTIFIED SPEAKER: If memory
- 4 serves, I think that the gold Lou was talking about
- 5 was contained in the pitch blend or whatever it was
- 6 that came over from Africa that the United States
- 7 bought and dumped into the K-65 silos. I heard or
- 8 read that souewhere. You might want to check that
- 9 out.
- 10 MR. NIXON: It is in the K-65
- 11 material, yes.
- MR. BOGART: It all came from one
- 13 mine.
- 14 UNIDENTIFIED SPEAKER: The reason
- 15 they took that pitch was they wanted to strike
- 16 gold?
- MR. BOGART: No, radium and gold.
- 18 UNIDENTIFIED SPEAKER: As far as I'm
- 19 concerned, it can be vitrified.
- 20 MR. BOGART: The question was, what
- 21 else is there?
- 22 UNIDENTIFIED SPEAKER: Okay. I just
- 23 have another question. When you said they were
- 24 filling the silos, especially 1 and 2, did they

- 1 transport it through a pipe?
- 2 MR. PICKLES: Yes, ma'am.
- 3 UNIDENTIFIED SPEAKER: That's not
- 4 what I recall. If my memory serves me correctly,
- 5 some of that material may have been put in that
- 6 way, but I remember the workers saying at different
- 7 times that they also carted barrels out there from
- 8 the silos.
- 9 MR. NIXON: Most of the material in
- 10 Silos 1 and 2 were in a drum form that came from
- 11 Melloncrock Chemical Works in St. Louis. Those
- drums were taken to the drum handling building
- between Silos 2 and 3. The drums were dumped and
- 14 then mixed into a slurry with water and pumped into
- 15 the silo and then allowed to settle. The water was
- decanted off into the decant sump tank, and then
- 17 that water was used to reslurry additional material
- 18 coming from off site.
- 19 The material -- The majority of the
- 20 material, that was processed here on site, because
- 21 we did process both at the Melloncrock Chemical
- Works as well as some of the material being
- 23 processed here, K-65 asterial being processed at
- 24 the site in our Refinery Plant 2 and 3.

- 1 That material as it was processed
- 2 from the production area at Fernald, it was
- 3 transported hydraulically in a slurry through that
- 4 underground trench, through the pipe back to Silo
- 5 2. But the majority of the material was in drum
- form and reslurried at the silos.
- 7 UNIDENTIFIED SPEAKER: I think that
- 8 should have been mentioned in your report there,
- 9 you know. It says, from the way I read it,
- 10 everything went through that pipe and everything,
- 11 which it wasn't really.
- 12 MR. NIXON: I tried to talk to that
- 13 point in showing that one areal shot where you can
- 14 see all of the large numbers of drums that were
- 15 being stored by the silos. That is the incoming
- 16 material that was coming in from Melloncrock in St.
- 17 Louis and then reslurried at the site.
- 18 MR. STEGNER: Thank you. Let's take
- 19 our break now and reconvene for the formal comment
- 20 period.
- 21 (A brief recess was taken.)
- 22 (All panel members except Mr. Stegner stepped
- 23 down.)
- 24 MR. STEGNER: This is the beginning

- of the formal comment section where your comments
- will be entered to the Responsiveness Summary in
- 3 the Record of Decision. We will do this as we have
- 4 some folks who have signed up to make commments.
- 5 You do not have to sign up to make comments. You
- 6 can have an open mike at the end. There's only
- 7 about four or five folks here that indicated they
- 8 wanted to make comments.
- 9 Again, you do not have to use this
- 10 forum to make the official comments. You can
- 11 submit comments on one of these cards and leave
- 12 then here at the and of the meeting or you can
- 13 submit comments to the Department of Energy at the
- 14 Public Affairs office. We also ask before you
- 15 leave, if you don't send, to fill out the
- 16 evaluation forms we have sitting on all of the
- 17 chairs.
- 18 The first person we have is Kevin
- 19 Sorrel. I guess can Kevin's not here.
- 20 UNIDENTIFIED SPEAKER: There's some
- 21 folks still out here in the hallway.
- MR. STEGNER: You want to check out
- 23 there.
- 24 UNIDENTIFIED SPEAKER: Not there.

- 1 MR. STEGNER: Is Lee Bolver still
- 2 here?
- 3 UNIDENTIFIED SPEAKER: He left.
- 4 MR. STEGNER: Bob, do you have
- 5 something to say?
- 6 UNIDENTIFIED SPEAKER: I'll turn it
- 7 in later.
- 8 MR. STEGNER: Bob Gessel -- Godsel,
- 9 I'm sorry? Going very well so far. Tom Wagner,
- 10 Citizens Task Force? Okay. We have an open mike,
- 11 folks, if anyone wants to make a comment.
- MS. NUNGESTER: You want my address,
- 13 too?
- MR. STEGNER: Not necessary, as long
- 15 as we have your name.
- MS. NUNGESTER: Norma Nungester,
- 17 Fernald resident and Fresh group. I have several
- 18 comments. First of all, I want to cover again what
- 19 was stated in the question and answer period. I
- 20 think between the draft ROD and the final ROD we
- 21 $\,$ need a public comment official time, and you need
- $22\,$ $\,$ to formalize this. On down here below you say the
- 23 public involvement, public involvement, that means
- 24 nothing to us. You need to formalize that.

- 1 And you also need more details on
- 2 your RD/RA work plan. We want to know more details
- 3 on transportation. We want to be notified when
- 4 you're transporting this stuff and talk about the
- 5 meterials that are actually in the K-65 when
- 6 they're vitrified and when you start to ship them
- 7 out to Nevada.
- 8 Also this stuff that stays on site,
- 9 I'd like to know how they will be monitored, and
- 10 for how long of a period they're going to be
- 11 monitored. I guess I just want to express that we
- 12 want a guarantee that real-time monitoring will be
- 13 used.
- 14 Also a suggestion, how about covering
- 15 those silos when you start working on them? I
- 16 think this is one of the most important things you
- 17 could do for the community. I think that's about
- 18 it. I'm trying to read ny notes that are chicken
- 19 scratch here.
- 20 Oh, one more thing. I'd like to be
- 21 diligent on referring large quantities of waste
- from other sites. We don't want anything brought
- 23 in here from other plants to vitrify with our
- 24 material or to be put under the storage areas.

- 1 Thank you.
- 2 MR. STEGNER: Thank you, Norma.
- 3 Edwa?
- 4 MS. YOCUM: Edwa Yocum. Some of
- 5 this will sound repetitious, but I'm asking for a
- 6 public comment period between the ROD's, the draft
- 7 and final; and we need an official public comment
- 8 period after the RA process. And also I'm asking
- 9 for a public comment period between the beginning
- 10 and completion of remediation. And then, too, when
- 11 dismantling the K-65 silos and also the 3 and 4,
- 12 I'd like to have a protective cover be used around
- 13 the silos.
- 14 And as far as I read in there, that
- 15 EPA would be reviewing the vault or the disposal
- 16 sites every five years, I'd like to know the
- 17 definition of "reviewing," and I would like
- 18 continuous monitoring and maintenance of on-site
- 19 disposal vaults or at least one time a year as long
- 20 as they're on site. And also, who would be paying
- 21 for this monitoring and maintenance? And this way
- 22 I recommend a trust fund for monitoring and
- 23 maintenance of the disposals.
- MR. STEGNER: Thank you, Edwa. Open

| 1 | CERTIFICATE |
|--|---|
| 2 | I, LISA CONLEY, RPR, the undersigned, a notary |
| 3 | public-court reporter, do hereby certify that at |
| 4 | the time and place stated herein, I recorded in |
| 5 | stenotypy and thereafter had transcribed with |
| 6 | computer-aided transcription the within (65), |
| 7 | sixty-five pages, and that the foregoing transcript |
| 8 | of proceedings is a complete and accurate report of |
| 9 | my said stenotypy notes. |
| 10 | |
| 11 | |
| 12 | |
| | |
| 13 | MY COMMISSION EXPIRES: LISA CONLEY, RPR |
| 13 14 | MY COMMISSION EXPIRES: LISA CONLEY, RPR JULY 28, 1994. NOTARY PUBLIC-STATE OF OHIO |
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SUMMARY OF MEETING MINUTES

COMMUNITY ADVISORY BOARD FOR THE

NEVADA TEST SITE

DATE: May 11, 1994

TIME: 7:00 P.M. - 9:30 P.M. PLACE: THE ALEXIS PARK RESORT

LAS VEGAS, NEVADA

SUBJECT: PROPOSED SHIPMENT OF FERNALD, OHIO LOW-LEVEL RADIOACTIVE WASTE TO THE NEVADA TEST SITE

| SPEAKERS: For the Government: | Page |
|---|-----------------------------------|
| Jack Craig Joe Fiore Dennis Nixon Layton O'Neill David Rast For the CAB Members: | 9 7 9 13 6 |
| William Vasconi, Chairperson Dennis Bechtel Chris Brown Lathia McDaniels Richard Nicolla E. Paul Richitt, Jr. Joanne Stockill Katherine Yuracko | 18 5 8 7 8 11 6 |
| Ex Officio Members: Joe Fiore Paul Liebendorfer | 7 7 |
| For the Public: Don Hendricks Jerry Sieren Michael Verrilli John Walker | 12 15 15 10 |

ATTENDEES:

DOE AFFILIATES:

Jack Craig, USDOE/FN Leah Dever, DOE/NV

B. Dozier, REECO

J.E. Evered, FERMCO

Sharon Faurer, DOE/HQ

Joe Fiore, DOE/NV

Wendy A. Griffin, DOE/NV

Patricia Herrin, REECO

Warren Hooper, FERMCO

Steve Housen, FERMCO

Allene Kitchen, DOE

Joe Kitchen, DOE/NV

David Lojek, DOE/FN

Darwin J. Morgan, DOE/NV
Dennis A. Nixon, FERMCO
Don Ofte, FERMCO
Layton O'Neill, DOE/NV
Brian Perkins, REECO
David Rast, DOE/FN
Myrle Rice, IT Corp.
Kevin Rohrer, IT Corp.
James Saric, USEPA/Region V
Bonnie Thompson, DOE/NV
Pam West-Thompson, RSN
Donaid Wruble, PAI
Runore Wycoff, DOE/NV

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John B. Walker Capitol Complex

Carson City, NV 89701

REPORTED BY: Wendy J. Pullium, PAI

Transcriber

CALL TO ORDER:

The meeting was called to order at 6:10 p.m.

The purpose of the evening's meeting was for two presentations. The first presentation was furnished by representatives of the U.S. Department of Energy Fernald Field Office located in Cincinnati, Ohio. The second presentation was presented by the Waste Management Division, U.S. Department of Energy, Nevada Operations Office.

Each presentation was followed by a question and answer session from the NV/CAB and the public.

Joe Fiore announced that the state of Nevada had made a request in response to a draft Environmental Impact Statement issued by Fernald which described the activities which result in waste being transported to the Test Site, and the request involved extending the public comment period on that document for 60 days to give the Community Advisory Board of the Nevada Test Site Programs (NV/CAB) an opportunity to understand the situation better. In response to that, Fernald agreed to extend the comment period by 30 days. The original closing date for comments was April 20th; it is now May 20th. This meeting was being held in time for comments to be put together in the next nine days.

FERNALD'S PRESENTATION:

Dave Rast from the Fernald Field Office gave a summary on the proposal to transport and dispose of low-level radioactive waste at the Nevada Test Site's radioactive waste management site. The waste will be generated in the cleanup and environmental restoration of the DOE's closed uranium production facility near Fernald, Ohio. If the proposed and subsequent actions are implemented, approximately 300,000 cubic yards of radioactive waste will be disposed of at the NTS. Disposal activities would cover a period of approximately 30 years. Copies of the slides presented are attached.

QUESTIONS AND ANSWERS:

At this time, each Board member introduced him/herself and then proceeded with their individual questions and/or comments.

DENNIS BECHTEL: First I would like to thank you for sharing information about the site. I had the opportunity to visit Fernald several years ago as a member of the EMAC board. Could you possibly translate your numbers, your 300,000 cubic yards and your annual figures in numbers of shipments, and what they might mean?

DAVE RAST: We get approximately 18 cubic yards of waste on the average on a shipment. If I do the simple math and just divide it by 20, that is 15,000.

DENNIS BECHTEL: So that's potentially what? Three thousand trips a year, and you are looking at FY96 here? (No response given.)

JOANNE STOCKILL: What kind of shipments are you talking, rail or truck?

DAVE RAST: Truck. Currently the only mode of transportation we have off site is truck shipments. We have been looking at rail shipments. Currently, the rail at Fernald is light gauge rail and cannot support heavy shipments, and we have some local rail in the area that is in need of repair before I would attempt to effect any shipments by rail.

JOANNE STOCKILL: Is that true of the 600,000, you are going to put in commercial sites?

DAVE RAST: Yes.

DENNIS BECHTEL: Follow up on the question I had. When you plan your shipping campaign, what sort of coordination do you do with state and governments and particularly the state of Nevada? How do you handle that?

DAVE RAST: Currently, we haven't done any coordination from Fernald in emergency preparedness. DOE established a radiological response team and divides the contaminant into areas for response in a case of a transportation emergency. We also effect training for our shippers. We also have a designated route for which drivers are to transport shipments. They also have a designated call-in time; they have to report at least once every 24 hours. Many of the trucks are being equipped with satellite tracking equipment. The drivers also have all the emergency contact information in their transportation file within a packet and the bill of lading transportation documents.

DENNIS BECHTEL: Where would those designated routes be in Nevada? Would they be interstates?

DAVE RAST: Interstates where possible. You can't get to the Nevada Test Site via interstates. They usually come across 95 over 15, up 15 and back out 95.

DENNIS BECHTEL: So right through Las Vegas?

DAVE RAST: Yes, sir.

LATHIA MCDANIELS: Can you tell me what steps are implemented to insure that we don't accidently get mixed low-level waste shipped to us?

DAVE RASP: To insure that we don't get mixed waste transported to the Nevada Test Site, there is an extensive characterization and certification program established by the Nevada Field Office. That certification program is defined in their Waste Acceptance Criteria Document, NVO-325. We adhere to the conditions established in that document.

We perform a review of our waste on a waste stream by waste stream basis. We also maintain control of containers; maintain control of who has access to waste disposal facilities such as our dumpsters on site have locks on them. Only designated personal have the ability to put trash into a dumpster, or to put any kind of material into a waste container. We are implementing even tighter controls now on waste containers.

We do do sampling analysis of some materials, characterizing them under the RCRA regulations to check for hazardous constituents, to make sure they are not a mixed waste. We maintain those characterization files at the site. They have been reviewed by the representatives from the Nevada Field Office and also from the Nevada Department of Environmental Protection on some of our waste streams.

LATHIA MCDANIELS: But there is no outside agency that has the hands-on ability to review while you are doing it?

DAVE RAST: Before we are allowed to ship to Nevada Test Site, they review the characterization files for the waste streams. Before that waste stream is approved for acceptance, they review it.

LATHIA MCDANIELS: When you say "they," who?

DAVE RAST: Nevada DOE field office.

JOE FIORE: We adhere to a very rigorous waste acceptance process. That includes formal submittal of applications from waste generators. But to specifically answer your question, part of that process involves oversight by the State of Nevada, Division of Environmental Protection. So that's the independent non-DOE part of the thing.

PAUL LIEBENDORFER: I will say, we probably made a significant impact on all the waste that is shipped out here from--not just Fernald but the other places as well--on the level of quality of the waste.

LATHIA MCDANIELS: Are you satisfied (Paul Liebendorfer) that we are not and we will not be getting any mixed low-level waste?

PAUL LIEBENDORFER: Within the documents we have seen so far

LATHIA MCDANIELS: Outside of the documents; your personal feelings?

PAUL LIEBENDORFER: I think at this point in time, there has been nothing raised. Maybe I should take a step back. There was a shipment that came in a couple years ago of thorium waste that we had great concerns about because of what we perceived to be a lot of inadequate documentation to support the position. We went around for about eight or ten months on that.

I actually went back, and they did some resampling of some containers that were left there, and observed the days worth of sampling and the evaluation, and insisted on additional information to be presented to be included in the waste package to support their position. After conclusion of that particular round, we felt that they, at that point in time, did have the ability to demonstrate that those documents coming back in, that, thorium waste, were in fact, not a mixed waste. They have implemented a process that we don't look at every waste stream. We are able to audit any waste stream we request.

Obviously, we cannot go to every site and look at every package, so we have got to the point where DOE conducts an audit and we audit DOE.

RICHARD NOCILLA: I have been wondering if apart from the tradition of bringing your waste to the NTS, is there another disposal site?

DAVE RAST: We have disposed of waste at the Envirocare Facility in Utah and recently made some additional shipments to a facility. Currently, under the current DOE regulations, the Nevada Test Site is the assigned disposal site for Fernald. Now, we are working on petitions to get the exemptions to dispose of low-level waste at commercial disposal sites.

CHRIS BROWN: What kind of half lives do the various radionuclides that you mentioned have?

DAVE RAST: The primary radionuclides that we have on site are uranium and thorium. I think the uranium is ten million years and thorium is a billion.

CHRIS BROWN: And do you all make highly enriched or low enriched?

DAVE RAST: We only made low enriched uranium. We have some material that is for sale that is approximately 20-percent enrichment. We have limited quantities of that. Approximately, I think 50 pounds of the 20-percent enrichment material which is currently on the block for sale, and more than likely it will be sold.

The highest enrichment we typically dealt with was 1.25 percent, which is about half a percent over normal.

CHRIS BROWN: The relation of this process of choosing the NTS and being designated to the PEIS process, I am curious because it has up to six possible sites for low-level waste to be sent throughout the complex. I'm wondering if Fernald would give consideration to a site more proximate to it through the PEIS process?

DENNIS NIXON: I believe he is referring to potential sites that could be constructed in close proximity to the Fernald site, and we have essentially found that not to be implementable at this time and cost effective for the small quantity of waste.

CHRIS BROWN: Three hundred thousand cubic yards is not a small amount.

DENNIS NIXON: The proposed action is only 13,000 cubic yards. The 300,000 is the total volume for the site.

CHRIS BROWN: Well, out of all the numbers you threw out at us, which 13,000 cubic yards?

DAVE RAST: Operable Unit 4 residues is the proposed action right now.

CHRIS BROWN: So, are you going to tier following EIS's on each of the operable units, and if so when will we be seeing those?

DENNIS NIXON: This is the 13,000 for this action with Operable Unit 4, and we talked about reducing that to 6,000.

DAVE RAST: Each of the follow-up operable units has an accumulative effect. As you get to the decision point in each of the other operable units, they will tier that effect into environmental assessment for each of the operable units, and those will be coming out at the dates that you see the arrow pointed to at this time.

CHRIS BROWN: So, if your presentation talks about the accumulative impact, the answer, we are only dealing with 13,000, which really isn't relevant. We are dealing with the whole thing. These things are coming out one after the other in the space of a year here, except for Operable Unit 3 which is going to take a few more. We are basically talking about the whole volume, not just the 13,000.

JACK CRAIG: The document you have now is for Operable Unit 4. It is only making a decision on the 13,000 cubic yards. Like you said there will be follow-up documents that will also finalize the decision on the other operable units.

If, through this process, all the leading alternatives are selected, you will get a chance to look at each

one of those individually. And, those will add up to 300,000 if the leading alternatives are selected, but you will get a chance to comment on each one of those as they come out. But this document you are looking at now is only making a decision on the 13,000 cubic yards.

The other number that leads up to the 300,000, you will be able to comment on that later through the submittal of the following-up documents.

JOHN WALKER: I haven't heard any discussion about the alternatives for on-site disposal. Even though it is not the preferred alternative, it is an alternative that you did examine. Would you like to discuss those alternatives? The alternatives for keeping it all at Fernald on site.

DENNIS NIXON: I think that what I'm addressing here is just the proposed action, which is again the 13,000 cubic yards which is Operable Unit 4. There are various reasons why. We evaluated a full range of options and alternatives for both on-site and off-site disposal, various treatment options, etc. We chose the NTS because it performed the best out of all the alternatives that we evaluated, and these are the reasons why the NTS was rated better over on-site disposal. Also there are some real show stoppers when it comes to on-site disposal with this waste whether it's hydrology which Dave has covered; the climate, we have a lot of rainfall compared to what we would get in the desert here; the demographics of the area, there is a large population in close proximity of the site; the land use scenario is an agricultural land use, so there is a greater possibility of intrusion on the waste that was disposed of on site.

These things are resolved at the NTS. It is an arid climate; there is a very low population; there is very low probability of future intrusion on the waste; it's probably not going to be farmed in the future; the hydrology, geology, all that is very favorable to disposal of this waste at NTS.

JOHN WALKER: But there are some doable engineering systems where you can keep the waste on site a long period of time; is that correct?

DENNIS NIXON: That is correct. However, it does not completely pass the threshold criteria which we look at in the evaluation of the alternative. For one, it does not comply with all applicable, relevant, and appropriate requirements which are essentially the regulations that are applied to our site.

JOHN WALKER: I just want to make the point that there are alternatives to the preferred action that just didn't seem discussed at all.

DENNIS NIXON: We fully evaluated on-site disposal. This is the list of alternatives we evaluated in the Feasibility Study. For the Silo 1 and 2 material, or K-65 material, we have to evaluate no action, which obviously is a good solution for this particular operable unit.

We evaluated on-property disposal with various treatments, stabilization options as well as off-site disposal here and the NTS. We have not identified another off-site disposal facility that was available to this waste stream.

For the Silo 3 contents, essentially the same alternatives were evaluated. Subunit C being the debris and soils on other structures, etc., was review and evaluated and that will be disposed of on site most probably assuming that the Operable Unit 5 waste is selected for on-site disposal.

KATHERINE YURACKO: Well, this is what I wanted to see, but now I want to know why are the only possibilities on site in Nevada?

DENNIS NIXON: Well, these are the alternatives. We listed and reviewed and evaluated a lot more alternatives than this, but not all alternatives passed the threshold criteria, which was to be protective and to be able to comply with all the applicable, relevant, and appropriate requirements such as disposal at another commercial site. We cannot identify a commercial site such as the Envirocare Site. We cannot meet their acceptance criteria.

DENNIS BECHTEL: How much does cost effectiveness enter into it?

DENNIS NIXON: Well, I don't want to say it's low on the totem pole, but it is certainly less important than the threshold criteria and being protective of the human health and the environment. It is also the most cost-effective alternative.

PAUL RICHITT: With respect to the on site, what is the alternate plan used for Fernald Site after you finish remediation?

DENNIS NIXON: We have a citizen's advisory board at Fernald that is determining that very issue. We have not determined what the final land use for Fernald is.

PAUL RICHITT: Because you vitrify the waste, you reduce volume, you are going to stabilize it so it can't migrate. You are going to bring it to the Test Site; the whole premise is to say the waste materials will be held and stable. If that is the case depending on what you are going to put the Fernald Site to, you may have the same benefit by leaving it on site and not have to worry about transportation where you may introduce additional problems. So, is your basis for decision made before you have an alternate-use determination on the Fernald Site?

DENNIS NIXON: We don't believe so. Again, on-site disposal does not pass the threshold criteria, and we cannot meet all the applicable, relevant, and appropriate areas. We cannot insure that we--in the long term over a thousand-year period--that we would not have intrusion due to the land use and the demographics of the area.

JOANNE STOCKILL: Is there any assurance there would not be intrusion at the Nevada Test Site in a thousand years?

DENNIS NIXON: No, there is not. However, it is less likely.

BILL VASCONI: Are there any questions to be addressed from the audience?

DON HENDRICKS: Several months ago EPA took the position to DOE that the K-65 waste as well as some other high-thorium waste should be classed as greater than Class C waste. If by definition, you take that at face value, that means you should not dispose of those wastes in near-surface repositories. This doesn't quite seem to go along with that.

I would also assume that because you have reduced the volume and you have upped the concentration, which makes it even more significant.

DENNIS NIXON: That is true. The vitrification reducing the volume makes a more dense waste form. It does concentrate the radionuclides. I would just say that this waste is not high-level waste. It is not transuranic waste. It's categorized as 11e(2) by-product material. Even though the EPA Region V has applied 40 CFR 191, which is the regulation which controls high-level and transuranic waste, that was felt to be that our waste was enough like--due to the long-lived content and long lived alpha emitters--like the radium and thorium and uranium series, that we should consider that in our decision for the waste stream, and which we did in the document.

CHRIS BROWN: In terms of projected disposition at varies places, some on site some commercial and some NTS, how does that work out in terms of radioactive hazardous materials, etc.

DENNIS NIXON: I think that all the waste that Dave spoke of was low-level radioactive waste.

DAVE RAST: All the waste that is projected in that is low-level radioactive.

CHRIS BROWN: The commercial stuff, is there any chance it will be sent to an incinerator?

DAVE RAST: Most of the material that we are looking at disposing of commercially is not amiable to incineration. It's soils, it's a sludge material out of our waste pits: it will need some drying. Most of

the drying technique that we are looking at is either a (unintelligible) drier or we found compaction and super compaction is a much more effective drying technique than incineration. Incineration is very expensive. Any kind of thermal treatment chews up massive amounts of energy, and you can run a 5,000-ton press a lot more energy effectively than you can an incinerator.

JOANNE STOCKILL: I wanted to ask Joe, should this shipment go to the Test Site where would it be and how would it be stored? Would it be in Area 5?

JOE FIORE: Yes. It would be treated as low-level waste as it is defined by our current DOE Orders, and the bulk of it would go to Area 5 or Area 3 which is nearby.

KATHERINE YURACKO: I'm now confused as to what this stuff is we are talking about. Did you say this stuff was regulated under the 40 CFR 191?

DAVE RAST: No. 40 CFR 191 was applied as a relevant and appropriate regulation to be considered. It is not a high-level waste product. It is a by-product from a leaching operation. The US/EPA Region V felt that if we wanted to dispose of that material on site, in our management of that material, we would have to follow the 191 guidelines.

KATHERINE YURACKO: Knowing nothing more than EPA Region V, that sounds reasonable to me. How does the facility you're talking about putting it in at the Test Site compare with a 40 CFR 191 facility?

JOE FIORE: We have done some performance assessments, Kathy, consistent with both 40 CFR 191 and the DOE Order, and I think we have some preliminary results. I'm not certain I know them or I can explain them very well. Layton, do you know what the preliminary results are?

LAYTON O'NEILL: Yes. They showed that the situation that we have will satisfy the 40 CFR 191, and we need more data to affirm that.

JOE FIORE: Let me explain. The Order we are applying for our low-level waste disposal, the Order that we must meet is that for low-level radioactive waste performance assessments described in a DOE Order, but that is the prescriptive role to meet. The consideration of 40 CFR 191, I believe, is a more rigorous requirement and I think we are trying to demonstrate that we also meet that, but it is not a requirement that we do meet that for disposal of low-level waste.

KATHERINE YURACKO: But it sounds like the only reason it can't go is at Fernald is because they require that they comply with 40 CFR 191, and so it is coming here because there is no requirement in Nevada to comply with 40 CFR 191. Have I understood that right?

DENNIS NIXON: That is not entirely true. There is another regulation, an OAC (Ohio Administrative Code) regulation, which would prohibit the location of a disposal cell over a sole source aquifer, which we would not comply with as well with this particular sighting of a disposal cell for this type of waste.

KATHERINE YURACKO: Let's say this is 40 CFR 191 waste. We have got 40 CFR 191 facilities all over this country. Can't we put this in one of them?

DENNIS NIXON: I'm not familiar with the locations of those facilities.

KATHERINE YURACKO: Well, there is this kind of waste elsewhere; right? Isn't this similar to mill tailing waste we have got all over the country?

DENNIS NIXON: No, I don't believe so.

KATHERINE YURACKO: It's originated under the same regulations.

DENNIS NIXON: Right.

KATHERINE YURACKO: We have facilities constructed around this country under this regulation. But you are saying that none of those can take this waste?

DENNIS NIXON: Right.

JOHN WALKER: I don't think there are any facilities under 191. I think WIPP is the only facility that they are looking at for 191. I think 191 was thrown out or set aside on Yucca Mountain. They are trying to fix a standard for Yucca Mountain, but 191 is only being applied to WIPP at this point, which is transuranic waste, which is long-lived much like uranium.

KATHERINE YURACKO: Then WIPP is an alternative for this?

JOHN WALKER: No.

KATHERINE YURACKO: I am not getting what this waste is.

DENNIS NIXON: I think this is a very important issue that we have discussed hundreds of times over the last two years. The reality of the matter is that this waste is not 40 CFR 191 waste even though the US/EPA Region V has told us to consider it as relevant and appropriate. The DOE does not agree with that position and has put forward a position paper that would identify that they do not concur with that position. However, the ARARS (Applicable, Relevant and Appropriate Requirements) that we are required to work on under CERCLA, they are addressed by the Agency. We cannot negotiate those. Those are not subject to any kind of negotiation. We do not consider this 191 waste. It is clearly not high level, it is clearly not transuranic, which is the intent of that regulation.

The reason why it was applied to this waste is because it has greater than 100 nanocuries per gram of long-lived alpha-emitting radionuclides like uranium, radium, and thorium series. Those are enough like what is governed in 40 CFR 191 for Region V to make it relevant and appropriate in their minds.

MICHAEL VERRILLI: I have some questions about containerization of the material. How is that done? Is the material containerized there and then placed at the Test Site in the containers, or is it removed and then placed in other containers? The current shipments.

DENNIS NIXON: It is all containerized at the Fernald Site. It is not removed from the container before it is disposed.

MICHAEL VERRILLI: What kind of health hazards would those pose in the event of a breach of a container on a public highway?

DENNIS NIXON: Not being a health physicist, I'm not going try to take a guess on the health hazards. Most of the material we ship and most of the material that is transported to the Nevada Test Site has material that has fixed contamination or it's a nonsmearable, nonreleasable contaminant.

MICHAEL VERRILLI: So it is a contaminant that you would have to have long exposure to be damaged?

DENNIS NIXON: Right. And uranium, itself, is not a high radiological risk.

MICHAEL VERRILLI: The disposal at the Test Site itself, is it buried, is it above ground?

DENNIS NIXON: It is shallow-land burial.

JERRY SIEREN: A private citizen. One of the major news services this morning reported, I think it was the Review Journal, that the State of Ohio has become the leading candidate to host a commercial low-level radioactive waste disposal site. And the reason they have become the leading candidate is because the state of Michigan has been thrown out of the Midwest States Compact, because it refused to host the low-level radioactive waste site, and Ohio is the next largest producer of low-level radioactive waste in that Compact. A representative from the State of Ohio Environmental Protection Agency was quoted in the newspaper article,

stating that the site would be located in Southern Ohio farm country due to lack of political clout in that area.

That was just introductory. My question: Was this site that is being considered now be located in the state of Ohio and presumably deemed acceptable for low-level rad waste, was it considered for the OU4 waste? And if not, why not, and could it be considered for that rad waste?

DENNIS NIXON: We considered a regional disposal alternative. If you look at the OU4 documents, that was one of the unsighted low-level waste disposal cells within 300 miles of Fernald and was evaluated as an option. The current low-level waste repository for Ohio has gotten the honor to site within their state is part of the Compacts' low-level waste disposal sites under the Low-Level Waste Policy Act. And just by virtue of that Act and within the terms of that Act, DOE is prohibited from using those sites.

JERRY SIEREN: Is the site in Utah? Envirocare?

DENNIS NIXON: It's not a Compact site.

JERRY SIEREN: It does accept commercial low-level rad waste?

DENNIS NIXON: Yes, it does. But it's a private site.

A 10-minute break was called for after the Fernald segment and the group reconvened at 8:30 p.m.

WASTE MANAGEMENT DIVISION'S PRESENTATION:

Layton O'neill gave a slide presentation on the DOE Nevada Operations Office, Waste Management Division's current low-level radioactive waste management program. Photographs of Nevada Test Site Area 5 and Area 3 waste disposal facilities and practices, and subsurface monitoring wells and holes, were shown and described. Research results showing surface water does not seep below 20 feet down from the surface, and so does not travel down to the 800-foot deep water table, were described.

QUESTIONS AND ANSWERS:

KATHERINE YURACKO: First of all, I have a lot of questions, and I frankly don't think we are going to get through all of this tonight. I'd like to start off with one if I can. I heard that Ohio thinks this is 11e(2) material, and my comment earlier was DOE has lots of 11e(2) material, has lots of 11e(2) disposal sites around the country. Now, Layton was kind enough to direct our attention to Chapter IV of 5820.2A which addresses 11e(2) material, and I'd like to read—I was skimming that—and in Chapter IV, Section 3a(1), it states right here, "disposal sites should be identified and developed as needed in support of DOE remedial actions, and will normally be located in the state in which the wastes were generated." So, I still don't understand what's going on here.

LAYTON O'NEILL: Well, I will tell you what we did. When we started getting into this 11e(2) waste proposals to come to Nevada Test Site, we wrote a letter to Headquarters and said, provide us guidance because there is not enough in the document on that Chapter. So we are waiting to hear from Headquarters on further guidance on what they want us to do. That's all I can answer you. We don't have proper guidance from Headquarters on what to do with that material.

KATHERINE YURACKO: I guess one of the things I am still hung up on is this notion that the only two possibilities were on site and Nevada, and then it couldn't go on site because this was 11e(2) material, and so Nevada was the only alternative. But how about doing an evaluation of other 11e(2) disposal sites? 11e(2) is CFR 192. There are a number of facilities in this country that are regulated under the 40 CFR 192 that are taking DOE material, and so I'm just confused on this.

DENNIS NIXON: I'm not sure which sites you are particularly referring to. We have identified no other sites that could accept this material now. Not because it's 11 E2. Just being a low-level waste, it is not a mill tailing.

KATHERINE YURACKO: Well, that's what I'm confused about. I mean, I was told it's 11e(2), and now you are saying it's not really so, and it can't go into an 11e(2) facility. Have you done an examination? There are lots of those facilities. Let's take Grand Junction. Have you done an examination of putting this material in the Grand Junction facility?

DENNIS NIXON: No, we have not. However, Dave can address those other disposal sites.

DAVE RAST: Most of the other sites and everything for UMTRA disposal are for native North American mill tailings; and in particular, once you look at mill tailings that came off of those sites, and they were taken out and used throughout the country verses the leachate from the K-65 materials. In that process there is a higher concentration of radium in those products than we find within the UMTRA mill tailings. So, all the performance assessments done for the UMTRA disposal sites are not driven to the levels of the material that we have in the silos.

KATHERINE YURACKO: So this facility on the Nevada Test Site is more protective than a 40 CFR 192 facility?

DAVE RAST: Yes. Given the information of the performance of the cells that we have and we have looked at the NTS, yes.

DENNIS BECHTEL: I do have a general question for Layton. How did you happen to pick the sites? It seems like they are right on the boundary of the Test Site; Area 3 and Area 5, the low-level sites.

LAYTON O'NEILL: It was picked in 1953. It is fortuitous, according to my knowledge and information, about what happened to the NTS. They searched around in the United States for a number of years to find a place to test weapons, and they finally settled on the Nevada Test Site, and they said this is a good place to test weapons.

I understand about five years ago, or maybe ten, they reinitiated that investigation, and went out again and looked all over the United States to find out where the best place would be to test nuclear weapons, and they ended up with the Nevada Test Site again. Now, we were fortuitous in picking the location we did, because, it is a long ways to the ground table, and I think the early guys knew a little something about that. So, we just bought into that. As I told you, we knew something about the depth to water from the other wells.

Area 5 is 800 feet to the water table. And there are a couple of studies that were done right near to us, radiation migrations studies, that were done where we pumped water out of a well 100 feet from an original detonation, and we pumped on it for 14 years. And the first thing we saw was at the end of two years of continuous pumping day and night on that well, we saw tritium coming across, and we pumped on it again and the tritium got to its maximum concentration at five years, and then it started to decay away again.

The people that studied the ground water at NTS say that it moves something like 11 feet a year, and that's all it moves. We forced moving it by pumping down on it and keeping that pumping going for 14 years. So, it is absolutely a good place, and it's very dry underneath us.

In the Area 3 area, the water table is at 1300 or 1500 feet below the surface of the land. So, we think fortuitously they are both good locations, and we looked into that when we started Area 3. I told you we picked an area where the detonation was at least 500 feet above the ground water table, and so we know we have got 500 feet of basically unbothered soil beneath; if nothing else, it is probably compressed by the weapons tests.

BILL VASCONI: Realizing the site characteristic studies and the fact that it is bound to be a better place than along the Miami River back in Ohio, my question would be, you do have an ample supply of holes at the Test Site to have your dumps, and I'm sure it can get shipped here. Is there any benefit to be derived from the state of Nevada for bringing in the waste?

LAYTON O'NEILL: Well, I think that depends on who you talk to. For mixed waste, the state of Nevada was gaining \$20 a ton for the cement blocks we were putting in the ground. That's pretty good business for the state of Nevada. They could also do that for other waste, I believe. They could charge a tariff on the DOE

if they so chose to.

BILL VASCONI: Yes, accepting that it's a federal land and you are bringing in federal waste; is that not true?

LAYTON O'NEILL: Yes, sir.

BILL VASCONI: So the benefits to be derived for Nevada would be negotiating for the waste in tonnage and/or condition of; right?

LAYTON O'NEILL: I believe so, and we think that the waste is not going to get into the ground water table, so we think they are not going to be harmed any.

JOHN WALKER: Just on the question of money and benefits, it seems to me that DOE receives the disposal funds from its off-site generators. Isn't that the case that derives some of the waste management budget?

JOE FIORE: Yes. DOE takes out of the one pocket and puts it into another. We provide a budget for the generator site and as we receive it, they pay us so much per cubic foot. So overall, the DOE, the disposal of it, is funded by the Department.

LAYTON O'NEILL: Last year we had excess money and Reynolds Electrical and Engineering Company was forced to return two million dollars; I think it was, to Headquarters, because we had more money than we were suppose to spend. So it was returned to the Treasury.

JOE FIORE: And to the extent that those funds support workers at the Test Site and their jobs, that's the extent of the benefit to the economy of the state.

JOHN WALKER: It's a federal activity, clearly not a state activity.

JOE FIORE: Correct.

JOANNE STOCKILL: Many years ago there were discussions about the state charging a fee for use of Nevada roads and transportation. Has there been any recent discussions on that, for Nevada to gain some money from shipments that are going to the Test Site?

PAUL LIEBENDORFER: I can speak to recently. I believe it is Nye County that has looked into some of those situations. I would believe a separate tax to use the roads, within a road use, would be Department of Transportation, typical to any trucking activity that went over it. I do know a couple of counties that are actually looking at determining whether or not they could assess waste shipments that come back in to support county emergency response activities. And I do know one of the counties is actually looking at that to support their emergency response if something would happen on a road, but just a separate assessment that is specific to low-level waste or hazardous waste or something else, I don't think. Any interstate transport would have to be equal no matter what the material was.

LAYTON O'NEILL: I was involved, in my early days before I got into the waste management field, in the training. My bosses went to the speak to the Governor, and it was at the time we had been asked by Headquarters to start to receive off-site waste from the other locations in the United States. We made some concessions to the state of Nevada, and we promised to train every patrolman in response to radiological accidents and to provide them a radiation kit that was calibrated on a regular basis so they could depend on it. We never did provide them with instruments, but we made a deal with the state emergency management group to use civil defense instruments, and we calibrated them for about seven or ten years until the state asked us to cease that program of calibrating.

We still are training highway patrolmen at this time. We still are training fire fighters in the state of Nevada. We provided monitoring gear for the stop-stations for registering trucks coming in and out of the state of Nevada, and we set them up with a monitoring device and an alarm that would detect radiation if the truck had any that they weren't admitting or didn't know about. They were able to check and make sure they

were within limits.

We were providing training for emergency medical people, and we are still doing that today underneath the waste management program. I'm paying REECo a yearly amount to go out and do this training. And we have trained most all of the fire fighters in the city of Las Vegas and all the cities that have fire departments; we train a few of the volunteer fire departments. We are doing these programs today underneath the waste management money.

JOE FIORE: I would just like to make a comment and maybe get an answer to a question to put this transportation thing in perspective. We did some back-of-the-envelope calculations that said 15,000 shipments over 30 years. That's 500 shipments a year. How does that relate to what we receive now? Don't we receive about 800 or a 1,000 a year today?

LAYTON O'NEILL: We are getting about three or four a week now. This isn't our heavy time now, because they are just getting out of the snow up there. So I guess, a couple hundred a year.

KATHERINE YURACKO: I have three concerns on this. One, is that from what I can tell, this appears to be inconsistent with the Departments' own policy on 11 e(2) material; two, I haven't been convinced that this is the only place that this material can go; and three, I'm concerned that Nevada gets nothing for this.

PROPOSAL NO. 1

At this point Katherine Yuracko proposed that the Board request a 30-day extension (for comments on the Draft EIS) in order to prepare an appropriate response, and in the meantime be provided with the Draft EIS and the four volumes of supporting documentation.

- 1. Dennis Bechtel concurred and requested that the Board ask for an extension.
- 2. Joe Fiore stated that this being the first procedural request that has been made by the Board, that he would abide by the consensus of the Board.
- 3. Jim Henderson also felt there was not enough information at the present time to make comments.
- 4. Bill Vasconi inquired if the Board's request for an extension would be adhered to by Fernald. In response, Jack Craig (a Fernald representative) said yes, they would.
- 5. DECISION: The Board voted on the proposal, and the proposal carried unanimously.
- 6. ACTION: Dennis Bechtel agreed to write a letter of request for a 30-day extension. The Board agreed that each Board member would need a copy of the summary DEIS, and the Board as a whole would request one copy of the four volumes of the supporting documentation therefrom.
- 7. The suggestion was made that the Feasibility Study and the EIS could be made available through Joe Fiore. There were four copies of the proposed plan, or summary document made available at the meeting through Fernald representatives. A request for any additional copies would need to go through Joe Fiore in order for Fernald to send them.

PROPOSAL NO. 2

Katherine Yuracko proposed that at future briefings, the Board needs to receive the summary documents in advance in order to review them before the presentation.

- 1. Bill Vasconi concurred with Kathy that the Board needed the summary information in advance.
- 2. ACTION: Joe Fiore recognized the need for the Board to be better informed in advance of any briefing or presentation and agreed to get information to the Board in advance at future briefings.

DISCUSSION ON THE CLASSIFICATION OF 11e(2)

- 1. Richard Nicolla asked for direction from DOE on why the proposed Fernald waste is classed as 11e(2) waste.
- 2. It was determined that Fernald asked DOE/NV to identify the proposed waste as 11E2. In turn DOE/NV requested Headquarters to give them policy and call back on it, because it wasn't clear to DOE/NV what it was
- 3. Dennis Nixon made the point that in the DOE Orders, it refers to 11e(2) material being received at NTS in small quantities. The concern and question being can 6,000 cubic yards of the treated waste form be considered a small quantity? Thus leaving the question: What was the intent when "small quantities" was written in the DOE Orders?
- 4. The question was raised that there are other disposal facilities in the United States that can receive 11e(2) material. Why can't this waste go to these facilities?
- 5. ACTION: Joe Fiore agreed to pursue the intent of the words "small quantities" as written in the DOE Orders, but wanted to make sure everyone knew that it would take DOE longer than 30 days to get that answered.
- 6. ACTION: Fernald representatives agreed to respond and answer the question on why the other disposal facilities were not receiving this waste.

ANNOUNCEMENTS

- 1. Bill Vasconi announced that there was another CAB north of Las Vegas (SNFCAB). The SNFCAB is a cooperative agreement between Nye County and Lincoln County and Esmeralda County. They have elected a representative to attend and monitor this CAB's meetings for their benefit, and when appropriate this tri-county CAB would be prepared to give a presentation to this CAB on the group's activities.
- 2. Joe Fiore expressed his appreciation to the DOE and contractors representatives from Fernald for responding promptly to this Board's request for a presentation.
- 3. Joe Fiore also brought to everyone's attention that the Fernald representatives supplied copies of a public-information package which has their charter and fact sheets for each member of the Nevada CAB to review.
- 4. Dave Rast expressed the importance of follow-up in the formal documentation process in the comment resolution. The written portion of the process is very important.

Meeting adjourned at 9:50 p.m.

APPENDIX D

ADMINISTRATIVE RECORD FILE INDEX

| Index Number | Document Number | Document Title | Document Date | From To | # of Pages | Type of Documents |
|--------------|-------------------------|--|------------------|-------------------|---------------|----------------------|
| U-006-101.27 | DOE-750-92 | THE ORIGIN OF K-65 MATERIAL BLEEKER PUBLISHING | 01/27/1992 | DOE | 3 | Letter |
| U-006-101.28 | KLX-1222 4412 | SUMMATION REPORT RECOVERY OF RADIUM FROM K-65 RESIDUE VITROCORP | 02/12/1952 | USAEC (DOE) | 50 | Report |
| U-006.101.29 | | PRELIMINARY ASSESSMENT OF ALTERNATIVES FOR PROCESSING AND DISPOSAL OF THE AFRIMENT RESIDUES | 05/15/1981 | BATTELLE DOE | 59 | Report |
| U-006-101.30 | | RESPONSE TO SPECIFIC REQUEST DURING HEARING BEFORE SUBCOMMITTEE ON ENERGY RESEARCH AND DEVELOPMENT | 07/22/1987 | DOE METZENBAUM | 3 | Letter |
| U-006-104.1 | WMCO:EC:90-0204 1776 | PRMIT TO INSTALL/PERMIT TO OPERATE DETERMINATION ON GLOVE BOX | 06/14/1990 | WMCO DOE-FMPC | 2 | L |
| U-006-104.2 | DOE-1372-90 1777 | PERMIT REQUIREMENTS FOR GLOVE BOX USE IN TREATABILITY TESTING FOR $K-65$ SILO RESIDUES | 07/16/1990 | DOE-FMPC WMCO | | |
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| U-006-302 . | | X OF REFERENCED CHECMICAL ANALYTICAL DATA PACKAGES - OPERABLE UNIT AUGUST 1994 | 08/31/94 | FERMCO FERMCO | 6 | DATA |
| U-006-302 . | | X OF RADIOLOGICAL ANALYTICAL DATA PACKAGES - OPERABLE UNIT 4 - IST 1994 | 08/31/94 | FERMCO FERMCO | 7 | DATA |
| U-006-302 . | | X OF REFERENCED RADIOLOGICAL ANALYTICAL DATA PACKAGES - OPERABLE 4 -AUGUST 1994 | 08/31/94 | FERMCO FERMCO | 6 | DATA |
| U-006-302 . | IND | X OF FIELD FORMS - OPERABLE UNIT 4 - AUGUST 1994 | 08/31/94 | FERMCO FERMCO | 9 | DATA |

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| U-006-303 . | 5980 | SITE SPECIFIC SAFETY PLAN FOR THE K-65 LOW-ANGLE BORING OPERATIONS MARCH 6, 1991 | 03/06/91 | IT DOE-FN | 65 | REPORT |
| U-006-305 . | 5981 | HAMILTON COUNTY COMMENTS - OU 4 PHASE II PILOT PLANT TRT STUDY WP | 09/08/94 | OEPA DOE-FN | 5 | COMMENTS |
| U-006-408 . | DOE-2378,79,80-94 | TRANSMITTAL OF RESPONSIVENESS SUMMARY FOR THE OPERABLE UNIT 4 FEASIBILITY STUDY/PROPOSED PLAN-DRAFT ENVIRONMENTAL IMPACT STATEMENT SEPTEMBER 1994 | 09/09/94 | DOE-FN STAKEHOLDER | 3 | LETTER |
| U-006-408 . | 5983 | RESPONSIVENESS SUMMARY FOR THE OPERABLE UNIT 4 FEASIBILITY STUDY/PROPOSED PLAN - DRAFT ENVIRONMENTAL IMPACT STATEMENT - SEPTEMBER 1994 | 09/09/94 | DOE-FN EPA/STAKEHOLD | 352 ER | RESPONSE |
| U-006-504 . | 5984 | OU4 RECORD OF DECISION - COMMENTS | 09/12/94 | OEPA DOE-FN | 4 | COMMENTS |
| U-006-505 . | DOE-2389-94 5985 | EXTENSION REQUEST FOR THE SUBMITTAL OF THE FINAL OPERABLE UNIT 4 FINAL RECORD OF DECISION | 09/14/94 | DOE-FN USEPA | 2 | LETTER |
| U-006-505 . | DOE-0034-95 | TRANSMITTAL OF RESPONSES TO THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY AND THE OHIO ENVIRONMENTAL PROTECTION AGENCY COMMENTS ON THE CONDITIONALLY APPROVED DRAFT RECORD OF DECISION FOR OPERABLE UNIT 4 | 10/11/94 | DOE-FN EPAS | 2 | LETTER |
| U-006-505 . | 6057 | PROPOSED DRAFT RECORD OF DECISION FOR REMEDIAL ACTIONS AT OPERABLE UNIT 4 RESPONSE TO COMMENTS - OCTOBER 1994 | 10/11/94 | DOE-FN EPAS | 15 | RESPONSES |
| U-006-1003. | C:ENV:94-0047 | APPROVAL FOR NOTICE OF AVAILABILITY (NOA) OF THE RESPPONSIVENESS SUMMARY FOR THE OPERABLE UNIT 4 FEASIBILITY STUDY/PROPOSED PLAN-DRAFT ENVIRONMENTAL IMPACT STATEMENT | 09/13/94 | FERMCO DOE-FN | 3 | LETTER |
| U-006-1003. | 5987 | THE UNITED STATES DEPARTMENT OF ENERGY ANNOUNCES THE AVAILABILITY FOR PUBLIC INSPECTION OF THE RESPONSIVENESS SUMMARY FOR THE OPERABLE UNIT 4 FEASIBILITY STUDY/PROPOSED PLAN-DRAFT ENVIRONMENTAL IMPACT STATEMENT | 09/14/94 | DOE-FN PUBLIC | 1 | NOA |

| Index Number | Document Number | Title | Document Date | From To | # of Pages | Document Type |
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| U-006-1005. | | ADS PRESENTED AT THE MAY 11, CAB MEETING IN NEVADA - (CITIZEN'S RY BOARD) | 05/11/94 | DOE-FN CAB | 48 | OVERHEADS |

APPENDIX E

STATE OF OHIO CONCURRENCE
TABLE D.3-5 (Continued)

| Pathway Parameters | Trespassing Child Age 6-18 | Expanded Trespasser Child Age 6-18 | Expanded Trespasser Adult 18-50 | RME On-Property Farmer Age 1-70 | CT On-Property Resident Farmer Age 1-70 | On-Property Resident Child Age 1-6 | 0 |
|--|----------------------------------|---|--|--|--|---|-------|
| Inhalalion of Volatiles Released from Ho | ousehold Water Us | ses | | | | | |
| IR (m3/hr) | N/A | N/A | N/A | 0.63 | 0.63 | 0.63 | |
| ET (hr/d) | N/A | N/A | N/A | 0.25h | 0.17h | 0.33h | 0.25h |
| EF (d/yr) | N/A | N/A | N/A | 350d | 275b | 350d | 350d |
| ED (yr) | N/A | N/A | N/A | 70 | 9e | 6 | 70 |
| BW (kg) | N/A | N/A | N/A | 70 | 70 | 15 | |
| AT-Noncancer (d)f | N/A | N/A | N/A | 25550 | 3285 | 2190 | |
| AT-Cancer (d)g | N/A | N/A | N/A | 25550 | 25550 | 25550 | |
| Incidental Ingestion of Soil/Sediment | | | | | | | |
| IR (g/hr) | 0.1 | 0.1 | 0.1 | 0.18 | 0.122 | 0.2 | |
| FI (unitless) | 0.25 | 0.1 | 0.05 | 1 | 1 | 1 | |
| EF (d/yr) | 52 | 110 | 40 | 350d | 275b | 350d | |
| ED (yr) | 12 | 12 | 32 | 70 | 9e | 6 | |
| BW (kg) | 43 | 43 | 70 | 70 | 70 | 15 | |
| AT-Noncancer (d)f | 4380 | 4380 | 11680 | 25550 | 3285 | 2190 | |
| AT-Cancer (d)g | 25550 | 25550 | 25550 | 25550 | 25550 | 25550 | |

See footnotes at end of table.

| Pathway Parameters | Trespassing Child Age 6-18 | Expanded Trespasser Child Age 6-18 | Expanded Trespasser Adult 18-50 | RME On-Property Farmer Age 1-70 | CT On-Property Resident Farmer Age 1-70 | On-Property Resident Child Age 1-6 |
|-----------------------------------|----------------------------------|---|--|--|--|---|
| Dermal Contact While Bathing | | | | | | |
| SA (m2) | N/A | N/A | N/A | 2.3h | 2.3h | 0.8h |
| PC (cm/hr) | N/A | N/A | N/A | csv | csv | csv |
| ET (hr/d) | N/A | N/A | N/A | 0.25h | 0.17h | 0.33h |
| EF (d/yr) | N/A | N/A | N/A | 350d | 275b | 350d |
| ED (yr) | N/A | N/A | N/A | 70 | 9e | 6 |
| BW (kg) | N/A | N/A | N/A | 70 | 70 | 15 |
| AT-Noncancer (d)f | N/A | N/A | N/A | 25550 | 3285 | 2190 |
| AT-Cancer (d)g | N/A | N/A | N/A | 25550 | 25550 | 25550 |
| Dermal Contact With Soil/Sediment | | | | | | |
| SA (m2) | 0.41 | 0.41 | 0.57 | 0.57 | 0.5 | 0.2 |
| DA (cm/m2) | 1 | 1 | 1 | csv | csv | csv |
| ABS | csv | csv | csv | csv | csv | csv |
| EF (d/yr) | 52 | 110 | 40 | 350d | 275b | 350d |
| ED (yr) | 12 | 12 | 32 | 70 | 9e | 6 |
| BW (kg) | 43 | 43 | 70 | 70 | 70 | 15 |
| AT-Noncancer (d)f | 4180 | 4180 | 11680 | 25550 | 3285 | 2190 |
| AT-Cancer (d)g | 25550 | 25550 | 25550 | 25550 | 25550 | 25550 |

0

See footnotes at end of table.

| Pathway Parameters | Trespassing Child Age 6-18 | Expanded Trespasser Child Age 6-18 | Expanded Trespasser Adult 18-50 | RME On-Property Farmer Age 1-70 | CT On-Property Resident Farmer Age 1-70 | On-Property Resident Child Age 1-6 | 0 |
|---|----------------------------------|---|--|--|--|---|-----|
| Inhalation of Dusts, Volatiles, and Radon | | | | | | | |
| DR (mrem/hr) | csv | csv | csv | csv | csv | csv | |
| ET Indoors (hr/d) | N/A | N/A | N/A | 18.3 | 19.8 | 22 | |
| ET Outdoors (hr/d) | 4 | 2 | 1 | 5.7 | 4.2 | 2 | |
| EF (d/yr) | 52 | 110 | 40 | 350 | 275 | 350 | N/A |
| ED (yr) | 12 | 12 | 32 | 70 | 9 | 6 | |
| BW (kg) | 43 | 43 | 70 | 70 | 70 | 15 | |
| Ingestion of Vegetables and Fruit | | | | | | | |
| IR (g/d) | N/A | N/A | N/A | 122 | 78b | 101.5i | |
| FI (unitless) | N/A | N/A | N/A | 1 | 1 | 1 | |
| EF (d/yr) | N/A | N/A | N/A | 350d | 275b | 350d | |
| ED (yr) | N/A | N/A | N/A | 70 | 9e | 6 | |
| BW (kg) | N/A | N/A | N/A | 70 | 70 | 15 | |
| AT-Noncancer (d)f | N/A | N/A | N/A | 25550 | 3285 | 2190 | |
| AT-Cancer (d)g | N/A | N/A | N/A | 25550 | 25550 | 25550 | |
| Ingestion of Meat | | | | | | | |
| IR (g/d) | N/A | N/A | N/A | 75 | 50b | 29 | |
| FI (unitless) | N/A | N/A | N/A | 1 | 1 | 1 | |
| EF (d/yr) ED (yr) | N/A N/A | N/A N/A | N/A N/A | 350d 70 | 275b 9e | 350d 6 | |

| Pathway Parameters | Trespassing Child Age 6-18 | Expanded Trespasser Child Age 6-18 | Expanded Trespasser Adult 18-50 | RME On-Property Farmer Age 1-70 | CT On-Property Resident Farmer Age 1-70 | On-Property Resident Child Age 1-6 | 0 |
|--------------------|----------------------------------|---|--|--|--|---|---|
| BW (kg) | N/A | N/A | N/A | 70 | 70 | 15 | |
| AT-Noncnacer (d)f | N/A | N/A | N/A | 25550 | 3285 | 2190 | |
| AT-Cancer (d)g | N/A | N/A | N/A | 25550 | 25550 | 25550 | |
| Ingestion of Milk | | | | | | | |
| IR (L/d) | N/A | N/A | N/A | 0.3 | 0.2b | 0.9 | |
| FI (unitless) | N/A | N/A | N/A | 1 | 1 | 1 | 1 |
| EF (d/yr) | N/A | N/A | N/A | 350d | 275b | 350d | |
| ED (yr) | N/A | N/A | N/A | 70 | 9e | 6 | |
| BW (kg) | N/A | N/A | N/A | 70 | 70 | 15 | |
| AT-Noncancer(d)f | N/A | N/A | N/A | 25550 | 3285 | 2190 | |
| AT-Cancer(d)g | N/A | N/A | N/A | 25550 | 25550 | 25550 | |

a Parameter values obtained from Final RI Report for Operable Unit 4 (November 1993), Table D.3-12.

See footnotes at end of table.

b Special guidance from EPA Region V.

c Drinking water consumption rate of 1.4 L/day from NRC (Nuclear Regulatory Commission), 1977, U.S. Nuclear Regulatory Commission) Regu (National Council on Radiation Protection) Report No. 76.

d Guidance from EPA (1991a), OSWER Directive: 9285.7-01B.

e Guidance from EPA (1991b), Interim Final, OSWER Directive: 9285.6-03.

f Calculated as the product of ED (years) x 365 days/year.

g Averaging time for carcinogens calculated as the product of 70 years x 365 days/year.

h EPA (1992a), "Dermal Exposure Assessment: Principles and Applications, EPA/600/8-91/011B.

i Guidance from EPA (1989), Interim Final, p. 6-36.

OhioEPA

State of Ohio Environmental Protection Agency

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February 11, 1994

Mr. Jack R. Craig Project Manager U.S. DOE - FEMP Post Office Box 398705 Cincinnati, Ohio 45239-8705

Dear Mr. Craig:

The purpose of this letter is to conditionally approve the revised O.U.4 FS/PP based on comment responses and conference calls that have occurred during the past several weeks. Conditional approval is given until we see the negotiated changes in the final document.

If you have any questions, please contact Tom Schneider or me.

Sincerely,

Graham E. Mitchell Project Manager

GEM:nys

cc: Jenifer Kwasniewski, DERR
Tom Schneider, DERR
Mike Proffitt, DDAGW
Jim Saric, U.S. EPA
Ken Alkema, FERMCO
Lisa August, GeoTrans
Jean Michael, PRC
Robert Owen, ODH